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THE
HISTORY
OF
AMERICA.

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THE
HISTORY OF AMERICA.

B O O K VII.

As the conquest of the two great empires of Mexico and Peru forms the most splendid and interesting period in the history of America, a view of their political institutions, and a description of their national manners, will exhibit the human species to the contemplation of intelligent observers in a very singular stage of its progress^a.

When compared with other parts of the New World, Mexico and Peru may be considered as polished states. Instead of small, independent, hostile tribes, struggling for subsistence amidst woods and marshes, strangers to industry and arts, unacquainted with subordination, and almost without the appearance of regular government, we find countries of great extent subjected to the dominion of one sovereign, the inhabitants collected together in cities, the wisdom and foresight of rulers employed in providing for the maintenance and security of the people, the empire of laws in some measure established, the authority of religion recognized, many of the

^a See NOTE CXLIV.

arts essential to life brought to some degree of maturity, and the dawn of such as are ornamental beginning to appear.

But if the comparison be made with the people of the ancient continent, the inferiority of America in improvement will be conspicuous, and neither the Mexicans nor Peruvians will be entitled to rank with those nations which merit the name of civilized. The people of both the great empires in America, like the rude tribes around them, were totally unacquainted with the useful metals, and the progress which they had made in extending their dominion over the animal creation was inconsiderable. The Mexicans had gone no farther than to tame and rear turkeys, ducks, a species of small dogs, and rabbits^b. By this feeble essay of ingenuity, the means of subsistence were rendered somewhat more plentiful and secure, than when men depend solely on hunting; but they had no idea of attempting to subdue the more robust animals, or of deriving any aid from their ministry in carrying on works of labour. The Peruvians seem to have neglected the inferior animals, and had not rendered any of them domestic except the duck; but they were more fortunate in taming the Llama, an animal peculiar to their country, of a form which bears some resemblance to a deer, and some to a camel, and is of a size somewhat larger than a sheep. Under the protection of man, this species multiplied greatly. Its wool furnished the Peruvians with clothing, its flesh with food. It was even employed as a beast of burden, and carried a moderate load with much

^b Herrera, dec. II. lib. vii. c. 12.

patience and docility^c. It was never used for draught; and the breed being confined to the mountainous country, its service, if we may judge by incidents which occur in the early Spanish writers, was not very extensive among the Peruvians in their original state.

In tracing the line by which nations proceed towards civilization, the discovery of the useful metals, and the acquisition of dominion over the animal creation, have been marked as steps of capital importance in their progress. In our continent, long after men had attained both, society continued in that state which is denominated barbarous. Even with all that command over nature which these confer, many ages elapse, before industry becomes so regular as to render subsistence secure, before the arts which supply the wants and furnish the accommodations of life are brought to any considerable degree of perfection, and before any idea is conceived of various institutions requisite in a well-ordered society. The Mexicans and Peruvians, without knowledge of the useful metals, or the aid of domestic animals, laboured under disadvantages which must have greatly retarded their progress, and in their highest state of improvement their power was so limited, and their operations so feeble, that they can hardly be considered as having advanced beyond the infancy of civil life.

After this general observation concerning the most singular and distinguishing circumstance in the state of both the great empires in America, I shall endeavour to give such a view of the con-

^c Vega, p. 1. lib. viii. c. 16. Zarate, lib. i. c. 14.

stitution and interior police of each, as may enable us to ascertain their place in the political scale, to allot them their proper station between the rude tribes in the New World, and the polished states of the ancient, and to determine how far they had risen above the former, as well as how much they fell below the latter.

Mexico was first subjected to the Spanish crown. But our acquaintance with its laws and manners is not, from that circumstance, more complete. What I have remarked concerning the defective and inaccurate information on which we must rely with respect to the condition and customs of the savage tribes in America, may be applied likewise to our knowledge of the Mexican empire. Cortes, and the rapacious adventurers who accompanied him, had not leisure or capacity to enrich either civil or natural history with new observations. They undertook their expedition in quest of one object, and seemed hardly to have turned their eyes towards any other. Or, if during some short interval of tranquillity, when the occupations of war ceased, and the ardour of plunder was suspended, the institutions and manners of the people whom they had invaded drew their attention, the inquiries of illiterate soldiers were conducted with so little sagacity and precision, that the accounts given by them of the policy and order established in the Mexican monarchy are superficial, confused, and inexplicable. It is rather from incidents which they relate occasionally, than from their own deductions and remarks, that we are enabled to form some idea of the genius and manners of that people. The obscurity in which
the

the ignorance of its conquerors involved the annals of Mexico, was augmented by the superstition of those who succeeded them. As the memory of past events was preserved among the Mexicans by figures painted on skins, on cotton cloth, on a kind of pasteboard, or on the bark of trees, the early missionaries, unable to comprehend their meaning, and struck with their uncouth forms, conceived them to be monuments of idolatry which ought to be destroyed, in order to facilitate the conversion of the Indians. In obedience to an edict issued by Juan de Zummaraga, a Franciscan monk, the first bishop of Mexico, as many records of the ancient Mexican story as could be collected were committed to the flames. In consequence of this fanatical zeal of the monks who first visited New Spain (which their successors soon began to lament), whatever knowledge of remote events such rude monuments contained was almost entirely lost, and no information remained concerning the ancient revolutions and policy of the empire, but what was derived from tradition, or from some fragments of their historical paintings that escaped the barbarous researches of Zummaraga^d. From the experience of all nations it is manifest, that the memory of past transactions can neither be long preserved, nor be transmitted with any fidelity, by tradition. The Mexican paintings, which are supposed to have served as annals of their empire, are few in number, and of ambiguous meaning. Thus, amidst the uncertainty of the former, and the obscurity of the

^d Acosta, lib. vi. c. 7. Torquem. Proem. lib. ii. lib. iii. c. 6. lib. xiv. c. 6.

latter, we must glean what intelligence can be collected from the scanty materials scattered in the Spanish writers *.

According

* In the first edition, I observed that in consequence of the destruction of the ancient Mexican paintings, occasioned by the zeal of Zummaraga, whatever knowledge they might have conveyed was *entirely* lost. Every candid reader must have perceived that the expression was inaccurate; as in a few lines afterwards I mention some ancient paintings to be still extant. M. Clavigero, not satisfied with laying hold of this inaccuracy, which I corrected in the subsequent editions, labours to render it more glaring, by the manner in which he quotes the remaining part of the sentence. He reprehends with great asperity the account which I gave of the scanty materials for writing the ancient history of Mexico. Vol. I. Account of writers, p. xxvi. V. II. 380. My words, however, are almost the same with those of Torquemada, who seems to have been better acquainted with the ancient monuments of the Mexicans than any Spanish author whose works I have seen. Lib. xiv. c. 6. M. Clavigero himself gives a description of the destruction of ancient paintings in almost the same terms I have used; and mentions, as an additional reason of there being so small a number of ancient paintings known to the Spaniards, that the natives have become so solicitous to preserve and conceal them, that it is "difficult, " if not impossible, to make them part with one of them." Vol. I. 407. II. 194. No point can be more ascertained than that few of the Mexican historical paintings have been preserved. Though several Spaniards have carried on inquiries into the antiquities of the Mexican empire, no engravings from Mexican paintings have been communicated to the public, except those by Purchas, Gemelli Carreri, and Lorenzana. It affords me some satisfaction, that in the course of my researches, I have discovered two collections of Mexican paintings which were unknown to former inquirers. The cut which I published is an exact copy of the original, and gives no high idea of the progress which the Mexicans had made in the art of painting. I cannot conjecture what could induce M. Clavigero to express some dissatisfaction with me for having published it without the same colour it has in the original

According to the account of the Mexicans themselves, their empire was not of long duration. Their country, as they relate, was originally possessed, rather than peopled, by small independent tribes, whose mode of life and manners resembled those of the rudest savages which we have described. But about a period corresponding to the beginning of the tenth century in the Christian æra, several tribes moved in successive migrations from unknown regions towards the north and north-west, and settled in different provinces of *Anahuac*, the ancient name of New Spain. These, more civilized than the original inhabitants, began to form them to the arts of social life. At length, towards the commencement of the thirteenth century, the Mexicans, a people more polished than any of the former, advanced from the border of the Californian

original painting, p. xxix. He might have recollected, that neither Purchas, nor Gemelli Carreri, nor Lorenzana, thought it necessary to colour the prints which they have published, and they have never been censured on that account. He may rest assured, that though the colours in the paintings in the Imperial Library are remarkably bright, they are laid on without art, and without "any of that regard to light and shade, or the rules of perspective," which M. Clavigero requires. V. II. 378. If the public express any desire to have the seven paintings still in my possession engraved, I am ready to communicate them. The print published by Gemelli Carreri, of the route of the ancient Mexicans when they travelled towards the lake on which they built the capital of their empire, Churchill, Vol. IV. p. 481, is the most finished monument of art brought from the New World, and yet a very slight inspection of it will satisfy every one, that the annals of a nation conveyed in this manner must be very meagre and imperfect.

gulf,

gulf, and took possession of the plains adjacent to the great lake near the centre of the country. After residing there about fifty years, they founded a town, since distinguished by the name of *Mexico*, which from humble beginnings soon grew to be the most considerable city in the New World. The Mexicans, long after they were established in their new possessions, continued, like other martial tribes in America, unacquainted with regal dominion, and were governed in peace, and conducted in war, by such as were entitled to pre-eminence by their wisdom or their valour. But among them, as in other states whose power and territories become extensive, the supreme authority centered at last in a single person; and when the Spaniards under Cortes invaded the country, Montezuma was the ninth monarch in order who had swayed the Mexican sceptre, not by hereditary right, but by election.

Such is the traditional tale of the Mexicans concerning the progress of their own empire. According to this, its duration was very short. From the first migration of their parent tribe, they can reckon little more than three hundred years. From the establishment of monarchical government, not above a hundred and thirty years, according to one account ^e, or a hundred and ninety-seven, according to another computation ^f, had elapsed. If, on one hand, we suppose the Mexican state to have been of higher antiquity, and to have subsisted during such a length of time as the Spanish accounts of its

^e Acost. Hist. lib. vii. c. 8, &c.

^f Purchas, Pilgr. iii p. 1068, &c.

civilization would naturally lead us to conclude, it is difficult to conceive how, among a people who possessed the art of recording events by pictures, and who considered it as an essential part of their national education, to teach their children to repeat the historical songs which celebrated the exploits of their ancestors, the knowledge of past transactions should be so slender and limited. If, on the other hand, we adopt their own system with respect to the antiquities of their nation, it is no less difficult to account either for that improved state of society, or for the extensive dominion to which their empire had attained, when first visited by the Spaniards. The infancy of nations is so long, and, even when every circumstance is favourable to their progress, they advance so slowly towards any maturity of strength or policy, that the recent origin of the Mexicans seems to be a strong presumption of some exaggeration, in the splendid descriptions which have been given of their government and manners.

But it is not by theory or conjectures that history decides with regard to the state or character of nations. It produces facts as the foundation of every judgment which it ventures to pronounce. In collecting those which must regulate our opinion in the present inquiry, some occur that suggest an idea of considerable progress in civilization in the Mexican empire, and others which seem to indicate that it had advanced but little beyond the savage tribes around it. Both shall be exhibited to the view of the reader, that, from comparing them, he may

• Herrera, dec. 3. lib. ii. c. 18.

determine

determine on which side the evidence preponderates.

In the Mexican empire, the right of private property was perfectly understood, and established in its full extent. Among several savage tribes, we have seen, that the idea of a title to the separate and exclusive possession of any object was hardly known; and that among all, it was extremely limited and ill-defined. But in Mexico, where agriculture and industry had made some progress, the distinction between property in land and property in goods had taken place. Both might be transferred from one person to another by sale or barter; both might descend by inheritance. Every person who could be denominated a freeman had property in land. This, however, they held by various tenures. Some possessed it in full right, and it descended to their heirs. The title of others to their lands was derived from the office or dignity which they enjoyed; and when deprived of the latter, they lost possession of the former. Both these modes of occupying land were deemed noble, and peculiar to citizens of the highest class. The tenure, by which the great body of the people held their property, was very different. In every district a certain quantity of land was measured out in proportion to the number of families. This was cultivated by the joint labour of the whole; its produce was deposited in a common storehouse, and divided among them according to their respective exigencies. The members of the *Calpulle*, or associations, could not alienate their share of the common estate; it was an indivisible, permanent property, destined for the support

port of their families^h. In consequence of this distribution of the territory of the state, every man had an interest in its welfare, and the happiness of the individual was connected with the public security.

Another striking circumstance, which distinguishes the Mexican empire from those nations in America we have already described, is the number and greatness of its cities. While society continues in a rude state, the wants of men are so few, and they stand so little in need of mutual assistance, that their inducements to crowd together are extremely feeble. Their industry at the same time is so imperfect, that it cannot secure subsistence for any considerable number of families settled in one spot. They live dispersed, at this period, from choice as well as from necessity, or at the utmost assemble in small hamlets on the banks of the river which supplies them with food, or on the border of some plain left open by nature, or cleared by their own labour. The Spaniards, accustomed to this mode of habitation among all the savage tribes with which they were hitherto acquainted, were astonished, on entering New Spain, to find the natives residing in towns of such extent as resembled those of Europe. In the first fervour of their admiration, they compared Zempoalla, though a town only of the second or third size, to the cities of greatest note in their own country. When, afterwards, they visited in succession Tlascala, Cholula, Tacuba, Tezeuco, and Mexico itself, their amazement increased so

^h Herrera, dec. 3. lib. iv. c. 15. Torquem. Mon. Ind. lib. xiv. c. 7. Corita, MS.

much, that it led them to convey ideas of their magnitude and populousness bordering on what is incredible. Even when there is leisure for observation, and no interest that leads to deceive, conjectural estimates of the number of people in cities are extremely loose, and usually much exaggerated. It is not surprising, then, that Cortes and his companions, little accustomed to such computations, and powerfully tempted to magnify, in order to exalt the merit of their own discoveries and conquests, should have been betrayed into this common error, and have raised their descriptions considerably above truth. For this reason, some considerable abatement ought to be made from their calculations of the number of inhabitants in the Mexican cities, and we may fix the standard of their population much lower than they have done; but still they will appear to be cities of such consequence, as are not to be found but among people who have made some considerable progress in the arts of social life¹. From their accounts, we can hardly suppose Mexico, the capital of the empire, to have contained fewer than sixty thousand inhabitants.

The separation of professions among the Mexicans is a symptom of improvement no less remarkable. Arts, in the early ages of society, are so few and so simple, that each man is sufficiently master of them all, to gratify every demand of his own limited desires. The savage can form his bow, point his arrows, rear his hut, and hollow his canoe, without calling in the aid of any hand more skilful than his own.

¹ See NOTE CXLV,

Time must have augmented the wants of men, and ripened their ingenuity, before the productions of art became so complicated in their structure, or so curious in their fabric, that a particular course of education was requisite towards forming the artificer to expertness in contrivance and workmanship. In proportion as refinement spreads, the distinction of professions increases, and they branch out into more numerous and minute subdivisions. Among the Mexicans, this separation of the arts necessary in life had taken place to a considerable extent. The functions of the mason, the weaver, the goldsmith, the painter, and of several other crafts, were carried on by different persons. Each was regularly instructed in his calling. To it alone his industry was confined; and, by assiduous application to one object, together with the persevering patience peculiar to Americans, their artizans attained to a degree of neatness and perfection in work, far beyond what could have been expected from the rude tools which they employed. Their various productions were brought into commerce; and by the exchange of them in the stated markets held in the cities, not only were their mutual wants supplied^k, in such orderly intercourse as characterizes an improved state of society, but their industry was daily rendered persevering and inventive.

The distinction of ranks established in the Mexican empire is the next circumstance that merits attention. In surveying the savage tribes

^k Cortes, Relat. ap. Ramus. iii. 239, &c. Gom. Cron. c. 79. Torquem. lib. xiii. c. 34. Herrera, dec. 2, lib. vii. c. 15, &c.

of America, we observed that consciousness of equality, and impatience of subordination, are sentiments natural to man in the infancy of civil life. During peace, the authority of a superior is hardly felt among them, and even in war it is but little acknowledged. Strangers to the idea of property, the difference in condition resulting from the inequality of it is unknown. Birth or titles confer no pre-eminence; it is only by personal merit and accomplishments that distinction can be acquired. The form of society was very different among the Mexicans. The great body of the people was in a most humiliating state. A considerable number, known by the name of *Mayeques*, nearly resembling in condition those peasants who, under various denominations, were considered, during the prevalence of the feudal system, as instruments of labour attached to the soil. The *Mayeques* could not change their place of residence without permission of the superior on whom they depended. They were conveyed, together with the lands on which they were settled, from one proprietor to another; and were bound to cultivate the ground, and to perform several kinds of servile work¹. Others were reduced to the lowest form of subjection, that of domestic servitude, and felt the utmost rigour of that wretched state. Their condition was held to be so vile, and their lives deemed to be of so little value, that a person who killed one of these slaves was not subjected to any punishment^m. Even those considered as freemen were treated by

¹ Herrera, dec. 3. lib. iv. c. 17. Corita, MS.

^m Herrera, dec. 3. lib. iv. c. 7.

their haughty lords as beings of an inferior species. The nobles, possessed of ample territories, were divided into various classes, to each of which peculiar titles of honour belonged. Some of these titles, like their lands, descended from father to son in perpetual succession. Others were annexed to particular offices, or conferred during life as marks of personal distinctionⁿ. The monarch, exalted above all, enjoyed extensive power, and supreme dignity. Thus the distinction of ranks was completely established, in a line of regular subordination, reaching from the highest to the lowest member of the community. Each of these knew what he could claim, and what he owed. The people, who were not allowed to wear a dress of the same fashion, or to dwell in houses of a form similar to those of the nobles, accosted them with the most submissive reverence. In the presence of their sovereign, they durst not lift their eyes from the ground, or look him in the face^o. The nobles themselves, when admitted to an audience of their sovereign, entered bare-footed, in mean garments, and, as his slaves, paid him homage approaching to adoration. This respect due from inferiors to those above them in rank, was prescribed with such ceremonious accuracy, that it incorporated with the language, and influenced its genius and idiom. The Mexican tongue abounded in expressions of reverence and courtesy. The style and appellations, used in the intercourse between equals, would have been so unbecoming in the mouth of

ⁿ Herrera, dec. 3. lib. iv. c. 15. Corita, MS.

^o Herrera, dec. 3. lib. ii. c. 14.

one in a lower sphere, when he accosted a person in higher rank, as to be deemed an insult ^P. It is only in societies, which time and the institution of regular government have moulded into form, that we find such an orderly arrangement of men into different ranks, and such nice attention paid to their various rights.

The spirit of the Mexicans, thus familiarized and bended to subordination, was prepared for submitting to monarchical government. But the descriptions of their policy and laws, by the Spaniards who overturned them, are so inaccurate and contradictory, that it is difficult to delineate the form of their constitution with any precision. Sometimes they represent the monarchs of Mexico as absolute, deciding according to their pleasure, with respect to every operation of the state. On other occasions, we discover the traces of established customs and laws, framed in order to circumscribe the power of the crown, and we meet with rights and privileges of the nobles which seem to be opposed as barriers against its encroachments. This appearance of inconsistency has arisen from inattention to the innovations of Montezuma upon the Mexican policy. His aspiring ambition subverted the original system of government, and introduced a pure despotism. He disregarded the ancient laws, violated the privileges held most sacred, and reduced his subjects of every order to the level of slaves^r. The chiefs, or nobles of the first rank, submitted to the yoke with such reluctance, that, from impatience to shake it off,

^P See NOTE CXLVI.
c. 14. Torquem. lib. ii. c. 69,

^r Herrera, dec. 3. lib. ii.

and hope of recovering their rights, many of them courted the protection of Cortes, and joined a foreign power against their domestic oppressor^s. It is not then under the dominion of Montezuma, but under the government of his predecessors, that we can discover what was the original form and genius of Mexican policy. From the foundation of the monarchy to the election of Montezuma, it seems to have subsisted with little variation. That body of citizens, which may be distinguished by the name of nobility, formed the chief and most respectable order in the state. They were of various ranks, as has been already observed, and their honours were acquired and transmitted in different manners. Their number seems to have been great. According to an author accustomed to examine with attention what he relates, there were in the Mexican empire thirty of this order, each of whom had in his territories about an hundred thousand people, and subordinate to these, there were about three thousand nobles of a lower class^t. The territories belonging to the chiefs of Tezeuco and Tacuba were hardly inferior in extent to those of the Mexican monarch^u. Each of these possessed complete territorial jurisdiction, and levied taxes from their own vassals. But all followed the standard of Mexico in war, serving with a number of men in proportion to their domain, and most of them paid tribute to its monarch as their superior lord.

^s Herrera, dec. 2. lib. v. c. 10, 11. Torquem. lib. iv. c. 49. ^t Herrera, dec. 2. lib. viii. c. 12. ^u Torquem. lib. ii. c. 57. Corita, MS.

In tracing those great lines of the Mexican constitution, an image of feudal policy, in its most rigid form, rises to view, and we discern its three distinguishing characteristics, a nobility possessing almost independent authority, a people depressed into the lowest state of subjection, and a king entrusted with the executive power of the state. Its spirit and principles seem to have operated in the New World in the same manner as in the ancient. The jurisdiction of the crown was extremely limited. All real and effective authority was retained by the Mexican nobles in their own hands, and the shadow of it only left to the king. Jealous to excess of their own rights, they guarded with the most vigilant anxiety against the encroachments of their sovereigns. By a fundamental law of the empire, it was provided that the king should not determine concerning any point of general importance, without the approbation of a council composed of the prime nobility*. Unless he obtained their consent he could not engage the nation in war, nor could he dispose of the most considerable branch of the public revenue at pleasure; it was appropriated to certain purposes from which it could not be diverted by the regal authority alone†. In order to secure full effect to those constitutional restraints, the Mexican nobles did not permit their crown to descend by inheritance, but disposed of it by election. The right of election seems to have been originally vested in the whole body of no-

* Herrera, dec. 3. lib. ii. c. 19. Id. dec. 3. lib. iv. c. 16. Corita, MS.

† Herrera, dec. 3. lib. iv. c. 17. bility,

bility, but was afterwards committed to six electors, of whom the Chiefs of Tezeuco and Tacuba were always two. From respect for the family of their monarchs, the choice fell generally upon some person sprung from it. But as the activity and valour of their prince were of greater moment to a people perpetually engaged in war, than a strict adherence to the order of birth, collaterals of mature age or of distinguished merit were often preferred to those who were nearer the throne in direct descent². To this maxim in their policy, the Mexicans appear to be indebted for such a succession of able and warlike princes, as raised their empire in a short period to that extraordinary height of power which it had attained when Cortes landed in New Spain.

While the jurisdiction of the Mexican monarchs continued to be limited, it is probable that it was exercised with little ostentation. But as their authority became more extensive, the splendour of their government augmented. It was in this last state that the Spaniards beheld it; and struck with the appearance of Montezuma's court, they describe its pomp at great length, and with much admiration. The number of his attendants, the order, the silence, and the reverence with which they served him; the extent of his royal mansion, the variety of its apartments allotted to different officers, and the ostentation with which his grandeur was displayed, whenever he permitted his subjects to behold him, seem to resemble the magnifi-

² Acosta, lib. vi. c. 24. Herrera, dec. 3. lib. ii. c. 13. Corita, MS.

cence of the ancient monarchies in Asia, rather than the simplicity of the infant states in the New World.

But it was not in the mere parade of royalty that the Mexican potentates exhibited their power; they manifested it more beneficially in the order and regularity with which they conducted the internal administration and police of their dominions. Complete jurisdiction, civil as well as criminal, over its own immediate vassals, was vested in the crown. Judges were appointed for each department, and if we may rely on the account which the Spanish writers give of the maxims and laws upon which they founded their decisions with respect to the distribution of property and the punishment of crimes, justice was administered in the Mexican empire with a degree of order and equity resembling what takes place in societies highly civilized.

Their attention in providing for the support of government was not less sagacious. Taxes were laid upon land, upon the acquisitions of industry, and upon commodities of every kind exposed to sale in the public markets. These duties were considerable, but not arbitrary or unequal. They were imposed according to established rules, and each knew what share of the common burden he had to bear. As the use of money was unknown, all the taxes were paid in kind, and thus not only the natural productions of all the different provinces in the empire, but every species of manufacture, and every work of ingenuity and art, were collected in the public store-houses. From those
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the emperor supplied his numerous train of attendants in peace, and his armies during war, with food, with clothes, and ornaments. People of inferior condition, neither possessing land nor engaged in commerce, were bound to the performance of various services. By their stated labour the crown-lands were cultivated, public works were carried on, and the various houses belonging to the emperor were built and kept in repair ^a.

The improved state of government among the Mexicans is conspicuous, not only in points essential to the being of a well-ordered society, but in several regulations of inferior consequence with respect to police. The institution which I have already mentioned, of public couriers, stationed at proper intervals, to convey intelligence from one part of the empire to the other, was a refinement in police not introduced into any kingdom of Europe at that period. The structure of the capital city in a lake, with artificial dykes, and causeways of great length, which served as avenues to it from different quarters, erected in the water, with no less ingenuity than labour, seems to be an idea that could not have occurred to any but a civilized people. The same observation may be applied to the structure of the aqueducts, or conduits, by which they conveyed a stream of fresh water, from a considerable distance, into the city, along one of the causeways ^b. The appointment of a number of persons to clean the streets, to light them by fires kindled in different places, and to

^a Herrera, dec. 2. lib. vii. c. 13. dec. 3. lib. iv. c. 16, 17.
See NOTE CXLVII.

^b See NOTE CXLVIII.
patrole

patrole as watchmen during the night^c, discovers a degree of attention which even polished nations are late in acquiring.

The progress of the Mexicans in various arts, is considered as the most decisive proof of their superior refinement. Cortes, and the early Spanish authors, describe this with rapture, and maintain, that the most celebrated European artists could not surpass or even equal them in ingenuity and neatness of workmanship. They represented men, animals, and other objects, by such a disposition of various coloured feathers, as is said to have produced all the effects of light and shade, and to have imitated nature with truth and delicacy. Their ornaments of gold and silver have been described to be of a fabric no less curious. But in forming any idea, from general descriptions, concerning the state of arts among nations imperfectly polished, we are extremely ready to err. In examining the works of people whose advances in improvement are nearly the same with our own, we view them with a critical, and often with a jealous eye. Whereas, when conscious of our own superiority, we survey the arts of nations comparatively rude, we are astonished at works executed by them under such manifest disadvantages, and, in the warmth of our admiration, are apt to represent them as productions more finished than they really are. To the influence of this illusion, without supposing any intention to deceive, we may impute the exaggeration of some Spanish authors, in their accounts of the Mexican arts.

^c Herrera, dec. 2. lib. viii. c. 4. Torribio, MS.

It is not from those descriptions, but from considering such specimens of their arts as are still preserved, that we must decide concerning their degree of merit. As the ship in which Cortes sent to Charles V. the most curious productions of the Mexican artificans, which were collected by the Spaniards when they first pillaged the empire, was taken by a French corsair^d, the remains of their ingenuity are less numerous than those of the Peruvians. Whether any of their works with feathers, in imitation of painting, be still extant in Spain, I have not learned; but many of their ornaments in gold and silver, as well as various utensils employed in common life, are deposited in the magnificent cabinet of natural and artificial productions, lately opened by the king of Spain; and I am informed by persons on whose judgment and taste I can rely, that these boasted efforts of their art are uncouth representations of common objects, or very coarse images of the human and some other forms, destitute of grace and propriety^e. The justness of these observations is confirmed by inspecting the wooden prints and copper-plates of their paintings, which have been published by various authors. In them every figure of men, of quadrupeds, or birds, as well as every representation of inanimated nature, is extremely rude and awkward*. The hardest Egyptian style,

stiff

^d Relac. de Cort. Ramus. iii. 294, F.

^e See NOTE CXLIX.

* As a specimen of the spirit and stile in which M. Clavigero makes his strictures upon my History of America, I shall publish his remarks upon this passage: " Thus far Robert-son ;

stiff and imperfect as it was, is more elegant. The scrawls of children delineate objects almost as accurately.

But

“ son ; to whom we answer, first, That there is no reason to
 “ believe that those rude works were really Mexican ;
 “ secondly, That neither do we know whether those persons
 “ in whose judgment he confides, may be persons fit to
 “ merit our faith, because we have observed that Robertson
 “ trusts frequently to the testimony of Gage, Correal,
 “ Ibagnez, and other such authors, who are entirely un-
 “ deserving of credit.—Thirdly, It is more probable that
 “ the arms of copper, believed by those intelligent judges
 “ to be certainly Oriental, are really Mexican.” V. II. 391.

—When an author, not entirely destitute of integrity or discernment, and who has some solicitude about his own character, asserts that he received his information concerning any particular point from persons “ on whose judgment and
 “ taste he can rely ;” a very slender degree of candour, one should think, might induce the reader to believe that he does not endeavour to impose upon the public by an appeal to testimony altogether unworthy of credit. My information concerning the Mexican works of art deposited in the King of Spain’s cabinet, was received from the late Lord Grantham, ambassador extraordinary from the court of London to that of Madrid, and from Mr. Archdeacon Waddilove, chaplain to the embassy ; and it was upon their authority that I pronounced the coat of armour, mentioned in the note, to be of Oriental fabric. As they were both at Madrid in their public character when the first edition of the History of America was published, I thought it improper at that time to mention their names. Did their decision concerning a matter of taste, or their testimony concerning a point of fact, stand in need of confirmation, I might produce the evidence of an intelligent traveller, who, in describing the royal cabinet of Madrid, takes notice that it contains “ specimens
 “ of Mexican and Peruvian utensils, vases, &c. in earthen-
 “ ware, wretched both in taste and execution.” Dillon’s Travels through Spain, p. 77. As Gage composed his

Survey

But however low the Mexican paintings may be ranked, when viewed merely as works of art, a very different station belongs to them, when considered as the records of their country as historical monuments of its policy and transactions; and they become curious as well as interesting objects of attention. The noblest and most beneficial invention of which human ingenuity can boast, is that of writing. But the first essays of this art, which hath contributed more than all others to the improvement of the species, were very rude, and it advanced towards perfection slowly, and by a gradual progression. When the warrior, eager for fame, wished to transmit some knowledge of his exploits to succeeding ages; when the gratitude of a people to their sovereign prompted them to hand down an account of his beneficent deeds to posterity; the first method of accomplishing this, which seems to have occurred to them, was to delineate, in the best manner they could, figures representing the action of which they were soli-

Survey of New Spain with all the zeal and acrimony of a new convert, I have paid little regard to his testimony with respect to points relating to religion. But as he resided in several provinces in New Spain, which travellers seldom visit, and as he seems to have observed their manners and laws with an intelligent eye, I have availed myself of his information with respect to matters where religious opinion could have little influence. Correal I have seldom quoted, and never rested upon his evidence alone. The station in which Ibagnez was employed in America, as well as the credit given to his veracity by printing his *Regno Jesuitico* among the large collection of documents published (as I believe by authority) at Madrid, A. D. 1767, justifies me for appealing to his authority.

citous to preserve the memory. Of this, which has very properly been called *picture-writing*^f, we find traces among some of the most savage tribes of America. When a leader returns from the field, he strips a tree of its bark, and with red paint scratches upon it some uncouth figures which represent the order of his march, the number of his followers, the enemy whom he attacked, the scalps and captives which he brought home. To those simple annals he trusts for renown, and soothes himself with hope that by their means he shall receive praise from the warriors of future times^g.

Compared with those awkward essays of their savage countrymen, the paintings of the Mexicans may be considered as works of composition and design. They were not acquainted, it is true, with any other method of recording transactions, than that of delineating the objects which they wished to represent. But they could exhibit a more complex series of events in progressive order, and describe, by a proper disposition of figures, the occurrences of a king's reign from his accession to his death; the progress of an infant's education from its birth until it attain to the years of maturity; the different recompences and marks of distinction conferred upon warriors, in proportion to the exploits which they had performed. Some singular specimens of this picture-writing have been preserved, which are justly considered as the most curious monuments of art brought from the

^f Divine Legat. of Moses, iii. 73.

^g Sir W. Johnson Philos. Transact. vol. lxiii. p. 143. Mem. de la Hontan. ii. 191. Lafitau, Mœurs de Sauv. ii. 43.

New World. The most valuable of these was published by Purchas in sixty-six plates. It is divided into three parts. The first contains the history of the Mexican empire under its ten monarchs. The second is a tribute-roll, representing what each conquered town paid into the royal treasury. The third is a code of their institutions, domestic, political, and military. Another specimen of Mexican painting has been published in thirty-two plates, by the present archbishop of Toledo. To both are annexed a full explanation of what the figures were intended to represent, which was obtained by the Spaniards from Indians well acquainted with their own arts. The style of painting in all these is the same. They represent *things*, not *words*. They exhibit images to the eye, not ideas to the understanding. They may, therefore, be considered as the earliest and most imperfect essay of men in their progress towards discovering the art of writing. The defects in this mode of recording transactions must have been early felt. To paint every occurrence was, from its nature, a very tedious operation; and as affairs became more complicated, and events multiplied in any society, its annals must have swelled to an enormous bulk. Besides this, no objects could be delineated but those of sense; the conceptions of the mind had no corporeal form, and as long as picture-writing could not convey an idea of these, it must have been a very imperfect art. The necessity of improving it must have roused and sharpened invention; and the human mind holding the same course in the New World as in the Old, might have advanced by the same successive steps, first, from an actual picture to the plain hieroglyphic;

phic; next, to the allegorical symbol; then to the arbitrary character; until, at length, an alphabet of letters was discovered, capable of expressing all the various combinations of sound employed in speech. In the paintings of the Mexicans we, accordingly, perceive, that this progress was begun among them. Upon an attentive inspection of the plates, which I have mentioned, we may observe some approach to the plain or simple hieroglyphic, where some principal part or circumstance in the subject is made to stand for the whole. In the annals of their kings, published by Purchas, the towns conquered by each are uniformly represented in the same manner by a rude delineation of a house; but in order to point out the particular towns which submitted to their victorious arms, peculiar emblems, sometimes natural objects, and sometimes artificial figures, are employed. In the tribute-roll published by the archbishop of Toledo, the house, which was properly the picture of the town, is omitted, and the emblem alone is employed to represent it. The Mexicans seem even to have made some advances beyond this, towards the use of the more figurative and fanciful hieroglyphic. In order to describe a monarch, who had enlarged his dominions by force of arms, they painted a target ornamented with darts, and placed it between him and those towns which he subdued. But it is only in one instance, the notation of numbers, that we discern any attempt to exhibit ideas which had no corporeal form. The Mexican painters had invented artificial marks, or *signs of convention*, for this purpose. By means of these, they computed the years of their kings' reigns, as well as the amount of tribute to be paid

paid into the royal treasury. The figure of a circle represented unit, and in small numbers, the computation was made by repeating it. Larger numbers were expressed by a peculiar mark, and they had such as denoted all integral numbers, from twenty to eight thousand. The short duration of their empire prevented the Mexicans from advancing farther in that long course which conducts men from the labour of delineating real objects, to the simplicity and ease of alphabetic writing. Their records, notwithstanding some dawn of such ideas as might have led to a more perfect style, can be considered as little more than a species of picture-writing, so far improved as to mark their superiority over the savage tribes of America; but still so defective, as to prove that they had not proceeded far beyond the first stage in that progress which must be completed before any people can be ranked among polished nations^d.

Their mode of computing time may be considered as a more decisive evidence of their progress in improvement. They divided their year into eighteen months, each consisting of twenty days, amounting in all to three hundred and sixty. But as they observed that the course of the sun was not completed in that time, they added five days to the year. These, which were properly intercalary days, they termed *supernumerary* or *waste*; and as they did not belong to any month, no work was done, and no sacred rite performed on them; they were devoted wholly to festivity and pastime^e. This near approach to philosophical accuracy is a

^d See NOTE CL. ^e Acosta, lib. vi. c. 2.

remarkable proof that the Mexicans had bestowed some attention upon inquiries and speculations, to which men in a very rude state never turn their thoughts*.

Such are the most striking particulars in the manners and policy of the Mexicans, which exhibit them to view as a people considerably refined. But from other circumstances, one is apt to suspect that their character, and many of their institutions, did not differ greatly from those of the other inhabitants of America.

Like the rude tribes around them, the Mexicans were incessantly engaged in war, and the motives which prompted them to hostility seem to have been the same. They fought, in order to gratify their vengeance, by shedding the blood of their enemies. In battle they were chiefly intent on taking prisoners, and it was by the number of these that they estimated the glory of victory. No captive was ever ransomed or spared. All were sacrificed without mercy, and their flesh devoured with the same barbarous joy as among the fiercest savages. On some occasions it rose to even wilder excesses. Their principal warriors covered themselves with the skins of the unhappy victims, and danced about the streets, boasting of their own valour, and exulting over their enemies^f. Even in their civil institutions we disco-

* The Mexican mode of computing time, and every other particular relating to their chronology, have been considerably elucidated by M. Clavigero, Vol. I. 288; Vol. II. 225, &c. The observations and theories of the Mexicans concerning those subjects discover a greater progress in speculative science than we find among any people in the New World.

^f Herrera, dec. 3. lib. ii. c. 15. Gom. Cron. c. 217.

ver traces of that barbarous disposition which their system of war inspired. The four chief counsellors of the empire were distinguished by titles, which could have been assumed only by a people who delighted in blood^g. This ferocity of character prevailed among all the nations of New Spain. The Tlascalans, the people of Mechoacan, and other states at enmity with the Mexicans, delighted equally in war, and treated their prisoners with the same cruelty. In proportion as mankind combine in social union, and live under the influence of equal laws and regular policy, their manners soften, sentiments of humanity arise, and the rights of the species come to be understood. The fierceness of war abates, and even while engaged in hostility, men remember what they owe one to another. The savage fights to destroy, the citizen to conquer. The former neither pities nor spares, the latter has acquired sensibility which tempers his rage. To this sensibility the Mexicans seem to have been perfect strangers, and among them war was carried on with so much of its original barbarity, that we cannot but suspect their degree of civilization to have been very imperfect.

Their funeral rites were not less bloody than those of the most savage tribes. On the death of any distinguished personage, especially of the Emperor, a certain number of his attendants were chosen to accompany him to the other world, and those unfortunate victims were put to death without mercy, and buried in the same tomb^h.

^g See NOTE CLI.

^h Herrera, dec. 3. lib. ii. c. 18. Gom. Cron. c. 202.

Though

Though their agriculture was more extensive than that of the roving tribes who trusted chiefly to their bow for food, it seems not to have supplied them with such subsistence as men require when engaged in efforts of active industry. The Spaniards appear not to have been struck with any superiority of the Mexicans over the other people of America in bodily vigour. Both, according to their observation, were of such a feeble frame as to be unable to endure fatigue, and the strength of one Spaniard exceeded that of several Indians. This they imputed to their scanty diet, on poor fare, sufficient to preserve life, but not to give firmness to the constitution. Such a remark could hardly have been made with respect to any people furnished plentifully with the necessaries of life. The difficulty which Cortes found in procuring subsistence for his small body of soldiers, who were often constrained to live on the spontaneous productions of the earth, seems to confirm the remark of the Spanish writers, and gives no high idea of the state of cultivation in the Mexican empireⁱ.

A practice that was universal in New Spain appears to favour this opinion. The Mexican women gave suck to their children for several years, and during that time they did not cohabit with their husbands^k. This precaution against a burdensome increase of progeny, though necessary, as I have already observed, among savages, who, from the hardships of their condition, and

ⁱ Relat. ap. Ramus. iii. 306, A. Herrera, dec. 3. lib. iv. c. 17. dec. 2. lib. vi. c. 16.

^k Gom. Cron. c. 208. Herrera, dec. 3. lib. iv. c. 16.

the precariousness of their subsistence, find it impossible to rear a numerous family, can hardly be supposed to have continued among a people who lived at ease and in abundance.

The vast extent of the Mexican empire, which has been considered, and with justice, as the most decisive proof of a considerable progress in regular government and police, is one of those facts in the history of the New World which seems to have been admitted without due examination or sufficient evidence. The Spanish historians, in order to magnify the valour of their countrymen, are accustomed to represent the dominion of Montezuma as stretching over all the provinces of New Spain from the Northern to the Southern Ocean. But a great part of the mountainous country was possessed by the *Otomies*, a fierce uncivilized people, who seem to have been the residue of the original inhabitants. The provinces towards the north and west of Mexico were occupied by the *Chichemecas*, and other tribes of hunters. None of these recognized the Mexican monarch as their superior. Even in the interior and more level country, there were several cities and provinces which had never submitted to the Mexican yoke. Tlascala, though only twenty-one leagues from the capital of the empire, was an independent and hostile republic. Cholula, though still nearer, had been subjected only a short time before the arrival of the Spaniards. Tepeaca, at the distance of thirty leagues from Mexico, seems to have been a separate state governed by its own laws¹. Méchoacan, the fron-

¹ Herrera, dec. 3. lib. x. c. 15. 21. B. Diaz, c. 130.

tier of which extended within forty leagues of Mexico, was a powerful kingdom, remarkable for its implacable enmity to the Mexican name^m. By these hostile powers the Mexican empire was circumscribed on every quarter, and the high ideas which we are apt to form of it from the description of the Spanish historians, should be considerably moderated.

In consequence of this independence of several states in New Spain upon the Mexican empire, there was not any considerable intercourse between its various provinces. Even in the interior country not far distant from the capital, there seem to have been no roads to facilitate the communication of one district with another; and when the Spaniards first attempted to penetrate into its several provinces, they had to open their way through forests and marshesⁿ. Cortes, in his adventurous march from Mexico to Honduras in 1525, met with obstructions, and endured hardships, little inferior to those with which he must have struggled in the most uncivilized regions of America. In some places he could hardly force a passage through impervious woods, and plains overflowed with water. In others he found so little cultivation, that his troops were frequently in danger of perishing by famine. Such facts correspond ill with the pompous description which the Spanish writers give of Mexican police and industry, and convey an idea of a country nearly similar to that possessed by the Indian tribes in North America. Here and there a trading or a war path, as they are called in North

^m Herrera, dec. 3. lib. ii. c. 10.

ⁿ B. Diaz. c. 166. c. 176.

America, led from one settlement to another °, but generally there appeared no sign of any established communication, few marks of industry, and fewer monuments of art.

A proof of this imperfection in their commercial intercourse no less striking, is their want of money, or some universal standard by which to estimate the value of commodities. The discovery of this is among the steps of greatest consequence in the progress of nations. Until it has been made, all their transactions must be so awkward, so oppressive, and so limited, that we may boldly pronounce that they have advanced but a little way in their career. The invention of such a commercial standard is of such high antiquity in our hemisphere, and rises so far beyond the æra of authentic history, as to appear almost coëval with the existence of society. The precious metals seem to have been early employed for this purpose, and from their permanent value, their divisibility, and many other qualities, they are better adapted to serve as a common standard than any other substance of which nature has given us the command. But in the New World, where these metals abound most, this use of them was not known. The exigencies of rude tribes, or of monarchies imperfectly civilized, did not call for it. All their commercial intercourse was carried on by barter, and their ignorance of any common standard by which to facilitate that exchange of commodities which contributes so much towards the comfort of life, may be justly mentioned as an evidence of the infant state of their policy. But even in the New World the inconvenience of wanting some gene-

° Herrera, dec. 3. lib. vii. c. 8.

ral instrument of commerce began to be felt, and some efforts were made towards supplying that defect. The Mexicans, among whom the number and greatness of their cities gave rise to a more extended commerce than in any other part of America, had begun to employ a common standard of value, which rendered smaller transactions much more easy. As chocolate was the favourite drink of persons in every rank of life, the nuts or almonds of cacao, of which it is composed, were of such universal consumption, that, in their stated markets, these were willingly received in return for commodities of small price. Thus they came to be considered as the instrument of commerce, and the value of what one wished to dispose of was estimated by the number of nuts of the cacao, which he might expect in exchange for it. This seems to be the utmost length which the Americans had advanced towards the discovery of any expedient for supplying the use of money. And if the want of it is to be held, on one hand, as a proof of their barbarity, this expedient for supplying that want should be admitted, on the other, as an evidence no less satisfying, of some progress which the Mexicans had made in refinement and civilization, beyond the savage tribes around them.

In such a rude state were many of the Mexican provinces when first visited by their conquerors. Even their cities, extensive and populous as they were, seem more fit to be the habitation of men just emerging from barbarity, than the residence of a polished people. The description of Tlascala nearly resembles that of an Indian village. A number of low straggling huts, scattered about
irregularly,

irregularly, according to the caprice of each proprietor, built with turf and stone, and thatched with reeds, without any light but what they received by a door, so low that it could not be entered upright ^p. In Mexico, though, from the peculiarity of its situation, the disposition of the houses was more orderly, the structure of the greater part was equally mean. Nor does the fabric of their temples, and other public edifices, appear to have been such as entitled them to the high praises bestowed upon them by many Spanish authors. As far as one can gather from their obscure and inaccurate descriptions, the great temple of Mexico, the most famous in New Spain, which has been represented as a magnificent building, raised to such a height, that the ascent to it was by a flight of a hundred and fourteen steps, was a solid mass of earth of a square form, faced partly with stone. Its base on each side extended ninety feet, and decreasing gradually as it advanced in height, it terminated in a quadrangle of about thirty feet, where were placed a shrine of the deity, and two altars on which the victims were sacrificed ^q. All the other celebrated temples of New Spain exactly resembled that of Mexico ^r. Such structures convey no high idea of progress in art and ingenuity; and one can hardly conceive that a form more rude and simple could have occurred to a nation in its first efforts towards erecting any great work.

Greater skill and ingenuity were displayed, if we may believe the Spanish historians, in the houses of the emperor and in those of the princi-

^p Herrera, dec. 2. lib. vi. c. 12.

^q Herrera, dec. 2. lib. vii. c. 17.

^r See NOTE CLII.

pal nobility. There, some elegance of design was visible, and a commodious arrangement of the apartments was attended to. But if buildings corresponding to such descriptions had ever existed in the Mexican cities, it is probable that some remains of them would still be visible. From the manner in which Cortes conducted the siege of Mexico, we can indeed easily account for the total destruction of whatever had any appearance of splendor in that capital. But as only two centuries and a half have elapsed since the conquest of New Spain, it seems altogether incredible that in a period so short, every vestige of this boasted elegance and grandeur should have disappeared; and that in the other cities, particularly in those which did not suffer by the destructive hand of the conquerors, there are any ruins, which can be considered as monuments of their ancient magnificence.

Even in a village of the rudest Indians, there are buildings of greater extent and elevation than common dwelling-houses. Such as are destined for holding the council of the tribe, and in which all assemble on occasions of public festivity, may be called stately edifices, when compared with the rest. As among the Mexicans the distinction of ranks was established, and property was unequally divided, the number of distinguished structures in their towns would of course be greater than in other parts of America. But these seem not to have been either so solid or magnificent as to merit the pompous epithets which some Spanish authors employ in describing them. It is probable that, though more ornamented, and built on a larger scale, they were erected with the same slight

slight materials which the Indians employed in their common buildings^s, and Time, in a space much less than two hundred and fifty years, may have swept away all remains of them^t.

From this enumeration of facts, it seems, upon the whole, to be evident, that the state of society in Mexico was considerably advanced beyond that of the savage tribes which we have delineated. But it is no less manifest, that with respect to many particulars, the Spanish accounts of their progress appear to be highly embellished. There is not a more frequent or a more fertile source of deception in describing the manners and arts of savage nations, or of such as are imperfectly civilized, than that of applying to them the names and phrases appropriated to the institutions and refinements of polished life. When the leader of a small tribe, or the head of a rude community, is dignified with the name of king or emperor, the place of his residence can receive no other name but that of his palace; and whatever his attendants may be, they must be called his court. Under such appellations they acquire, in our estimation, an importance and dignity which does not belong to them. The illusion spreads, and giving a false colour to every part of the narrative, the imagination is so much carried away with the resemblance, that it becomes difficult to discern objects as they really are. The Spaniards, when they first touched on the Mexican coast, were so much struck with the appearance of attainments in policy and in the arts of life, far superior to those of the rude tribes with which they were hitherto acquainted, that they fancied they

^s See NOTE CLIII.

^t See NOTE CLIV.

had at length discovered a civilized people in the New World. This comparison between the people of Mexico and their uncultivated neighbours, they appear to have kept constantly in view, and observing with admiration many things which marked the pre-eminence of the former, they employ in describing their imperfect policy and infant arts, such terms as are applicable to the institutions of men far beyond them in improvement. Both these circumstances concur in detracting from the credit due to the descriptions of Mexican manners by the early Spanish writers. By drawing a parallel between them and those of people so much less civilized, they raised their own ideas too high. By their mode of describing them, they conveyed ideas to others no less exalted above truth. Later writers have adopted the style of the original historians, and improved upon it. The colours with which De Solis delineates the character, and describes the actions of Montezuma, the splendor of his court, the laws and policy of his empire, are the same that he must have employed in exhibiting to view the monarch and institutions of an highly polished people.

But though we may admit, that the warm imagination of the Spanish writers has added some embellishment to their descriptions, this will not justify the decisive and peremptory tone with which several authors pronounce all their accounts of the Mexican power, policy, and laws, to be the fictions of men who wished to deceive, or who delighted in the marvellous. There are few historical facts that can be ascertained by evidence more unexceptionable, than may be
produced

produced in support of the material articles, in the description of the Mexican constitution and manners. Eye witnesses relate what they beheld. Men who had resided among the Mexicans, both before and after the conquest, describe institutions and customs which were familiar to them. Persons of professions so different that objects must have presented themselves to their view under every various aspect; soldiers, priests, and lawyers all concur in their testimony. Had Cortes ventured to impose upon his sovereign, by exhibiting to him a picture of imaginary manners, there wanted not enemies and rivals who were qualified to detect his deceit, and who would have rejoiced in exposing it. But according to the just remark of an author, whose ingenuity has illustrated, and whose eloquence has adorned the history of America^u, this supposition is in itself as improbable, as the attempt would have been audacious. Who among the destroyers of this great empire was so enlightened by science, or so attentive to the progress and operations of men in social life, as to frame a fictitious system of policy so well combined and so consistent, as that which they delineate, in their accounts of the Mexican government? Where could they have borrowed the idea of many institutions in legislation and police, to which, at that period, there was nothing parallel in the nations with which they were acquainted? There was not, at the beginning of the sixteenth century, a regular establishment of posts for conveying intelligence to the sovereign of any kingdom in Europe. The same observation will apply to

^u M, l'Abbé Raynal Hist. Philos. & Polit. &c. iii. 127.

what the Spaniards relate, with respect to the structure of the city of Mexico, the regulations concerning its police, and various laws established for the administration of justice, or securing the happiness of the community. Whoever is accustomed to contemplate the progress of nations, will often, at very early stages of it, discover a premature and unexpected dawn of those ideas, which give rise to institutions that are the pride and ornament of its most advanced period. Even in a state as imperfectly polished as the Mexican empire, the happy genius of some sagacious observer, excited or aided by circumstances unknown to us, may have introduced institutions which are seldom found but in societies highly refined. But it is almost impossible that the illiterate conquerors of the New World should have formed in any one instance, a conception of customs and laws, beyond the standard of improvement in their own age and country. Or if Cortes had been capable of this, what inducement had those by whom he was superseded to continue the deception? Why should Corita, or Motolinea, or Acosta, have amused their sovereign or their fellow-citizens with a tale purely fabulous?

In one particular, however, the guides whom we must follow have represented the Mexicans to be more barbarous, perhaps, than they really were. Their religious tenets, and the rites of their worship, are described by them as wild and cruel in an extreme degree. Religion, which occupies no considerable place in the thoughts of a savage, whose conceptions of any superior power are obscure, and his sacred rites few as
well

well as simple, was formed, among the Mexicans, into a regular system, with its complete train of priests, temples, victims, and festivals. This, of itself, is a clear proof that the state of the Mexicans was very different from that of the ruder American tribes. But from the extravagance of their religious notions, or the barbarity of their rites, no conclusion can be drawn with certainty concerning the degree of their civilization. For nations, long after their ideas begin to enlarge, and their manners to refine, adhere to systems of superstition founded on the crude conceptions of early ages. From the genius of the Mexican religion, we may, however, form a most just conclusion with respect to its influence upon the character of the people. The aspect of superstition in Mexico was gloomy and atrocious. Its divinities were clothed with terror, and delighted in vengeance. They were exhibited to the people under detestable forms, which created horror. The figures of serpents, of tygers, and of other destructive animals, decorated their temples. Fear was the only principle that inspired their votaries. Fasts, mortifications, and penances, all rigid, and many of them excruciating to an extreme degree, were the means employed to appease the wrath of their gods, and the Mexicans never approached their altars without sprinkling them with blood drawn from their own bodies. But, of all offerings, human sacrifices were deemed the most acceptable. This religious belief, mingling with the implacable spirit of vengeance, and adding new force to it, every captive taken in war was brought to the temple, was devoted as a victim to the deity, and sacrificed with rites no less solemn than

than cruel*. The heart and head were the portion consecrated to the gods; the warrior, by whose prowess the prisoner had been seized, carried off the body to feast upon it with his friends. Under the impresson of ideas so dreary and terrible, and accustomed daily to scenes of bloodshed rendered awful by religion, the heart of man must harden and be steeled to every sentiment of humanity. The spirit of the Mexicans was accordingly unfeeling, and the genius of their religion so far counterbalanced the influence of policy and arts, that notwithstanding their progress in both, their manners, instead of softening, became more fierce. To what circumstances it was owing that superstition assumed such a dreadful form among the Mexicans, we have not sufficient knowledge of their history to determine. But its influence is visible, and produced an effect that is singular in the history of the human species. The manners of the people in the New World who had made the greatest progress in the arts of policy, were, in several respects, the most ferocious, and the barbarity of some of their customs exceeded even those of the savage state.

The empire of Peru boasts of an higher antiquity than that of Mexico. According to the traditionary accounts collected by the Spaniards, it had subsisted four hundred years, under twelve successive monarchs. But the knowledge of their ancient story, which the Peruvians could communicate to their conquerors,

* Cort. Relat. ap. Ramus. iii. 240, &c. B. Diaz, c. 82. Acofta, lib. v. c. 13, &c. Herrera, dec. 3. lib. ii. c. 15, &c. Gomara Cron. c. 80, &c. See NOTE CLV.

must have been both imperfect and uncertain². Like the other American nations, they were totally unacquainted with the art of writing, and destitute of the only means by which the memory of past transactions can be preserved with any degree of accuracy. Even among people to whom the use of letters is known, the æra where the authenticity of history commences, is much posterior to the introduction of writing. That noble invention continued, every where, to be long subservient to the common business and wants of life, before it was employed in recording events, with a view of conveying information from one age to another. But in no country did ever tradition alone carry down historical knowledge, in any full continued stream, during a period of half the length that the monarchy of Peru is said to have subsisted.

The *Quipos*, or knots on cords of different colours, which are celebrated by authors fond of the marvellous, as if they had been regular annals of the empire, imperfectly supplied the place of writing. According to the obscure description of them by Acosta², which Garcilasso de la Vega has adopted with little variation and no improvement, the quipos seem to have been a device for rendering calculation more expeditious and accurate. By the various colours different objects were denoted, and by each knot a distinct number. Thus an account was taken, and a kind of register kept, of the inhabitants in each province, or of the several productions collected there for public use. But as by these

² See NOTE CLVI.

² Hist. lib. vi. c. 8.

knots, however varied or combined, no moral or abstract idea, no operation or quality of the mind could be represented, they contributed little towards preserving the memory of ancient events and institutions. By the Mexican paintings and symbols, rude as they were, more knowledge of remote transactions seems to have been conveyed than the Peruvians could derive from their boasted quipos. Had the latter been even of more extensive use, and better adapted to supply the place of written records, they perished so generally, together with other monuments of Peruvian ingenuity, in the wreck occasioned by the Spanish conquest, and the civil wars subsequent to it, that no accession of light or knowledge comes from them. All the zeal of Garcilasso de la Vega, for the honour of that race of monarchs from whom he descended, all the industry of his researches, and the superior advantages with which he carried them on, opened no source of information unknown to the Spanish authors who wrote before him. In his *Royal Commentaries*, he confines himself to illustrate what they had related concerning the antiquities and institutions of Peru^b; and his illustrations, like their accounts, are derived entirely from the traditionary tales current among his countrymen.

Very little credit then is due to the minute details which have been given of the exploits, the battles, the conquests, and private character of the early Peruvian monarchs. We can rest upon nothing in their story, as authentic, but a few facts, so interwoven in the system of their religion

^b Lib. i. c. 10.

and policy, as preserved the memory of them from being lost; and upon the description of such customs and institutions as continued in force at the time of the conquest, and fell under the immediate observation of the Spaniards. By attending carefully to these, and endeavouring to separate them from what appears to be fabulous, or of doubtful authority, I have laboured to form an idea of the Peruvian government and manners.

The people of Peru, as I have already observed^c, had not advanced beyond the rudest form of savage life, when Manco Capac, and his consort Mama Ocollo, appeared to instruct and civilize them. Who these extraordinary personages were, whether they imported their system of legislation and knowledge of arts from some country more improved, or, if natives of Peru, how they acquired ideas so far superior to those of the people whom they addressed, are circumstances with respect to which the Peruvian tradition conveys no information. Manco Capac and his consort, taking advantage of the propensity in the Peruvians to superstition, and particularly of their veneration for the Sun, pretended to be children of that glorious luminary, and to deliver their instructions in his name, and by authority from him. The multitude listened and believed. What reformation in policy and manners the Peruvians ascribe to those founders of their empire, and how, from the precepts of the Inca and his consort, their ancestors gradually acquired some knowledge of those arts, and some relish for that industry, which render subsistence

^c Book vi. p. 289, &c.

secure and life comfortable, hath been formerly related. Those blessings were originally confined within narrow precincts ; but in process of time the successors of Manco Capac extended their dominion over all the regions that stretch to the west of the Andes from Chili to Quito, establishing in every province their peculiar policy and religious institutions.

The most singular and striking circumstance in the Peruvian government, is the influence of religion upon its genius and laws. Religious ideas make such a feeble impression on the mind of a savage, that their effect upon his sentiments and manners is hardly perceptible. Among the Mexicans, religion, reduced into a regular system, and holding a considerable place in their public institutions, operated with conspicuous efficacy in forming the peculiar character of that people. But in Peru, the whole system of civil policy was founded on religion. The Inca appeared not only as a legislator, but as a messenger of Heaven. His precepts were received not merely as the injunctions of a superior, but as the mandates of the Deity. His race was to be held sacred ; and in order to preserve it distinct, without being polluted by any mixture of less noble blood, the sons of Manco Capac married their own sisters, and no person was ever admitted to the throne who could not claim it by such a pure descent. To those *Children of the Sun*, for that was the appellation bestowed upon all the offspring of the first Inca, the people looked up with the reverence due to beings of a superior order. They were deemed to be under the immediate protection of the deity from whom they issued, and by him
every

every order of the reigning Inca was supposed to be dictated.

From those ideas two consequences resulted. The authority of the Inca was unlimited and absolute, in the most extensive meaning of the words. Whenever the decrees of a prince are considered as the commands of the Divinity, it is not only an act of rebellion, but of impiety, to dispute or oppose his will. Obedience becomes a duty of religion; and as it would be prophane to control a monarch who is believed to be under the guidance of Heaven, and presumptuous to advise him, nothing remains but to submit with implicit respect. This must necessarily be the effect of every government established on pretensions of intercourse with superior powers. Such accordingly was the blind submission which the Peruvians yielded to their sovereigns. The persons of highest rank and greatest power in their dominions acknowledged them to be of a more exalted nature; and in testimony of this, when admitted into their presence, they entered with a burden upon their shoulders, as an emblem of their servitude, and willingness to bear whatever the Inca was pleased to impose. Among their subjects, force was not requisite to second their commands. Every officer entrusted with the execution of them was revered, and, according to the account of an intelligent observer of Peruvian manners^d, he might proceed alone from one extremity of the empire to another without meeting opposition; for, on producing a fringe from the royal *Borla*, an ornament of the head peculiar to the reigning Inca,

^d Zarate, lib. i. c. 13.

the lives and fortunes of the people were at his disposal.

Another consequence of establishing government in Peru on the foundation of religion was, that all crimes were punished capitally. They were not considered as transgressions of human laws, but as insults offered to the Deity. Each, without any distinction between such as were slight and such as were atrocious, called for vengeance, and could be expiated only by the blood of the offender. Consonantly to the same ideas, punishment followed the trespass with inevitable certainty, because an offence against Heaven was deemed such an high enormity as could not be pardoned^c. Among a people of corrupted morals, maxims of jurisprudence so severe and unrelenting, by rendering men ferocious and desperate, would be more apt to multiply crimes than to restrain them. But the Peruvians, of simple manners and unsuspicious faith, were held in such awe by this rigid discipline, that the number of offenders was extremely small. Veneration for monarchs, enlightened and directed as they believed, by the divinity whom they adored, prompted them to their duty; the dread of punishment, which they were taught to consider as unavoidable vengeance inflicted by offended Heaven, withheld them from evil.

The system of superstition on which the Incas ingrafted their pretensions to such high authority, was of a genius very different from that established among the Mexicans. Manco Capac turned the veneration of his followers entirely towards natural objects. The Sun, as the great

^c Vega, lib. ii. c. 6.

source of light, of joy, and fertility in the creation attracted their principal homage. The Moon and Stars, as co-operating with him, were entitled to secondary honours. Wherever the propensity in the human mind to acknowledge and to adore some superior power, takes this direction, and is employed in contemplating the order and beneficence that really exist in nature, the spirit of superstition is mild. Wherever imaginary beings, created by the fancy and the fears of men, are supposed to preside in nature, and become the objects of worship, superstition always assumes a more severe and atrocious form. Of the latter we have an example among the Mexicans, of the former among the people of Peru. The Peruvians had not, indeed, made such progress in observation or inquiry, as to have attained just conceptions of the Deity; nor was there in their language any proper name or appellation of the Supreme Power, which intimated, that they had formed any idea of him as the Creator and Governor of the World^f. But by directing their veneration to that glorious luminary, which, by its universal and vivifying energy, is the best emblem of divine beneficence, the rites and observances which they deemed acceptable to him were innocent and humane. They offered to the sun a part of those productions which his genial warmth had called forth from the bosom of the earth, and reared to maturity. They sacrificed, as an oblation of gratitude, some of the animals which were indebted to his influence for nourishment. They presented to him choice specimens of those works of ingenuity which his

^f Acosta, lib. v. c. 3.

light had guided the hand of man in forming. But the Incas never stained his altars with human blood, nor could they conceive that their beneficent father the Sun would be delighted with such horrid victims*. Thus the Peruvians, unacquainted with those barbarous rites which extinguish sensibility, and suppress the feelings of nature at the sight of human sufferings, were formed by the spirit of the superstition which they had adopted, to a national character, more gentle than that of any people in America.

The influence of this superstition operated in the same manner upon their civil institutions, and tended to correct in them whatever was adverse to gentleness of character. The dominion of the Incas, though the most absolute of all despotisms, was mitigated by its alliance with religion. The mind was not humbled and depressed by the idea of a forced subjection to the will of a superior; obedience, paid to one who was believed to be clothed with divine authority, was willingly yielded, and implied no degradation. The sovereign, conscious that the submissive reverence of his people flowed from their belief of his heavenly descent, was continually reminded of a distinction which prompted him to imitate that beneficent power which he was supposed to represent. In consequence of those impressions, there hardly occurs in the traditional history of Peru, any instance of rebellion against the reigning prince, and among twelve successive monarchs, there was not one tyrant.

Even the wars in which the Incas engaged, were carried on with a spirit very different from

* See NOTE CLVII.

that of other American nations. They fought not, like savages, to destroy and exterminate; or, like the Mexicans, to glut blood-thirsty divinities with human sacrifices. They conquered, in order to reclaim and civilize the vanquished, and to diffuse the knowledge of their own institutions and arts. Prisoners seem not to have been exposed to the insults and tortures, which were their lot in every other part of the New World. The Incas took the people whom they subdued under their protection, and admitted them to a participation of all the advantages enjoyed by their original subjects. This practice, so repugnant to American ferocity, and resembling the humanity of the most polished nations, must be ascribed, like other peculiarities which we have observed in the Peruvian manners, to the genius of their religion. The Incas, considering the homage paid to any other object than to the heavenly powers which they adored as impious, were fond of gaining proselytes to their favourite system. The idols of every conquered province were carried in triumph to the great temple at Cuzco^h, and placed there as trophies of the superior power of the divinity who was the protector of the empire. The people were treated with lenity, and instructed in the religious tenets of their new mastersⁱ, that the conqueror might have the glory of having added to the number of the votaries of his father the Sun.

The state of property in Peru was no less singular than that of religion, and contributed, likewise, towards giving a mild turn of character to

^h Herrera, dec. 5. lib. iv. c. 4. Vega, lib. v. c. 12.

ⁱ Herrera, dec. 5. lib. iv. c. 8.

the people. All the lands capable of cultivation were divided into three shares. One was consecrated to the Sun, and the product of it was applied to the erection of temples, and furnishing what was requisite towards celebrating the public rites of religion. The second belonged to the Inca, and was set apart as the provision made by the community for the support of government. The third and largest share was reserved for the maintenance of the people, among whom it was parcelled out. Neither individuals, however, nor communities, had a right of exclusive property in the portion set apart for their use. They possessed it only for a year, at the expiration of which a new division was made in proportion to the rank, the number, and exigencies of each family. All those lands were cultivated by the joint industry of the community. The people, summoned by a proper officer, repaired in a body to the fields, and performed their common task, while songs and musical instruments cheered them to their labour^k. By this singular distribution of territory, as well as by the mode of cultivating it, the idea of a common interest, and of mutual subserviency, was continually inculcated. Each individual felt his connection with those around him, and knew that he depended on their friendly aid for what increase he was to reap. A state thus constituted may be considered as one great family, in which the union of the members was so complete, and the exchange of good offices so perceptible, as to create stronger attachment, and to bind man to man in closer intercourse, than subsisted under any form of so-

^k Herrera, dec. 5. lib. iv. c. 2. Vega, lib. v. c. 5.

ciety established in America. From this resulted gentle manners, and mild virtues unknown in the savage state, and with which the Mexicans were little acquainted.

But, though the institutions of the Incas were so framed as to strengthen the bonds of affection among their subjects, there was great inequality in their condition. The distinction of ranks was fully established in Peru. A great body of the inhabitants, under the denomination of *Yanaconas*, were held in a state of servitude. Their garb and houses were of a form different from those of freemen. Like the *Tamemes* of Mexico, they were employed in carrying burdens, and in performing every other work of drudgery¹. Next to them in rank, were such of the people as were free, but distinguished by no official or hereditary honours. Above them were raised, those whom the Spaniards call *Orejones*, from the ornaments worn in their ears. They formed what may be denominated the order of nobles, and in peace as well as war held every office of power or trust^m. At the head of all were the children of the Sun, who, by their high descent and peculiar privileges, were as much exalted above the *Orejones*, as these were elevated above the people.

Such a form of society, from the union of its members, as well as from the distinction in their ranks, was favourable to progress in the arts. But the Spaniards having been acquainted with the improved state of various arts in Mexico, several years before they discovered Peru, were

¹ Herrera, dec. 5. lib. iii. c. 4. lib. x. c. 8.

^m Herrera, dec. 5. lib. iv. c. 1.

not so much struck with what they observed in the latter country, and describe the appearances of ingenuity there with less warmth of admiration. The Peruvians, nevertheless, had advanced far beyond the Mexicans, both in the necessary arts of life, and in such as have some title to the name of elegant.

In Peru, agriculture, the art of primary necessity in social life, was more extensive, and carried on with greater skill than in any part of America. The Spaniards, in their progress through the country, were so fully supplied with provisions of every kind, that in the relation of their adventures we meet with few of those dismal scenes of distress occasioned by famine, in which the conquerors of Mexico were so often involved. The quantity of soil under cultivation was not left to the discretion of individuals, but regulated by public authority in proportion to the exigencies of the community. Even the calamity of an unfruitful season was but little felt, for the product of the lands consecrated to the Sun, as well as those set apart for the Incas, being deposited in the *Tambos*, or public storehouses, it remained there as a stated provision for times of scarcityⁿ. As the extent of cultivation was determined with such provident attention to the demands of the state, the invention and industry of the Peruvians were called forth to extraordinary exertions, by certain defects peculiar to their climate and soil. All the vast rivers that flow from the Andes take their course eastward to the Atlantic Ocean. Peru is watered only by some streams which rush down from the moun-

ⁿ Zarate, lib. i. c. 14. Vega, lib. i. c. 8.

tains like torrents. A great part of the low country is sandy and barren, and never refreshed with rain. In order to render such an unpromising region fertile, the ingenuity of the Peruvians had recourse to various expedients. By means of artificial canals conducted, with much patience and considerable art, from the torrents that poured across their country, they conveyed a regular supply of moisture to their fields^o. They enriched the soil by manuring it with the dung of sea-fowls, of which they found an inexhaustible store on all the islands scattered along their coasts^p. In describing the customs of any nation thoroughly civilized, such practices would hardly draw attention, or be mentioned as in any degree remarkable; but in the history of the improvident race of men in the New World, they are entitled to notice as singular proofs of industry and of art. The use of the plough, indeed, was unknown to the Peruvians. They turned up the earth with a kind of mattock of hard wood^q. Nor was this labour deemed so degrading as to be devolved wholly upon the women. Both sexes joined in performing this necessary work. Even the children of the Sun set an example of industry, by cultivating a field near Cuzco with their own hands, and they dignified this function, by denominating it their triumph over the earth^r.

The superior ingenuity of the Peruvians is obvious, likewise, in the construction of their

^o Zarate, lib. i. c. 4. Vega, lib. v. c. 1, & 24.

^p Acofta, lib. iv. c. 37. Vega, lib. v. c. 3. See NOTE CLVIII.

^q Zarate, lib. i. c. 8.

^r Vega, lib. v. c. 2.

houses and public buildings. In the extensive plains which stretch along the Pacific Ocean, where the sky is perpetually serene, and the climate mild, their houses were very properly of a fabric extremely slight. But in the higher regions, where rain falls, where the vicissitude of seasons is known, and their rigour felt, houses were constructed with greater solidity. They were generally of a square form, the walls about eight feet high, built with bricks hardened in the sun, without any windows, and the door low and strait. Simple as these structures were, and rude as the materials may seem to be of which they were formed, they were so durable, that many of them still subsist in different parts of Peru, long after every monument that might have conveyed to us any idea of the domestic state of the other American nations has vanished from the face of the earth. But it was in the temples consecrated to the Sun, and in the buildings destined for the residence of their monarchs, that the Peruvians displayed the utmost extent of their art and contrivance. The descriptions of them by such of the Spanish writers as had an opportunity of contemplating them, while, in some measure, entire, might have appeared highly exaggerated, if the ruins which still remain, did not vouch the truth of their relations. These ruins of sacred or royal buildings are found in every province of the empire, and by their frequency demonstrate that they are monuments of a powerful people, who must have subsisted, during a period of some extent, in a state of no inconsiderable improvement. They appear to have been edifices various in their dimensions. Some of a moderate size, many of immense

immense extent, all remarkable for solidity, and resembling each other in the stile of architecture. The temple of Pachacamac, together with a palace of the Inca, and a fortress were so connected together as to form one great structure, above half a league in circuit. In this prodigious pile, the same singular taste in building is conspicuous, as in other works of the Peruvians. As they were unacquainted with the use of the pulley, and other mechanical powers, and could not elevate the large stones and bricks which they employed in building to any considerable height, the walls of this edifice, in which they seem to have made their greatest effort towards magnificence, did not rise above twelve feet from the ground. Though they had not discovered the use of mortar or of any other cement in building, the bricks or stones were joined with so much nicety, that the seams can hardly be discerned^s. The apartments, as far as the distribution of them can be traced in the ruins, were ill-disposed, and afforded little accommodation. There was not a single window in any part of the building; and as no light could enter but by the door, all the apartments of largest dimension must either have been perfectly dark, or illuminated by some other means. But with all these, and many other imperfections that might be mentioned in their art of building, the works of the Peruvians which still remain, must be considered as stupendous efforts of a people unacquainted with the use of iron, and convey to us an high idea of the power possessed by their ancient monarchs.

^s See NOTE CLIX.

These, however, were not the noblest or most useful works of the Incas. The two great roads from Cuzco to Quito, extending in an uninterrupted stretch above fifteen hundred miles, are entitled to still higher praise. The one was conducted through the interior and mountainous country, the other through the plains on the sea-coast. From the language of admiration in which some of the early writers express their astonishment when they first viewed those roads, and from the more pompous descriptions of later writers, who labour to support some favourite theory concerning America, one might be led to compare this work of the Incas to the famous military ways which remain as monuments of the Roman power: but in a country where there was no tame animal except the Llama, which was never used for draught, and but little as a beast of burden, where the high roads were seldom trod by any but a human foot, no great degree of labour or art was requisite in forming them. The Peruvian roads were only fifteen feet in breadth^t, and in many places so slightly formed, that time has effaced every vestige of the course in which they ran. In the low country little more seems to have been done, than to plant trees or to fix posts at certain intervals, in order to mark the proper rout to travellers. To open a path through the mountainous country was a more arduous task. Eminences were levelled, and hollows filled up, and for the preservation of the road it was fenced with a bank of turf. At proper distances, Tambos, or storehouses,

^t Cieca, c. 60.

were erected for the accommodation of the Inca and his attendants, in their progress through his dominions. From the manner in which the road was originally formed in this higher and more impervious region, it has proved more durable; and though, from the inattention of the Spaniards to every object but that of working their mines, nothing has been done towards keeping it in repair, its course may still be traced^u. Such was the celebrated road of the Incas; and even from this description, divested of every circumstance of manifest exaggeration, or of suspicious aspect, it must be considered as a striking proof of an extraordinary progress in improvement and policy. To the savage tribes of America, the idea of facilitating communication with places at a distance had never occurred. To the Mexicans it was hardly known. Even in the most civilized countries of Europe, men had advanced far in refinement, before it became a regular object of national policy to form such roads as render intercourse commodious. It was a capital object of Roman policy to open a communication with all the provinces of their extensive empire, by means of those roads which are justly considered as one of the noblest monuments both of their wisdom and their power. But during the long reign of barbarism, the Roman roads were neglected or destroyed; and at the time when the Spaniards entered Peru, no kingdom in Europe could boast of any work of public utility that

^u Xerez, p. 189—191. Zarate, lib. i. c. 13, 14. Vega, lib. ix. c. 13. Boguer Voyage, p. 105. Ulloa Entretencimientos, p. 365.

could be compared with the great roads formed by the Incas.

The formation of those roads introduced another improvement in Peru equally unknown over all the rest of America. In its course from south to north, the road of the Incas was intersected by all the torrents which roll from the Andes towards the Western Ocean. From the rapidity of their course, as well as from the frequency and violence of their inundation, these were not fordable. Some expedient, however, was to be found for passing them. The Peruvians, from their unacquaintance with the use of arches, and their inability to work in wood, could not construct bridges either of stone or timber. But necessity, the parent of invention, suggested a device which supplied that defect. They formed cables of great strength, by twisting together some of the pliable withs or osiers, with which their country abounds; six of these cables they stretched across the stream parallel to one another, and made them fast on each side. These they bound firmly together by interweaving smaller ropes so close, as to form a compact piece of net-work, which being covered with branches of trees and earth, they passed along it with tolerable security*. Proper persons were appointed to attend at each bridge, to keep it in repair, and to assist passengers†. In the level country, where the rivers became deep and broad and still, they are passed in *Balzas*, or floats; in the con-

* See NOTE CLX.

† Sancho ap. Ram. iii. 376, B. Zarate, lib. i c. 14. Vega, lib. iii, c. 7, 8. Herrera, dec. 5. lib. iv. c. 3, 4.

struction, as well as navigation of which, the ingenuity of the Peruvians appears to be far superior to that of any people in America. These had advanced no farther in naval skill than the use of the paddle, or oar; the Peruvians ventured to raise a mast, and spread a sail, by means of which their balzas not only went nimbly before the wind, but could veer and tack with great celerity^z.

Nor were the ingenuity and art of the Peruvians confined solely to objects of essential utility. They had made some progress in arts, which may be called elegant. They possessed the precious metals in greater abundance than any people of America. They obtained gold in the same manner with the Mexicans, by searching in the channels of rivers, or washing the earth in which particles of it were contained. But in order to procure silver, they exerted no inconsiderable degree of skill and invention. They had not, indeed, attained the art of sinking a shaft into the bowels of the earth, and penetrating to the riches concealed there; but they hollowed deep caverns on the banks of rivers and the sides of mountains, and emptied such veins as did not dip suddenly beyond their reach. In other places, where the vein lay near the surface, they dug pits to such a depth, that the person who worked below could throw out the ore, or hand it up in baskets^a. They had discovered the art of smelting and refining this, either by the simple application of fire, or where the ore was more stubborn, and impregnated with foreign substances, by placing it in small ovens or fur-

^z Ulloa Voy. i. 167, &c.

^a Ramusio, iii. 414, A.

naces, on high grounds, so artificially constructed, that the draught of air performed the function of a bellows, an engine with which they were totally unacquainted. By this simple device, the purer ores were smelted with facility, and the quantity of silver in Peru was so considerable, that many of the utensils employed in the functions of common life were made of it^b. Several of those vessels and trinkets are said to have merited no small degree of estimation, on account of the neatness of the workmanship, as well as the intrinsic value of the materials. But as the conquerors of America were well acquainted with the latter, but had scarcely any conception of the former, most of the silver vessels and trinkets were melted down, and rated according to the weight and fineness of the metal in the division of the spoil.

In other works of mere curiosity or ornament, their ingenuity has been highly celebrated. Many specimens of those have been dug out of the *Guacas*, or mounds of earth, with which the Peruvians covered the bodies of the dead. Among these are mirrors of various dimensions, of hard shining stones highly polished; vessels of earthen ware of different forms; hatchets and other instruments, some destined for war and others for labour. Some were of flint, some of copper, hardened to such a degree by an unknown process, as to supply the place of iron on several occasions. Had the use of those tools formed of copper been general, the progress of the Peruvians in the arts might have been such,

^b Acosta, lib. iv. c. 4, 5. Vega, p. 1. lib. viii. c. 25. Ulloa Entretien. 258.

as to emulate that of more cultivated nations. But either the metal was so rare, or the operation by which it was hardened so tedious, that their instruments of copper were few, and so extremely small, that they seem to have been employed only in slighter works. But even to such a circumscribed use of this imperfect metal, the Peruvians were indebted for their superiority to the other people of America in various arts^c. The same observation, however, may be applied to them, which I formerly made with respect to the arts of the Mexicans. From several specimens of Peruvian utensils and ornaments, which are deposited in the royal cabinet of Madrid, and from some preserved in different collections in other parts of Europe, I have reason to believe that the workmanship is more to be admired on account of the rude tools with which it was executed, than on account of its intrinsic neatness and elegance; and that the Peruvians, though the most improved of all the Americans, were not advanced beyond the infancy of arts.

But notwithstanding so many particulars, which seem to indicate an high degree of improvement in Peru, other circumstances occur that suggest the idea of a society still in the first stages of its transition from barbarism to civilization. In all the dominions of the Incas, Cuzco was the only place that had the appearance, or was entitled to the name of a city. Every where else, the people lived mostly in detached habitations, dispersed over the country, or, at the utmost, settled together in small vil-

^c Ulloa Voy. tom. i. 381, &c. Id. Entretien. p. 369, &c.

lages^d. But until men are brought to assemble in numerous bodies, and incorporated in such close union, as to enjoy frequent intercourse, and to feel mutual dependence, they never imbibe perfectly the spirit, or assume the manners of social life. In a country of immense extent, with only one city, the progress of manners, and the improvement either of the necessary or more refined arts, must have been so slow, and carried on under such disadvantages, that it is more surprising the Peruvians should have advanced so far in refinement, than that they did not proceed farther.

In consequence of this state of imperfect union, the separation of professions in Peru was not so complete as among the Mexicans. The less closely men associate, the more simple are their manners, and the fewer their wants. The crafts of common and most necessary use in life do not, in such a state, become so complex or difficult, as to render it requisite that men should be trained to them by any particular course of education. All the arts, accordingly, which were of daily and indispensable utility, were exercised by every Peruvian indiscriminately. None but the artists, employed in works of mere curiosity or ornament, constituted a separate order of men, or were distinguished from other citizens^e.

From the want of cities in Peru, another consequence followed. There was little commercial intercourse among the inhabitants of that great empire. The activity of commerce is coeval with

^d Zarate, lib. i. c. 9. Herrera, dec. 5. lib. vi. c. 4.

^e Acofta, lib. vi. c. 15. Vega, lib. v. c. 9. Herrera, dec. 5. lib. iv. c. 4.

the foundation of cities; and from the moment that the members of any community settle in considerable numbers in one place, its operations become vigorous. The citizen must depend for subsistence on the labour of those who cultivate the ground. They, in return, must receive some equivalent. Thus mutual intercourse is established, and the productions of art are regularly exchanged for the fruits of agriculture. In the towns of the Mexican empire, stated markets were held, and whatever could supply any want or desire of man was an object of commerce. But in Peru, from the singular mode of dividing property, and the manner in which the people were settled, there was hardly any species of commerce carried on between different provinces^f, and the community was less acquainted with that active intercourse, which is at once a bond of union, and an incentive to improvement.

But the unwarlike spirit of the Peruvians was the most remarkable, as well as most fatal defect in their character^g. The greater part of the rude nations of America opposed their invaders with undaunted ferocity, though with little conduct or success. The Mexicans maintained the struggle in defence of their liberties, with such persevering fortitude, that it was with difficulty the Spaniards triumphed over them. Peru was subdued at once, and almost without resistance; and the most favourable opportunities of regaining their freedom, and of crushing their oppressors, were lost through the timidity of the peo-

^f Vega, lib. vi. c. 8.

^g Xerez, 190. Sancho ap. Ram. iii. 372. Herrera, dec. 5. lib. i. c. 3.

ple. Though the traditional history of the Peruvians represents all the Incas as warlike princes, frequently at the head of armies, which they led to victory and conquest; few symptoms of such a martial spirit appear in any of their operations subsequent to the invasion of the Spaniards. The influence, perhaps, of those institutions which rendered their manners gentle, gave their minds this unmanly softness; perhaps, the constant serenity and mildness of the climate may have enervated the vigour of their frame; perhaps, some principle in their government, unknown to us, was the occasion of this political debility. Whatever may have been the cause, the fact is certain, and there is not an instance in history of any people so little advanced in refinement, so totally destitute of military enterprize. This character hath descended to their posterity. The Indians of Peru are now more tame and depressed than any people of America. Their feeble spirits, relaxed in lifeless inaction, seem hardly capable of any bold or manly exertion.

But, besides those capital defects in the political state of Peru, some detached circumstances and facts occur in the Spanish writers, which discover a considerable remainder of barbarity in their manners. A cruel custom, that prevailed in some of the most savage tribes, subsisted among the Peruvians. On the death of the Incas, and of other eminent persons, a considerable number of their attendants was put to death, and interred around their Guacas, that they might appear in the next world with their former dignity, and be served with the same respect. On the death of Huana-Capac, the most powerful of
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their monarchs, above a thousand victims were doomed to accompany him to the tomb^h. In one particular, their manners appear to have been more barbarous than those of most rude tribes. Though acquainted with the use of fire in preparing maize, and other vegetables for food; they devoured both flesh and fish perfectly raw, and astonished the Spaniards, with a practice repugnant to the ideas of all civilized peopleⁱ.

But though Mexico and Peru are the possessions of Spain in the New World, which on account both of their ancient and present state, have attracted their greatest attention; her other dominions there are far from being inconsiderable, either in extent or value. The greater part of them was reduced to subjection during the first part of the sixteenth century, by private adventurers, who fitted out their small armaments either in Hispaniola or in Old Spain; and were we to follow each leader in his progress, we should discover the same daring courage, the same persevering ardour, the same rapacious desire of wealth, and the same capacity of enduring and surmounting every thing in order to attain it, which distinguished the operations of the Spaniards in their greater American conquests. But, instead of entering into a detail, which, from the similarity of the transactions, would appear almost a repetition of what has been already related, I shall satisfy myself with such a

^h Acosta, lib. 5. c. 7.

ⁱ Xerez, p. 190. Sancho, Ram. iii. 372, C. Herrera, dec. 5. lib. i. c. 3.

view of those provinces of the Spanish empire in America, which have not hitherto been mentioned, as may convey to my readers an adequate idea of its greatness, fertility, and opulence.

I begin with the countries contiguous to the two great monarchies, of whose history and institutions I have given some account, and shall then briefly describe the other districts of Spanish America. The jurisdiction of the viceroy of New Spain extends over several provinces, which were not subject to the dominion of the Mexicans. The countries of Cinaloa and Sonora, that stretch along the east side of the Vermilion sea, or gulf of California, as well as the immense kingdoms of New Navarre and New Mexico, which bend towards the west and north, did not acknowledge the sovereignty of Montezuma, or his predecessors. These regions, not inferior in magnitude to all the Mexican empire, are reduced some to a greater, others to a less degree of subjection to the Spanish yoke. They extend through the most delightful part of the temperate zone; their soil is, in general, remarkably fertile, and all their productions, whether animal or vegetable, are most perfect in their kind. They have all a communication either with the Pacific Ocean, or with the Gulph of Mexico, and are watered by rivers which not only enrich them, but may become subservient to commerce. The number of Spaniards settled in those vast countries, is indeed extremely small. They may be said to have subdued rather than to have occupied them. But if the population in their ancient establishments in America shall continue to increase, they may

may gradually spread over those provinces, of which, however inviting, they have not hitherto been able to take full possession.

One circumstance may contribute to the speedy population of some districts. Very rich mines both of gold and silver have been discovered in many of the regions which I have mentioned. Wherever these are opened, and worked with success, a multitude of people resort. In order to supply them with the necessaries of life, cultivation must be increased, artisans of various kinds must assemble, and industry as well as wealth will be gradually diffused. Many examples of this have occurred in different parts of America since they fell under the dominion of the Spaniards. Populous villages and large towns have suddenly arisen amidst uninhabited wilds and mountains; and the working of mines, though far from being the most proper object towards which the attention of an infant society should be turned, may become the means both of promoting useful activity, and of augmenting the number of people. A recent and singular instance of this has happened, which, as it is but little known in Europe, and may be productive of great effects, merits attention. The Spaniards settled in the provinces of Cinaloa and Sonora, had been long disturbed by the depredations of some fierce tribes of Indians. In the year 1765, the incursions of those savages became so frequent, and so destructive, that the Spanish inhabitants, in despair, applied to the Marquis de Croix, viceroy of Mexico, for such a body of troops as might enable them to drive those formidable invaders from their places of retreat

treat in the mountains. But the treasury of Mexico was so much exhausted by the large sums drawn from it, in order to support the late war against Great Britain, that the viceroy could afford them no aid. The respect due to his virtues, accomplished what his official power could not effect. He prevailed with the merchants of New Spain to advance about two hundred thousand pesos for defraying the expence of the expedition. The war was conducted by an officer of abilities; and after being protracted for three years, chiefly by the difficulty of pursuing the fugitives over mountains and through defiles which were almost impassable, it terminated in the year 1771, in the final submission of the tribes, which had been so long the object of terror to the two provinces. In the course of this service, the Spaniards marched through countries into which they seem not to have penetrated before that time, and discovered mines of such value, as was astonishing even to men acquainted with the riches contained in the mountains of the New World. At Cineguilla, in the province of Sonora, they entered a plain of fourteen leagues in extent, in which, at the depth of only sixteen inches, they found gold in grains of such a size, that some of them weighed nine marks, and in such quantities, that in a short time, with a few labourers, they collected a thousand marks of gold in grains, even without taking time to wash the earth that had been dug, which appeared to be so rich, that persons of skill computed that it might yield what would be equal in value to a million of pesos. Before the end of the year 1771, above two thousand persons were settled

settled in Cineguilla, under the government of proper magistrates, and the inspection of several ecclesiastics. As several other mines, not inferior in richness to that of Cineguilla, have been discovered, both in Sonora and Cinaloa^k, it is probable that these neglected and thinly-inhabited provinces, may soon become as populous and valuable as any part of the Spanish empire in America.

The peninsula of California, on the other side of the Vermilion sea, seems to have been less known to the ancient Mexicans, than the provinces which I have mentioned. It was discovered by Cortes in the year 1536^l. During a long period it continued to be so little frequented, that even its form was unknown, and in most charts it was represented as an island, not as a peninsula^m. Though the climate of this country, if we may judge from its situation, must be very desirable; the Spaniards have made small progress in peopling it. Towards the close of the last century, the Jesuits, who had great merit in exploring this neglected province, and in civilizing its rude inhabitants, imperceptibly acquired a dominion over it as complete as that which they possessed in their missions in Paraguay, and they laboured to introduce into it the same policy, and to govern the natives by the same maxims. In order to prevent the court of Spain from conceiving any jealousy of their designs and operations, they seem studiously to have depreciated the country, by representing the climate

^k See NOTE CLXI.

^l Book v. vol. ii. p. 269.

^m See NOTE CLXII.

as so disagreeable and unwholesome, and the soil as so barren, that nothing but a zealous desire of converting the natives, could have induced them to settle thereⁿ. Several public-spirited citizens endeavoured to undeceive their sovereigns, and to give them a better view of California; but in vain. At length, on the expulsion of the Jesuits from the Spanish dominions, the court of Madrid, as prone at that juncture to suspect the purity of the Order's intentions, as formerly to confide in them with implicit trust, appointed Don Joseph Galvez, whose abilities have since raised him to the high rank of minister for the Indies, to visit that peninsula. His account of the country was favourable; he found the pearl fishery on its coasts to be valuable, and he discovered mines of gold of a very promising appearance^o. From its vicinity to Cinaloa and Sonora, it is probable, that if the population of these provinces shall increase in the manner which I have supposed, California may by degrees, receive from them such a recruit of inhabitants, as to be no longer reckoned among the desolate and useless districts of the Spanish empire.

On the east of Mexico, Yucatan and Honduras are comprehended in the government of New Spain, though anciently they can hardly be said to have formed a part of the Mexican empire. These large provinces, stretching from the Bay of Campeachy beyond Cape Gracias a Dios, do not, like the other territories of Spain

ⁿ Venegas, Hist. of California, i. 26.

^o Lorenzano, 349, 350.

in the New World, derive their value either from the fertility of their soil or the richness of their mines; but they produce in greater abundance, than any part of America, the logwood tree, which, in dying some colours, is so far preferable to any other material, that the consumption of it in Europe is considerable, and it has become an article in commerce of great value. During a long period, no European nation intruded upon the Spaniards in those provinces, or attempted to obtain any share in this branch of trade. But after the conquest of Jamaica by the English, it soon appeared what a formidable rival was now seated in the neighbourhood of the Spanish territories. One of the first objects which tempted the English settled in that island, was the great profit arising from the logwood trade, and the facility of wresting some portion of it from the Spaniards. Some adventurers from Jamaica made the first attempt at Cape Catoche, the south-east promontory of Yucatan, and by cutting logwood there, carried on a gainful traffic. When most of the trees near the coast in that place were felled, they removed to the island of Trist, in the Bay of Campeachy; and in later times, their principal station has been in the Bay of Honduras. The Spaniards, alarmed at this encroachment, endeavoured by negotiation, remonstrances, and open force, to prevent the English from obtaining any footing on that part of the American continent. But after struggling against it for more than a century, the dilators of last war extorted from the court of Madrid a reluctant consent to tolerate this settle-

ment of foreigners in the heart of its territories^p. The pain which this humbling concession occasioned, seems to have prompted the Spaniards to devise a method of rendering it of little consequence, more effectual than all the efforts of negociation or violence. The logwood produced on the west coast of Yucatan, where the soil is drier, is in quality far superior to that which grows on the marshy grounds where the English are settled. By encouraging the cutting of this, and permitting the importation of it into Spain without paying any duty^q, such vigour has been given to this branch of commerce, and the logwood which the English bring to market has sunk so much in value, that their trade to the Bay of Honduras has gradually declined^r since it obtained a legal sanction; and, it is probable, will soon be finally abandoned. In that event, Yucatan and Honduras will become possessions of considerable importance to Spain.

Still farther east than Honduras lie the two provinces of Costa Rica and Veragua, which likewise belong to the vice-royalty of New Spain; but both have been so much neglected by the Spaniards, and are apparently of such small value, that they merit no particular attention.

The most important province depending on the vice-royalty of Peru, is Chili. The Incas had established their dominion in some of its northern districts; but in the greater part of the country, its gallant and high-spirited inhabitants main-

^p Treaty of Paris, Art. xviii.

^q Real Cedula, Campomanes, iii. 145.

^r See NOTE CLXIII.

tained their independence. The Spaniards, allured by the fame of its opulence, early attempted the conquest of it under Diego Almagro ; and after his death, Pedro de Valdivia resumed the design. Both met with fierce opposition. The former relinquished the enterprize in the manner which I have mentioned^a. The latter, after having given many displays, both of courage and military skill, was cut off, together with a considerable body of troops under his command. Francisco de Villagra, Valdivia's lieutenant, by his spirited conduct, checked the natives in their career, and saved the remainder of the Spaniards from destruction. By degrees, all the champaign country along the coast was subjected to the Spanish dominion. The mountainous country is still possessed by the Puelches, Araucos, and other tribes of its original inhabitants, formidable neighbours to the Spaniards ; with whom, during the course of two centuries, they have been obliged to maintain almost perpetual hostility, suspended only by a few intervals of insecure peace.

That part of Chili then, which may properly be deemed a Spanish province, is a narrow district, extended along the coast from the desert of Atacamas to the island of Chiloe, above nine hundred miles. Its climate is the most delicious in the New World, and is hardly equalled by that of any region on the face of the earth. Though bordering on the Torrid Zone, it never feels the extremity of heat, being screened on the east by the Andes, and refreshed from the west by cooling sea-breezes. The temperature

^a Book vi, vol. ii, p. 324, &c.

of the air is so mild and equable, that the Spaniards give it the preference to that of the southern provinces in their native country. The fertility of the soil corresponds with the benignity of the climate, and is wonderfully accommodated to European productions. The most valuable of these, corn, wine, and oil, abound in Chili, as if they had been native to the country. All the fruits imported from Europe attain to full maturity there. The animals of our hemisphere not only multiply, but improve in this delightful region. The horned cattle are of larger size than those of Spain. Its breed of horses surpasses, both in beauty and in spirit, the famous Andalusian race, from which they sprung. Nor has nature exhausted her bounty on the surface of the earth; she has stored its bowels with riches. Valuable mines of gold, of silver, of copper, and of lead, have been discovered in various parts of it.

A country distinguished by so many blessings, we may be apt to conclude, would early become a favourite station of the Spaniards, and must have been cultivated with peculiar predilection and care. Instead of this, a great part of it remains unoccupied. In all this extent of country, there are not above eighty thousand white inhabitants, and about three times that number of negroes and people of a mixed race. The most fertile soil in America lies uncultivated, and some of its most promising mines remain unwrought. Strange as this neglect of the Spaniards to avail themselves of advantages, which seemed to court their acceptance, may appear, the causes of it can be traced. The only inter-

course

course of Spain with its colonies in the South Sea, was carried on during two centuries by the annual fleet to Porto-Bello. All the produce of these colonies was shipped in the ports of Callao, or Arica in Peru, for Panama, and carried from thence across the isthmus. All the commodities which they received from the mother-country, were conveyed from Panama to the same harbours. Thus both the exports and imports of Chili passed through the hands of merchants settled in Peru. These had of course a profit on each; and in both transactions the Chilese felt their own subordination; and having no direct intercourse with the parent state, they depended upon another province for the disposal of their productions, as well as for the supply of their wants. Under such discouragements, population could not increase, and industry was destitute of one chief incitement. But now that Spain, from motives which I shall mention hereafter, has adopted a new system, and carries on her commerce with the colonies in the South Sea, by ships which go round Cape Horn, a direct intercourse is opened between Chili and the mother-country. The gold, the silver, and the other commodities of the province will be exchanged in its own harbours for the manufactures of Europe. Chili may speedily rise into that importance among the Spanish settlements to which it is entitled by its natural advantages. It may become the granary of Peru, and the other provinces along the Pacific Ocean. It may supply them with wine, with cattle, with horses, with hemp, and many other articles for which they now depend upon Europe. Though
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the new system has been established only a few years, those effects of it begin already to be observed^t. If it shall be adhered to with any steadiness for half a century, one may venture to foretel, that population, industry, and opulence will advance in this province with rapid progress.

To the east of the Andes, the provinces of Tucuman and Rio de la Plata border on Chili, and like it were dependent on the vice-royalty of Peru. These regions of immense extent stretch in length from north to south above thirteen hundred miles, and in breadth more than a thousand. This country, which is larger than most European kingdoms, naturally forms itself into two great divisions, one on the north, and the other on the south of Rio de la Plata. The former comprehends Paraguay, the famous missions of the Jesuits, and several other districts. But as disputes have long subsisted between the courts of Spain and Portugal, concerning its boundaries, which, it is probable, will be soon finally ascertained; either amicably, or by the decision of the sword, I chuse to reserve my account of this northern division, until I enter upon the history of Portuguese America, with which it is intimately connected; and, in relating it, I shall be able, from authentic materials, supplied both by Spain and Portugal, to give a full and accurate description of the operations and views of the Jesuits, in rearing that singular fabric of policy in America, which has drawn so much attention, and has been so imperfectly understood. The latter division of the

^t Campomanes, ii. 157.

province contains the governments of Tucuman and Buenos-Ayres, and to these I shall at present confine my observations.

The Spaniards entered this part of America by the river De la Plata; and though a succession of cruel disasters befel them in their early attempts to establish their dominion in it, they were encouraged to persist in the design, at first by the hopes of discovering mines in the interior country, and afterwards by the necessity of occupying it, in order to prevent any other nation from settling there, and penetrating by this rout into their rich possessions in Peru. But except at Buenos-Ayres, they have made no settlement of any consequence in all the vast space which I have mentioned. There are, indeed, scattered over it, a few places on which they have bestowed the name of towns, and to which they have endeavoured to add some dignity, by erecting them into bishoprics; but they are no better than paltry villages, each with two or three hundred inhabitants. One circumstance, however, which was not originally foreseen, has contributed to render this district, though thinly peopled, of considerable importance. The province of Tucuman, together with the country to the south of the Plata, instead of being covered with wood like other parts of America, forms one extensive open plain, almost without a tree. The soil is a deep fertile mould, watered by many streams descending from the Andes, and clothed in perpetual verdure. In this rich pasturage, the horses and cattle imported by the Spaniards from Europe have multiplied to a degree which almost exceeds belief. This has enabled

enabled the inhabitants not only to open a lucrative trade with Peru, by supplying it with cattle, horses, and mules, but to carry on a commerce no less beneficial, by the exportation of hides to Europe. From both, the colony has derived great advantages. But its commodious situation for carrying on contraband trade, has been the chief source of its prosperity. While the court of Madrid adhered to its ancient system, with respect to its communication with America, the river De la Plata lay so much out of the course of Spanish navigation, that interlopers, almost without any risk of being either observed or obstructed, could pour in European manufactures in such quantities, that they not only supplied the wants of the colony, but were conveyed into all the eastern districts of Peru. When the Portuguese in Brasil extended their settlements to the banks of Rio de la Plata, a new channel was opened, by which prohibited commodities flowed into the Spanish territories, with still more facility, and in greater abundance. This illegal traffic, however detrimental to the parent state, contributed to the increase of the settlement, which had the immediate benefit of it, and Buenos-Ayres became gradually a populous and opulent town. What may be the effect of the alteration lately made in the government of this colony, the nature of which shall be described in the subsequent Book, cannot hitherto be known.

All the other territories of Spain in the New World, the islands excepted, of whose discovery and reduction I have formerly given an account, are comprehended under two great divisions; the former

former denominated the kingdom of Tierra Firmé, the provinces of which stretch along the Atlantic, from the eastern frontier of New Spain to the mouth of the Orinoco; the latter, the New kingdom of Granada, situated in the interior country. With a short view of these I shall close this part of my work.

To the east of Veragua, the last province subject to the viceroy of Mexico, lies the isthmus of Darien. Though it was in this part of the continent that the Spaniards first began to plant colonies, they have made no considerable progress in peopling it. As the country is extremely mountainous, deluged with rain during a good part of the year, remarkably unhealthful, and contains no mines of great value, the Spaniards would probably have abandoned it altogether, if they had not been allured to continue by the excellence of the harbour of Porto-Bello on the one sea, and that of Panama on the other. These have been called the keys to the communication between the North and South Sea, between Spain and her most valuable colonies. In consequence of this advantage, Panama has become a considerable and thriving town. The peculiar noxiousness of its climate has prevented Porto-bello from increasing in the same proportion. As the intercourse with the settlements in the Pacific Ocean is now carried on by another channel, it is probable that both Porto-Bello and Panama will decline, when no longer nourished and enriched by that commerce to which they were indebted for their prosperity, and even their existence.

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The provinces of Carthagena and Santa Martha stretch to the eastward of the isthmus of Darien. The country still continues mountainous, but its vallies begin to expand, are well watered, and extremely fertile. Pedro de Heredia subjected this part of America to the crown of Spain, about the year 1532. It is thinly peopled, and of course ill cultivated. It produces, however, a variety of valuable drugs, and some precious stones, particularly emeralds. But its chief importance is derived from the harbour of Carthagena, the safest and best fortified of any in the American dominions of Spain. In a situation so favourable, commerce soon began to flourish. As early as the year 1544, it seems to have been a town of some note. But when Carthagena was chosen as the port in which the galleons should first begin to trade on their arrival from Europe, and to which they were directed to return, in order to prepare for their voyage homeward, the commerce of its inhabitants was so much favoured by this arrangement, that it soon became one of the most populous, opulent, and beautiful cities in America. There is, however, reason to apprehend, that it has reached its highest point of exaltation, and that it will be so far affected by the change in the Spanish system of trade with America, which has withdrawn from it the desirable visits of the galleons, as to feel at least a temporary decline. But the wealth now collected there, will soon find or create employment for itself, and may be turned with advantage into some new channel. Its harbour is so safe, and so

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conveniently situated for receiving commodities from Europe, its merchants have been so long accustomed to convey these into all the adjacent provinces, that it is probable they will still retain this branch of trade, and Carthagena continue to be a city of great importance.

The province contiguous to Santa Martha on the east, was first visited by Alonso de Ojeda, in the year 1499^u; and the Spaniards, on their landing there, having observed some huts in an Indian village built upon piles, in order to raise them above the stagnated water which covered the plain, were led to bestow upon it the name of Venezuela, or Little Venice, by their usual propensity to find a resemblance between what they discovered in America, and the objects which were familiar to them in Europe. They made some attempts to settle there, but with little success. The final reduction of the province was accomplished by means very different from those to which Spain was indebted for its other acquisitions in the New World. The ambition of Charles V. often engaged him in operations of such variety and extent, that his revenues were not sufficient to defray the expence of carrying them into execution. Among other expedients for supplying the deficiency of his funds, he had borrowed large sums from the Vessers of Augs-burgh, the most opulent merchants at that time in Europe. By way of retribution for these, or in hopes, perhaps, of obtaining a new loan, he bestowed upon them the province of Venezuela, to be held as an hereditary fief from the crown of

^u Book. ii. vol. i. p. 164.

Castile, on condition that within a limited time they should render themselves masters of the country, and establish a colony there. Under the direction of such persons, it might have been expected, that a settlement would have been established on maxims very different from those of the Spaniards, and better calculated to encourage such useful industry, as mercantile proprietors might have known to be the most certain source of prosperity and opulence. But unfortunately they committed the execution of their plan to some of those soldiers of fortune with which Germany abounded in the sixteenth century. These adventurers, impatient to amass riches, that they might speedily abandon a station which they soon discovered to be very uncomfortable, instead of planting a colony in order to cultivate and improve the country, wandered from district to district in search of mines, plundering the natives with unfeeling rapacity, or oppressing them by the imposition of intolerable tasks. In the course of a few years, their avarice and exactions, in comparison with which those of the Spaniards were moderate, desolated the province so completely, that it could hardly afford them subsistence, and the Vellers relinquished a property from which the inconsiderate conduct of their agents left them no hope of ever deriving any advantage*. When the wretched remainder of the Germans deserted Venezuela, the Spaniards again took possession of it; but notwithstanding many natural advantages, it is one of their most languishing and unproductive settlements.

* Civedo y Bagnos Hist. de Venezuela, p. 11, &c.

The provinces of Caraccas and Cumana are the last of the Spanish territories on this coast; but in relating the origin and operations of the mercantile company, in which an exclusive right of trade with them has been vested, I shall hereafter have occasion to consider their state and productions.

The New Kingdom of Granada is entirely an inland country of great extent. This important addition was made to the dominions of Spain about the year 1536, by Sebastian de Benalcazar and Gonzalo Ximenes de Quesada, two of the bravest and most accomplished officers employed in the conquest of America. The former, who commanded at that time in Quito, attacked it from the south; the latter made his invasion from Santa Martha on the north. As the original inhabitants of this region were farther advanced in improvement, than any people in America but the Mexicans and Peruvians^v, they defended themselves with great resolution and good conduct. The abilities and perseverance of Benalcazar and Quesada surmounted all opposition, though not without encountering many dangers, and reduced the country into the form of a Spanish province.

The New Kingdom of Granada is so far elevated above the level of the sea, that though it approaches almost to the equator, the climate is remarkably temperate. The fertility of its valleys is not inferior to that of the richest districts in America, and its higher grounds yield gold and precious stones of various kinds. It is not by digging into the bowels of the earth that this

^v Book iv. vol. ii. p. 40, &c.

gold is found; it is mingled with the soil near the surface, and separated from it by repeated washing with water. This operation is carried on wholly by negro slaves; for though the chill subterranean air has been discovered, by experience, to be so fatal to them, that they cannot be employed with advantage in the deep silver mines, they are more capable of performing the other species of labour than Indians. As the natives in the New Kingdom of Granada are exempt from that service, which has waited their race so rapidly in other parts of America, the country is still remarkably populous. Some districts yield gold with a profusion no less wonderful than that in the vale of Cineguilla, which I have formerly mentioned, and it is often found in large *pepitas*, or grains, which manifest the abundance in which it is produced. On a rising ground near Pamplona, single labourers have collected in a day what was equal in value to a thousand pesos^z. A late governor of Santa Fé brought with him to Spain a lump of pure gold, estimated to be worth seven hundred and forty pounds sterling. This, which is, perhaps, the largest and finest specimen ever found in the New World, is now deposited in the royal cabinet of Madrid. But without founding any calculation on what is rare and extraordinary, the value of the gold usually collected in this country, particularly in the provinces of Popayan and Choco, is of considerable amount. Its towns are populous and flourishing. The number of inhabitants in almost every part of the country daily increases. Cultivation

^z Piedrahita Hist. del N. Reyno, p. 481. MS. penes me.

and industry of various kinds begin to be encouraged, and to prosper. A considerable trade is carried on with Carthagena, the produce of the mines, and other commodities, being conveyed down the great river of St. Magdalen to that city. On another quarter, the New Kingdom of Granada has a communication with the Atlantic by the river Orinoco; but the country which stretches along its banks towards the east, is little known, and imperfectly occupied by the Spaniards.

B O O K VIII.

AFTER tracing the progress of the Spaniards in their discoveries and conquests during more than half a century, I have conducted them to that period when their authority was established over almost all the vast regions in the New World still subject to their dominion. The effect of their settlements upon the countries of which they took possession, the maxims which they adopted in forming their new colonies, the interior structure and policy of these, together with the influence of their progressive improvement upon the parent state, and upon the commercial intercourse of nations, are the objects to which we now turn our attention.

The first visible consequence of the establishments made by the Spaniards in America, was the diminution of the ancient inhabitants, to a degree equally astonishing and deplorable. I

have already, on different occasions, mentioned the disastrous influence under which the connection of the Americans with the people of our hemisphere commenced, both in the islands, and in several parts of the continent, and have touched upon various causes of their rapid consumption. Wherever the inhabitants of America had resolution to take arms in defence of their liberty and rights, many perished in the unequal contest, and were cut off by their fierce invaders. But the greatest desolation followed after the sword was sheathed, and the conquerors were settled in tranquillity. It was in the islands, and in those provinces of the continent which stretch from the Gulf of Trinidad to the confines of Mexico, that the fatal effects of the Spanish dominion were first and most sensibly felt. All these were occupied either by wandering tribes of hunters, or by such as had made but small progress in cultivation and industry. When they were compelled by their new masters to take up a fixed residence, and to apply to regular labour; when tasks were imposed upon them disproportioned to their strength, and were exacted with unrelenting severity, they possessed not vigour either of mind or of body to sustain this unusual load of oppression. Dejection and despair drove many to end their lives by violence. Fatigue and famine destroyed more. In all those extensive regions, the original race of inhabitants wasted away; in some it was totally extinguished. In Mexico, where a powerful and martial people distinguished their opposition to the Spaniards by efforts of courage worthy of a better fate, great numbers fell in the field; and there, as well

well as in Peru, still greater numbers perished under the hardships of attending the Spanish armies in their various expeditions and civil wars, worn out with the incessant toil of carrying their baggage, provisions, and military stores.

But neither the rage nor cruelty of the Spaniards were so destructive to the people of Mexico and Peru, as the inconsiderate policy with which they established their new settlements. The former were temporary calamities, fatal to individuals; the latter was a permanent evil, which, with gradual consumption, wasted the nation. When the provinces of Mexico and Peru were divided among the conquerors, each was eager to obtain a district, from which he might expect an instantaneous recompence for all his services. Soldiers, accustomed to the carelessness and dissipation of a military life, had neither industry to carry on any plan of regular cultivation, nor patience to wait for its slow but certain returns. Instead of settling in the vallies occupied by the natives, where the fertility of the soil would have amply rewarded the diligence of the planter, they chose to fix their stations in some of the mountainous regions, frequent both in New Spain and in Peru. To search for mines of gold and silver, was the chief object of their activity. The prospects which this opens, and the alluring hopes which it continually presents, correspond wonderfully with the spirit of enterprize and adventure that animated the first emigrants to America in every part of their conduct. In order to push forward those favourite projects, so many hands were wanted, that the service of the natives became indispensably requisite. They
were

were accordingly compelled to abandon their ancient habitations in the plains, and driven in crowds to the mountains. This sudden transition from the sultry climate of the vallies, to the chill penetrating air peculiar to high lands in the torrid zone; exorbitant labour, scanty or unwholesome nourishment, and the despondency occasioned by a species of oppression to which they were not accustomed, and of which they saw no end, affected them nearly as much as their less industrious countrymen in the islands. They sunk under the united pressure of those calamities, and melted away with almost equal rapidity^z. In consequence of this, together with the introduction of the small-pox, a malady unknown in America, and extremely fatal to the natives^a, the number of people both in New Spain and Peru was so much reduced, that in a few years the accounts of their ancient population appeared almost incredible^b.

Such are the most considerable events and causes which, by their combined operation, contributed to depopulate America. Without attending to these, many authors, astonished at the suddenness of the desolation, have ascribed this unexampled event to a system of policy no less profound than atrocious. The Spaniards, as they pretend, conscious of their own inability to occupy the vast regions which they had discovered, and foreseeing the impossibility of maintaining their authority over a people infinitely superior to themselves in number, in order to

^z Torquemada, i. 613. ^a B. Diaz, c. 124. Herrera, dec. 2. lib. x. c. 4. Ulloa Entretien. 206. ^b Torquem. 615. 642, 643. See NOTE CLXIV.

preserve the possession of America, resolved to exterminate the inhabitants, and by converting a great part of the country into a desert, endeavoured to secure their own dominion over it^c. But nations seldom extend their views to objects so remote, or lay their plans so deep; and, for the honour of humanity we may observe, that no nation ever deliberately formed such an execrable scheme. The Spanish monarchs, far from acting upon any such system of destruction, were uniformly solicitous for the preservation of their new subjects. With Isabella, zeal for propagating the Christian faith, together with the desire of communicating the knowledge of truth, and the consolations of religion, to people destitute of spiritual light, were more than ostensible motives for encouraging Columbus to attempt his discoveries. Upon his success, she endeavoured to fulfil her pious purpose, and manifested the most tender concern to secure not only religious instruction, but mild treatment, to that inoffensive race of men subjected to her crown^d. Her successors adopted the same ideas; and, on many occasions, which I have mentioned, their authority was interposed in the most vigorous exertions, to protect the people of America from the oppression of their Spanish subjects. Their regulations for this purpose were numerous, and often repeated. They were framed with wisdom, and dictated by humanity. After their possessions in the New World became so extensive, as might have excited some apprehensions of difficulty in retaining their dominion over them, the

^c See NOTE CLXV. ^d See NOTE CLXVI.

spirit of their regulations was as mild as when their settlements were confined to the islands alone. Their solicitude to protect the Indians seems rather to have augmented as their acquisitions increased; and from ardour to accomplish this, they enacted, and endeavoured to enforce the execution of laws, which excited a formidable rebellion in one of their colonies, and spread alarm and disaffection through all the rest. But the avarice of individuals was too violent to be controlled by the authority of laws. Rapacious and daring adventurers, far removed from the seat of government, little accustomed to the restraints of military discipline while in service, and still less disposed to respect the feeble jurisdiction of civil power in an infant colony, despised or eluded every regulation that set bounds to their exactions and tyranny. The parent state, with persevering attention, issued edicts to prevent the oppression of the Indians; the colonists, regardless of these, or trusting to their distance for impunity, continued to consider and treat them as slaves. The governors themselves, and other officers employed in the colonies, several of whom were as indigent and rapacious as the adventurers over whom they presided, were too apt to adopt their contemptuous ideas of the conquered people; and instead of checking, encouraged or connived at their excesses. The desolation of the New World should not then be charged on the court of Spain, or be considered as the effect of any system of policy adopted there. It ought to be imputed wholly to the indigent and often unprincipled adventurers, whose fortune it was to be the conquerors and first

first planters of America, who, by measures no less inconsiderate than unjust, counteracted the edicts of their sovereign, and have brought disgrace upon their country.

With still greater injustice, have many authors represented the intolerating spirit of the Roman Catholic religion, as the cause of exterminating the Americans, and have accused the Spanish ecclesiastics of animating their countrymen to the slaughter of that innocent people, as idolators and enemies of God. But the first missionaries who visited America, though weak and illiterate, were pious men. They early espoused the defence of the natives, and vindicated their character from the aspersions of their conquerors, who, describing them as incapable of being formed to the offices of civil life, or of comprehending the doctrines of religion, contended, that they were a subordinate race of men, on whom the hand of nature had set the mark of servitude. From the accounts which I have given of the humane and persevering zeal of the Spanish missionaries, in protecting the helpless flock committed to their charge, they appear in a light which reflects lustre upon their function. They were ministers of peace, who endeavoured to wrest the rod from the hands of oppressors. To their powerful interposition, the Americans were indebted for every regulation tending to mitigate the rigour of their fate. The clergy in the Spanish settlements, regular as well as secular, are still considered by the Indians as their natural guardians, to whom they have recourse under the hardships and exactions to which they are too often exposed.

See NOTE CLXVII.

But,

But, notwithstanding the rapid depopulation of America, a very considerable number of the native race still remains both in Mexico and Peru, especially in those parts which were not exposed to the first fury of the Spanish arms, or desolated by the first efforts of their industry, still more ruinous. In Guatimala, Chiapa, Nicaragua, and the other delightful provinces of the Mexican empire, which stretch along the South-sea, the race of Indians is still numerous. Their settlements in some places are so populous, as to merit the name of cities^f. In the three audiences into which New Spain is divided, there are at least two millions of Indians; a pitiful remnant, indeed, of its ancient population, but such as still forms a body of people superior in number to that of all the other inhabitants of this extensive country^g. In Peru several districts, particularly in the kingdom of Quito, are occupied almost entirely by Indians. In other provinces they are mingled with the Spaniards, and in many of their settlements are almost the only persons who practise the mechanic arts, and fill most of the inferior stations in society. As the inhabitants both of Mexico and Peru were accustomed to a fixed residence, and to a certain degree of regular industry, less violence was requisite in bringing them to some conformity with the European modes of civil life. But wherever the Spaniards settled among the savage tribes of America, their attempts to incorporate with them have been always fruitless, and often fatal to the natives. Impatient of restraint, and disdaining labour as a mark of servility, they either abandoned their

^f See NOTE CLXVIII.^g See NOTE CLXIX.

original seats, and fought for independence in mountains and forests inaccessible to their oppressors, or perished when reduced to a state repugnant to their ancient ideas and habits. In the districts adjacent to Carthagena, to Panama, and to Buenos-Ayres, the desolation is more general than even in those parts of Mexico and Peru, of which the Spaniards have taken most full possession.

But the establishments of the Spaniards in the New World, though fatal to its ancient inhabitants, were made at a period when that monarchy was capable of forming them to best advantage. By the union of all its petty kingdoms, Spain was become a powerful state, equal to so great an undertaking. Its monarchs, having extended their prerogative far beyond the limits which once circumscribed the regal power in every kingdom of Europe, were hardly subject to controul, either in concerting or in executing their measures. In every wide extended empire, the form of government must be simple, and the sovereign authority such, that its resolutions may be taken with promptitude, and may pervade the whole with sufficient force. Such was the power of the Spanish monarchs, when they were called to deliberate concerning the mode of establishing their dominion over the most remote provinces, which had ever been subjected to any European state. In this deliberation, they felt themselves under no constitutional restraint, and that, as independent masters of their own resolves, they might issue the edicts requisite for modelling the government of the new colonies, by a mere act of prerogative.

This early interposition of the Spanish crown, in order to regulate the policy and trade of its colonies, is a peculiarity which distinguishes their progress from that of the colonies of any other European nation. When the Portuguese, the English, and French, took possession of the regions in America which they now occupy, the advantages which these promised to yield were so remote and uncertain, that their colonies were suffered to struggle through a hard infancy, almost without guidance or protection from the parent state. But gold and silver, the first productions of the Spanish settlements in the New World, were more alluring, and immediately attracted the attention of their monarchs. Though they had contributed little to the discovery, and almost nothing to the conquest of the New World, they instantly assumed the function of its legislators; and having acquired a species of dominion formerly unknown, they formed a plan for exercising it, to which nothing similar occurs in the history of human affairs.

The fundamental maxim of Spanish jurisprudence with respect to America, is to consider what has been acquired there as vested in the crown, rather than in the state. By the bull of Alexander VI. on which, as its great charter, Spain founded its right, all the regions that had been, or should be discovered, were bestowed as a free gift upon Ferdinand and Isabella. They and their successors were uniformly held to be the universal proprietors of the vast territories, which the arms of their subjects conquered in the New World. From them, all grants of land there flowed, and to them they finally returned. The
leaders

leaders who conducted the various expeditions, the governors who presided over the different colonies, the officers of justice, and the ministers of religion, were all appointed by their authority, and removable at their pleasure. The people who composed infant settlements were entitled to no privileges independent of their sovereign, or that served as a barrier against the power of the crown. It is true, that when towns were built, and formed into bodies corporate, the citizens were permitted to elect their own magistrates, who governed them by laws which the community enacted. Even in the most despotic states, this feeble spark of liberty is not extinguished. But in the cities of Spanish America, this jurisdiction is merely municipal, and is confined to the regulation of their own interior commerce and police. In whatever relates to public government, and the general interest, the will of the sovereign is law. No political power originates from the people. All centers in the crown, and in the officers of its nomination.

When the conquests of the Spaniards in America were completed, their monarchs, in forming the plan of internal policy for their new dominions, divided them into two immense governments, one subject to the viceroy of New Spain, the other to the viceroy of Peru. The jurisdiction of the former extended over all the provinces belonging to Spain in the northern division of the American continent. Under that of the latter, was comprehended whatever she possessed in South America. This arrangement, which, from the beginning, was attended with many inconveniencies, became intolerable when the re-

mote provinces of each vice-royalty began to improve in industry and population. The people complained of their subjection to a superior, whose place of residence was so distant, or so inaccessible, as almost excluded them from any intercourse with the seat of government. The authority of the viceroy over districts so far removed from his own eye and observation, was unavoidably both feeble and ill directed. As a remedy for those evils, a third viceroyalty has been established in the present century, at Santo Fé de Bogota, the capital of the new kingdom of Granada, the jurisdiction of which extends over the whole kingdom of Tierra Firmè, and the province of Quito^b. Those viceroys not only represent the person of their sovereign, but possess his regal prerogatives within the precincts of their own governments, in their utmost extent. Like him, they exercise supreme authority in every department of government, civil, military, and criminal. They have the sole right of nominating the persons who hold many offices of the highest importance, and the occasional privilege of supplying those which, when they become vacant by death, are in the royal gift, until the successor appointed by the king shall arrive. The external pomp of their government is suited to its real dignity and power. Their courts are formed upon the model of that at Madrid, with horse and foot guards, a household regularly established, numerous attendants, and ensigns of command, displaying such magnificence, as hardly retains the appearance of delegated authorityⁱ.

^b Voy. de Ulloa, i. 23, 255. ⁱ Ulloa, Voy. i. 432. Gage 61.

But as the viceroys cannot discharge in person the functions of a supreme magistrate in every part of their extensive jurisdiction, they are aided in their government by officers and tribunals similar to those in Spain. The conduct of civil affairs in the various provinces and districts, into which the Spanish dominions in America are divided, is committed to magistrates of various orders and denominations; some appointed by the king, others by the viceroy, but all subject to the command of the latter, and amenable to his jurisdiction. The administration of justice is vested in tribunals, known by the name of *Audiences*, and formed upon the model of the court of Chancery in Spain. These are eleven in number, and dispense justice to as many districts, into which the Spanish dominions in America are divided^k. The number of judges in the court of Audience is various, according to the extent and importance of their jurisdiction. The station is no less honourable than lucrative, and is commonly filled by persons of such abilities and merit as renders this tribunal extremely respectable. Both civil and criminal causes come under their cognizance, and for each peculiar judges are set apart. Though it is only in the most despotic governments, that the sovereign exercises in person the formidable prerogative of administering justice to his subjects, and in absolving, or condemning, consults no law but what is deposited in his own breast; though, in all the monarchies of Europe, judicial authority is committed to magistrates, whose decisions are regulated by

^k See NOTE CLXX.

known laws and established forms, the Spanish viceroys have often attempted to intrude themselves into the seat of justice, and with an ambition which their distance from the controul of a superior rendered bold, have aspired to a power which their master does not venture to assume. In order to check an usurpation which must have annihilated justice and security in the Spanish colonies, by subjecting the lives and property of all to the will of a single man, the viceroys have been prohibited, in the most explicit terms, by repeated laws, from interfering in the judicial proceedings of the courts of Audience, or from delivering an opinion, or giving a voice with respect to any point litigated before them¹. In some particular cases, in which any question of civil right is involved, even the political regulations of the viceroy may be brought under the review of the court of Audience, which, in those instances, may be deemed an intermediate power placed between him and the people, as a constitutional barrier to circumscribe his jurisdiction. But as legal restraints on a person who represents the sovereign, and is clothed with his authority, are little suited to the genius of Spanish policy; the hesitation and reserve with which it confers this power on the courts of Audience are remarkable. They may advise, they may remonstrate; but, in the event of a direct collision between their opinion and the will of the viceroy, what he determines must be carried into execution, and nothing remains for them, but to lay the matter before the king and the council of

¹ Recop. lib. ii. tit. xv. l. 35. 38. 44. lib. iii. tit. iii. l. 36, 37.

the Indies^m. But to be entitled to remonstrate, and inform against a person, before whom all others must be silent, and tamely submit to his decrees, is a privilege which adds dignity to the courts of Audience. This is farther augmented by another circumstance. Upon the death of a viceroy, without any provision of a successor by the king, the supreme power is vested in the court of Audience resident in the capital of the viceroyalty, and the senior judge, assisted by his brethren, exercises all the functions of the viceroy while the office continues vacantⁿ. In matters which come under the cognizance of the Audiences, in the course of their ordinary jurisdiction, as courts of justice, their sentences are final in every litigation concerning property of less value than six thousand pesos; but when the subject in disputes exceeds that sum, their decisions are subject to review, and may be carried by appeal before the royal council of the Indies^o.

In this council, one of the most considerable in the monarchy for dignity and power, is vested the supreme government of all the Spanish dominions in America. It was first established by Ferdinand, in the year 1511, and brought into a more perfect form by Charles V. in the year 1524. Its jurisdiction extends to every department, ecclesiastical, civil, military, and commercial. All laws and ordinances relative to the government and police of the colonies originate there, and must be approved of by two-thirds of

^m Solorz. de Jure Ind. lib. iv. c. 3. n. 40. 41. Recop. lib. ii. tit. xv. l. 36. lib. iii. tit. iii. l. 34. lib. v. tit. ix. l. 1.
ⁿ Recop. lib. ii. tit. xv. l. 57, &c. ^o Recop. lib. v. tit. xiii. l. 1, &c.

the members, before they are issued in the name of the king. All the offices, of which the nomination is reserved to the crown, are conferred in this council. To it each person employed in America, from the viceroy downwards, is accountable. It reviews their conduct, rewards their services, and inflicts the punishments due to their malversations^p. Before it, is laid whatever intelligence, either public or secret, is received from America, and every scheme of improving the administration, the police, or the commerce of the colonies, is submitted to its consideration. From the first institution of the council of the Indies, it has been the constant object of the catholic monarchs to maintain its authority, and to make such additions from time to time, both to its power and its splendor, as might render it formidable to all their subjects in the New World. Whatever degree of public order and virtue still remains in that country, where so many circumstances conspire to relax the former, and to corrupt the latter, may be ascribed in a great measure to the wise regulations and vigilant inspection of this respectable tribunal^q.

As the king is supposed to be always present in his council of the Indies, its meetings are held in the place where he resides. Another tribunal has been instituted, in order to regulate such commercial affairs as required the immediate and personal inspection of those appointed to superintend them. This is called *Casa de la Contratacion*, or the house of trade, and was established

^p Recop. lib. ii. tit. ii. l. 1, 2, &c.

^q Solorz. de Jure Ind. lib. iv. l. 12.

in Seville, the port to which commerce with the New World was confined, as early as the year 1501. It may be considered both as a board of trade, and as a court of judicature. In the former capacity, it takes cognizance of whatever relates to the intercourse of Spain with America, it regulates what commodities should be exported thither, and has the inspection of such as are received in return. It decides concerning the departure of the fleets for the West Indies, the freight and burden of the ships, their equipment and destination. In the latter capacity, it judges with respect to every question, civil, commercial, or criminal, arising in consequence of the transactions of Spain with America; and in both these departments, its decisions are exempted from the review of any court but that of the council of the Indies^r.

Such is the great outline of that system of government, which Spain has established in her American colonies. To enumerate the various subordinate boards and officers employed in the administration of justice, in collecting the public revenue, and in regulating the interior police of the country; to describe their different functions, and to inquire into the mode and effect of their operations; would prove a detail no less intricate than minute, and uninteresting.

The first object of the Spanish monarchs was to secure the productions of the colonies to the parent state, by an absolute prohibition of any intercourse with foreign nations. They took possession of America by right of conquest, and

^r Recop. lib. ix. tit. 1. Veitia Norte de la Contratacion, lib. i. c. 1.

conscious not only of the feebleness of their infant settlements, but aware of the difficulty in establishing their dominion over regions so extensive, or in retaining so many reluctant nations under the yoke, they dreaded the intrusion of strangers; they even shunned their inspection, and endeavoured to keep them at a distance from their coasts. This spirit of jealousy and exclusion, which at first was natural, and perhaps necessary, augmented as their possessions in America extended, and the value of them came to be more fully understood. In consequence of it, a system of colonizing was introduced, to which there had hitherto been nothing similar among mankind. In the ancient world, it was not uncommon to send forth colonies. But they were of two kinds only. They were either migrations, which served to disburden a state of its superfluous subjects, when they multiplied too fast for the territory which they occupied; or they were military detachments, stationed as garrisons, in a conquered province. The colonies of some Greek republics, and the swarms of northern barbarians which settled in different parts of Europe, were of the first species. The Roman colonies were of the second. In the former, the connection with the mother-country quickly ceased, and they became independent states. In the latter, as the disjunction was not complete, the dependence continued. In their American settlements, the Spanish monarchs took what was peculiar to each, and studied to unite them. By sending colonies to regions so remote, by establishing in each a form of interior policy and administration, under distinct governors, and with peculiar

peculiar laws, they disjoined them from the mother-country. By retaining in their own hands the rights of legislation, as well as that of imposing taxes, together with the power of nominating the persons who filled every department of executive government, civil or military, they secured their dependence upon the parent state. Happily for Spain, the situation of her colonies was such, as rendered it possible to reduce this new idea into practice. Almost all the countries which she had discovered and occupied, lay within the tropics. The productions of that large portion of the globe are different from those of Europe, even in its most southern provinces. The qualities of the climate and of the soil naturally turn the industry of such as settle there into new channels. When the Spaniards first took possession of their dominions in America, the precious metals which they yielded, were the only object that attracted their attention. Even when their efforts began to take a better direction, they employed themselves almost wholly in rearing such peculiar productions of the climate, as, from their rarity or value, were of chief demand in the mother-country. Allured by vast prospects of immediate wealth, they disdained to waste their industry on what was less lucrative, but of superior moment. In order to render it impossible to correct this error, and to prevent them from making any efforts in industry which might interfere with those of the mother-country, the establishment of several species of manufactures, and even the culture of the vine, or olive, are prohibited in the Spanish colonies^s, under severe

^s See NOTE CLXXI.

penalties^t. They must trust entirely to the mother-country for the objects of primary necessity. Their clothes, their furniture, their instruments of labour, their luxuries, and even a considerable part of the provisions which they consume, were imported from Spain. During a great part of the sixteenth century, Spain, possessing an extensive commerce and flourishing manufactures, could supply with ease the growing demands of her colonies, from her own stores. The produce of their mines and plantations was given in exchange for these. But all that the colonies received, as well as all that they gave, was conveyed in Spanish bottoms. No vessel belonging to the colonies was ever permitted to carry the commodities of America to Europe. Even the commercial intercourse of one colony with another, was either absolutely prohibited, or limited by many jealous restrictions. All that America yields flows into the ports of Spain; all that it consumes must issue from them. No foreigner can enter its colonies without express permission; no vessel of any foreign nation is received into their harbours; and the pains of death, with confiscation of moveables, are denounced against every inhabitant who presumes to trade with them^u. Thus the colonies are kept in a state of perpetual pupillage; and by the introduction of this commercial dependence, a refinement in policy of which Spain set the first example to the European nations, the supremacy of the parent state hath been maintained over remote colonies during two centuries and a half.

^t B. Ulloa Retab. des Manuf. &c. p. 206.

^u Recopil. lib. ix. tit. xxvii. l. i. 4. 7, &c.

Such are the capital maxims to which the Spanish monarchs seem to have attended in forming their new settlements in America. But they could not plant with the same rapidity that they had destroyed ; and from many concurring causes, their progress has been extremely slow, in filling up the immense void which their devastations had occasioned. As soon as the rage for discovery and adventure began to abate, the Spaniards opened their eyes to dangers and distresses, which at first they did not perceive, or had despised. The numerous hardships with which the members of infant colonies have to struggle, the diseases of unwholesome climates, fatal to the constitution of Europeans ; the difficulty of bringing a country, covered with forests, into culture ; the want of hands necessary for labour in some provinces, and the slow reward of industry, in all unless where the accidental discovery of mines enriched a few fortunate adventurers, were evils universally felt and magnified. Discouraged by the view of these, the spirit of migration was so much damped, that sixty years after the discovery of the New World, the number of Spaniards in all its provinces is computed not to have exceeded fifteen thousand*.

The mode in which property was distributed in the Spanish colonies, and the regulations established with respect to the transmission of it, whether by descent or by sale, were extremely unfavourable to population. In order to promote a rapid increase of people in any new settlement, property in land ought to be divided into small shares, and the alienation of it should be ren-

* See NOTE CLXXII.

dered extremely easy^y. But the rapaciousness of the Spanish conquerors of the New World paid no regard to this fundamental maxim of policy; and, as they possessed power, which enabled them to gratify the utmost extravagance of their wishes, many seized districts of great extent, and held them as *encomiendas*. By degrees they obtained the privilege of converting a part of these into *Mayorazgos*, a species of fief, introduced into the Spanish system of feudal jurisprudence^z, which can neither be divided nor alienated. Thus a great portion of landed property, under this rigid form of entail, is withheld from circulation, and descends from father to son unimproved, and of little value either to the proprietor or to the community. In the account which I have given of the reduction of Peru, various examples occur of enormous tracts of country occupied by some of the conquerors^a. The excesses in other provinces were similar, for as the value of the lands which the Spaniards acquired, was originally estimated according to the number of Indians which lived upon them, America was in general so thinly peopled, that only districts of great extent could afford such a number of labourers as might be employed in the mines with any prospect of considerable gain. The pernicious effects of those radical errors in the distribution and nature of property in the Spanish settlements, are felt through every department of industry, and may be considered as one great cause of a progress in population so

^y Dr. Smith's Inquiry, ii. 166.
tit. iii. l. 24.

^a Book vi, p. 395.

^z Recop. lib. iv.

much slower than that which has taken place in better constituted colonies ^b.

To this we may add, that the support of the enormous and expensive fabric of their ecclesiastical establishment, has been a burden on the Spanish colonies, which has greatly retarded the progress of population and industry. The payment of tithes is a heavy tax on industry; and if the exaction of them be not regulated and circumscribed by the wisdom of the civil magistrate, it becomes intolerable and ruinous. But instead of any restraint on the claims of ecclesiastics, the inconsiderate zeal of the Spanish legislators admitted them into America in their full extent, and at once imposed on their infant colonies a burden which is in no slight degree oppressive to society, even in its most improved state. As early as the year 1501, the payment of tithes in the colonies was enjoined, and the mode of it regulated by law. Every article of primary necessity, towards which the attention of new settlers must naturally be turned, is subjected to that grievous exaction ^c. Nor were the demands of the clergy confined to articles of simple and easy culture. Its more artificial and operose productions, such as sugar, indigo, and cochineal, were soon declared to be tithable ^d; and thus the industry of the planter was taxed in every stage of its progress, from its rudest essay to its highest improvement. To the weight of this legal imposition, the bigotry of the American Spaniards has made many voluntary additions. From their fond delight in the external

^b See NOTE CLXXIII. ^c Recop. lib. i. tit. xiv. l. 2.

^d Recop. lib. i. tit. xiv l. 3 and 4.

pomp and parade of religion, and from superstitious reverence for ecclesiastics of every denomination, they have bestowed profuse donatives on churches and monasteries, and have unprofitably wasted a large proportion of that wealth, which might have nourished and given vigour to productive labour in growing colonies.

But so fertile and inviting are the regions of America which the Spaniards have occupied, that, notwithstanding all the circumstances which have checked and retarded population, it has gradually increased, and filled the colonies of Spain with citizens of various orders. Among these, the Spaniards, who arrive from Europe, distinguished by the name of *Chapetones*, are the first in rank and power. From the jealous attention of the Spanish court to secure the dependence of the colonies on the parent state, all departments of consequence are filled by persons sent from Europe; and, in order to prevent any of dubious fidelity from being employed, each must bring proof of a clear descent from a family of *Old Christians*, untainted with any mixture of Jewish or Mahometan blood, and never disgraced by any censure of the inquisition^e. In such pure hands, power is deemed to be safely lodged, and almost every public function, from the viceroyalty downwards, is committed to them alone. Every person, who by his birth, or residence in America, may be suspected of any attachment or interest adverse to the mother-country, is the object of distrust to such a degree, as amounts nearly to an exclusion from all offices of confidence or authority^f. By

^e Recopil. lib. ix. tit. xxvi. l. 15, 16.

^f See NOTE CLXXIV.

this conspicuous predilection of the court, the Chapetones are raised to such pre-eminence in America, that they look down with disdain on every other order of men.

The character and state of the *Creoles*, or descendants of Europeans settled in America, the second class of subjects in the Spanish colonies, have enabled the Chapetones to acquire other advantages, hardly less considerable than those which they derive from the partial favour of government. Though some of the Creolian race are descended from the conquerors of the New World; though others can trace up their pedigree to the noblest families in Spain; though many are possessed of ample fortunes, yet, by the enervating influence of a sultry climate, by the rigour of a jealous government, and by their despair of attaining that distinction to which mankind naturally aspire, the vigour of their minds is so entirely broken, that a great part of them waste life in luxurious indulgencies, mingled with an illiberal superstition still more debasing. Languid and unenterprising, the operations of an active extended commerce would be to them so cumbersome and oppressive, that in almost every part of America they decline engaging in it. The interior traffic of every colony, as well as any trade which is permitted with the neighbouring provinces, and with Spain itself, are carried on chiefly by the Chapetones²; who, as the recompence of their industry, amass immense wealth, while the *Creoles*, sunk in sloth, are satisfied with the revenues of their paternal estates.

² Voy. de Ulloa, i. 27. 251. Voy. de Frezier, 227.

From this stated competition for power and wealth between those two orders of citizens, and the various passions excited by a rivalry so interesting, their hatred is violent and implacable. On every occasion, symptoms of this aversion break out, and the common appellations which each bestows on the other, are as contemptuous as those which flow from the most deep-rooted national antipathy^b. The court of Spain, from a refinement of distrustful policy, cherishes those seeds of discord, and foment this mutual jealousy, which not only prevents the two most powerful classes of its subjects in the New World from combining against the parent state, but prompts each, with the most vigilant zeal, to observe the motions and to counteract the schemes of the other.

The third class of inhabitants in the Spanish colonies is a mixed race, the offspring either of an European and a negro, or of an European and Indian, the former called *Mulattoes*, the latter *Mestizos*. As the court of Spain, solicitous to incorporate its new vassals with its ancient subjects, early encouraged the Spaniards settled in America to marry the natives of that country, several alliances of this kind were formed in their infant coloniesⁱ. But it has been more owing to licentious indulgence, than to compliance with this injunction of their sovereigns, that this mixed breed has multiplied so greatly, as to constitute a considerable part of the population in all the Spanish settlements. The several stages of descent in this race, and the gradual variations

^b Gage's Survey, p. 9. Frezier, 226. ⁱ Recopil. lib. vi. tit. i. l. 2. Herrera, dec. 1. lib. v. c. 12, Dec. 3. lib. vii. c. 2.

of shade until the African black, or the copper colour of America, brighten into an European complexion, are accurately marked by the Spaniards, and each distinguished by a peculiar name. Those of the first and second generations are considered, and treated as mere Indians and Negroes; but in the third descent, the characteristic hue of the former disappears; and in the fifth, the deeper tint of the latter is so entirely effaced, that they can no longer be distinguished from Europeans, and become entitled to all their privileges^k. It is chiefly by this mixed race, whose frame is remarkably robust and hardy, that the mechanic arts are carried on in the Spanish settlements, and other active functions in society are discharged, which the two higher classes of citizens, from pride or from indolence, disdain to exercise^l.

The negroes hold the fourth rank among the inhabitants of the Spanish colonies. The introduction of that unhappy part of the human species into America, together with their services and sufferings there, shall be fully explained in another place; here they are mentioned chiefly, in order to point out a peculiarity in their situation under the Spanish dominion. In several of their settlements, particularly in New Spain, negroes are mostly employed in domestic service. They form a principal part in the train of luxury, and are cherished and caressed by their superiors, to whose vanity and pleasures they are equally subservient. Their dress and appearance are hardly less splendid than that of their masters,

^k Voy. de Ulloa, i. p. 27. ^l Ibid. i. 29. Voy. de Bouguer, p. 104. Melendez, *Tesoros Verdaderos*, i. 354.

whose manners they imitate, and whose passions they imbibe^m. Elevated by this distinction, they have assumed such a tone of superiority over the Indians, and treat them with such insolence and scorn, that the antipathy between the two races has become implacable. Even in Peru, where negroes seem to be more numerous, and are employed in field-work as well as domestic service, they maintain their ascendant over the Indians, and the mutual hatred of one to the other subsists with equal violence. The laws have industriously fomented this aversion, to which accident gave rise, and, by most rigorous injunctions, have endeavoured to prevent every intercourse that might form a bond of union between the two races. Thus, by an artful policy, the Spaniards derive strength from that circumstance in population which is the weakness of other European colonies, and have secured as associates and defenders, those very persons who elsewhere are objects of jealousy and terrorⁿ.

The Indians form the last, and the most depressed order of men in the country, which belonged to their ancestors. I have already traced the progress of the Spanish ideas with respect to the condition and treatment of that people, and have mentioned the most important of their more early regulations, concerning a matter of so much consequence in the administration of their new dominions. But since the period to which I have brought down the history of America, the information and experience acquired during two

^m Gage, p. 56. Voy. de Ulloa, i. 451.

ⁿ Recopil. lib. vii. tit. v. l. 7. Herrera, dec. 8. lib. vii. c. 12. Frezier, 244.

centuries, have enabled the court of Spain to make such improvements in this part of its American system, that a short view of the present condition of the Indians may prove both curious and interesting.

By the famous regulations of Charles V. in 1542, which have been so often mentioned, the high pretensions of the conquerors of the New World, who considered its inhabitants as slaves, to whose service they had acquired a full right of property, were finally abrogated. From that period, the Indians have been reputed freemen, and entitled to the privileges of subjects. When admitted into this rank, it was deemed just, that they should contribute towards the support and improvement of the society which had adopted them as members. But as no considerable benefit could be expected from the voluntary efforts of men unacquainted with regular industry, and averse to labour, the court of Spain found it necessary to fix and secure, by proper regulations, what it thought reasonable to exact from them. With this view, an annual tax was imposed upon every male, from the age of eighteen to fifty; and at the same time, the nature as well as the extent of the services which they might be required to perform, were ascertained with precision. This tribute varies in different provinces; but if we take that paid in New Spain as a medium, its annual amount is nearly four shillings a head; no exorbitant sum in countries where, as at the source of wealth, the value of money is extremely low^o. The right of levy-

^o See NOTE CLXXV. Recopil. lib. vi. tit. v. l. 42. Hackluyt, vol. iii. p. 461.

ing this tribute likewise varies. In America, every Indian is either an immediate vassal of the crown, or depends upon some subject to whom the district in which he resides has been granted for a limited time, under the denomination of an *encomienda*. In the former case, about three-fourths of the tax is paid into the royal treasury ; in the latter, the same proportion of it belongs to the holder of the grant. When Spain first took possession of America, the greater part of it was parcelled out among its conquerors, or those who first settled there, and but a small portion reserved for the crown. As those grants which were made for two lives only ^p, reverted successively to the sovereign, he had it in his power either to diffuse his favours by grants to new proprietors, or to augment his own revenue by valuable annexations ^q. Of these, the latter has been frequently chosen ; the number of Indians now depending immediately on the crown, is much greater than in the first age after the conquest, and this branch of the royal revenue continues to extend.

The benefit arising from the services of the Indians accrues either to the crown, or to the holder of the *encomienda*, according to the same rule observed in the payment of tribute. Those services, however, which can now be legally exacted, are very different from the tasks originally imposed upon the Indians. The nature of the work which they must perform is defined, and an equitable recompence is granted for their labour. The stated services demanded of the Indians may

^p Recopil. lib. vi. tit. viii. l. 48. Solorz. de Ind. Jure, lib. ii. c. 16.

^q See NOTÆ CLXXXVI.

be divided into two branches. They are either employed in works of primary necessity, without which society cannot subsist comfortably, or are compelled to labour in the mines, from which the Spanish colonies derive their chief value and importance. In consequence of the former, they are obliged to assist in the culture of maize, and other grain of necessary consumption; in tending cattle; in erecting edifices of public utility; in building bridges; and in forming high roads^r; but they cannot be constrained to labour in raising vines, olives, and sugar-canes, or any species of cultivation, which has for its object the gratification of luxury, or commercial profit^s. In consequence of the latter, the Indians are compelled to undertake the more unpleasant task, of extracting ore from the bowels of the earth, and of refining it by successive processes, no less unwholesome than operose^t.

The mode of exacting both these services is the same, and is under regulations framed with a view of rendering it as little oppressive as possible to the Indians. They are called out successively in divisions, termed *Mitas*, and no person can be compelled to go but in his turn. In Peru, the number called out must not exceed the seventh part of the inhabitants in any district^u. In new Spain, where the Indians are more numerous, it is fixed at four in the hundred^w. During what time the labour of such Indians, as are employed in agriculture, continues, I have not been able

^r Recopil. lib. vi. tit. xiii. l. 19. Solorz. de Ind. Jure, ii. lib. i. c. 6, 7. 9.

^s Recopil. lib. vi. tit. xiii. l. 8. Solorz. lib. i. c. 7. N^o 41, &c.

^t See NOTE CLXXVII.

^u Recop. lib. vi. tit. xii. l. 21.

^w Recopil. lib. vi. l. 22.

to learn^a. But in Peru, each *Mita*, or division, destined for the mines, remains there six months; and while engaged in this service, a labourer never receives less than two shillings a day, and often earns more than double that sum^v. No Indian, residing at a greater distance than thirty miles from a mine, is included in the *Mita*, or division employed in working it^z; nor are the inhabitants of the low country exposed now to certain destruction, as they were at first, when under the dominion of the conquerors, by compelling them to remove from that warm climate, to the cold elevated regions where minerals abound^a.

The Indians who live in the principal towns, are entirely subject to the Spanish laws and magistrates; but in their own villages, they are governed by *Caziques*, some of whom are the descendants of their ancient lords, others are named by the Spanish viceroys. These regulate the petty affairs of the people under them, according to maxims of justice, transmitted to them by tradition from their ancestors. To the Indians, this jurisdiction, lodged in such friendly hands, affords some consolation; and so little formidable is this dignity to their new masters, that they often allow it to descend by hereditary right^b. For the farther relief of men so much exposed to oppression, the Spanish court has appointed an officer in every district, with the title of Protector of the Indians. It is his function, as the name implies, to assert the rights of the Indians; to ap-

^a See NOTE CLXXVIII. ^v Ulloa Entretien. 265, 266.

^z Recopil. lib. vi. tit. xii. l. 3.

^a Ibid. l. 29. and tit. i.

l. 13. See NOTE CLXXIX.

^b Solorz. de Jure Ind.

lib. i. c. 26. Recopil. lib. vi. tit. vii.

pear as their defender in the courts of justice; and, by the interposition of his authority, to set bounds to the encroachments and exactions of his countrymen^c. A certain portion of the reserved fourth of the annual tribute, is destined for the salary of the caziques and protectors; another is applied to the maintenance of the clergy employed in the instruction of the Indians^d. Another part seems to be appropriated for the benefit of the Indians themselves, and is applied for the payment of their tribute in years of famine, or when a particular district is affected by any extraordinary local calamity^e. Besides this, provision is made by various laws, that hospitals shall be founded in every new settlement for the reception of Indians^f. Such hospitals have accordingly been erected, both for the indigent and infirm, in Lima, in Cuzco, and in Mexico, where the Indians are treated with tenderness and humanity^g.

Such are the leading principles in the jurisprudence and policy by which the Indians are now governed in the provinces belonging to Spain. In those regulations of the Spanish monarchs, we discover no traces of that cruel system of extermination, which they have been charged with adopting; and if we admit, that the necessity of securing subsistence for their colonies, or the advantages derived from working the mines, give them a right to avail themselves of the labour of the Indians, we must allow, that the attention with which they regulate and recompence that

^c Solorz. lib. i. c. 17. p. 201. Recop. lib. vi. tit. vi.

^d Recop. lib. vi. tit. v. l. 30. tit. xvi. l. 12—15. ^e Ibid. lib. vi. tit. iv. l. 13.

^f Ibid. lib. i. tit. iv. l. 1, &c.

^g Voy. de Ulloa, i. 429. 509. Churchill, iv. 496.

labour, is provident and sagacious. In no code of laws is greater solicitude displayed, or precautions multiplied with more prudent concern for the preservation, the security, and the happiness of the subject, than we discover in the collection of the Spanish laws for the Indies. But those later regulations, like the more early edicts which have been already mentioned, have too often proved ineffectual remedies against the evils which they were intended to prevent. In every age, if the same causes continue to operate, the same effects must follow. From the immense distance between the power entrusted with the execution of laws, and that by whose authority they are enacted, the vigour even of the most absolute government must relax, and the dread of a superior, too remote to observe with accuracy, or to punish with dispatch, must insensibly abate. Notwithstanding the numerous injunctions of the Spanish monarch, the Indians still suffer on many occasions, both from the avarice of individuals, and from the exactions of the magistrates, who ought to have protected them; unreasonable tasks are imposed; the term of their labour is prolonged beyond the period fixed by law, and they groan under many of the insults and wrongs which are the lot of a dependent people^a. From some information on which I can depend, such oppression abounds more in Peru, than in any other colony. But it is not general. According to the accounts, even of those authors who are most disposed to exaggerate the sufferings of the Indians, they, in several provinces, enjoy not only ease, but affluence;

^a See NOTE CLXXX.

they possess large farms ; they are masters of numerous herds and flocks ; and, by the knowledge which they have acquired of European arts and industry, are supplied not only with the necessities, but with many luxuries of lifeⁱ.

After explaining the form of civil government in the Spanish colonies, and the state of the various orders of persons subject to it, the peculiarities in their ecclesiastical constitution merit consideration. Notwithstanding the superstitious veneration with which the Spaniards are devoted to the Holy See, the vigilant and jealous policy of Ferdinand early prompted him to take precautions against the introduction of the papal dominion into America. With this view, he solicited Alexander VI. for a grant to the crown of the tithes in all the newly discovered countries^k, which he obtained on condition of his making provision for the religious instruction of the natives. Soon after Julius II. conferred on him, and his successors, the right of patronage, and the absolute disposal of all ecclesiastical benefices there^l. But these pontiffs, unacquainted with the value of what he demanded, bestowed those donations with an inconsiderate liberality, which their successors have often lamented, and wished to recal. In consequence of those grants, the Spanish monarchs have become in effect the heads of the American church. In them the administration of its revenues is vested. Their nomination of persons to supply vacant benefices is instantly confirmed by the pope. Thus, in all

ⁱ Gage's Survey, p. 85. 90. 104. 119, &c. ^k Bulla Alex. VI. A. D. 1501, ap. Solorz. de Jure Ind. ii. p. 498.

^l Bulla Julii, ii. 1508, ap. Solorz. de Jure Ind. ii. 509.

Spanish America, authority of every species centers in the Crown. There no collision is known between spiritual and temporal jurisdiction. The king is the only superior, his name alone is heard of, and no dependence upon any foreign power has been introduced. Papal bulls cannot be admitted into America, nor are they of any force there, until they have been previously examined, and approved of by the royal council of the Indies^m; and if any bull should be surreptitiously introduced, and circulated in America without obtaining that approbation, ecclesiastics are required not only to prevent it from taking effect, but to seize all the copies of it, and transmit them to the council of the Indiesⁿ. To this limitation of the papal jurisdiction, equally singular, whether we consider the age and nation in which it was devised, or the jealous attention with which Ferdinand and his successors have studied to maintain it in full force^o, Spain is indebted, in a great measure, for the uniform tranquillity which has reigned in her American dominions.

The hierarchy is established in America in the same form as in Spain, with its full train of archbishops, bishops, deans, and other dignitaries. The inferior clergy are divided into three classes, under the denomination of *Curas*, *Doctrineros*, and *Missioneros*. The first are parish-priests in those parts of the country where the Spaniards have settled. The second have the charge of such districts as are inhabited by Indians sub-

^m Recopil. lib. i. tit. ix. l. 2. and Autos del Consejo de las Indias, clxi. ⁿ Recopil. lib. i. tit. vii. l. 55. ^o Ibid. lib. i. tit. vii. l. 55. *passim*.

jected to the Spanish government, and living under its protection. The third are employed in instructing and converting those fiercer tribes, which disdain submission to the Spanish yoke, and live in remote or inaccessible regions, to which the Spanish arms have not penetrated. So numerous are the ecclesiastics of all those various orders, and such the profuse liberality with which many of them are endowed, that the revenues of the church in America are immense. The Romish superstition appears with its utmost pomp in the New World. Churches and convents there are magnificent, and richly adorned; and on high festivals, the display of gold and silver, and precious stones, is such as exceeds the conception of an European^P. An ecclesiastical establishment so splendid and expensive, is unfavourable, as has been formerly observed, to the progress of rising colonies; but in countries where riches abound, and the people are so delighted with parade, that religion must assume it, in order to attract their veneration, this propensity to ostentation has been indulged, and becomes less pernicious.

The early institution of monasteries in the Spanish colonies, and the inconsiderate zeal in multiplying them, have been attended with consequences more fatal. In every new settlement, the first object should be to encourage population, and to incite every citizen to contribute towards augmenting the number and strength of the community. During the youth and vigour of society, while there is room to spread, and sustenance is procured with facility, mankind increase

^P Voy. de Ulloa, i. 430.

with amazing rapidity. But the Spaniards had hardly taken possession of America, when, with a most preposterous policy, they began to erect convents, where persons of both sexes were shut up, under a vow to defeat the purpose of nature, and to counteract the first of her laws. Influenced by a misguided piety, which ascribes transcendant merit to a state of celibacy, or allured by the prospect of that listless ease, which, in sultry climates, is deemed supreme felicity, numbers crowded into those mansions of sloth and superstition, and are lost to society. As none but persons of Spanish extract are admitted into the monasteries of the New World, the evil is more sensibly felt, and every monk or nun may be considered as an active person withdrawn from civil life. The impropriety of such foundations in any situation where the extent of territory requires additional hands to improve it, is so obvious, that some catholic states have expressly prohibited any person in their colonies from taking the monastic vows^q. Even the Spanish monarchs, on some occasions, seem to have been alarmed with the spreading of a spirit so adverse to the increase and prosperity of their colonies, that they have endeavoured to check it^r. But the Spaniards in America, more thoroughly under the influence of superstition than their countrymen in Europe, and directed by ecclesiastics more bigoted and illiterate, have conceived such an high opinion of monastic sanctity, that no regulations can restrain their zeal; and, by

^q Voy. de Ulloa, ii. 124. ^r Herrera, dec. v. lib. ix. c. 1, 2. Recop. lib. i. tit. iii. l. 1, 2. tit. iv. c. ii. Solorz. lib. iii. c. 23.

the excess of their ill-judged bounty, religious houses have multiplied to a degree no less amazing than pernicious to society^s.

In viewing the state of colonies, where not only the number but influence of ecclesiastics is so great, the character of this powerful body is an object that merits particular attention. A considerable part of the secular clergy in Mexico and Peru are natives of Spain. As persons long accustomed, by their education, to the retirement and indolence of academic life, are more incapable of active enterprize, and less disposed to strike into new paths, than any order of men, the ecclesiastical adventurers by whom the American church is recruited, are commonly such as, from merit or rank in life, have little prospect of success in their own country. Accordingly, the secular priests in the New World, are still less distinguished than their brethren in Spain, for literary accomplishments of any species; and though, by the ample provision which has been made for the American church, many of its members enjoy the ease and independence which are favourable to the cultivation of science, the body of secular clergy has hardly, during two centuries and a half, produced one author whose works convey such useful information, or possess such a degree of merit, as to be ranked among those which attract the attention of enlightened nations. But the greatest part of the ecclesiastics in the Spanish settlements are regulars. On the discovery of America, a new field opened to the pious zeal of the monastic orders; and, with a becoming alacrity, they immediately sent forth

▪ See NOTE CLXXXI.

missionaries to labour in it. The first attempt to instruct and convert the Americans, was made by monks; and, as soon as the conquest of any province was completed, and its ecclesiastical establishment began to assume some form, the popes permitted the missionaries of the four mendicant orders, as a reward for their services, to accept of parochial charges in America, to perform all spiritual functions, and to receive the tithes, and other emoluments of the benefice, without depending on the jurisdiction of the bishop of the diocese, or being subject to his censures. In consequence of this, a new career of usefulness, as well as new objects of ambition presented themselves. Whenever a call is made for a fresh supply of missionaries, men of the most ardent and aspiring minds, impatient under the restraint of a cloister, weary of its insipid uniformity, and fatigued with the irksome repetition of its frivolous functions, offer their service with eagerness, and repair to the New World in quest of liberty and distinction. Nor do they pursue distinction without success. The highest ecclesiastical honours, as well as the most lucrative preferments in Mexico and Peru, are often in the hands of regulars; and it is chiefly to the monastic orders that the Americans are indebted for any portion of science which is cultivated among them. They are almost the only Spanish ecclesiastics, from whom we have received any accounts, either of the civil or natural history of the various provinces in America. Some of them, though deeply tinged with the indelible superstition of their profession, have published books which give a favourable idea of their abilities.

The

The natural and moral history of the New World, by the Jesuit Acosta, contains more accurate observations, perhaps, and more sound science, than are to be found in any description of remote countries published in the sixteenth century.

But the same disgust with monastic life, to which America is indebted for some instructors of worth and abilities, filled it with others of a very different character. The giddy, the profligate, the avaricious, to whom the poverty and rigid discipline of a convent are intolerable, consider a mission to America as a release from mortification and bondage. There they soon obtain some parochial charge, and far removed, by their situation, from the inspection of their monastic superiors, and exempt, by their character, from the jurisdiction of their diocesan^u, they are hardly subject to any controul. According to the testimony of the most zealous catholics, many of the regular clergy in the Spanish settlements are not only destitute of the virtues becoming their profession, but regardless of that external decorum and respect for the opinion of mankind, which preserve a semblance of worth where the reality is wanting. Secure of impunity, some regulars, in contempt of their vow of poverty, engage openly in commerce; and are so rapaciously eager in amassing wealth, that they become the most grievous oppressors of the Indians, whom it was their duty to have protected. Others, with no less flagrant violation of their vow of chastity, indulge with little disguise in the most dissolute licentiousness^x.

^u Avendano Thes. Indic. ii. 253.
CLXXXII.

^x See NOTE

Various schemes have been proposed for redressing enormities so manifest and so offensive. Several persons, no less eminent for piety than discernment, have contended, that the regulars, in conformity to the canons of the church, ought to be confined within the walls of their cloisters, and should no longer be permitted to encroach on the functions of the secular clergy. Some public-spirited magistrates, from conviction of its being necessary to deprive the regulars of a privilege bestowed at first with good intention, but of which time and experience had discovered the pernicious effects, openly countenanced the secular clergy in their attempts to assert their own rights. The prince D'Esquilache, viceroy of Peru under Philip III. took measures so decisive and effectual for circumscribing the regulars within their proper sphere, as struck them with general consternation^y. They had recourse to their usual arts. They alarmed the superstitious, by representing the proceedings of the viceroy as innovations fatal to religion. They employed all the refinements of intrigue, in order to gain persons in power; and seconded by the powerful influence of the Jesuits, who claimed and enjoyed all the privileges which belonged to the Mendicant orders in America, they made a deep impression on a bigoted prince, and a weak ministry. The ancient practice was tolerated. The abuses which it occasioned continued to increase, and the corruption of monks, exempt from the restraints of discipline, and the inspection of any superior, became a disgrace to religion. At last, as the veneration of the Spaniards for the

^y See NOTE CLXXXIII.

monastic orders began to abate, and the power of the Jesuits was on the decline, Ferdinand VI. ventured to apply the only effectual remedy by issuing an edict, prohibiting regulars of every denomination from taking the charge of any parish with the cure of souls; and declaring, that on the demise of the present incumbents, none but secular priests, subject to the jurisdiction of their diocesans, shall be presented to vacant benefices². If this regulation is carried into execution with steadiness in any degree proportional to the wisdom with which it is framed, a very considerable reformation may take place in the ecclesiastical state of Spanish America, and the secular clergy may gradually become a respectable body of men. The deportment of many ecclesiastics, even at present, seems to be decent and exemplary, otherwise we can hardly suppose that they would be held in such high estimation, and possess such a wonderful ascendant over the minds of their countrymen throughout all the Spanish settlements.

But whatever merit the Spanish ecclesiastics in America may possess, the success of their endeavours in communicating the knowledge of true religion to the Indians, has been more imperfect than might have been expected, either from the degree of their zeal, or from the dominion which they had acquired over that people. For this, various reasons may be assigned. The first missionaries, in their ardour to make proselytes, admitted the people of America into the christian church, without previous instruction in the doctrines of religion, and even before they them-

² Real Cedula MS. penes me.

selves had acquired such knowledge of the Indian language, as to be able to explain to the natives the mysteries of faith, or the precepts of duty. Resting upon a subtle distinction in scholastic theology, between that degree of assent which is founded on a complete knowledge and conviction of duty, and that which may be yielded when both these are imperfect, they adopted this strange practice, no less inconsistent with the spirit of a religion which addresses itself to the understanding of men, than repugnant to the dictates of reason. As soon as any body of people, overawed by dread of the Spanish power, moved by the example of their own chiefs, incited by levity, or yielding from mere ignorance, expressed the slightest desire of embracing the religion of their conquerors, they were instantly baptized. While this rage of conversion continued, a single clergyman baptized in one day above five thousand Mexicans, and did not desist until he was so exhausted by fatigue, that he was unable to lift his hands^a. In the course of a few years, after the reduction of the Mexican empire, the sacrament of baptism was administered to more than four millions^b. Profelytes adopted with such inconsiderate haste, and who were neither instructed in the nature of the tenets to which it was supposed they had given assent, nor taught the absurdity of those which they were required to relinquish, retained their veneration for their ancient superstitions in full force, or mingled an attachment to its doctrines and rites with that slender knowledge of Christianity

^a P. Torribio, MS. Torquem. Mond. Ind. lib. xvi. c. 6.

^b Torribio, MS. Torquem. lib. xvi. c. 8.

which

which they had acquired. These sentiments the new converts transmitted to their posterity, into whose minds they have sunk so deep, that the Spanish ecclesiastics, with all their industry, have not been able to eradicate them. The religious institutions of their ancestors are still remembered, and held in honour by many of the Indians, both in Mexico and Peru; and whenever they think themselves out of reach of inspection by the Spaniards, they assemble and celebrate their idolatrous rites^c.

But this is not the most unfurmountable obstacle to the progress of Christianity among the Indians. The powers of their uncultivated understandings are so limited, their observations and reflections reach so little beyond the mere objects of sense, that they seem hardly to have the capacity of forming abstract ideas, and possess not language to express them. To such men, the sublime and spiritual doctrines of Christianity must be, in a great measure, incomprehensible. The numerous and splendid ceremonies of the popish worship catch the eye, please and interest them; but when their instructors attempt to explain the articles of faith, with which those external observances are connected, though the Indians may listen with patience, they so little conceive the meaning of what they hear, that their acquiescence does not merit the name of belief. Their indifference is still greater than their incapacity. Attentive only to the present moment, and ingrossed by the objects before them, the Indians so seldom reflect upon what

^c Voy. de Ulloa, i. 341. Torquem. lib. xv. c. 23. lib. xvi. c. 28. Gage, 171.

is past, or take thought for what is to come, that neither the promises nor threats of religion, make much impression upon them; and while their foresight rarely extends so far as the next day, it is almost impossible to inspire them with solicitude about the concerns of a future world. Astonished equally at their slowness of comprehension, and at their insensibility, some of the early missionaries pronounced them a race of men so brutish, as to be incapable of understanding the first principles of religion. A council held at Lima decreed, that, on account of this incapacity, they ought to be excluded from the sacrament of the Eucharist^d. Though Paul III. by his famous bull, issued in the year 1537, declared them to be rational creatures, entitled to all the privileges of Christians^e; yet, after the lapse of two centuries, during which they have been members of the church, so imperfect are their attainments in knowledge, that very few possess such a portion of spiritual discernment, as to be deemed worthy of being admitted to the holy communion^f. From this idea of their incapacity and imperfect knowledge of religion, when the zeal of Philip II. established the inquisition in America in the year 1570, the Indians were exempted from the jurisdiction of that severe tribunal^g, and still continue under the inspection of their diocesans. Even after the most perfect instruction, their faith is held to be feeble and dubious; and though some of them have been taught the learned languages, and

^d Torquem. lib. xvi. c. 20.
c. 25. Garcia Origin. 311.

^e Recop. lib. vi. tit. i. l. 35.

^e Torquem. lib. xvi.
^f Voy. de Ulloa, i. 343.

have gone through the ordinary course of academic education with applause, their frailty is still so much suspected, that few Indians are either ordained priests, or received into any religious order^b.

From this brief survey, some idea may be formed of the interior state of the Spanish colonies. The various productions with which they supply and enrich the mother-country, and the system of commercial intercourse between them, come next in order to be explained. If the dominions of Spain in the New World had been of such moderate extent, as bore a due proportion to the parent state, the progress of her colonizing might have been attended with the same benefit as that of other nations. But when, in less than half a century, her inconsiderate rapacity had seized on countries larger than all Europe, her inability to fill such vast regions with a number of inhabitants sufficient for the cultivation of them, was so obvious, as to give a wrong direction to all the efforts of the colonists. They did not form compact settlements, where industry, circumscribed within proper limits, both in its views and operations, is conducted with that sober persevering spirit, which gradually converts whatever is in its possession to a proper use, and derives thence the greatest advantage. Instead of this, the Spaniards, seduced by the boundless prospect which opened to them, divided their possessions in America into governments of great extent. As their number was too small to attempt the regular culture of the immense provinces, which they occupied rather than peo-

^b Torquem. lib. xvii. c. 13. See NOTE CLXXXIV.

pled, they bent their attention to a few objects, that allured them with hopes of sudden and exorbitant gain, and turned away with contempt from the humbler paths of industry, which lead more slowly, but with greater certainty, to wealth and increase of national strength.

Of all the methods by which riches may be acquired, that of searching for the precious metals is one of the most inviting to men, who are either unaccustomed to the regular assiduity with which the culture of the earth and the operations of commerce must be carried on, or who are so enterprising and rapacious as not to be satisfied with the gradual returns of profit which they yield. Accordingly, as soon as the several countries in America were subjected to the dominion of Spain, this was almost the only method of acquiring wealth which occurred to the adventurers, by whom they were conquered. Such provinces of the continent as did not allure them to settle, by the prospect of their affording gold and silver, were totally neglected. Those in which they met with a disappointment of the sanguine expectations they had formed, were abandoned. Even the value of the islands, the first-fruits of their discoveries, and the first object of their attention, sunk so much in their estimation, when the mines which had been opened in them were exhausted, that they were deserted by many of the planters, and left to be occupied by more industrious possessors. All crowded to Mexico and Peru, where the quantities of gold and silver found among the natives, who searched for them with little industry and less skill, promised an unexhausted store, as the recompence

compence of more intelligent and persevering efforts.

During several years, the ardour of their researches was kept up by hope, rather than success. At length, the rich silver mines of Potosi, in Peru, were accidentally discovered in the year 1545ⁱ, by an Indian, as he was clambering up the mountain, in pursuit of a Llama which had strayed from his flock. Soon after the mines of Sacotecas, in New Spain, little inferior to the other in value, were opened. From that time, successive discoveries have been made in both colonies, and silver mines are now so numerous, that the working of them, and of some few mines of gold in the provinces of Tierra Firmé, and the new kingdom of Granada, has become the capital occupation of the Spaniards, and is reduced into a system no less complicated than interesting. To describe the nature of the various ores, the mode of extracting them from the bowels of the earth, and to explain the several processes by which the metals are separated from the substances with which they are mingled, either by the action of fire, or the attractive powers of mercury, is the province of the natural philosopher or chymist, rather than of the historian.

The exuberant profusion with which the mountains of the New World poured forth their treasures, astonished mankind, who had been accustomed hitherto to receive a penurious supply of the precious metals, from the more scanty stores contained in the mines of the ancient hemisphere. According to principles of computation, which

ⁱ Fernandez, p. i. lib. xi. c. 11.

appear to be extremely moderate, the quantity of gold and silver that has been regularly entered in the ports of Spain, is equal in value to four millions sterling annually, reckoning from the year 1492, in which America was discovered, to the present time. This, in two hundred and eighty-three years, amounts to eleven hundred and thirty-two millions. Immense as this sum is, the Spanish writers contend, that as much more ought to be added to it, in consideration of treasure which has been extracted from the mines, and imported fraudulently into Spain, without paying duty to the king. By this account, Spain has drawn from the New World a supply of wealth, amounting at least to two thousand millions of pounds sterling^k.

The mines, which have yielded this amazing quantity of treasure, are not worked at the expence of the crown, or of the public. In order to encourage private adventurers, the person who discovers and works a new vein, is entitled to the property of it. Upon laying his claim to such a discovery before the governor of the province, a certain extent of land is measured off, and a certain number of Indians allotted him, under the obligation of his opening the mine within a limited time, and of his paying the customary duty to the king, for what it shall produce. Invited by the facility with which such grants are obtained, and encouraged by some striking examples of success in this line of adventure; not only the sanguine and the bold, but the timid and diffident enter upon it with astonish-

^k Uztariz Theor. y Pract. de Commercio, c. 2. Herrera, dec. viii. lib. xi. c. 15. See NOTE CLXXXV.

ing ardour. With vast objects always in view, fed continually with hope, and expecting every moment that fortune will unveil her secret stores, and give up the wealth which they contain to their wishes, they deem every other occupation insipid and uninteresting. The charms of this pursuit, like the rage for deep play, are so bewitching, and take such full possession of the mind, as even to give a new bent to the natural temper. Under its influence, the cautious become enterprising, and the covetous profuse. Powerful as this charm naturally is, its force is augmented by the arts of an order of men known in Peru by the cant name of *searchers*. These are commonly persons of desperate fortunes, who, availing themselves of some skill in mineralogy, accompanied with the insinuating manner and confident pretensions peculiar to projectors, address the wealthy and the credulous. By plausible descriptions of the appearances which they have discovered of rich veins hitherto unexplored; by producing, when requisite, specimens of promising ore; by affirming, with an imposing assurance, that success is certain, and that the expence must be trifling, they seldom fail to persuade. An association is formed; a small sum is advanced by each copartner; the mine is opened; the *searcher* is entrusted with the sole direction of every operation; unforeseen difficulties occur; new demands of money are made; but, amidst a succession of disappointments and delays, hope is never extinguished, and the ardour of expectation hardly abates. For it is observed, that if any person once enter this seducing path, it is almost impossible to return;
his

his ideas alter, he seems to be possessed with another spirit, visions of imaginary wealth are continually before his eyes, and he thinks, and speaks, and dreams of nothing else¹.

Such is the spirit that must be formed, wherever the active exertions of any society are chiefly employed in working mines of gold and silver. No spirit is more adverse to such improvements in agriculture and commerce, as render a nation really opulent. If the system of administration in the Spanish colonies had been founded upon principles of sound policy, the power and ingenuity of the legislature would have been exerted with as much ardour, in restraining its subjects from such pernicious industry, as is now employed in alluring them towards it. "Projects of mining," (says a good judge of the political conduct of nations,) "instead of replacing the capital employed in them, together with the ordinary profit of stock, commonly absorb both capital and profit. They are the projects, therefore, to which, of all others, a prudent lawgiver, who desired to increase the capital of his nation, would least choose to give any extraordinary encouragement, or to turn towards them a greater share of that capital than would go to them of its own accord. Such, in reality, is the absurd confidence which all men have in their own good fortune, that wherever there is the least probability of success, too great a share of it is apt to go to them of its own accord^m." But in the Spanish colonies, go-

¹ Ulloa *Entretien*. p. 223.
&c. ii. 155.

^m Dr. Smith's *Inquiry*,

veinment is studious to cherish a spirit which it should have laboured to depress, and, by the sanction of its approbation, augments that inconsiderate credulity, which has turned the active industry of Mexico and Peru into such an improper channel. To this may be imputed the slender progress which Spanish America has made during two centuries and a half, either in useful manufactures, or in those lucrative branches of cultivation, which furnish the colonies of other nations with their staple commodities. In comparison with the precious metals every bounty of nature is so much despised, that this extravagant idea of their value has mingled with the idiom of language in America, and the Spaniards settled there denominate a country *rich*, not from the fertility of its soil, the abundance of its crops, or the exuberance of its pastures, but on account of the minerals which its mountains contain. In quest of these, they abandon the delightful plains of Peru and Mexico, and resort to barren and uncomfortable regions, where they have built some of the largest towns which they possess in the New World. As the activity and enterprise of the Spaniards originally took this direction, it is now so difficult to bend them a different way, that although, from various causes, the gain of working mines is much decreased; the fascination continues, and almost every person, who takes any active part in the commerce of New Spain or Peru, is still engaged in some adventure of this kindⁿ.

But though mines are the chief object of the Spaniards, and the precious metals which these

ⁿ See NOTE CLXXXVI.

yield form the principal article in their commerce with America; the fertile countries which they possess there, abound with other commodities of such value or scarcity, as to attract a considerable degree of attention. Cochineal is a production almost peculiar to New Spain, of such demand in commerce, that the sale is always certain, and it yields such profit, as amply rewards the labour and care employed in rearing the curious insects of which this valuable drug is composed, and preparing it for the market. Quinquina, or Jesuits Bark, the most salutary simple, perhaps, and of most restorative virtue, that Providence, in compassion to human infirmity, has made known unto man, is found only in Peru, to which it affords a lucrative branch of commerce. The Indigo of Guatimala is superior in quality to that of any province in America, and cultivated to a considerable extent. Cocoa, though not peculiar to the Spanish colonies, attains to its highest state of perfection there, and from the great consumption of chocolate in Europe, as well as in America, is a valuable commodity. The Tobacco of Cuba, of more exquisite flavour than any brought from the New World; the Sugar raised in that island, in Hispaniola, and in New Spain, together with drugs of various kinds, may be mentioned among the natural productions of America, which enrich the Spanish Commerce. To these must be added, an article of no inconsiderable account, the exportation of hides; for which, as well as for many of those which I have enumerated, the Spaniards are more indebted to the wonderful fertility of the country than

than to their own foresight and industry. The domestic animals of Europe, particularly horned cattle, have multiplied in the New World with a rapidity which almost exceeds belief. A few years after the Spaniards settled there, the herds of tame cattle became so numerous, that their proprietors reckoned them by thousands°. Less attention being paid to them, as they continued to increase, they were suffered to run wild, and spreading over a country of boundless extent, under a mild climate, and covered with rich pasture, their number became immense. They range over the vast plains which extend from Buenos Ayres, towards the Andes, in herds of thirty or forty thousand; and the unlucky traveller who once falls in among them, may proceed several days before he can disentangle himself from among the crowd that covers the face of the earth, and seems to have no end. They are hardly less numerous in New Spain, and in several other provinces: they are killed merely for the sake of their hides; and the slaughter at certain seasons is so great, that the stench of their carcases, which are left in the field, would infect the air, if large packs of wild dogs, and vast flocks of *gallinazos*, or American vultures, the most voracious of all the feathered kind, did not instantly devour them. The number of those hides exported in every fleet to Europe is very great, and is a lucrative branch of commerce P.

° Oviedo ap. Ramus. iii. 101, B. Hackluyt, iii. 466. 511.
P Acoſta, lib. iii. c. 33. Ovallo Hiſt. of Chili. Church. Collect. iii. 47. ſep. Ibid. v. p. 680, 692. Lettres Edif. xiii. 235. Feuillé, i. 249.

Almost all these may be considered as staple commodities peculiar to America, and different, if we except that last mentioned, from the productions of the mother-country.

When the importation into Spain of those various articles from her colonies, first became active and considerable, her interior industry and manufactures were in a state so prosperous, that with the product of these she was able both to purchase the commodities of the New World, and to answer its growing demands. Under the reigns of Ferdinand and Isabella, and Charles V. Spain was one of the most industrious countries in Europe. Her manufactures in wool, and flax, and silk, were so extensive, as not only to furnish what was sufficient for her own consumption, but to afford a surplus for exportation. When a market for them, formerly unknown, and to which she alone had access, opened in America, she had recourse to her domestic store, and found there an abundant supply^a. This new employment must naturally have added vivacity to the spirit of industry. Nourished and invigorated by it, the manufactures, the population, and wealth of Spain might have gone on increasing in the same proportion with the growth of her colonies. Nor was the state of the Spanish marine at this period less flourishing than that of its manufactures. In the beginning of the sixteenth century, Spain is said to have possessed above a thousand merchant ships^r, a number probably far superior to that of any nation in Europe in that age. By the aid which foreign trade and domestic industry give reciprocally to each other

^a See Note CLXXXVII.

^r Campomanes, ii. 140.

in their progress, the augmentation of both must have been rapid and extensive, and Spain might have received the same accession of opulence and vigour from her acquisitions in the New World, that other powers have derived from their colonies there.

But various causes prevented this. The same thing happens to nations as to individuals. Wealth, which flows in gradually, and with moderate increase, feeds and nourishes that activity which is friendly to commerce, and calls it forth into vigorous and well-conducted exertions; but when opulence pours in suddenly, and with too full a stream, it overturns all sober plans of industry, and brings along with it a taste for what is wild and extravagant, and daring in business or in action. Such was the great and sudden augmentation of power and revenue that the possession of America brought into Spain, and some symptoms of its pernicious influence upon the political operations of that monarchy soon began to appear. For a considerable time, however, the supply of treasure from the New World was scanty and precarious, and the genius of Charles V. conducted public measures with such prudence, that the effects of this influence were little perceived. But when Philip II. ascended the Spanish throne, with talents far inferior to those of his father, and remittances from the colonies became a regular and considerable branch of revenue, the fatal operation of this rapid change in the state of the kingdom, both on the monarch and his people, was at once conspicuous. Philip, possessing that spirit of unceasing assiduity, which often characterises the ambition

of men of moderate talents, entertained such an high opinion of his own resources, that he thought nothing too arduous for him to undertake. Shut up himself in the solitude of the Escorial, he troubled and annoyed all the nations around him. He waged open war with the Dutch and English ; he encouraged and aided a rebellious faction in France ; he conquered Portugal, and maintained armies and garrisons in Italy, Africa, and both the Indies. By such a multiplicity of great and complicated operations, pursued with ardour during the course of a long reign, Spain was drained both of men and money. Under the weak administration of his successor, Philip III. the vigour of the nation continued to decrease, and sunk into the lowest decline, [A.D. 1611,] when the inconsiderate bigotry of that monarch expelled at once near a million of his most industrious subjects, at the very time when the exhausted state of the kingdom required some extraordinary exertion of political wisdom to augment its numbers, and to revive its strength. Early in the seventeenth century, Spain felt such a diminution in the number of her people, that from inability to recruit her armies, she was obliged to contract her operations. Her flourishing manufactures were fallen into decay. Her fleets, which had been the terror of all Europe, were ruined. Her extensive foreign commerce was lost. The trade between different parts of her own dominions was interrupted, and the ships which attempted to carry it on, were taken and plundered by enemies whom she once despised. Even agriculture, the primary object of industry in every prosperous state,

state, was neglected, and one of the most fertile countries in Europe hardly raised what was sufficient for the support of its own inhabitants.

In proportion as the population and manufactures of the parent state declined, the demands of her colonies continued to increase. The Spaniards, like their monarchs, intoxicated with the wealth which poured in annually upon them, deserted the paths of industry, to which they had been accustomed, and repaired with eagerness to those regions from which this opulence issued. By this rage of emigration, another drain was opened, and the strength of the colonies augmented by exhausting that of the mother-country. All those emigrants, as well as the adventurers who had at first settled in America, depended absolutely upon Spain for almost every article of necessary consumption. Engaged in more alluring and lucrative pursuits, or prevented by restraints which government imposed, they could not turn their own attention towards establishing the manufactures requisite for comfortable subsistence. They received (as I have observed in another place) their clothing, their furniture, whatever ministers to the ease or luxury of life, and even their instruments of labour, from Europe. Spain, thinned of people, and decreasing in industry, was unable to supply their growing demands. She had recourse to her neighbours. The manufactures of the Low Countries, of England, of France, and of Italy, which her wants called into existence, or animated with new vivacity, furnished in abundance whatever she required. In vain did the fundamental law, concerning the exclusion of foreign-

ers from trade with America, oppose this innovation. Necessity, more powerful than any statute, defeated its operations, and constrained the Spaniards themselves to concur in eluding it. The English, the French, and Dutch, relying on the fidelity and honour of Spanish merchants, who lend their names to cover the deceit, send out their manufactures to America, and receive the exorbitant price for which they are sold there, either in specie, or in the rich commodities of the New World. Neither the dread of danger, nor the allurements of profit, ever induced a Spanish factor to betray or defraud the person who confided in him²; and that probity, which is the pride and distinction of the nation, contributes to its ruin. In a short time, not above a twentieth part of the commodities exported to America was of Spanish growth or fabric¹. All the rest was the property of foreign merchants, though entered in the name of Spaniards. The treasure of the New World may be said henceforward not to have belonged to Spain. Before it reached Europe, it was anticipated as the price of goods purchased from foreigners. That wealth which, by an internal circulation, would have spread through each vein of industry, and have conveyed life and movement to every branch of manufacture, flowed out of the kingdom with such a rapid course, as neither enriched nor animated it. On the other hand, the artisans of rival nations, encouraged by this quick sale of their commodities, improved so much in skill and industry, as to be able to afford them at a rate so low, that the

¹ Zavala Representacion, p. 226. ² Campomanes, ii. 138.
manufac-

manufactures of Spain, which could not vie with theirs, either in quality or cheapness of work, were still farther depressed. This destructive commerce drained off the riches of the nation faster and more completely, than even the extravagant schemes of ambition carried on by its monarchs. Spain was so much astonished and distressed, at beholding her American treasures vanish almost as soon as they were imported, that Philip III. unable to supply what was requisite in circulation, issued an edict, by which he endeavoured to raise copper money to a value in currency nearly equal to that of silver^u; and the lord of the Peruvian and Mexican mines was reduced to a wretched expedient, which is the last resource of petty impoverished states.

Thus the possessions of Spain in America have not proved a source of population and of wealth to her, in the same manner as those of other nations. In the countries of Europe, where the spirit of industry subsists in full vigour, every person settled in such colonies as are similar in their situation to those of Spain is supposed to give employment to three or four at home in supplying his wants^x. But wherever the mother-country cannot afford this supply, every emigrant may be considered as a citizen lost to the community, and strangers must reap all the benefit of answering his demands.

Such has been the internal state of Spain from the close of the sixteenth century, and such her inability to supply the growing wants of her colonies. The fatal effects of this disproportion

^u Uztarez, c. 104.^x Child on trade and colonies.

between their demands, and her capacity of answering them, have been much increased by the mode in which Spain has endeavoured to regulate the intercourse between the mother-country and the colonies. It is from her idea of monopolizing the trade with America, and debarring her subjects there from any communication with foreigners, that all her jealous and systematic arrangements have arisen. These are so singular in their nature and consequences as to merit a particular explanation. In order to secure the monopoly at which she aimed, Spain did not vest the trade with her colonies in an exclusive company, a plan which has been adopted by nations more commercial, and at a period when mercantile policy was an object of greater attention, and ought to have been better understood. The Dutch gave up the whole trade with their colonies, both in the East and West Indies, to exclusive companies. The English, the French, the Danes, have imitated their example with respect to the East Indian commerce; and the two former have laid a similar restraint upon some branches of their trade with the New World. The wit of man cannot, perhaps, devise a method for checking the progress of industry and population in a new colony more effectual than this. The interest of the colony, and of the exclusive company, must in every point be diametrically opposite; and as the latter possesses such advantages in this unequal contest, that it can prescribe at pleasure the terms of intercourse, the former must not only buy dear and sell cheap, but must suffer the mortification of having the increase of its surplus stock discouraged by those
very

very persons to whom alone it can dispose of its productions ^v.

Spain, it is probable, was preserved from falling into this error in policy, by the high ideas which she early formed concerning the riches of the New World. Gold and silver were commodities of too high value to vest a monopoly of them in private hands. The crown wished to retain the direction of a commerce so inviting; and, in order to secure that, ordained the cargo of every ship fitted out for America, to be inspected by the officers of the *Casa de Contratacion* in Seville, before it could receive a licence to make the voyage; and that on its return, a report of the commodities which it brought should be made to the same board, before it could be permitted to land them. In consequence of this regulation, all the trade of Spain with the New World centered originally in the port of Seville, and was gradually brought into a form, in which it has been conducted, with little variation, from the middle of the sixteenth century almost to our own times. For the greater security of the valuable cargoes sent to America, as well as for the more easy prevention of fraud, the commerce of Spain, with its colonies, is carried on by fleets which sail under strong convoys. These fleets consisting of two squadrons, one distinguished by the name of the *Galeons*, the other by that of the *Flota*, are equipped annually. Formerly they took their departure from Seville; but as the port of Cadiz has been found more commodious, they have sailed from it since the year 1720.

The Galeons destined to supply Tierra Firmé, and the kingdoms of Peru and Chili, with almost every article of luxury, or necessary consumption, that an opulent people can demand, touch first at Carthagena, and then at Porto-bello. To the former, the merchants of Santa Martha, Caracas, the New Kingdom of Granada, and several other provinces, resort. The latter is the great mart for the rich commerce of Peru and Chili. At the season when the Galeons are expected, the product of all the mines in these two kingdoms, together with their other valuable commodities, is transported by sea to Panama. From thence, as soon as the appearance of the fleet from Europe is announced, they are conveyed across the isthmus, partly on mules, and partly down the river Chagre to Porto-bello. This paltry village, the climate of which, from the pernicious union of excessive heat, continual moisture, and the putrid exhalations arising from a rank soil, is more fatal to life than any perhaps in the known world, is immediately filled with people. From being the residence of a few negroes and mulattoes, and of a miserable garrison relieved every three months, Porto-bello assumes suddenly a very different aspect, and its streets are crowded with opulent merchants from every corner of Peru, and the adjacent provinces. A fair is opened, the wealth of America is exchanged for the manufactures of Europe; and, during its prescribed term of forty days, the richest traffic on the face of the earth is begun and finished, with that simplicity of transaction and that unbounded confidence, which accompany

pany extensive commerce^z. The Flota holds its course to Vera Cruz. The treasures and commodities of New Spain, and the depending provinces, which were deposited at Puebla de los Angeles in expectation of its arrival, are carried thither, and the commercial operations of Vera Cruz, conducted in the same manner with those of Porto-bello, are inferior to them only in importance and value. Both fleets, as soon as they have completed their cargoes from America, rendezvous at the Havanna, and return in company to Europe.

The trade of Spain with her colonies, while thus fettered and restricted, came necessarily to be conducted with the same spirit, and upon the same principles, as that of an exclusive company. Being confined to a single port, it was of course thrown into a few hands, and almost the whole of it was gradually engrossed by a small number of wealthy houses, formerly in Seville, and now in Cadiz. These by combinations, which they can easily form, may altogether prevent that competition which preserves commodities at their natural price; and by acting in concert, to which they are prompted by their mutual interest, they may raise or lower the value of them at pleasure. In consequence of this, the price of European goods in America is always high, and often exorbitant. A hundred, two hundred, and even three hundred per cent. are profits not uncommon in the commerce of Spain with her colonies^a. From the same ingrossing spirit it frequently happens, that traders of the second

^z See NOTE CLXXXVIII. part ii. p. 191.

^a B. Ulloa Retabliss.

order, whose warehouses do not contain a complete assortment of commodities for the American market, cannot purchase from the more opulent merchants such goods as they want, at a lower price than that for which they are sold in the colonies. With the same vigilant jealousy that an exclusive company guards against the intrusion of the free trader, those overgrown monopolists endeavour to check the progress of every one whose encroachments they dread^b. This restraint of the American commerce to one port, not only affects its domestic state, but limits its foreign operations. A monopolist may acquire more, and certainly will hazard less, by a confined trade which yields exorbitant profit, than by an extensive commerce in which he receives only a moderate return of gain. It is often his interest not to enlarge, but to circumscribe the sphere of his activity; and, instead of calling forth more vigorous exertions of commercial industry, it may be the object of his attention to check and set bounds to them. By some such maxim, the mercantile policy of Spain seems to have regulated its intercourse with America. Instead of furnishing the colonies with European goods in such quantity as might render both the price and the profit moderate; the merchants of Seville and Cadiz seem to have supplied them with a sparing hand, that the eagerness of competition amongst customers obliged to purchase in a scanty market, might enable the Spanish factors to dispose of their cargoes with exorbitant gain. About the mid-

^b Smith's Inquiry, ii. 171. Campomanes, Educ. Popul. i. 438.

dle of the last century, when the exclusive trade to America from Seville was in its most flourishing state, the burden of the two united squadrons of the Galeons and Flota, did not exceed twenty seven thousand five hundred tons^c. The supply which such a fleet could carry, must have been very inadequate to the demands of those populous and extensive colonies, which depended upon it for all the luxuries, and many of the necessaries of life.

Spain early became sensible of her declension from her former prosperity, and many respectable and virtuous citizens employed their thoughts in devising methods for reviving the decaying industry and commerce of their country. From the violence of the remedies proposed, we may judge how desperate and fatal the malady appeared. Some, confounding a violation of police with criminality against the state, contended, that in order to check illicit commerce, every person convicted of carrying it on, should be punished with death and confiscation of all his effects^d. Others, forgetting the distinction between civil offences and acts of impiety, insisted, that contraband trade should be ranked among the crimes reserved for the cognizance of the Inquisition; that such as were guilty of it might be tried and punished, according to the secret and summary form in which that dreadful tribunal exercises its jurisdiction^e. Others, uninstructed by observing the pernicious effects of monopolies in every country where they have

^c Campomanes, Educ. Popul. i. 435. ii. 110.
de Santa Cruz Comercia Suelto, p. 142.
Restauracion politica de España, p. 41.

^d M.
^e Moncada

been established, have proposed to vest the trade with America in exclusive companies, which interest would render the most vigilant guardians of the Spanish commerce against the encroachment of the interlopers ^f.

Besides these wild projects, many schemes, better digested and more beneficial, were suggested. But under the feeble monarchs, with whom the reign of the Austrian line in Spain closed, incapacity and indecision are conspicuous in every department of government. Instead of taking for their model the active administration of Charles V. they affected to imitate the cautious procrastinating wisdom of Philip II. and destitute of his talents, they deliberated perpetually, but determined nothing. No remedy was applied to the evils under which the national commerce, domestic as well as foreign, languished. These evils continued to increase, and Spain, with dominions more extensive and more opulent than any European state, possessed neither vigour, nor money ^g, nor industry. At length, the violence of a great national convulsion roused the slumbering genius of Spain. The efforts of the two contending parties in the civil war, kindled by the dispute concerning the succession of the crown at the beginning of this century, called forth in some degree, the ancient spirit and vigour of the nation. While men were thus forming, capable of adopting sentiments more liberal than those which had influenced the councils of the monarchy during the course of a century, Spain derived from an unexpected

^f Zavalla y Augnon Representacion, &c. p. 190.

^g See NOTE CLXXXIX.

source the means of availing itself of their talents. The various powers who favoured the pretensions either of the Austrian or Bourbon candidate for the Spanish throne, sent formidable fleets and armies to their support; France, England, and Holland remitted immense sums to Spain. These were spent in the provinces which became the theatre of war. Part of the American treasure, of which foreigners had drained the kingdom, flowed back thither. From this æra, one of the most intelligent Spanish authors dates the revival of the monarchy; and, however humiliating the truth may be, he acknowledges, that it is to her enemies his country is indebted for the acquisition of a fund of circulating specie, in some measure adequate to the exigencies of the publicⁱ.

As soon as the Bourbons obtained quiet possession of the throne, they discerned this change in the spirit of the people, and in the state of the nation, and took advantage of it; for although that family has not given monarchs to Spain remarkable for superiority of genius, they have all been beneficent princes, attentive to the happiness of their subjects, and solicitous to promote it. It was, accordingly, the first object of Philip V. to suppress an innovation which had crept in during the course of the war, and had overturned the whole system of the Spanish commerce with America. The English and Dutch, by their superiority in naval power, having acquired such command of the sea, as to cut off all intercourse between Spain and her colonies, Spain, in order to furnish her subjects

ⁱ Campomanes, i. 420.

in America those necessities of life, without which they could not exist, and as the only means of receiving from thence any part of their treasure, departed so far from the usual rigour of its maxims as to open the trade with Peru to her allies the French. The merchants of St. Malo, to whom Louis XIV. granted the privilege of this lucrative commerce, engaged in it with vigour, and carried it on upon principles very different from those of the Spaniards. They supplied Peru with European commodities at a moderate price, and not in stinted quantity. The goods which they imported were conveyed to every province of Spanish America, in such abundance as had never been known in any former period. If this intercourse had been continued, the exportation of European commodities from Spain must have ceased, and the dependence of the colonies on the mother-country have been at an end. The most peremptory injunctions were therefore issued [1713], prohibiting the admission of foreign vessels into any port of Peru or Chili^k, and a Spanish squadron was employed to clear the South Sea of intruders, whose aid was no longer necessary.

But though, on the cessation of the war, which was terminated by the treaty of Utrecht, Spain obtained relief from one encroachment on her commercial system, she was exposed to another, which she deemed hardly less pernicious. As an inducement that might prevail with Queen Anne to conclude a peace, which France and Spain desired with equal ardour, Philip V. not

^k Frezier Voy. 256. B. Ulloa Aetab. ii. 104, &c. Alcedo y Herrera. Aviso, &c. 236.

only conveyed to Great Britain the *Affiento*, or contract for supplying the Spanish colonies with negroes, which had formerly been enjoyed by France, but granted it the more extraordinary privilege of sending annually to the fair of Porto-bello, a ship of five hundred tons, laden with European commodities. In consequence of this, British factories were established at Carthagena, Panama, Vera Cruz, Buenos Ayres, and other Spanish settlements. The veil with which Spain had hitherto covered the state and transactions of her colonies was removed. The agents of a rival nation, residing in the towns of most extensive trade, and of chief resort, had the best opportunities of becoming acquainted with the interior condition of the American provinces, of observing their stated and occasional wants, and of knowing what commodities might be imported into them with the greatest advantage. In consequence of information so authentic and expeditious, the merchants of Jamaica and other English colonies who traded to the Spanish main, were enabled to assort and proportion their cargoes so exactly to the demands of the market, that the contraband commerce was carried on with a facility, and to an extent unknown in any former period. This however was not the most fatal consequence of the *Affiento* to the trade of Spain. The agents of the British South-Sea Company, under cover of the importation which they were authorised to make by the ship sent annually to Porto-bello, poured in their commodities on the Spanish continent, without limitation or restraint. Instead of a ship of five hundred tons, as stipulated in

the treaty, they usually employed one which exceeded nine hundred tons in burden. She was accompanied by two or three smaller vessels, which, mooring in some neighbouring creek, supplied her clandestinely with fresh bales of goods, to replace such as were sold. The inspectors of the fair, and officers of the revenue, gained by exorbitant presents, connived at the fraud¹. Thus, partly by the operations of the company, and partly by the activity of private interlopers, almost the whole trade of Spanish America was engrossed by foreigners. The immense commerce of the Galeons, formerly the pride of Spain, and the envy of other nations, sunk to nothing, [1737,] and the squadron itself reduced from fifteen thousand to two thousand tons^m, served hardly any purpose but to fetch home the royal revenue arising from the fifth on silver.

While Spain observed those encroachments, and felt so sensibly their pernicious effects, it was impossible not to make some effort to restrain them. Her first expedient was to station ships of force, under the appellation of *Guarda Costas*, upon the coasts of those provinces, to which interlopers most frequently resorted. As private interest concurred with the duty which they owed to the public, in rendering the officers who commanded those vessels vigilant and active, some check was given to the progress of the contraband trade, though in dominions so extensive, and so accessible by sea, hardly any number of cruisers was sufficient to guard against its inroads

¹ See NOTE CXI.
Campomanes, i. 436.

^m Alcedo y Herrera, p. 359.

in every quarter. This interruption of an intercourse, which had been carried on with so much facility, that the merchants in the British colonies were accustomed to consider it almost as an allowed branch of commerce, excited murmurs and complaints. These authorised, in some measure, and rendered more interesting, by several unjustifiable acts of violence committed by the captains of the Spanish Guarda Costas, precipitated Great Britain into a war with Spain [1739]; in consequence of which the latter obtained a final release from the *Asiento*, and was left at liberty to regulate the commerce of her colonies, without being restrained by any engagement with a foreign power.

As the formidable encroachments of the English on their American trade, had discovered to the Spaniards the vast consumption of European goods in their colonies, and taught them the advantage of accommodating their importations to the occasional demand of the various provinces, they perceived the necessity of devising some method of supplying their colonies, different from their ancient one, of sending thither periodical fleets. That mode of communication had been found not only to be uncertain, as the departure of the Galeons and Flota was sometimes retarded by various accidents, and often prevented by the wars which raged in Europe; but long experience had shewn it to be ill adapted to afford America a regular and timely supply of what it wanted. The scarcity of European goods in the Spanish settlements frequently became excessive; their price rose to an enormous height; the vigilant eye of mercantile

attention did not fail to observe this favourable opportunity, an ample supply was poured in by interlopers from the English, the French, and Dutch islands; and when the Galeons at length arrived, they found the markets so glutted by this illicit commerce, that there was no demand for the commodities with which they were loaded. In order to remedy this, Spain has permitted a considerable part of her commerce with America, to be carried on by *register ships*. These are fitted out, during the intervals between the stated seasons when the Galeons and Flota sail, by merchants in Seville or Cadiz, upon obtaining a licence from the council of the Indies, for which they pay a very high premium, and are destined for those ports in America where any extraordinary demand is foreseen or expected. By this expedient, such a regular supply of the commodities, for which there is the greatest demand, is conveyed to the American market, that the interloper is no longer allured by the same prospect of excessive gain, or the people in the colonies urged by the same necessity to engage in the hazardous adventures of contraband trade.

In proportion as experience manifested the advantages of carrying on trade in this mode, the number of register ships increased; and at length, in the year 1748, the Galeons, after having been employed upwards of two centuries, were finally laid aside. From that period there has been no intercourse with Chili and Peru but by single ships, dispatched from time to time as occasion requires, and when the merchants expect a profitable market will open. These ships
fail

sail round Cape Horn, and convey directly to the ports of the South Sea the productions and manufactures of Europe, for which the people settled in those countries were formerly obliged to repair to Porto-bello or Panama. These towns, as has been formerly observed, must gradually decline, when deprived of that commerce to which they owed their prosperity. This disadvantage however is more than compensated by the beneficial effects of this new arrangement, as the whole continent of South America receives new supplies of European commodities, with so much regularity, and in such abundance, as must not only contribute greatly to the happiness, but increase the population of all the colonies settled there. But as all the register ships destined for the South Seas, must still take their departure from Cadiz, and are obliged to return thitherⁿ, this branch of the American commerce, even in its new and improved form, continues subject to the restraints of a species of monopoly, and feels those pernicious effects of it, which I have already described.

Nor has the attention of Spain been confined to regulating the trade with its more flourishing colonies; it has extended likewise to the reviving commerce in those settlements where it was neglected, or had decayed. Among the new tastes which the people of Europe have acquired, in consequence of importing the productions of those countries which they conquered in America, that for chocolate is one of the most universal. The use of this liquor made with a paste, formed of the nut, or almond of

ⁿ Campomanes, i, 434. 440.

the cacao-tree, compounded with various ingredients, the Spaniards first learned from the Mexicans ; and it has appeared to them, and to the other European nations, so palatable, so nourishing, and so wholesome, that it has become a commercial article of considerable importance. The cacao-tree grows spontaneously in several parts of the torrid zone ; but the nuts of the best quality, next to those of Guatimala, on the South Sea, are produced in the rich plains of Caraccas, a province of *Tierra Firmè*. In consequence of this acknowledged superiority in the quality of cacao in that province, and its communication with the Atlantic, which facilitates the conveyance to Europe, the culture of the cacao there is more extensive than in any district of America. But the Dutch, by the vicinity of their settlements in the small islands of Curazoa and Buen-Ayre, to the coast of Caraccas, gradually ingrossed the greatest part of the cacao trade. The traffic with the mother-country for this valuable commodity ceased almost entirely ; and such was the supine negligence of the Spaniards, or the defects of their commercial arrangements, that they were obliged to receive from the hands of foreigners this production of their own colonies, at an exorbitant price. In order to remedy an evil no less disgraceful, than pernicious to his subjects, Philip V. in the year 1728, granted to a body of merchants, an exclusive right to the commerce with Caraccas and Cumana, on condition of their employing at their own expence, a sufficient number of armed vessels to clear the coast of interlopers. This society, distinguished sometimes
by

by the name of the Company of Guipuscoa, from the province of Spain in which it is established, and sometimes by that of the Company of Caraccas, from the district of America to which it trades, has carried on its operations with such vigour and success, that Spain has recovered an important branch of commerce, which she had suffered to be wrested from her, and is plentifully supplied with an article of extensive consumption at a moderate price. Not only the parent state, but the colony of Caraccas, has derived great advantages from this institution; for although, at the first aspect, it may appear to be one of those monopolies, whose tendency is to check the spirit of industry, instead of calling it forth to new exertions, it has been prevented from operating in this manner by several salutary regulations, framed upon foresight of such bad effects, and of purpose to obviate them. The planters in the Caraccas are not left to depend entirely on the company, either for the importation of European commodities, or the sale of their own productions. The inhabitants of the Canary islands have the privilege of sending thither annually a register ship of considerable burden; and from Vera Cruz in New Spain, a free trade is permitted in every port comprehended in the charter of the company. In consequence of this, there is such a competition, that both with respect to what the colonies purchase, and what they sell, the price seems to be fixed at its natural and equitable rate. The company has not the power of raising the former, or of degrading the latter at pleasure; and accordingly, since it was established,

lished, the increase of culture, of population, and of live stock, in the province of Caraccas, has been very considerable^o.

But as it is slowly that nations relinquish any system which time has rendered venerable, and as it is still more slowly that commerce can be diverted from the channel in which it has long been accustomed to flow; Philip V. in his new regulations concerning the American trade, paid such deference to the ancient maxim of Spain, concerning the limitation of all importation from the New World to one harbour, as to oblige both the register ships which returned from Peru, and those of the Guipuscoan Company from Caraccas, to deliver their cargoes in the port of Cadiz. Since his reign, sentiments more liberal and enlarged begin to spread in Spain. The spirit of philosophical inquiry, which it is the glory of the present age to have turned from frivolous or abstruse speculations, to the business and affairs of men, has extended its influence beyond the Pyrenees. In the researches of ingenious authors, concerning the police or commerce of nations, the errors and defects of the Spanish system with respect to both met every eye, and have not only been exposed with severity, but are held up as a warning to other states. The Spaniards, stung with the reproaches of these authors, or convinced by their arguments, and admonished by several enlightened writers of their own country, seem at length to have discovered the destructive tendency of those narrow maxims, which, by cramping commerce in all its operations, have so long retarded its progress.

^o See NOTE CXCI.

It is to the monarch now on the throne, that Spain is indebted for the first public regulation formed in consequence of such enlarged ideas.

While Spain adhered with rigour to her ancient maxims concerning her commerce with America, she was so much afraid of opening any channel, by which an illicit trade might find admission into the colonies, that she almost shut herself out from any intercourse with them, but that which was carried on by her annual fleets. There was no establishment for a regular communication of either public or private intelligence, between the mother-country and its American settlements. From the want of this necessary institution, the operations of the state, as well as the business of individuals, were retarded or conducted unskilfully, and Spain often received from foreigners her first information with respect to very interesting events in her own colonies. But though this defect in police was sensibly felt, and the remedy for it was obvious, that jealous spirit with which the Spanish monarchs guarded the exclusive trade, restrained them from applying it. At length Charles III. surmounted those considerations which had deterred his predecessors, and in the year 1764 appointed packet-boats to be dispatched on the first day of each month, from Corugna to the Havana or Porto-Rico. From thence letters are conveyed in smaller vessels to Vera Cruz and Porto-bello, and transmitted by post through the kingdoms of Tierra Firmè, Granada, Peru, and New Spain. With no less regularity packet-boats sail once in two months to Rio de la Plata, for the accommodation of the provinces to the east

east of the Andes. Thus provision is made for a speedy and certain circulation of intelligence throughout the vast dominions of Spain, from which equal advantages must redound to the political and mercantile interest of the kingdom^p. With this new arrangement, a scheme of extending commerce has been more immediately connected. Each of the packet-boats, which are vessels of some considerable burden, is allowed to take in half a loading of such commodities as are the product of Spain, and most in demand in the ports whither they are bound. In return for these they may bring home to Corugna an equal quantity of American productions^q. This may be considered as the first relaxation of those rigid laws, which confined the trade with the New World to a single port, and the first attempt to admit the rest of the kingdom to some share in it.

It was soon followed by one more decisive. In the year 1765, Charles III. laid open the trade to the windward islands, Cuba, Hispaniola, Porto-Rico, Margarita, and Trinidad, to his subjects in every province of Spain. He permitted them to sail from certain ports in each province, which are specified in the edict, at any season, and with whatever cargo they deemed most proper, without any other warrant than a simple clearance from the custom house of the place whence they took their departure. He released them from the numerous and oppressive duties imposed on goods exported to America, and in place of the whole, substituted a moderate

^p Ponz Viage de España, vi. Prol. p. 15.

^q Append. ii. a la Educ. Pop. p. 31.

tax of six in the hundred on the commodities sent from Spain. He allowed them to return either to the same port, or to any other where they might hope for a more advantageous market, and there to enter the homeward cargo, on payment of the usual duties. This ample privilege, which at once broke through all the fences which the jealous policy of Spain had been labouring, for two centuries and a half, to throw round its commercial intercourse with the New World, was soon after extended to Louisiana, and to the provinces of Yucatan and Campeachy^r.

The propriety of this innovation, which may be considered as the most liberal effort of Spanish legislation, has appeared from its effects. Prior to the edict in favour of the free trade, Spain derived hardly any benefit from its neglected colonies in Hispaniola, Porto-Rico, Margarita, and Trinidad. Its commerce with Cuba was inconsiderable, and that of Yucatan and Campeachy was ingrossed almost intirely by interlopers. But as soon as a general liberty of trade was permitted, the intercourse with those provinces revived, and has gone on with a rapidity of progression, of which there are few examples in the history of nations. In less than ten years, the trade of Cuba has been more than tripled. Even in those settlements where, from the languishing state of industry, greater efforts were requisite to restore its activity, their commerce has been doubled. It is computed, that such a number of ships is already employed in the free trade, that the tonnage of them far exceeds that of the

^r Append. ii. a la Educ. Pop. 37. 54. 91.

Galeons and Flota, at the most flourishing æra of their commerce. The benefits of this arrangement are not confined to a few merchants, established in a favourite port. They are diffused through every province of the kingdom ; and by opening a new market for their various productions and manufactures, must encourage and add vivacity to the industry of the farmer and artificer. Nor does the kingdom profit only by what it exports ; it derives advantage likewise from what it receives in return, and has the prospect of being soon able to supply itself with several commodities of extensive consumption, for which it formerly depended on foreigners. The consumption of sugar in Spain is perhaps as great in proportion to the number of its inhabitants, as that of any European kingdom. But though possessed of countries in the New World, whose soil and climate are most proper for rearing the sugar cane ; though the domestic culture of that valuable plant in the kingdom of Granada was once considerable ; such has been the fatal tendency of ill judged institutions in America, and such the pressure of improper taxes in Europe, that Spain has lost almost entirely this branch of industry, which has enriched other nations. This commodity, which has now become an article of primary necessity in Europe, the Spaniards were obliged to purchase of foreigners, and had the mortification to see their country drained annually of great sums on that account *. But if that spirit, which the permission of free trade has put in motion, shall persevere in its efforts with the same vigour, the cultivation of sugar

* Uztariz, c. 94.

in Cuba and Porto-Rico may increase so much, that in a few years, it is probable, that their growth of sugars may be equal to the demand of the kingdom.

Spain has been induced, by her experience of the beneficial consequences resulting from having relaxed somewhat of the rigour of her ancient laws with respect to the commerce of the mother-country with the colonies, to permit a more liberal intercourse of one colony with another. By one of the jealous maxims of the old system, all the provinces situated on the South Seas were prohibited, under the most severe penalties, from holding any communication with one another. Though each of these yield peculiar productions, the reciprocal exchange of which might have added to the happiness of their respective inhabitants, or have facilitated their progress in industry, so solicitous was the Council of the Indies to prevent their receiving any supply of their wants, but by the periodical fleets from Europe, that in order to guard against this, it cruelly debarred the Spaniards in Peru, in the southern provinces of New Spain, in Guatemala, and the New Kingdom of Granada, from such a correspondence with their fellow-subjects, as tended manifestly to their mutual prosperity. Of all the numerous restrictions devised by Spain for securing the exclusive trade with her American settlements, none perhaps was more illiberal, none seems to have been more sensibly felt, or to have produced more hurtful effects. This grievance, coeval with the settlements of Spain in the countries situated on the Pacific Ocean, is at last redressed. In the year 1774, Charles III. pub-

lished an edict, granting to the four great provinces which I have mentioned, the privilege of a free trade with each other^t. What may be the effects of opening this communication between countries destined by their situation for reciprocal intercourse, cannot yet be determined by experience. They can hardly fail of being beneficial and extensive. The motives for granting this permission are manifestly no less laudable, than the principle on which it is founded is liberal; and both discover the progress of a spirit in Spain, far elevated above the narrow prejudices and maxims on which her system for regulating the trade, and conducting the government of her colonies, was originally founded.

At the same time that Spain has been intent on introducing regulations, suggested by more enlarged views of policy, into her system of American commerce, she has not been inattentive to the interior government of her colonies. Here too there was much room for reformation and improvement; and Don Joseph Galvez, who has now the direction of the department for Indian affairs in Spain, has enjoyed the best opportunities, not only of observing the defects and corruption in the political frame of the colonies, but of discovering the sources of those evils. After being employed seven years in the New World on an extraordinary mission, and with very extensive powers, as inspector-general of New Spain; after visiting in person the remote provinces of Cinaloa, Sonora, and California, and making several important alterations

^t Real Cedula penes me. Pontz Viage de Espagna, vi. Prologo. p. 2. NOTE CXCII.

in the state of the police and revenue; he began his ministry with a general reformation of the tribunals of justice in America. In consequence of the progress of population and wealth in the colonies, the business of the Courts of Audience has increased so much, that the number of judges of which they were originally composed has been found inadequate to the growing labours and duties of the office, and the salaries settled upon them have been deemed inferior to the dignity of the station. As a remedy for both, he obtained a royal edict, establishing an additional number of judges in each court of Audience, with higher titles, and more ample appointments^u.

To the same intelligent minister Spain is indebted for a new distribution of government in its American provinces. Even since the establishment of a third viceroyalty in the New Kingdom of Granada, so great is the extent of the Spanish dominions in the New World, that several places subject to the jurisdiction of each viceroy, were at such an enormous distance from the capitals in which they resided, that neither their attention, nor their authority, could reach so far. Some provinces subordinate to the viceroy of New Spain, lay above two thousand miles from Mexico. There were countries subject to the viceroy of Peru still farther from Lima. The people in those remote districts could hardly be said to enjoy the benefit of civil government. The oppression and insolence of its inferior ministers they often feel, and rather submit to these

^u Gazeta de Madrid, 19th March 1776.

in silence, than involve themselves in the expence and trouble of resorting to the distant capitals, where alone they can find redress. As a remedy for this, a fourth viceroyalty has been erected [Aug. 1776], to the jurisdiction of which are subjected the provinces of Rio de la Plata, Buenos-Ayres, Paraguay, Tucuman, Potosi, St^a Cruz de la Sierra, Charcas, and the towns of Mendoza and St. Juan. By this well-judged arrangement, two advantages are gained. All the inconveniences occasioned by the remote situation of those provinces, which had been long felt, and long complained of, are, in a great measure, removed. The countries most distant from Lima are separated from the viceroyalty of Peru, and united under a superior, whose seat of government at Buenos-Ayres, will be commodious and accessible. The contraband trade with the Portuguese, which was become so extensive, as must have put a final stop to the exportation of commodities from Spain to her southern colonies, may be checked more thoroughly, and with greater facility, when the supreme magistrate, by his vicinity to the places in which it is carried on, can view its progress and effects with his own eyes. Don Pedro Zevallos, who has been raised to this new dignity, with appointments equal to those of the other viceroys, is well acquainted both with the state and the interest of the countries over which he is to preside, having served in them long, and with distinction. By this dismemberment, succeeding that which took place at the erection of the viceroyalty of the New Kingdom of Granada, almost two-third parts of the territories, originally

nally subject to the viceroys of Peru, are now lopped off from their jurisdiction.

The limits of the viceroyalty of New Spain have likewise been considerably circumscribed, and with no less propriety and discernment. Four of its most remote provinces, Sonora, Cinaloa, California, and New Navarre, have been formed into a separate government. The Chevalier de Croix, who is intrusted with this command, is not dignified with the title of viceroy, nor does he enjoy the appointments belonging to that rank, but his jurisdiction is altogether independent on the viceroyalty of New Spain. The erection of this last government seems to have been suggested, not only by the consideration of the remote situation of those provinces from Mexico; but by attention to the late discoveries made there, which I have mentioned*. Countries containing the richest mines of gold that have hitherto been discovered in the New World, and which probably may arise into great importance, required the immediate inspection of a governor, to whom they should be specially committed. As every consideration of duty, of interest, and of vanity, must concur in prompting those new governors to encourage such exertions as tend to diffuse opulence and prosperity through the provinces committed to their charge, the beneficial effects of this arrangement may be considerable. Many districts in America, long depressed by the languor and feebleness natural to the provinces which compose the extremities of an overgrown empire, may be animated with vigour and activity, when brought so near the

* Book vii. vol. iii. p. 74.

seat of power, as to feel its invigorating influence.

Such, since the accession of the princes of the House of Bourbon to the throne of Spain, has been the progress of their regulations, and the gradual expansion of their views with respect to the commerce and government of their American colonies. Nor has their attention been so entirely engrossed by what related to the more remote parts of their dominions, as to render them neglectful of what was still more important, the reformation of domestic errors and defects in policy. Fully sensible of the causes to which the declension of Spain, from her former prosperity, ought to be imputed; they have made it a great object of their policy, to revive a spirit of industry among their subjects, and to give such extent and perfection to their manufactures, as may enable them to supply the demands of America from their own stock, and to exclude foreigners from a branch of commerce which has been so fatal to the kingdom. This they have endeavoured to accomplish, by a variety of edicts issued since the peace of Utrecht. They have granted bounties for the encouragement of some branches of industry; they have lowered the taxes on others; they have either entirely prohibited, or have loaded with additional duties, such foreign manufactures as come in competition with their own; they have instituted societies for the improvement of trade and agriculture; they have planted colonies of husbandmen in some uncultivated districts of Spain, and divided among them the waste fields; they have had recourse to every expedient, de-
vised

vised by commercial wisdom, or commercial jealousy, for reviving their own industry, and discountenancing that of other nations. These, however, it is not my province to explain, or to inquire into their propriety and effects. There is no effort of legislation more arduous, no experiment in policy more uncertain, than an attempt to revive the spirit of industry where it has declined, or to introduce it where it is unknown. Nations, already possessed of extensive commerce, enter into competition with such advantages, derived from the large capitals and extensive credit of their merchants, the dexterity of their manufacturers, the alertness acquired by habit in every department of business, that the state which aims at rivalling, or supplanting them, must expect to struggle with many difficulties, and be content to advance slowly. If the quantity of productive industry, now in Spain, be compared with that of the kingdom under the last listless monarchs of the Austrian line, its progress must appear considerable, and is sufficient to alarm the jealousy, and to call forth the most vigorous efforts, of the nations now in possession of the lucrative trade which the Spaniards aim at wresting from them. One circumstance may render those exertions of Spain an object of more serious attention to the other European powers. They are not to be ascribed wholly to the influence of the crown and its ministers. The sentiments and spirit of the people seem to second the provident care of their monarchs, and to give it greater effect. The nation has adopted more liberal ideas, not only with respect to commerce, but domestic policy.

In

In all the later Spanish writers, defects in the arrangements of their country concerning both are acknowledged, and remedies proposed, which ignorance rendered their ancestors incapable of discerning, and pride would not have allowed them to confess^y. But after all that the Spaniards have done, much remains to do. Many pernicious institutions and abuses, deeply incorporated with the system of internal policy and taxation, which has been long established in Spain, must be abolished, before industry and manufactures can recover an extensive activity.

Still, however, the commercial regulations of Spain with respect to her colonies, are too rigid and systematical to be carried into complete execution. The legislature that loads trade with impositions too heavy, or fetters it by restrictions too severe, defeats its own intention; and is only multiplying the inducements to violate its statutes, and proposing an high premium to encourage illicit traffic. The Spaniards, both in Europe and America, being circumscribed in their mutual intercourse by the jealousy of the crown, or oppressed by its exactions, have their invention continually on the stretch how to elude its edicts. The vigilance and ingenuity of private interest discover means of effecting this, which public wisdom cannot foresee, nor public authority prevent. This spirit counteracting that of the laws, pervades the commerce of Spain with America in all its branches; and from the highest departments in government, descends to the lowest. The very officers appointed to check contraband trade, are often employed as instru-

^y See NOTE CXCI.

ments in carrying it on ; and the boards instituted to restrain and punish it, are the channels through which it flows. The king is supposed, by the most intelligent Spanish writers, to be defrauded, by various artifices, of more than one half of the revenue which he ought to receive from America² ; and as long as it is the interest of so many persons to screen those artifices from detection, the knowledge of them will never reach the throne. “ How many ordinances, says
 “ Corita, how many instructions, how many
 “ letters from our sovereign, are sent in order
 “ to correct abuses, and how little are they ob-
 “ served, and what small advantage is derived
 “ from them ! To me the old observation ap-
 “ pears just, that where there are many phy-
 “ cians, and many medicines, there is a want
 “ of health ; where there are many laws, and
 “ many judges, there is want of justice. We
 “ have viceroys, presidents, governors, oydors,
 “ corregidores, alcaldes, and thousands of alga-
 “ zils abound everywhere ; but notwithstanding
 “ all these, public abuses continue to multiply².”
 Time has increased the evils which he lamented as early as the reign of Philip II. A spirit of corruption has infected all the colonies of Spain in America. Men far removed from the seat of government ; impatient to acquire wealth, that they may return speedily from what they are apt to consider as a state of exile in a remote unhealthy country ; allured by opportunities too tempting to be resisted, and seduced by the example of those around them ; find their sentiments of honour and of duty gradually relax.

² Solorz. de Ind. jure, ii. lib. v.

* MS. penes me.

In private life, they give themselves up to a dissolute luxury, while in their public conduct they become unmindful of what they owe to their sovereign and to their country.

Before I close this account of the Spanish trade in America, there remains one detached, but important branch of it, to be mentioned. Soon after his accession to the throne, Philip II. formed a scheme of planting a colony in the Philippine islands, which had been neglected since the time of their discovery ; and he accomplished it by means of an armament fitted out from New Spain^b, [1564]. Manila, in the island of Luzonia, was the station chosen for the capital of this new establishment. From it an active commercial intercourse began with the Chinese, and a considerable number of that industrious people, allured by the prospect of gain, settled in the Philippine islands under the Spanish protection. They supplied the colony so amply with all the valuable productions and manufactures of the East, as enabled it to open a trade with America, by a course of navigation, the longest from land to land on our globe. In the infancy of this trade, it was carried on with Callao, on the Coast of Peru ; but experience having discovered the impropriety of fixing upon that as the port of communication with Manila, the staple of the commerce between the east and west was removed from Callao to Acapulco, on the coast of New Spain.

After various arrangements, it has been brought into a regular form. One or two ships depart annually from Acapulco, which are per-

^b Torquem. i. lib. v. c. 14.

mitted to carry out silver to the amount of five hundred thousand pesos^c, but they have hardly any thing else of value on board ; in return for which, they bring back spices, drugs, china, and japan wares, calicoes, chintz, muslins, silks, and every precious article, with which the benignity of the climate, or the ingenuity of its people, has enabled the East to supply the rest of the world. For some time the merchants of Peru were admitted to participate in this traffic, and might send annually a ship to Acapulco, to wait the arrival of the vessels from Manila, and receive a proportional share of the commodities which they imported. At length, the Peruvians were excluded from this trade by most rigorous edicts, and all the commodities from the East reserved solely for the consumption of New Spain.

In consequence of this indulgence, the inhabitants of that country enjoy advantages unknown in the other Spanish colonies. The manufactures of the East are not only more suited to a warm climate, and more showy than those of Europe, but can be sold at a lower price ; while, at the same time, the profits upon them are so considerable, as to enrich all those who are employed, either in bringing them from Manila, or vending them in New Spain. As the interest both of the buyer and seller concurred in favouring this branch of commerce, it has continued to extend in spite of regulations, concerted with the most anxious jealousy to circumscribe it. Under cover of what the laws permit to be imported, great quantities of India goods are poured into the

^c Recop. lib. ix. c. 45. l. 6.

markets of New Spain^d, and when the flota arrives at Vera Cruz from Europe, it often finds the wants of the people already supplied by cheaper and more acceptable commodities.

There is not, in the commercial arrangements of Spain, any circumstance more inexplicable than the permission of this trade between New Spain and the Philippines, or more repugnant to its fundamental maxim of holding the colonies in perpetual dependence on the mother-country, by prohibiting any commercial intercourse that might suggest to them the idea of receiving a supply of their wants from any other quarter. This permission must appear still more extraordinary, from considering that Spain herself carries on no direct trade with her settlements in the Philippines, and grants a privilege to one of her American colonies, which she denies to her subjects in Europe. It is probable, that the colonists who originally took possession of the Philippines, having been sent out from New Spain, begun this intercourse with a country which they considered, in some measure, as their parent state, before the court of Madrid was aware of its consequences, or could establish regulations in order to prevent it. Many remonstrances have been presented against this trade, as detrimental to Spain, by diverting into another channel a large portion of that treasure which ought to flow into the kingdom, as tending to give rise to a spirit of independence in the colonies, and to encourage innumerable frauds, against which it is impossible to guard, in transactions so far removed from the inspection of

^d See NOTE CXCIV.

government. But as it requires no slight effort of political wisdom and vigour to abolish any practice which numbers are interested in supporting, and to which time has added the sanction of its authority, the commerce between New Spain and Manila seems to be as considerable as ever, and may be considered as one chief cause of the elegance and splendor conspicuous in this part of the Spanish dominions.

But notwithstanding this general corruption in the colonies of Spain, and the diminution of the income belonging to the public, occasioned by the illicit importations made by foreigners, as well as by the various frauds of which the colonists themselves are guilty in their commerce with the parent state, the Spanish monarchs receive a very considerable revenue from their American dominions. This arises from taxes of various kinds, which may be divided into three capital branches. The first contains what is paid to the king, as sovereign, or superior lord of the New World: to this class belongs the duty on the gold and silver raised from the mines, and the tribute exacted from the Indians; the former is termed by the Spaniards the *right of signiory*, the latter is the *duty on vassalage*. The second branch comprehends the numerous duties upon commerce, which accompany and oppress it in every step of its progress, from the greatest transactions of the wholesale merchant, to the petty traffic of the vender by retail. The third includes what accrues to the king, as head of the church, and administrator of ecclesiastical funds in the New World. In consequence of this he receives the first fruits, annates, spoils, and other

spiritual

spiritual revenues, levied by the apostolic chamber in Europe; and is entitled, likewise, to the profit arising from the sale of the bull of Cruzado. This bull, which is published every two years, contains, an absolution from past offences by the pope, and, among other immunities, a permission to eat several kinds of prohibited food, during Lent, and on meagre days. The monks employed in dispersing those bulls, extol their virtues with all the fervour of interested eloquence; the people, ignorant and credulous, listen with implicit assent; and every person in the Spanish colonies, of European, Creolian, or mixed race, purchases a bull, which is deemed essential to his salvation, at the rate set upon it by government*.

What may be the amount of those various funds, it is almost impossible to determine with precision. The extent of the Spanish dominions in America, the jealousy of government, which renders them inaccessible to foreigners, the mysterious silence which the Spaniards are accustomed to observe with respect to the interior state of their colonies, combine in covering this subject with a veil, which it is not easy to remove. But an account, apparently no less accurate than it is curious, has lately been published of the royal revenue in New Spain, from which we may form some idea with respect to what is collected in the other provinces. According to that account, the crown does not receive from all the departments of taxation in New Spain above a million of our money, from which one half must be deducted as the expence of the provincial

* See NOTE CXCIV.

establishment^f. Peru, it is probable, yields a sum not inferior to this; and if we suppose that all the other regions of America, including the islands, furnish a third share of equal value, we shall not perhaps be far wide from the truth, if we conclude, that the net public revenue of Spain, raised in America, does not exceed a million and a half sterling. This falls far short of the immense sums to which suppositions, founded upon conjecture, have raised the Spanish revenue in America^g. It is remarkable, however, upon one account. Spain and Portugal are the only European powers, who derive a direct revenue from their colonies. All the advantage that accrues to other nations, from their American dominions, arises from the exclusive enjoyment of their trade; but beside this, Spain has brought her colonies to contribute towards increasing the power of the state; and in return for protection, to bear a proportional share of the common burden.

Accordingly, the sum which I have computed to be the amount of the Spanish revenue, from America, arises wholly from the taxes collected there, and is far from being the whole of what accrues to the king from his dominions in the New World. The heavy duties imposed on the commodities exported from Spain to America^h, as well as what is paid by those which she sends home in return; the tax upon the negro-slaves, with which Africa supplies the New World, together with several smaller branches of finance, bring large sums into the treasury, the precise

^f See NOTE CXCVI.

^g See NOTE CXCVII.

^h See NOTE CXCVIII.

extent of which I cannot pretend to ascertain.

But if the revenue which Spain draws from America be great, the expence of administration in her colonies bears proportion to it. In every department, even of her domestic police and finances, Spain has adopted a system more complex, and more encumbered with a variety of tribunals, and a multitude of officers, than that of any European nation, in which the sovereign possesses such extensive power. From the jealous spirit with which Spain watches over her American settlements, and her endeavours to guard against fraud in provinces so remote from inspection; boards and officers have been multiplied there with still more anxious attention. In a country where the expence of living is great, the salaries allotted to every person in public office must be high, and must load the revenue with an immense burden. The parade of government greatly augments the weight of it. The viceroys of Mexico, Peru, and the New Kingdom of Granada, as representatives of the king's person, among people fond of ostentation, maintain all the state and dignity of royalty. Their courts are formed upon the model of that at Madrid, with horse and foot guards, a household regularly established, numerous attendants, and ensigns of power, displaying such pomp, as hardly retains the appearance of a delegated authority. All the expence incurred by supporting the external and permanent order of government is defrayed by the crown. The viceroys have besides peculiar appointments suited to their exalted station. The salaries fixed by law are indeed extremely moderate;

moderate; that of the viceroy of Peru is only thirty thousand ducats; and that of the viceroy of Mexico, twenty thousand ducatsⁱ. Of late they have been raised to forty thousand.

These salaries, however, constitute but a small part of the revenue enjoyed by the viceroys. The exercise of an absolute authority extending to every department of government, and the power of disposing of many lucrative offices, afford them many opportunities of accumulating wealth. To these, which may be considered as legal and allowed emoluments, large sums are often added by exactions, which in countries so far removed from the seat of government, it is not easy to discover, and impossible to restrain. By monopolizing some branches of commerce, by a lucrative concern in others, by conniving at the frauds of merchants, a viceroy may raise such an annual revenue, as no subject of any European monarch enjoys^k. From the single article of presents made to him on the anniversary of his *Name day* (which is always observed as an high festival), I am informed that a viceroy has been known to receive sixty thousand pesos. According to a Spanish saying, the legal revenues of a viceroy are known, his real profits depend upon his opportunities and his conscience. Sensible of this, the kings of Spain, as I have formerly observed, grant a commission to their viceroys only for a few years. This circumstance, however, renders them often more rapacious, and adds to the ingenuity and ardour wherewith they labour to improve every moment of power which they know is hastening fast to a

ⁱ Recop. lib. iii. tit. iii. c. 72.

^k See NOTE CXCIX.
period;

period; and short as its duration is, it usually affords sufficient time for repairing a shattered fortune, or for creating a new one. But even in situations so trying to human frailty, there are instances of virtue that remain unfeduced. In the year 1772, the Marquis de Croix finished the term of his viceroyalty in New Spain with unsuspected integrity; and instead of bringing home exorbitant wealth, returned with the admiration and applause of a grateful people, whom his government had rendered happy.

THE
HISTORY
OF
AMERICA.

BOOKS IX. AND X.

CONTAINING
THE HISTORY OF VIRGINIA,
TO THE YEAR 1688; AND
THE HISTORY OF NEW ENGLAND,
TO THE YEAR 1652.



ADVERTISEMENT.

THE original plan of my Father, the late Dr. Robertson, with respect to the History of America, comprehended not only an account of the discovery of that country, and of the conquests and colonies of the Spaniards, but embraced also the history of the British and Portuguese Establishments in the New World, and of the Settlements made by the several nations of Europe in the West India Islands. It was his intention not to have published any part of the Work until the whole was completed. In the Preface to his History of America, he has stated the reasons which induced him to depart from that resolution, and to publish the Two Volumes which contain an account of the discovery of the New World, and of the progress of the Spanish arms and colonies in that quarter of the globe. He says, "he had made some progress in the History of British America;" and he announces his intention to return to that part of his Work, as soon as the ferment which at that time prevailed in the British Colonies in America should subside, and regular government be re-established. Various causes concurred in preventing him from fulfilling his intention.

During the course of a tedious illness, which he early foresaw would have a fatal termination, Dr. Robertson at different times destroyed many
of

of his papers. But after his death, I found that part of the History of British America which he had wrote many years before, and which is now offered to the Public. It is written with his own hand, as all his Works were; it is as carefully corrected as any part of his Manuscripts which I have ever seen; and he had thought it worthy of being preserved, as it escaped the flames to which so many other papers had been committed. I read it with the utmost attention; but, before I came to any resolution about the publication, I put the MS. into the hands of some of those friends whom my Father used to consult on such occasions, as it would have been rashness and presumption in me to have trusted to my own partial decision. It was perused by some other persons also, in whose taste and judgment I have the greatest confidence: by all of them I was encouraged to offer it to the Public, as a fragment curious and interesting in itself, and not inferior to any of my Father's Works.

When I determined to follow that advice, it was a circumstance of great weight with me, that as I never could think myself at liberty to destroy those papers which my Father had thought worthy of being preserved, and as I could not know into whose hands they might hereafter fall, I considered it as certain that they would be published at some future period, when they might meet with an Editor, who not being actuated by the same sacred regard for the reputation of the Author which I feel, might
make

make alterations and additions, and obtrude the whole on the Public as a genuine and authentic work. The MS. is now published, such as it was left by the Author; nor have I presumed to make any addition, alteration, or correction whatever.

WM ROBERTSON.

QUEEN-STREET, EDINBURGH,
April 1796.



THE

HISTORY OF AMERICA.

BOOK IX.

THE dominions of Great Britain in America are next in extent to those of Spain. Its acquisitions there are a recompence due to those enterprising talents which prompted the English to enter early on the career of discovery, and to pursue it with persevering ardour. England was the second nation that ventured to visit the New World. The account of Columbus's successful voyage filled all Europe with astonishment and admiration. But in England it did something more; it excited a vehement desire of emulating the glory of Spain, and of aiming to obtain some share in those advantages which were expected in this new field opened to national activity. The attention of the English court had been turned towards the discovery of unknown countries, by its negociation with Bartholemew Columbus. Henry VII. having listened to his propositions with a more favourable ear than could have been expected from a cautious, distrustful prince, averse by habit as well as by temper to new and hazardous projects, he was more easily induced to approve of a voyage for
discovery,

discovery, proposed by some of his own subjects, soon after the return of Christopher Columbus.

But though the English had spirit to form this scheme, they had not, at that period, attained to such skill in navigation as qualified them for carrying it into execution. From the inconsiderate ambition of its monarchs, the nation had long-wasted its genius and activity in pernicious and ineffectual efforts to conquer France. When this ill-directed ardour began to abate, the fatal contest between the houses of York and Lancaster turned the arms of one half of the kingdom against the other, and exhausted the vigour of both. During the course of two centuries, while industry and commerce were making gradual progress, both in the south and north of Europe, the English continued so blind to the advantages of their own situation, that they hardly began to bend their thoughts towards those objects and pursuits, to which they are indebted for their present opulence and power. While the trading vessels of Italy, Spain, and Portugal, as well as those of the Hans Towns, visited the most remote ports in Europe, and carried on an active intercourse with its various nations, the English did little more than creep along their own coasts, in small barks, which conveyed the productions of one county to another. Their commerce was almost wholly passive. Their wants were supplied by strangers; and whatever necessary or luxury of life their own country did not yield, was imported in foreign bottoms. The cross of St. George was seldom displayed beyond the precincts of the narrow seas. Hardly any English ship traded
with

with Spain or Portugal, before the beginning of the fifteenth century; and half a century more elapsed before the English mariners became so adventurous as to enter the Mediterranean.

In this infancy of navigation, Henry could not commit the conduct of an armament, destined to explore unknown regions, to his own subjects. He invested Giovanni Gaboto, a Venetian adventurer, who had settled in Bristol, with the chief command; and issued a commission to him and his three sons, empowering them to sail, under the banner of England, towards the east, north or west, in order to discover countries unoccupied by any Christian state; to take possession of them in his name, and to carry on an exclusive trade with the inhabitants, under condition of paying a fifth part of the free profit on every voyage to the crown. This commission was granted on March 5th, 1495, in less than two years after the return of Columbus from America¹. But Cabot (for that is the name he assumed in England, and by which he is best known,) did not set out on his voyage for two years. He, together with his second son Sebastian, embarked at Bristol, [May 1497,] on board a ship furnished by the king, and was accompanied by four small barks, fitted out by the merchants of that city.

As in that age the most eminent navigators, formed by the instructions of Columbus, or animated by his example, were guided by ideas derived from his superior knowledge and experience, Cabot had adopted the system of that great man, concerning the probability of open-

¹ Hakluyt, iii. 4.

ing a new and shorter passage to the East Indies, by holding a western course. The opinion which Columbus had formed, with respect to the islands which he had discovered, was universally received. They were supposed to lie contiguous to the great continent of India, and to constitute a part of the vast countries comprehended under that general name. Cabot, accordingly, deemed it probable, that by steering to the north-west, he might reach India by a shorter course than that which Columbus had taken, and hoped to fall in with the coast of Cathay, or China, of whose fertility and opulence the descriptions of Marco Polo had excited high ideas. After sailing for some weeks due west, and nearly on the parallel of the port from which he took his departure, he discovered a large island, which he called *Prima Vista*, and his sailors *Newfoundland*; and in a few days he descried a smaller isle, to which he gave the name of St. John. He landed on both these, [June 24,] made some observations on their soil and productions, and brought off three of the natives. Continuing his course westward, he soon reached the continent of North America, and sailed along it from the fifty-sixth to the thirty-eighth degree of latitude, from the coast of Labrador to that of Virginia. As his chief object was to discover some inlet that might open a passage to the west, it does not appear that he landed any where during this extensive run; and he returned to England, without attempting either settlement or conquest in any part of that continent ^m.

^m Monson's Naval Tracts, in Churchill's Collect. iii. 211.

If it had been Henry's purpose to prosecute the object of the commission given by him to Cabot, and to take possession of the countries which he had discovered, the success of this voyage must have answered his most sanguine expectations. His subjects were, undoubtedly, the first Europeans who had visited that part of the American continent, and were entitled to whatever right of property prior discovery is supposed to confer. Countries which stretched in an uninterrupted course through such a large portion of the temperate zone, opened a prospect of settling to advantage under mild climates, and in a fertile soil. But by the time that Cabot returned to England, he found both the state of affairs and the king's inclination unfavourable to any scheme the execution of which would have required tranquillity and leisure. Henry was involved in a war with Scotland, and his kingdom was not yet fully composed after the commotion excited by a formidable insurrection of his own subjects in the west. An ambassador from Ferdinand of Arragon was then in London; and as Henry set a high value upon the friendship of that monarch, for whose character he professed much admiration, perhaps from its similarity to his own, and was endeavouring to strengthen their union by negotiating the marriage which afterwards took place between his eldest son and the princess Catharine, he was cautious of giving any offence to a prince, jealous to excess of all his rights. From the position of the islands and continent which Cabot had discovered, it was evident that they lay within the limits of the ample donative which
the

the bounty of Alexander VI. had conferred upon Ferdinand and Isabella. No person, in that age, questioned the validity of a papal grant; and Ferdinand was not of a temper to relinquish any claim to which he had a shadow of title. Submission to the authority of the Pope, and deference for an ally whom he courted, seem to have concurred with Henry's own situation, in determining him to abandon a scheme, in which he had engaged with some degree of ardour and expectation. No attempt towards discovery was made in England during the remainder of his reign; and Sebastian Cabot, finding no encouragement for his active talents there, entered into the service of Spainⁿ.

This is the most probable account of the sudden cessation of Henry's activity, after such success in his first essay as might have encouraged him to persevere. The advantages of commerce, as well as its nature, were so little understood in England about this period, that by an act of parliament in the year 1488, the taking of interest for the use of money was prohibited under severe penalties^o. And by another law, the profit arising from dealing in bills of exchange

ⁿ Some schemes of discovery seem to have been formed in England towards the beginning of the sixteenth century. But as there is no other memorial of them, than what remains in a patent granted by the king to the adventurers, it is probable that they were feeble or abortive projects. If any attempt had been made in consequence of this patent, it would not have escaped the knowledge of a compiler so industrious and inquisitive as Hakluyt. In his patent, Henry restricts the adventurers from encroaching on the countries discovered by the kings of Portugal, or any other prince in confederacy with England. Rymer's *Fœdera*, vol. xiii. p. 37.

^o 3 Hen. VII. c. 5.

was condemned as favouring of usury^p. It is not surprising, then, that no great effort should be made to extend trade, by a nation whose commercial ideas were still so crude and illiberal. But it is more difficult to discover what prevented this scheme of Henry VII. from being resumed during the reigns of his son and grandson; and to give any reason why no attempt was made, either to explore the northern continent of America more fully, or to settle in it. Henry VIII. was frequently at open enmity with Spain: the value of the Spanish acquisitions in America had become so well known, as might have excited his desire to obtain some footing in those opulent regions; and during a considerable part of his reign, the prohibitions in a papal bull would not have restrained him from making encroachment upon the Spanish dominions. But the reign of Henry was not favourable to the progress of discovery. During one period of it, the active part which he took in the affairs of the continent, and the vigour with which he engaged in the contest between the two mighty rivals, Charles V. and Francis I., gave full occupation to the enterprising spirit both of the king and of his nobility. During another period of his administration, his famous controversy with the court of Rome kept the nation in perpetual agitation and suspense. Engrossed by those objects, neither the king nor the nobles had inclination or leisure to turn their attention to new pursuits; and without their patronage and aid, the commercial part of the nation was too inconsiderable to make any effort of consequence.

^p 3 Hen. VII. c. 6.

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Though England, by its total separation from the church of Rome, soon after the accession of Edward VI., disclaimed that authority, which, by its presumptuous partition of the globe between two favourite nations, circumscribed the activity of every other state within very narrow limits, yet a feeble minority, distracted with faction, was not a juncture for forming schemes of doubtful success and remote utility. The bigotry of Mary, and her marriage with Philip, disposed her to pay a sacred regard to that grant of the Holy See, which vested in a husband, on whom she doated, an exclusive right to every part of the New World. Thus, through a singular succession of various causes, sixty-one years elapsed from the time that the English discovered North America, during which their monarchs gave little attention to that country which was destined to be annexed to their crown, and to be a chief source of its opulence and power.

But though the public contributed little towards the progress of discovery, naval skill, knowledge of commerce, and a spirit of enterprise, began to spread among the English. During the reign of Henry VIII. several new channels of trade were opened, and private adventurers visited remote countries with which England had formerly no intercourse. Some merchants of Bristol having fitted out two ships for the southern regions of America, committed the conduct of them to Sebastian Cabot, who had quitted the service of Spain [1516]. He visited the coasts of Brasil, and touched at the islands of Hispaniola and Puerto Rico; and though this voyage seems not to have been beneficial

ficial to the adventurers, it extended the sphere of English navigation, and added to the national stock of nautical science^q. Though disappointed in their expectations of profit in this first essay, the merchants were not discouraged. They sent, successively, several vessels from different ports towards the same quarter, and seem to have carried on an interloping trade in the Portuguese settlements with success^r. Nor was it only towards the west, that the activity of the English was directed. Other merchants began to extend their commercial views to the east; and by establishing an intercourse with several islands in the Archipelago, and with some of the towns on the coast of Syria, they found a new market for woollen cloths, (the only manufacture which the nation had begun to cultivate,) and supplied their countrymen with various productions of the east, formerly unknown, or received from the Venetians at an exorbitant price^s.

But the discovery of a shorter passage to the East Indies, by the north-west, was still the favourite project of the nation, which beheld, with envy, the vast wealth that flowed into Portugal, from its commerce with those regions. The scheme was accordingly twice resumed under the long administration of Henry VIII. [1527 and 1536]; first, with some slender aid from the king, and then by private merchants. Both voyages were disastrous and unsuccessful. In the former, one of the ships was lost. In the latter, the stock of provisions was so ill-proportioned to the

^q Hakluyt, iii. 498.
ii. 96, &c.

^r Ibid. iii. 700.

^s Hakluyt,

number of the crew, that although they were but six months at sea, many perished with hunger, and the survivors were constrained to support life by feeding on the bodies of their dead companions¹.

The vigour of the commercial spirit did not relax in the reign of Edward VI. The great fishery on the banks of Newfoundland became an object of attention; and from some regulations for the encouragement of that branch of trade, it seems to have been prosecuted with activity and success². But the prospect of opening a communication with China and the Spice Islands, by some other route than round the Cape of Good Hope, still continued to allure the English more than any scheme of adventure. Cabot, whose opinion was deservedly of high authority in whatever related to naval enterprise, warmly urged the English to make another attempt to discover this passage. As it had been thrice searched for in vain, by steering towards the north-west, he proposed that a trial should now be made by the north-east; and supported this advice by such plausible reasons and conjectures, as excited sanguine expectations of success. Several noblemen and persons of rank, together with some principal merchants, having associated for this purpose, were incorporated, by a charter from the king, under the title of The Company of Merchant Adventurers for the Discovery of Regions, Dominions, Islands, and Places unknown. Cabot, who was appointed governor of this company, [1553,] soon fitted out two ships and a bark, furnished with instruc-

¹ Hakluyt, i. 213, &c. iii. 129, 130.

² Ibid. iii. 131
tions

tions in his own hand, which discover the great extent both of his naval skill and mercantile sagacity.

Sir Hugh Willoughby, who was entrusted with the command, stood directly northwards along the coast of Norway, [May 10,] and doubled the North Cape. But in that tempestuous ocean, his small squadron was separated in a violent storm. Willoughby's ship and the bark took refuge in an obscure harbour in a desert part of Russian Lapland, where he and all his companions were frozen to death. Richard Chancelour, the captain of the other vessel, was more fortunate; he entered the White Sea, and wintered in safety at Archangel. Though no vessel of any foreign nation had ever visited that quarter of the globe before, the inhabitants received their new visitors with an hospitality which would have done honour to a more polished people. The English learned there, that this was a province of a vast empire, subject to the Great Duke or Czar of Muscovy, who resided in a great city twelve hundred miles from Archangel. Chancelour, with a spirit becoming an officer employed in an expedition for discovery, did not hesitate a moment about the part which he ought to take, and set out for that distant capital. On his arrival in Moscow, he was admitted to audience, and delivered a letter which the captain of each ship had received from Edward VI. for the sovereign of whatever country they should discover, to John Vasilowitz, who at that time filled the Russian throne. John, though he ruled over his subjects with the cruelty and caprice of a barbarous despot, was not destitute of

political sagacity. He instantly perceived the happy consequences that might flow from opening an intercourse between his dominions and the western nations of Europe; and, delighted with the fortunate event to which he was indebted for this unexpected benefit, he treated Chancelour with great respect [Feb. 1554]; and, by a letter to the king of England, invited his subjects to trade in the Russian dominions, with ample promises of protection and favour^x.

Chancelour, on his return, found Mary seated on the English throne. The success of this voyage, the discovery of a new course of navigation, the establishment of commerce with a vast empire, the name of which was then hardly known in the west, and the hope of arriving, in this direction, at those regions which had been so long the object of desire, excited a wonderful ardour to prosecute the design with greater vigour. Mary, implicitly guided by her husband in every act of administration, was not unwilling to turn the commercial activity of her subjects towards a quarter, where it could not excite the jealousy of Spain, by encroaching on its possessions in the New World. She wrote to John Vasilowitz in the most respectful terms, courting his friendship. She confirmed the charter of Edward VI., empowered Chancelour, and two agents appointed by the Company, to negotiate with the Czar in her name; and according to the spirit of that age, she granted an exclusive right of trade with Russia to the Corporation of Merchant Adventurers^y. In virtue of this, they not only established an active and gainful com-

^x Hakluyt, i. 226, &c.

^y Hakluyt, i. 258, &c.

merce with Russia, but, in hopes of reaching China, they pushed their discoveries eastwards to the coast of Nova Zembla, the Straits of Waigatz, and towards the mouth of the great river Oby. But in those frozen seas, which Nature seems not to have destined for navigation, they were exposed to innumerable disasters, and met with successive disappointments.

Nor were their attempts to open a communication with India made only in this channel. They appointed some of their factors to accompany the Russian caravans, which travelled into Persia by the way of Astracan and the Caspian Sea, instructing them to penetrate as far as possible towards the east, and to endeavour, not only to establish a trade with those countries, but to acquire every information that might afford any light towards the discovery of a passage to China by the north-east². Notwithstanding a variety of dangers to which they were exposed in travelling through so many provinces, inhabited by fierce and licentious nations, some of these factors reached Bokara, in the province of Chorasán; and though prevented from advancing farther by the civil wars which desolated the country, they returned to Europe with some hopes of extending the commerce of the Company into Persia, and with much intelligence concerning the state of those remote regions of the east³.

The successful progress of the Merchant Adventurers in discovery, roused the emulation of their countrymen, and turned their activity into new channels. A commercial intercourse, hitherto unattempted by the English, having been

² Hakluyt, i. 301.

³ Ibid. i. 310, &c.

opened with the coast of Barbary, the specimens which that afforded of the valuable productions of Africa, invited some enterprising navigators to visit the more remote provinces of that quarter of the globe. They sailed along its western shore, traded in different ports on both sides of the Line, and after acquiring considerable knowledge of those countries, returned with a cargo of gold dust, ivory, and other rich commodities, little known at that time in England. This commerce with Africa seems to have been pursued with vigour, and was at that time no less innocent than lucrative; for as the English had then no demand for slaves, they carried it on for many years, without violating the rights of humanity. Thus far did the English advance during a period which may be considered as the infant state of their navigation and commerce; and feeble as its steps at that time may appear to us, we trace them with an interesting curiosity, and look back with satisfaction to the early essays of that spirit which we now behold in the full maturity of its strength. Even in those first efforts of the English, an intelligent observer will discern presages of their future improvement. As soon as the activity of the nation was put in motion, it took various directions, and exerted itself in each with that steady, persevering industry, which is the soul and guide of commerce. Neither discouraged by the hardships and dangers to which they were exposed in those northern seas which they first attempted to explore, nor afraid of venturing into the sultry climates of the torrid zone, the English, during the reigns of Henry VIII., Edward VI., and Mary,

Mary, opened some of the most considerable sources of their commercial opulence, and gave a beginning to their trade with Turkey, with Africa, with Russia, and with Newfoundland.

By the progress which England had already made in navigation and commerce, it was now prepared for advancing farther; and on the accession of Elizabeth to the throne, a period commenced, extremely auspicious to this spirit which was rising in the nation. The domestic tranquillity of the kingdom, maintained, almost without interruption, during the course of a long and prosperous reign; the peace with foreign nations, that subsisted more than twenty years after Elizabeth was seated on the throne; the Queen's attentive economy, which exempted her subjects from the burden of taxes oppressive to trade; the popularity of her administration; were all favourable to commercial enterprise, and called it forth into vigorous exertion. The discerning eye of Elizabeth having early perceived that the security of a kingdom, environed by the sea, depended on its naval force, she began her government with adding to the number and strength of the royal navy; which, during a factious minority, and a reign intent on no object but that of suppressing heresy, had been neglected, and suffered to decay. She filled her arsenals with naval stores; she built several ships of great force, according to the ideas of that age, and encouraged her subjects to imitate her example, that they might no longer depend on foreigners from whom the English had hitherto purchased all vessels of any considerable burden^b.

^b Camd. Annales, p. 70. edit. 1615; fol.

By those efforts, the skill of the English artificers was improved, the number of sailors increased, and the attention of the public turned to the navy, as the most important national object. Instead of abandoning any of the new channels of commerce which had been opened in the three preceding reigns, the English frequented them with greater assiduity, and the patronage of their sovereign added vigour to all their efforts. In order to secure to them the continuance of their exclusive trade with Russia, Elizabeth cultivated the connection with John Vasilowitz, which had been formed by her predecessor, and, by successive embassies, gained his confidence so thoroughly, that the English enjoyed that lucrative privilege during his long reign. She encouraged the Company of Merchant Adventurers, whose monopoly of the Russian trade was confirmed by act of parliament^c, to resume their design of penetrating into Persia by land [1562]. Their second attempt, conducted with greater prudence, or undertaken at a more favourable juncture than the first, was more successful. Their agents arrived in the Persian court, and obtained such protection and immunities from the Shah, that for a course of years they carried on a gainful commerce in his kingdom^d; and by frequenting the various provinces of Persia, became so well acquainted with the vast riches of the east, as strengthened their design of opening a more direct intercourse with those fertile regions by sea.

But as every effort to accomplish this by the north-east had proved abortive, a scheme was

^c Hakluyt, i. 369.

^d Ibid. i. 344, &c.

formed,

formed, under the patronage of the Earl of Warwick, the head of the enterprising family of Dudley, to make a new attempt, by holding an opposite course by the north-west. The conduct of this enterprise was committed to Martin Frobisher, an officer of experience and reputation. In three successive voyages [1576, 1577, and 1578] he explored the inhospitable coast of Labrador, and that of Greenland, (to which Elizabeth gave the name of *Meta Incognita*,) without discovering any probable appearance of that passage to India for which he sought. This new disappointment was sensibly felt, and might have damped the spirit of naval enterprise among the English, if it had not resumed fresh vigour, amidst the general exultation of the nation, upon the successful expedition of Francis Drake. That bold navigator, emulous of the glory which Magellan had acquired by sailing round the globe, formed a scheme of attempting a voyage, which all Europe had admired for sixty years, without venturing to follow the Portuguese discoverer in his adventurous course. Drake undertook this with a feeble squadron, in which the largest vessel did not exceed a hundred tons, and he accomplished it, with no less credit to himself, than honour to his country. Even in this voyage, conducted with other views, Drake seems not to have been inattentive to the favourite object of his countrymen, the discovery of a new route to India. Before he quitted the Pacific Ocean, in order to stretch towards the Philippine islands, he ranged along the coast of California, as high as the latitude of forty-two degrees north, in hopes of discovering, on that side,

sider, the communication between the two seas, which had so often been searched for in vain on the other. But this was the only unsuccessful attempt of Drake. The excessive cold of the climate, intolerable to men who had long been accustomed to tropical heat, obliged him to stop short in his progress towards the north; and whether or not there be any passage from the Pacific to the Atlantic Ocean in that quarter, is a point still unascertained*.

From this period, the English seem to have confided in their own abilities and courage, as equal to any naval enterprize. They had now visited every region to which navigation extended in that age, and had rivalled the nation of highest repute for naval skill in its most splendid exploit. But notwithstanding the knowledge which they had acquired of the different quarters of the globe, they had not hitherto attempted any settlement out of their own country. Their merchants had not yet acquired such a degree, either of wealth or of political influence, as were requisite towards carrying a scheme of colonization into execution. Persons of noble birth were destitute of the ideas and information which might have disposed them to patronize such a design. The growing power of Spain, however, and the ascendant over the other nations of Europe to which it had attained under Charles V. and his son, naturally turned the attention of mankind towards the importance of those settlements in the New World, to which they were so much indebted for that pre-eminence. The intercourse between Spain and England, during

* Hakluyt, iii. 440. Camd. Annal. 301, &c.

the reign of Philip and Mary ; the resort of the Spanish nobility to the English court, while Philip resided there ; the study of the Spanish language, which became fashionable ; and the translation of several histories of America into English, diffused gradually through the nation a more distinct knowledge of the policy of Spain in planting its colonies, and of the advantages which it derived from them. When hostilities commenced between Elizabeth and Philip, the prospect of annoying Spain by sea opened a new career to the enterprising spirit of the English nobility. Almost every eminent leader of the age aimed at distinguishing himself by naval exploits. That service, and the ideas connected with it, the discovery of unknown countries, the establishment of distant colonies, and the enriching of commerce by new commodities, became familiar to persons of rank.

In consequence of all those concurring causes, the English began seriously to form plans of settling colonies in those parts of America, which hitherto they had only visited. The projectors and patrons of these plans were mostly persons of rank and influence. Among them, Sir Humphry Gilbert, of Compton in Devonshire, ought to be mentioned with the distinction due to the conductor of the first English colony to America. He had early rendered himself conspicuous by his military services both in France and Ireland ; and having afterwards turned his attention to naval affairs, he published a discourse concerning the probability of a north-west passage, which discovered no inconsiderable portion both of learning and ingenuity, mingled with the enthusiasm,

siafm, the credulity, and sanguine expectations which incite men to new and hazardous undertakings^f. With those talents, he was deemed a proper person to be employed in establishing a new colony, and easily obtained from the Queen letters patent, [June 11, 1578,] vesting in him sufficient powers for this purpose.

As this is the first charter to a colony, granted by the Crown of England, the articles in it merit particular attention, as they unfold the ideas of that age, with respect to the nature of such settlements. Elizabeth authorizes him to discover and take possession of all remote and barbarous lands, unoccupied by any Christian prince or people. She vests in him, his heirs and assigns for ever, the full right of property in the soil of those countries whereof he shall take possession. She permits such of her subjects, as were willing to accompany Gilbert in his voyage, to go and settle in the countries which he shall plant. She empowers him, his heirs and assigns, to dispose of whatever portion of those lands he shall judge meet to persons settled there, in fee-simple, according to the laws of England. She ordains, that all the lands granted to Gilbert shall hold of the Crown of England by homage, on payment of the fifth part of the gold or silver ore found there. She confers upon him, his heirs and assigns, the complete jurisdictions and royalties, as well marine as other, within the said lands and seas thereunto adjoining; and as their common safety and interest would render good government necessary in their new settlements, she gave Gilbert, his

^f Hakluyt, iii. 11.

heirs and assigns, full power to convict, punish, pardon, govern, and rule, by their good discretion and policy, as well in causes capital or criminal as civil, both marine and other, all persons who shall from time to time settle within the said countries, according to such statutes, laws, and ordinances as shall be by him, his heirs and assigns, devised and established for their better government. She declared, that all who settled there should have and enjoy all the privileges of free denizens and natives of England, any law, custom, or usage to the contrary notwithstanding. And finally, she prohibited all persons from attempting to settle within two hundred leagues of any place which Sir Humphry Gilbert, or his associates, shall have occupied, during the space of six years &c.

With those extraordinary powers, suited to the high notions of authority and prerogative prevalent in England during the sixteenth century, but very repugnant to more recent ideas with respect to the rights of free men, who voluntarily unite to form a colony, Gilbert began to collect associates, and to prepare for embarkation. His own character, and the zealous efforts of his half-brother, Walter Raleigh, who, even in his early youth, displayed those splendid talents, and that undaunted spirit, which create admiration and confidence, soon procured him a sufficient number of followers. But his success was not suited either to the sanguine hopes of his countrymen, or to the expence of his preparations. Two expeditions, both of which he conducted in person, ended disastrously [1580].

⁸ Hakluyt, iii. 135.

In the last, he himself perished, without having effected his intended settlement on the continent of America, or performing any thing more worthy of notice, than the empty formality of taking possession of the island of Newfoundland, in the name of his sovereign. The dissensions among his officers; the licentious and ungovernable spirit of some of his crew; his total ignorance of the countries which he purposed to occupy; his misfortune in approaching the continent too far towards the north, where the inhospitable coast of Cape Breton did not invite them to settle; the shipwreck of his largest vessel; and above all, the scanty provision which the funds of a private man could make of what was requisite for establishing a new colony, were the true causes to which the failure of the enterprise must be imputed, not to any deficiency of abilities or resolution in its leader^b.

But the miscarriage of a scheme, in which Gilbert had waded his fortune, did not discourage Raleigh. He adopted all his brother's ideas; and applying to the Queen, in whose favour he stood high at that time, he procured a patent, [March 26, 1584,] with jurisdiction and prerogatives as ample as had been granted unto Gilbert^c. Raleigh, no less eager to execute than to undertake the scheme, instantly dispatched two small vessels, [April 27,] under the command of Amadas and Barlow, two officers of trust, to visit the countries which he intended to settle, and to acquire some previous knowledge of their coasts, their soil, and productions. In order to avoid Gilbert's error, in holding too

^b Hakluyt, iii. 143, &c.

^c Hakluyt, iii. 243.

far north, they took their course by the Canaries and the West India islands, and approached the North American continent by the Gulph of Florida. Unfortunately their chief researches were made in that part of the country now known by the name of North Carolina, the province in America most destitute of commodious harbours. They touched first at an island, which they call Wokocon (probably Ocaoke), situated on the inlet into Pamlico Sound, and then at Raonoke, near the mouth of Albemarle Sound. In both, they had some intercourse with the natives, whom they found to be savages, with all the characteristic qualities of uncivilized life, bravery, aversion to labour, hospitality, a propensity to admire, and a willingness to exchange their rude productions for English commodities, especially for iron, or any of the useful metals of which they were destitute. After spending a few weeks in this traffic, and in visiting some parts of the adjacent continent, Amadas and Barlow returned to England [Sept. 15] with two of the natives, and gave such splendid descriptions of the beauty of the country, the fertility of the soil, and the mildness of the climate, that Elizabeth, delighted with the idea of occupying a territory, superior, so far, to the barren regions towards the north hitherto visited by her subjects, bestowed on it the name of Virginia; as a memorial that this happy discovery had been made under a virgin Queen^k.

Their report encouraged Raleigh to hasten his preparations for taking possession of such an inviting property. He fitted out a squadron of

^k Hakluyt, iii. 246.

seven small ships, under the command of Sir Richard Greenville, a man of honourable birth, and of courage so undaunted as to be conspicuous even in that gallant age. But the spirit of that predatory war which the English carried on against Spain, mingled with this scheme of settlement; and on this account, as well as from unacquaintance with a more direct and shorter course to North America, Greenville sailed by the West India islands. He spent some time in cruising among these, and in taking prizes; so that it was towards the close of June before he arrived on the coast of North America. He touched at both the islands where Amadas and Barlow had landed, and made some excursions into different parts of the continent round Pamplioe and Albemarle Sounds. But as, unfortunately, he did not advance far enough towards the north, to discover the noble Bay of Chesapeak, he established the colony [August 25] which he left on the island of Raonoke, an incommodious station, without any safe harbour, and almost uninhabited¹.

This colony consisted only of one hundred and eighty persons, under the command of Captain Lane, assisted by some men of note, the most distinguished of whom was Hariot, an eminent mathematician. Their chief employment, during a residence of nine months, was to obtain a more extensive knowledge of the country; and their researches were carried on with greater spirit, and reached farther than could have been expected from a colony so feeble, and in a station so disadvantageous. But from the same im-

¹ Hakluyt, iii. 251.

patience of indigent adventurers to acquire sudden wealth, which gave a wrong direction to the industry of the Spaniards in their settlements, the greater part of the English seem to have considered nothing as worthy of attention but mines of gold and silver. These they sought for, wherever they came; these they inquired after with unwearied eagerness. The savages soon discovered the favourite objects which allured them, and artfully amused them with so many tales concerning pearl fisheries, and rich mines of various metals, that Lane and his companions wasted their time and activity in the chimerical pursuit of these, instead of labouring to raise provisions for their own subsistence. On discovering the deceit of the Indians, they were so much exasperated, that from expostulations and reproaches, they proceeded to open hostility [1586]. The supplies of provisions which they had been accustomed to receive from the natives were of course withdrawn. Through their own negligence, no other precaution had been taken for their support. Raleigh, having engaged in a scheme too expensive for his narrow funds, had not been able to send them that recruit of stores with which Greenville had promised to furnish them early in the spring. The colony, reduced to the utmost distress, and on the point of perishing with famine, was preparing to disperse into different districts of the country in quest of food, [June 1,] when Sir Francis Drake appeared with his fleet, returning from a successful expedition against the Spaniards in the West Indies. A scheme which he formed, of furnishing Lane and his associates with such supplies as

might enable them to remain with comfort in their station, was disappointed by a sudden storm, in which a small vessel that he destined for their service was dashed to pieces; and as he could not supply them with another, at their joint request, as they were worn out with fatigue and famine, he carried them home to England^m [June 19].

Such was the inauspicious beginning of the English settlements in the New World; and after exciting high expectations, this first attempt produced no effect but that of affording a more complete knowledge of the country; as it enabled Hariot, a man of science and observation, to describe its soil, climate, productions, and the manners of its inhabitants, with a degree of accuracy which merits no inconsiderable praise, when compared with the childish and marvellous tales published by several of the early visitants of the New World. There is another consequence of this abortive colony important enough to entitle it to a place in history. Lane and his associates, by their constant intercourse with the Indians, had acquired a relish for their favourite enjoyment of smoking tobacco; to the use of which, the credulity of that people not only ascribed a thousand imaginary virtues, but their superstition considered the plant itself as a gracious gift of the gods, for the solace of human kind, and the most acceptable offering which man can present to heavenⁿ. They brought with them a specimen of this new commodity to England, and taught their countrymen the me-

^m Hakluyt, iii. 255. Camd. Annal. 387.

ⁿ Hariot ap. Hakluyt, iii. 271. De Bry. America, Pars i. thod

thod of using it ; which Raleigh, and some young men of fashion, fondly adopted. From imitation of them, from love of novelty, and from the favourable opinion of its salutary qualities entertained by several physicians, the practice spread among the English. The Spaniards and Portuguese had, previous to this, introduced it in other parts of Europe. This habit of taking tobacco gradually extended from the extremities of the north to those of the south, and in one form or other seems to be equally grateful to the inhabitants of every climate ; and by a singular caprice of the human species, no less inexplicable than unexampled, (so bewitching is the acquired taste for a weed of no manifest utility, and at first not only unpleasant, but nauseous,) that it has become almost as universal as the demands of those appetites originally implanted in our nature. Smoking was the first mode of taking tobacco in England ; and we learn from the comic writers towards the close of the sixteenth century and the beginning of the seventeenth, that this was deemed one of the accomplishments of a man of fashion and spirit.

A few days after Drake departed from Roanoke, a small bark, dispatched by Raleigh with a supply of stores for the colony, landed at the place where the English had settled ; but on finding it deserted by their countrymen, they returned to England. The bark was hardly gone, when Sir Richard Greenville appeared with three ships. After searching in vain for the colony which he had planted, without being able to learn what had befallen it, he left fifteen of his crew to keep possession of the island. This

handful of men was soon overpowered and cut in pieces by the savages^o.

Though all Raleigh's efforts to establish a colony in Virginia had hitherto proved abortive, and had been defeated by a succession of disasters and disappointments, neither his hopes nor resources were exhausted. Early in the following year [1587] he fitted out three ships, under the command of Captain John White, who carried thither a colony more numerous than that which had been settled under Lane. On their arrival in Virginia, after viewing the face of the country covered with one continued forest, which to them appeared an uninhabited wild, as it was occupied only by a few scattered tribes of savages, they discovered that they were destitute of many things which they deemed essentially necessary towards their subsistence in such an uncomfortable situation; and, with one voice, requested White, their commander, to return to England, as the person among them most likely to solicit, with efficacy, the supply on which depended the existence of the colony. White landed in his native country at a most unfavourable season for the negociation which he had undertaken. He found the nation in universal alarm at the formidable preparations of Philip II. to invade England, and collecting all its force to oppose the fleet to which he had arrogantly given the name of the Invincible Armada. Raleigh, Greenville, and all the most zealous patrons of the new settlement, were called to act a distinguished part in the operations of a year [1588] equally interesting and glorious to Eng-

^o Hakluyt, iii. 265. 283.

land. Amidst danger so imminent, and during a contest for the honour of their sovereign and the independence of their country, it was impossible to attend to a less important and remote object. The unfortunate colony in Roanoke received no supply, and perished miserably by famine, or by the unrelenting cruelty of those barbarians by whom they were surrounded.

During the remainder of Elizabeth's reign, the scheme of establishing a colony in Virginia was not resumed. Raleigh, with a most aspiring mind and extraordinary talents, enlightened by knowledge no less uncommon, had the spirit and the defects of a projector. Allured by new objects, and always giving the preference to such as were most splendid and arduous, he was apt to engage in undertakings so vast and so various, as to be far beyond his power of accomplishing. He was now intent on peopling and improving a large district of country in Ireland, of which he had obtained a grant from the Queen. He was a deep adventurer in the scheme of fitting out a powerful armament against Spain, in order to establish Don Antonio on the throne of Portugal. He had begun to form his favourite, but visionary plan, of penetrating into the province of Guiana, where he fondly dreamed of taking possession of inexhaustible wealth, flowing from the richest mines in the New World. Amidst this multiplicity of projects, of such promising appearance, and recommended by novelty, he naturally became cold towards his ancient and hitherto unprofitable scheme of settling a colony in Virginia, and was easily induced to assign his right of property in that country,

country, which he had never visited, together with all the privileges contained in his patent, to Sir Thomas Smith, and a company of merchants in London [March 1596]. This company, satisfied with a paltry traffic carried on by a few small barks, made no attempt to take possession of the country. Thus, after a period of a hundred and six years from the time that Cabot discovered North America, in the name of Henry VII., and of twenty years from the time that Raleigh planted the first colony, there was not a single Englishman settled there at the demise of Queen Elizabeth, in the year one thousand six hundred and three.

I have already explained the causes of this, during the period previous to the accession of Elizabeth. Other causes produced the same effect under her administration. Though for one half of her reign England was engaged in no foreign war, and commerce enjoyed that perfect security which is friendly to its progress; though the glory of her latter years gave the highest tone of elevation and vigour to the national spirit; the Queen herself, from her extreme parsimony, and her aversion to demand extraordinary supplies of her subjects, was more apt to restrain than to second the ardent genius of her people. Several of the most splendid enterprizes in her reign were concerted and executed by private adventurers. All the schemes for colonization were carried on by the funds of individuals, without any public aid. Even the felicity of her government was adverse to the establishment of remote colonies. So powerful is the attraction of our native soil, and such our fortunate

fortunate partiality to the laws and manners of our own country, that men seldom choose to abandon it, unless they be driven away by oppression, or allured by vast prospects of sudden wealth. But the provinces of America in which the English attempted to settle did not, like those occupied by Spain, invite them thither by any appearance of silver or golden mines. All their hopes of gain were distant; and they saw that nothing could be earned but by persevering exertions of industry. The maxims of Elizabeth's administration were, in their general tenor, so popular, as did not force her subjects to emigrate, in order to escape from the heavy or vexatious hand of power. It seems to have been with difficulty that these slender bands of planters were collected, on which the writers of that age bestow the name of the first and second Virginian colonies. The fulness of time for English colonization was not yet arrived.

But the succession of the Scottish line to the crown of England hastened its approach. James was hardly seated on the throne before he discovered his pacific intentions, and he soon terminated the long war which had been carried on between Spain and England, by an amicable treaty. From that period, uninterrupted tranquillity continued during his reign. Many persons of high rank, and of ardent ambition, to whom the war with Spain had afforded constant employment, and presented alluring prospects, not only of fame but of wealth, soon became so impatient of languishing at home without occupation or object, that their invention was on the stretch to find some exercise for their activity and talents.

talents. To both these, North America seemed to open a new field, and schemes of carrying colonies thither became more general and more popular.

A voyage, undertaken by Bartholemew Gosnold in the last year of the Queen, facilitated, as well as encouraged, the execution of these schemes. He sailed from Falmouth in a small bark, with thirty-two men. Instead of following former navigators in their unnecessary circuit by the West India isles and the Gulf of Florida, Gosnold steered due west, as nearly as the winds would permit, and was the first English commander who reached America by this shorter and more direct course. That part of the continent which he first descried was a promontory in the province now called Massachusetts Bay, to which he gave the name of Cape Cod. Holding along the coast as it stretched towards the south-west, he touched at two islands, one of which he called Martha's Vineyard, the other Elizabeth's Island; and visited the adjoining continent, and traded with its inhabitants. He and his companions were so much delighted every where with the inviting aspect of the country, that notwithstanding the smallness of their number, a part of them consented to remain there. But when they had leisure to reflect upon the fate of former settlers in America, they retracted a resolution formed in the first warmth of their admiration; and Gosnold returned to England in less than four months from the time of his departure^P.

This voyage, however inconsiderable it may appear, had important effects. The English now discovered the aspect of the American continent to be extremely inviting far to the north of the place where they had formerly attempted to settle. The coast of a vast country, stretching through the most desirable climates, lay before them. The richness of its virgin soil promised a certain recompence to their industry. In its interior provinces unexpected sources of wealth might open, and unknown objects of commerce might be found. Its distance from England was diminished almost a third part, by the new course which Gosnold had pointed out. Plans for establishing colonies began to be formed in different parts of the kingdom; and before these were ripe for execution, one small vessel was sent out by the merchants of Bristol, another by the Earl of Southampton and Lord Arundel of Wardour, in order to learn whether Gosnold's account of the country was to be considered as a just representation of its state, or as the exaggerated description of a fond discoverer. Both returned with a full confirmation of his veracity, and with the addition of so many new circumstances in favour of the country, acquired by a more extensive view of it, as greatly increased the desire of planting it.

The most active and efficacious promoter of this was Richard Hakluyt, prebendary of Westminster, to whom England is more indebted for its American possessions than to any man of that age. Formed under a kinsman of the same name, eminent for naval and commercial knowledge,
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he imbibed a similar taste, and applied early to the study of geography and navigation. These favourite sciences engrossed his attention, and to diffuse a relish for them was the great object of his life. In order to excite his countrymen to naval enterprize, by flattering their national vanity, he published, in the year one thousand five hundred and eighty-nine, his valuable collection of voyages and discoveries made by Englishmen. In order to supply them with what information might be derived from the experience of the most successful foreign navigators, he translated some of the best accounts of the progress of the Spaniards and Portuguese in their voyages both to the East and West Indies, into the English tongue. He was consulted with respect to many of the attempts towards discovery or colonization during the latter part of Elizabeth's reign. He corresponded with the officers who conducted them, directed their researches to proper objects, and published the history of their exploits. By the zealous endeavours of a person, equally respected by men of rank and men of business, many of both orders formed an association to establish colonies in America, and petitioned the king for the sanction of his authority to warrant the execution of their plans.

James, who prided himself on his profound skill in the science of government, and who had turned his attention to consider the advantages which might be derived from colonies, at a time when he patronised a scheme for planting them in some of the ruder provinces of his ancient kingdom,

kingdom, with a view of introducing industry and civilization there⁹, was now no less fond of directing the active genius of his English subjects towards occupations not repugnant to his own pacific maxims, and listened with a favourable ear to their application. But as the extent as well as value of the American continent began now to be better known, a grant of the whole of such a vast region to any one body of men, however respectable, appeared to him an act of impolitic and profuse liberality. For this reason, he divided that portion of North America, which stretches from the thirty-fourth to the forty-fifth degree of latitude, into two districts, nearly equal; the one called the first or south colony of Virginia, the other, the second or north colony [1606, April 10]. He authorized Sir Thomas Gates, Sir George Summers, Richard Hakluyt, and their associates, mostly resident in London, to settle any part of the former which they should choose, and vested in them a right of property to the land extending along the coast fifty miles on each side of the place of their first habitation, and reaching into the interior country a hundred miles. The latter district he allotted, as the place of settlement, to sundry knights, gentlemen, and merchants of Bristol, Plymouth, and other parts in the west of England, with a similar grant of territory. Neither the monarch who issued this charter, nor his subjects who received it, had any conception that they were proceeding to lay the foundation of mighty and opulent states. What James granted was nothing more than a simple

⁹ Hist. of Scotland, ii. 239.

charter of corporation to a trading company, empowering the members of it to have a common seal, and to act as a body politic. But as the object for which they associated was new, the plan established for the administration of their affairs was uncommon. Instead of the power usually granted to corporations, of electing officers and framing by-laws for the conduct of their own operations, the supreme government of the colonies to be settled was vested in a council resident in England, to be named by the king, according to such laws and ordinances as should be given under his sign manual; and the subordinate jurisdiction was committed to a council resident in America, which was likewise to be nominated by the king, and to act conformably to his instructions. To this important clause, which regulated the form of their constitution, was added the concession of several immunities, to encourage persons to settle in the intended colonies. Some of these were the same which had been granted to Gilbert and Raleigh; such as the securing to the emigrants and their descendants all the rights of denizens, in the same manner as if they had remained or had been born in England; and granting them the privilege of holding their lands in America by the freest and least burdensome tenure. Others were more favourable than those granted by Elizabeth. He permitted whatever was necessary for the sustenance or commerce of the new colonies to be exported from England, during the space of seven years, without paying any duty; and as a farther incitement to industry, he granted them liberty of trade with other nations, and
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appropriated the duty to be levied on foreign commodities, for twenty-one years, as a fund for the benefit of the colony^r.

In this singular charter, the contents of which have been little attended to by the historians of America, some articles are as unfavourable to the rights of the colonists, as others are to the interest of the parent state. By placing the legislative and executive powers in a council nominated by the crown, and guided by its instructions, every person settling in America seems to be bereaved of the noblest privilege of a free man; by the unlimited permission of trade with foreigners, the parent state is deprived of that exclusive commerce which has been deemed the chief advantage resulting from the establishment of colonies. But in the infancy of colonization, and without the guidance of observation or experience, the ideas of men with respect to the mode of forming new settlements, were not fully unfolded, or properly arranged. At a period when they could not foresee the future grandeur and importance of the communities which they were about to call into existence, they were ill qualified to concert the best plan for governing them. Besides, the English of that age, accustomed to the high prerogative and arbitrary rule of their monarchs, were not animated with such liberal sentiments, either concerning their own personal or political rights, as have become familiar in the more mature and improved state of their constitution.

^r Smith, Hist. of Virginia, p. 35. Append. p. 1. Purchas, v. 1683.

Without hesitation or reluctance the proprietors of both colonies prepared to execute their respective plans; and under the authority of a charter, which would now be rejected with disdain, as a violent invasion of the sacred and inalienable rights of liberty, the first permanent settlements of the English in America were established. From this period, the progress of the two provinces of Virginia and New England form a regular and connected story. The former in the south, and the latter in the north, may be considered as the original and parent colonies; in imitation of which, and under whose shelter, all the others have been successively planted and reared.

The first attempts to occupy Virginia and New England were made by very feeble bodies of emigrants. As these settled, under great disadvantages, among tribes of savages, and in an uncultivated desert; as they attained gradually, after long struggles and many disasters, to that maturity of strength, and order of policy, which entitles them to be considered as respectable states, the history of their persevering efforts merits particular attention. It will exhibit a spectacle no less striking than instructive, and presents an opportunity, which rarely occurs, of contemplating a society in the first moment of its political existence, and of observing how its spirit forms in its infant state, how its principles begin to unfold as it advances, and how those characteristic qualities, which distinguish its maturer age, are successively acquired. The account of the establishment of the other English colonies, undertaken at periods when the importance

portance of such possessions was better understood, and effected by more direct and vigorous exertions of the parent state, is less interesting. I shall therefore relate the history of the two original colonies in detail. With respect to the subsequent settlements, some more general observations concerning the time, the motives, and circumstances of their establishment, will be sufficient. I begin with the history of Virginia, the most ancient and most valuable of the British colonies in North America.

Though many persons of distinction became proprietors in the company which undertook to plant a colony in Virginia, its funds seem not to have been considerable, and its first effort was certainly extremely feeble. A small vessel of a hundred tons, and two barks, under the command of Captain Newport, sailed [Dec. 19] with a hundred and five men, destined to remain in the country. Some of these were of respectable families, particularly a brother of the Earl of Northumberland, and several officers who had served with reputation in the reign of Elizabeth. Newport, I know not for what reason, followed the ancient course by the West Indies, and did not reach the coast of North America for four months [April 26, 1607]. But he approached it with better fortune than any former navigator; for having been driven, by the violence of a storm, to the northward of Roanoke, the place of his destination, the first land he discovered was a promontory which he called Cape Henry, the southern boundary of the Bay of Chesapeake. The English stood directly into that spacious inlet, which seemed to invite them to enter;

and as they advanced, contemplated, with a mixture of delight and admiration, that grand reservoir, into which are poured the waters of all the vast rivers, which not only diffuse fertility through that district of America, but open the interior parts of the country to navigation, and render a commercial intercourse more extensive and commodious than in any other region of the globe. Newport, keeping along the southern shore, sailed up a river, which the natives called Powhatan, and to which he gave the name of James-River. After viewing its banks, during a run of above forty miles from its mouth, they all concluded that a country, where safe and convenient harbours seemed to be numerous, would be a more suitable station for a trading colony, than the shoally and dangerous coast to the south, on which their countrymen had formerly settled. Here then they determined to abide ; and having chosen a proper spot for their residence, they gave this infant settlement the name of James-Town, which it still retains ; and though it has never become either populous or opulent, it can boast of being the most ancient habitation of the English in the New World. But however well-chosen the situation might be, the members of the colony were far from availing themselves of its advantages. Violent animosities had broke out among some of their leaders, during their voyage to Virginia. These did not subside on their arrival there. The first deed of the council, which assumed the government in virtue of a commission brought from England under the seal of the company, and opened on the day after they landed, was an act
of

of injustice. Captain Smith, who had been appointed a member of the council, was excluded from his seat at the board, by the mean jealousy of his colleagues, and not only reduced to the condition of a private man, but of one suspected and watched by his superiors. This diminution of his influence, and restraint on his activity, was an essential injury to the colony, which at that juncture stood in need of the aid of both. For soon after they began to settle, the English were involved in a war with the natives, partly by their own indiscretion, and partly by the suspicion and ferocity of those barbarians. And although the Indians, scattered over the countries adjacent to James-River, were divided into independent tribes, so extremely feeble that hardly one of them could muster above two hundred warriors^s, they teased and annoyed an infant colony by their incessant hostilities. To this was added a calamity still more dreadful; the stock of provisions left for their subsistence, on the departure of their ships for England [June 15], was so scanty, and of such bad quality, that a scarcity, approaching almost to absolute famine, soon followed. Such poor unwholesome fare brought on diseases, the violence of which was so much increased by the sultry heat of the climate, and the moisture of a country covered with wood, that before the beginning of September, one half of their number died, and most of the survivors were sickly and dejected. In such trying extremities, the comparative powers of every individual are discovered and called forth, and each naturally

^s Purchas, vol. iv. 1692. Smith's Travels, p. 23.

takes that station, and assumes that ascendant, to which he is entitled by his talents and force of mind. Every eye was now turned towards Smith, and all willingly devolved on him that authority, of which they had formerly deprived him. His undaunted temper, deeply tinged with the wild romantic spirit characteristic of military adventurers in that age, was peculiarly suited to such a situation. The vigour of his constitution continued, fortunately, still unimpaired by disease, and his mind was never appalled by danger. He instantly adopted the only plan that could save them from destruction. He began by surrounding James-Town with such rude fortifications as were a sufficient defence against the assaults of savages. He then marched, at the head of a small detachment, in quest of their enemies. Some tribes he gained by caresses and presents, and procured from them a supply of provisions. Others he attacked with open force; and defeating them on every occasion, whatever their superiority in numbers might be, compelled them to impart to him some portion of their winter stores. As the recompence of all his toils and dangers, he saw abundance and contentment re-established in the colony, and hoped that he should be able to maintain them in that happy state, until the arrival of ships from England in the spring: but in one of his excursions he was surprised by numerous body of Indians, and in making his escape from them, after a gallant defence, he sunk to the neck in a swamp, and was obliged to surrender. Though he knew well what a dreadful fate awaits the prisoners of savages, his presence of mind did not forsake

forfake him. He fhewed thofe who had taken him captive a mariner's compafs, and amufed them with fo many wonderful accounts of its virtues, as filled them with aftonifhment and veneration, which began to operate very powerfully in his favour. They led him, however, in triumph through various parts of the country, and conducted him at laft to Powhatan, the moft confiderable Sachim in that part of Virginia. There the doom of death being pronounced, he was led to the place of execution, and his head already bowed down to receive the fatal blow, when that fond attachment of the American women to their European invaders, the beneficial effects of which the Spaniards often experienced, interpoſed in his behalf. The favourite daughter of Powhatan ruſhed in between him and the executioner, and, by her intreaties and tears, prevailed on her father to ſpare his life. The beneficence of his deliverer, whom the early Engliſh writers dignify with the title of the Princeſs Pocahuntas, did not terminate here; ſhe ſoon after procured his liberty, and ſent him from time to time ſeaſonable preſents of provisions^t.

Smith, on his return to James-Town, found the colony reduced to thirty-eight perſons, who, in deſpair, were preparing to abandon a country which did not ſeem deſtined to be the habitation of Engliſhmen. He employed careſſes, threats, and even violence, in order to prevent them from executing this fatal reſolution. With difficulty he prevailed on them to defer it ſo long, that the ſuccour anxiously expected from Eng-

^t Smith's Travels, p. 44, &c. Purchas, iv. 1704. Stith, p. 45, &c.

land arrived. Plenty was instantly restored; a hundred new planters were added to their number, and an ample stock of whatever was requisite for clearing and sowing the ground was delivered to them. But an unlucky incident turned their attention from that species of industry which alone could render their situation comfortable. In a small stream of water that issued from a bank of sand near James-Town, a sediment of some shining mineral substance, which had some resemblance of gold, was discovered. At a time when the precious metals were conceived to be the peculiar and only valuable productions of the New World, when every mountain was supposed to contain a treasure, and every rivulet was searched for its golden sands, this appearance was fondly considered as an infallible indication of a mine. Every hand was eager to dig; large quantities of this glittering dust were amassed. From some assay of its nature, made by an artist as unskilful as his companions were credulous, it was pronounced to be extremely rich. "There was now," (says Smith) "no talk, no hope, no work, but dig "gold, wash gold, refine gold". With this imaginary wealth the first vessel returning to England was loaded, while the culture of the land, and every useful occupation, were totally neglected.

The effects of this fatal delusion were soon felt. Notwithstanding all the provident activity of Smith, in procuring corn from the natives by traffic or by force, the colony began to suffer as much as formerly from scarcity of food, and was

^u Smith's Travels, p. 53.

wasted by the same distempers. In hopes of obtaining some relief, Smith proposed, as they had not hitherto extended their researches beyond the countries contiguous to James-River, to open an intercourse with the more remote tribes, and to examine into the state of culture and population among them. The execution of this arduous design he undertook himself, in a small open boat, with a feeble crew, and a very scanty stock of provisions. He began his survey at Cape Charles, and in two different excursions, which continued above four months, he advanced as far as the river Susquehannah, which flows into the bottom of the Bay. He visited all the countries both on the east and west shores; he entered most of the considerable creeks; he sailed up many of the great rivers as far as their falls. He traded with some tribes; he fought with others; he observed the nature of the territory which they occupied, their mode of subsistence, the peculiarities in their manners; and left among all a wonderful admiration either of the beneficence or valour of the English. After sailing above three thousand miles in a paltry vessel, ill fitted for such an extensive navigation, during which the hardships to which he was exposed, as well as the patience with which he endured, and the fortitude with which he surmounted them, equal whatever is related of the celebrated Spanish discoverers in their most daring enterprizes, he returned to James-Town; he brought with him an account of that large portion of the American continent now comprehended in the two provinces of Virginia and Maryland,

Maryland^x, so full and exact, that after the progress of information and research for a century and a half, his map exhibits no inaccurate view of both countries, and is the original upon which all subsequent delineations and descriptions have been formed^y.

But whatever pleasing prospect of future benefit might open upon this complete discovery of a country formed by nature to be the seat of an exclusive commerce, it afforded but little relief for their present wants. The colony still depended for subsistence chiefly on supplies from the natives; as, after all the efforts of their own industry, hardly thirty acres of ground were yet cleared so as to be capable of culture^z. By Smith's attention, however, the stores of the English were so regularly filled, that for some time they felt no considerable distress; and at this juncture a change was made in the constitution of the company, which seemed to promise an increase of their security and happiness. That supreme direction of all the company's operations, which the king by his charter had reserved to himself, discouraged persons of rank or property from becoming members of a society so dependant on the arbitrary will of the crown. Upon a representation of this to James, he granted them [1609, May 23] a new charter, with more ample privileges. He enlarged the boundaries of the colony; he rendered the powers of the company, as a corporation, more explicit and complete; he abolished the jurisdiction of the council

^x Smith's Travels, p. 65, &c.

^y Stith, p. 83.

^z Stith, p. 97.

resident in Virginia; he vested the government entirely in a council residing in London; he granted to the proprietors of the company the right of electing the persons who were to compose this council, by a majority of voices; he authorized this council to establish such laws, orders, and forms of government and magistracy, for the colony and plantation, as they in their discretion should think to be fittest for the good of the adventurers and inhabitants there; he empowered them to nominate a governor to have the administration of affairs in the colony, and to carry their orders into execution^a. In consequence of these concessions, the company having acquired the power of regulating all its own transactions, the number of proprietors increased, and among them we find the most respectable names in the nation.

The first deed of the new council was to appoint Lord Delaware governor and captain-general of their colony in Virginia. To a person of his rank, those high-sounding titles could be no allurements; and by his thorough acquaintance with the progress and state of the settlement, he knew enough of the labour and difficulty with which an infant colony is reared, to expect any thing but anxiety and care in discharging the duties of that delicate office. But from zeal to promote an establishment which he expected to prove so highly beneficial to his country, he was willing to relinquish all the comforts of an honourable station, to undertake a long voyage to settle in an uncultivated region destitute of every accommodation to which he had

^a Stith, Append. 8.

been accustomed, and where he foresaw that toil and trouble and danger awaited him. But as he could not immediately leave England, the council dispatched Sir Thomas Gates and Sir George Summers, the former of whom had been appointed lieutenant-general and the latter admiral, with nine ships and five hundred planters. They carried with them commissions, by which they were empowered to supersede the jurisdiction of the former council, to proclaim Lord Delaware governor, and, until he should arrive, to take the administration of affairs into their own hands. A violent hurricane separated the vessel in which Gates and Summers had embarked from the rest of the fleet, and stranded it on the coast of Bermudas. The other ships arrived safely at James-Town [August 11]. But the fate of their commanders was unknown. Their commission for new-modelling the government, and all other public papers, were supposed to be lost, together with them. The present form of government, however, was held to be abolished. No legal warrant could be produced for establishing any other. Smith was not in a condition at this juncture to assert his own rights, or to act with his wonted vigour. By an accidental explosion of gunpowder, he had been so miserably scorched and mangled, that he was incapable of moving, and under the necessity of committing himself to the guidance of his friends, who carried him aboard one of the ships returning to England, in hopes that he might recover by more skilful treatment than he could meet with in Virginia^b.

^b Purchas, iv. 1734, &c. Smith's Travels, p. 89. Stith, p. 102, &c.

After his departure, every thing tended fast to the wildest anarchy. Faction and discontent had often risen so high among the old settlers, that they could hardly be kept within bounds. The spirit of the new-comers was too ungovernable to bear any restraint. Several among them of better rank were such dissipated hopeless young men, as their friends were glad to send out in quest of whatever fortune might betide them in a foreign land. Of the lower order, many were so profligate or desperate, that their country was happy to throw them out as nuisances in society. Such persons were little capable of the regular subordination, the strict œconomy, and persevering industry, which their situation required. The Indians observing their misconduct, and that every precaution for sustenance or safety was neglected, not only withheld the supplies of provisions which they were accustomed to furnish, but harassed them with continual hostilities. All their subsistence was derived from the stores which they had brought from England: these were soon consumed; then the domestic animals sent out to breed in the country were devoured; and by this inconsiderate waste, they were reduced to such extremity of famine, as not only to eat the most nauseous and unwholesome roots and berries, but to feed on the bodies of the Indians whom they slew, and even on those of their companions who sunk under the oppression of such complicated distress. In less than six months, of five hundred persons whom Smith left in Virginia, only sixty remained; and these so feeble and dejected, that they could not have survived for ten

days, if succour had not arrived from a quarter whence they did not expect it ^c.

When Gates and Summers were thrown ashore on Bermudas, fortunately not a single person on board their ship perished. A considerable part of their provisions and stores too was saved, and in that delightful spot, Nature, with spontaneous bounty, presented to them such a variety of her productions, that a hundred and fifty people subsisted in affluence for ten months on an uninhabited island. Impatient, however, to escape from a place where they were cut off from all intercourse with mankind, they set about building two barks with such tools and materials as they had, and by amazing efforts of perseverance and ingenuity they finished them. In these they embarked, and steered directly towards Virginia, in hopes of finding an ample consolation for all their toils and dangers in the embraces of their companions, and amidst the comforts of a flourishing colony. After a more prosperous navigation than they could have expected in their ill-constructed vessels, they landed at Jamestown [May 23]. But instead of that joyful interview for which they fondly looked, a spectacle presented itself which struck them with horror. They beheld the miserable remainder of their countrymen emaciated with famine and sickness, sunk in despair, and in their figure and looks rather resembling spectres than human beings. As Gates and Summers, in full confidence of finding plenty of provisions in Virginia, had brought with them no larger stock than was deemed necessary for their own sup-

^c Stith, p. 116. Purchas, iv. 1748.

port during the voyage, their inability to afford relief to their countrymen, added to the anguish with which they viewed this unexpected scene of distress. Nothing now remained but instantly to abandon a country, where it was impossible to subsist any longer; and though all that could be found in the stores of the colony, when added to what remained of the stock brought from Bermudas, did not amount to more than was sufficient to support them for sixteen days, at the most scanty allowance, they set sail, in hopes of being able to reach Newfoundland, where they expected to be relieved by their countrymen employed at that season in the fishery there^d.

But it was not the will of Heaven that all the labour of the English, in planting this colony, as well as all their hopes of benefit from its future posterity, should be for ever lost. Before Gates, and the melancholy companions of his voyage, had reached the mouth of James-River, they were met by Lord Delaware, with three ships, that brought a large recruit of provisions, a considerable number of new settlers, and every thing requisite for defence or cultivation. By persuasion and authority he prevailed on them to return to James-Town, where they found their fort, their magazines, and houses entire, which Sir Thomas Gates, by some happy chance, had preserved from being set on fire at the time of their departure. A society so feeble and disordered in its frame required a tender and skilful

^d A minute and curious account of the shipwreck of Gates and Summers, and of their adventures in Bermudas, was composed by Strachy, a gentleman who accompanied them, and was published by Purchas, iv. 1734.

hand to cherish it, and restore its vigour. This it found in Lord Delaware: he searched into the causes of their misfortunes, as far as he could discover them, amidst the violence of their mutual accusations; but instead of exerting his power in punishing crimes that were past, he employed his prudence in healing their dissensions, and in guarding against a repetition of the same fatal errors. By unwearied assiduity, by the respect due to an amiable and beneficent character, by knowing how to mingle severity with indulgence, and when to assume the dignity of his office, as well as when to display the gentleness natural to his own temper, he gradually reconciled men corrupted by anarchy to subordination and discipline, he turned the attention of the idle and profligate to industry, and taught the Indians again to reverence and dread the English name. Under such an administration, the colony began once more to assume a promising appearance; when unhappily for it, a complication of diseases brought on by the climate obliged Lord Delaware to quit the country* [1611, March 28]; the government of which he committed to Mr. Percy.

He was soon superseded by the arrival of Sir Thomas Dale [May 10]; in whom the company had vested more absolute authority than in any of predecessors, empowering him to rule by martial law; a short code of which, founded on the practice of the armies in the Low Countries, the most rigid military school at that time in Europe, they sent out with him. This system of government is so violent and arbitrary, that even the Spa-

* Stith, p. 117. Purchas, iv. 1764.

niards themselves had not ventured to introduce it into their settlements; for among them, as soon as a plantation began, and the arts of peace succeeded to the operations of war, the jurisdiction of the civil magistrate was uniformly established. But however unconstitutional or oppressive this may appear, it was adopted by the advice of Sir Francis Bacon, the most enlightened philosopher, and one of the most eminent lawyers of the age^f. The company, well acquainted with the inefficacy of every method which they had hitherto employed for restraining the unruly mutinous spirits which they had to govern, eagerly adopted a plan that had the sanction of such high authority to recommend it. Happily for the colony, Sir Thomas Dale, who was entrusted with this dangerous power, exercised it with prudence and moderation. By the vigour which the summary mode of military punishment gave to his administration, he introduced into the colony more perfect order than had ever been established there; and at the same time he tempered its vigour with so much discretion, that no alarm seems to have been given by this formidable innovation^g.

The regular form which the colony now began to assume, induced the King to issue a new charter for the encouragement of the adventurers [1612, March 12], by which he not only confirmed all their former privileges, and prolonged the term of exemption from payment of duties on the commodities exported by them, but granted them more extensive property, as well as more ample jurisdiction. All the islands lying

^f Bacon, Essay on Plantations, p. 3.

^g Stith, p. 122.
within

within three hundred leagues of the coast were annexed to the Province of Virginia. In consequence of this, the company took possession of Bermudas, and the other small isles discovered by Gates and Summers; and at the same time prepared to send out a considerable reinforcement to the colony at James-Town. The expence of those extraordinary efforts was defrayed by the profits of a lottery, which amounted nearly to thirty thousand pounds. This expedient, they were authorized to employ by their new charter^a; and it is remarkable, as the first instance, in the English history, of any public countenance given to this pernicious seducing mode of levying money. But the House of Commons, which towards the close of this reign began to observe every measure of government with jealous attention, having remonstrated against the institution as unconstitutional and impolitic, James recalled the licence under the sanction of which it had been established^b.

By the severe discipline of martial law, the activity of the colonists was forced into a proper direction, and exerted itself in useful industry. This, aided by a fertile soil and favourable climate, soon enabled them to raise such a large stock of provisions, that they were no longer obliged to trust for subsistence to the precarious supplies which they obtained or extorted from the Indians. In proportion as the English became more independent, the natives courted their friendship upon more equal terms. The happy effects of this were quickly felt. Sir

^a Stith, p. 191. Appendix, 23, &c.

^b Chalmers' Annals, i. 32.

Thomas Dale concluded a treaty with one of their most powerful and warlike tribes, situated on the River Chickahominy, in which they consented to acknowledge themselves subjects of the King of Great Britain, to assume henceforth the name of Englishmen, to send a body of their warriors to the assistance of the English, as often as they took the field against any enemy, and to deposit annually a stipulated quantity of Indian corn in the store-houses of the colony^k. An event, which the early historians of Virginia relate with peculiar satisfaction, prepared the way for this union. Pocahuntas, the favourite daughter of the great Chief Powhatan, to whose intercession Captain Smith was indebted for his life, persevered in her partial attachment to the English; and as she frequently visited their settlements, where she was always received with respectful hospitality, her admiration of their arts and manners continued to increase. During this intercourse, her beauty, which is represented as far superior to that of her countrywomen, made such impression on the heart of Mr. Rolfe, a young man of rank in the colony, that he warmly solicited her to accept of him as a husband. Where manners are simple, courtship is not tedious. Neither artifice prevents, nor ceremony forbids the heart from declaring its sentiments. Pocahuntas readily gave her consent; Dale encouraged the alliance, and Powhatan did not disapprove it. The marriage was celebrated with extraordinary pomp; and from that period a friendly correspondence subsisted between the

^k Hamer Solida Narratio, ap. de Bry, Pars x. p. 33. Stith, p. 130.

colony and all the tribes subject to Powhatan, or that stood in awe of his power. Rolfe and his princess, (for by that name the writers of the last age always distinguish her,) set out for England, where she was received by James and his Queen with the respect suited to her birth. Being carefully instructed in the principles of the Christian faith, she was publicly baptized, but died a few years after, on her return to America, leaving one son; from whom are sprung some of the most respectable families in Virginia, who boast of their descent from the race of the ancient rulers of their country¹. But notwithstanding the visible good effects of that alliance, none of Rolfe's countrymen seem to have imitated the example which he set them, of intermarrying with the natives. Of all the Europeans who have settled in America, the English have availed themselves least of this obvious method of conciliating the affection of its original inhabitants; and, either from the shyness conspicuous in their national character, or from the want of that pliant facility of manners which accommodates itself to every situation, they have been more averse than the French and Portuguese, or even the Spaniards, from incorporating with the native Americans. The Indians, courting such an union, offered their daughters in marriage to their new guests: and when they did not accept of the proffered alliance, they naturally imputed it to pride and to their contempt of them as an inferior order of beings^m.

¹ Hamer Solida Narratio, ap. de Bry, Pars x. p. 23. Smith, p. 129. 146. Smith's Travels, p. 113. 121.

^m Beverley's Hist. of Virg. p. 25.

During

During the interval of tranquillity procured by the alliance with Powhatan, an important change was made in the state of the colony. Hitherto no right of private property in land had been established. The fields that were cleared had been cultivated by the joint labour of the colonists; their product was carried to the common store-houses, and distributed weekly to every family, according to its number and exigencies. A society, destitute of the first advantage resulting from social union, was not formed to prosper. Industry, when not excited by the idea of property in what was acquired by its own efforts, made no vigorous exertion. The head had no inducement to contrive, nor the hand to labour. The idle and improvident trusted entirely to what was issued from the common store; the assiduity even of the sober and attentive relaxed, when they perceived that others were to reap the fruit of their toil; and it was computed, that the united industry of the colony did not accomplish as much work in a week as might have been performed in a day, if each individual had laboured on his own account. In order to remedy this, Sir Thomas Dale divided a considerable portion of the land into small lots, and granted one of these to each individual in full property. From the moment that industry had the certain prospect of a recompence, it advanced with rapid progress. The articles of primary necessity were cultivated with so much attention as secured the means of subsistence; and such schemes of improvement were formed as prepared the way for the introduction of opulence into the colonyⁿ.

ⁿ Smith's Travels, p. 114. Stith, p. 131.

The industrious spirit, which began to rise among the planters, was soon directed towards a new object; and they applied to it for some time with such inconsiderate ardour as was productive of fatal consequences. The culture of tobacco, which has since become the staple of Virginia and the source of its prosperity, was introduced about this time into the colony [1616]. As the taste for that weed continued to increase in England, notwithstanding the zealous declamations of James against it, the tobacco imported from Virginia came to a ready market; and though it was so much inferior in quality or in estimation to that raised by the Spaniards in the West Indian islands, that a pound of the latter sold for eighteen shillings, and of the former for no more than three shillings, it yielded a considerable profit. Allured by the prospect of such a certain and quick return, every other species of industry was neglected. The land which ought to have been reserved for raising provisions, and even the streets of James-Town, were planted with tobacco. Various regulations were framed to restrain this ill-directed activity. But from eagerness for present gain, the planters disregarded every admonition. The means of subsistence became so scanty as forced them to renew their demands upon the Indians, who, seeing no end of those exactions, their antipathy to the English name revived with additional rancour, and they began to form schemes of vengeance, with the secrecy and silence peculiar to Americans^o.

^o Stith, p. 140. 147. 164. 168. Smith, p. 140. Purchas, iv. 1787.

Meanwhile the colony, notwithstanding this error in its operations, and the cloud that was gathering over its head, continued to wear an aspect of prosperity. Its numbers increased by successive migrations; the quantity of tobacco exported became every year more considerable, and several of the planters were not only in an easy situation, but advancing fast to opulence^p; and by two events, which happened nearly at the same time, both population and industry were greatly promoted. As few women had hitherto ventured to encounter the hardships which were unavoidable in an unknown and uncultivated country, most of the colonists, constrained to live single, considered themselves as no more than sojourners in a land to which they were not attached by the tender ties of a family and children. In order to induce them to settle there, the company took advantage of the apparent tranquillity in the country, to send out a considerable number of young women, of humble birth, indeed, but of unexceptionable character, and encouraged the planters, by premiums and immunities, to marry them^q. These new companions were received with such fondness, and many of them so comfortably established, as invited others to follow their example, and by degrees thoughtless adventurers, assuming the sentiments of virtuous citizens and of provident fathers of families, became solicitous about the prosperity of a country, which they now considered as their own. As the colonists began to form more extensive plans of industry, they were unexpectedly furnished with means of exe-

^p Smith, p. 139.^q Stith, p. 166. 197.

cuting them with greater facility. A Dutch ship from the Coast of Guinea, having sailed up James-River, sold a part of her cargo of negroes to the planters'; and as that hardy race was found more capable of enduring fatigue under a sultry climate than Europeans, their number has been increased by continual importation; their aid seems now to be essential to the existence of the colony, and the greater part of field labour in Virginia is performed by servile hands.

But as the condition of the colony improved, the spirit of its members became more independent. To Englishmen the summary and severe decisions of martial law, however tempered by the mildness of their governors, appeared intolerably oppressive; and they longed to recover the privileges to which they had been accustomed under the liberal form of government in their native country. In compliance with this spirit, Sir George Yeardly, in the year 1619 [June], called the first general assembly that was ever held in Virginia; and the numbers of the people were now so increased, and their settlements so dispersed, that eleven corporations appeared by their representatives in this convention, where they were permitted to assume legislative power, and to exercise the noblest function of free men. The laws enacted in it seem neither to have been many, nor of great importance; but the meeting was highly acceptable to the people, as they now beheld among themselves an image of the English constitution, which they revered as the most perfect model of free government. In order to render this resemblance more com-

' Beverley, p. 37.

plete, and the rights of the planters more certain, the company issued a charter or ordinance [July 24], which gave a legal and permanent form to the government of the colony. The supreme legislative authority in Virginia, in imitation of that in Great Britain, was divided and lodged partly in the governor, who held the place of the sovereign; partly in a council of state named by the company, which possessed some of the distinctions, and exercised some of the functions belonging to the peerage; partly in a general council or assembly composed of the representatives of the people, in which were vested powers and privileges similar to those of the House of Commons. In both these councils all questions were to be determined by the majority of voices, and a negative was reserved to the governor; but no law or ordinance, though approved of by all the three members of the legislature, was to be of force, until it was ratified in England by a general court of the company, and returned under its seal^s. Thus the constitution of the colony was fixed, and the members of it are henceforth to be considered, not merely as servants of a commercial company, dependant on the will and orders of their superior, but as free men and citizens.

The natural effect of that happy change in their condition was an increase of their industry. The product of tobacco in Virginia was now equal, not only to the consumption of it in Great Britain^t, but could furnish some quantity for

^s Stith, Appendix, p. 32, &c.

^t It is a matter of some curiosity to trace the progress of the consumption of this unnecessary commodity. The use of tobacco

for a foreign market. The company opened a trade for it with Holland, and established warehouses in Middleburgh and Flushing. James, and his privy council, alarmed at seeing the commerce of a commodity, for which the demand was daily increasing, turned into a channel that tended to the diminution of the revenue, by depriving it of a considerable duty imposed on the importation of tobacco, interposed with vigour to check this innovation. Some expedient was found, by which the matter was adjusted for the present ; but it is remarkable as the first instance of a difference in sentiment between the parent state and the colony, concerning their respective rights. The former concluded, that the trade of the colony should be confined to England, and all its productions be landed there. The latter claimed, not only the general privilege of Englishmen to carry their commodities to the best market, but pleaded the particular concessions in their charter, by which an unlimited freedom of commerce seemed to be granted to them^u. The time for a more full discussion of this important question was not yet arrived.

tobacco seems to have been first introduced into England about the year 1586. Possibly a few sea-faring persons may have acquired a relish for it by their intercourse with the Spaniards previous to that period ; but the use of it cannot be denominated a national habit sooner than the time I have mentioned. Upon an average of the seven years immediately preceding the year 1622, the whole import of tobacco into England amounted to a hundred and forty-two thousand and eighty-five pounds weight. Stith, p. 246. From this it appears, that the taste had spread with a rapidity which is remarkable. But how inconsiderable is that quantity to what is now consumed in Great Britain !

^u Stith, p. 200, &c.

But while the colony continued to increase so fast, that settlements were scattered, not only along the banks of James and York Rivers, but began to extend to the Rapahannock, and even to the Potowmack, the English, relying on their own numbers and deceived by this appearance of prosperity, lived in full security. They neither attended to the movements of the Indians, nor suspected their machinations, and though surrounded by a people whom they might have known from experience to be both artful and vindictive, they neglected every precaution for their own safety that was requisite in such a situation. Like the peaceful inhabitants of a society completely established, they were no longer soldiers but citizens, and were so intent on what was subservient to the comfort or embellishment of civil life, that every martial exercise began to be laid aside as unnecessary. The Indians, whom they commonly employed as hunters, were furnished with fire-arms, and taught to use them with dexterity. They were permitted to frequent the habitations of the English at all hours, and received as innocent visitants whom there was no reason to dread. This inconsiderate security enabled the Indians to prepare for the execution of that plan of vengeance, which they meditated with all the deliberate forethought which is agreeable to their temper. Nor did they want a leader capable of conducting their schemes with address. On the death of Powhatan, in the year 1618, Opechancanough succeeded him, not only as wirowanee or chief of his own tribe, but in that extensive influence over all the Indian nations of

Virginia, which induced the English writers to distinguish them by the name of Emperor. According to the Indian tradition, he was not a native of Virginia, but came from a distant country to the south-west, possibly from some province of the Mexican Empire*. But as he was conspicuous for all the qualities of highest estimation among savages, a fearless courage, great strength and agility of body, and crafty policy, he quickly rose to eminence and power. Soon after his elevation to the supreme command, a general massacre of the English seems to have been resolved upon; and during four years, the means of perpetrating it with the greatest facility and success were concerted with amazing secrecy. All the tribes contiguous to the English settlements were successively gained, except those on the Eastern shore, from whom, on account of their peculiar attachment to their new neighbours, every circumstance that might discover what they intended was carefully concealed. To each tribe its station was allotted, and the part it was to act prescribed. On the morning of the day consecrated to vengeance [March 22], each was at the place of rendezvous appointed, while the English were so little aware of the impending destruction, that they received with unsuspecting hospitality, several persons sent by Opechancanough, under pretext of delivering presents of venison and fruits, but in reality to observe their motions. Finding them perfectly secure, at mid-day, the moment that was previously fixed for this deed of horror, the Indians rushed at once upon them in all their different set-

* Beveley, p. 51.

tlements, and murdered men, women, and children, with undistinguishing rage, and that rancorous cruelty with which savages treat their enemies. In one hour, nearly a fourth part of the whole colony was cut off, almost without knowing by whose hands they fell. The slaughter would have been universal, if compassion, or a sense of duty, had not moved a converted Indian, to whom the secret was communicated the night before the massacre, to reveal it to his master in such time as to save James-Town, and some adjacent settlements; and if the English, in other districts, had not run to their arms with resolution prompted by despair, and defended themselves so bravely as to repulse their assailants, who, in the execution of their plan, did not discover courage equal to the sagacity and art with which they had concerted it ^v.

But though the blow was thus prevented from descending with its full effect, it proved very grievous to an infant colony. In some settlements not a single Englishman escaped. Many persons of prime note in the colony, and among these several members of the council, were slain. The survivors, overwhelmed with grief, astonishment, and terror, abandoned all their remote settlements, and, crowding together for safety to James-Town, did not occupy a territory of greater extent than had been planted soon after the arrival of their countrymen in Virginia. Confined within those narrow boundaries, they were less intent on schemes of industry than on thoughts of revenge. Every man took arms. A bloody war against the In-

^v Stith, p. 208, &c. Purchas, iv. 1788, &c.

dians commenced; and, bent on exterminating the whole race, neither old nor young were spared. The conduct of the Spaniards in the Southern regions of America was openly proposed as the most proper model to imitate²; and, regardless like them of those principles of faith, honour, and humanity, which regulate hostility among civilized nations and set bounds to its rage, the English deemed every thing allowable that tended to accomplish their design. They hunted the Indians like wild beasts, rather than enemies; and as the pursuit of them to their places of retreat in the woods, which covered their country, was both difficult and dangerous, they endeavoured to allure them from their inaccessible fastnesses, by offers of peace and promises of oblivion, made with such an artful appearance of sincerity as deceived their crafty leader, and induced them to return to their former settlements, and resume their usual peaceful occupations [1623]. The behaviour of the two people seemed now to be perfectly reversed. The Indians, like men acquainted with the principles of integrity and good faith, on which the intercourse between nations is founded, confided in the reconciliation, and lived in absolute security without suspicion of danger; while the English, with perfidious craft, were preparing to imitate savages in their revenge and cruelty. On the approach of harvest, when they knew an hostile attack would be most formidable and fatal, they fell suddenly upon all the Indian plantations, murdered every person on whom they could lay hold,

² Suth, p. 233.

and drove the rest to the woods, where so many perished with hunger, that some of the tribes nearest to the English were totally extirpated. This atrocious deed, which the perpetrators laboured to represent as a necessary act of retaliation, was followed by some happy effects. It delivered the colony so entirely from any dread of the Indians, that its settlements began again to extend, and its industry to revive.

But unfortunately at this juncture the state of the company in England, in which the property of Virginia and the government of the colony settled there were vested, prevented it from seconding the efforts of the planters, by such a reinforcement of men, and such a supply of necessaries, as were requisite to replace what they had lost. The company was originally composed of many adventurers, and increased so fast by the junction of new members, allured by the prospect of gain, or the desire of promoting a scheme of public utility, that its general courts formed a numerous assembly^a. The operation of every political principle and passion, that spread through the kingdom, was felt in those popular meetings, and influenced their decisions. As towards the close of James's reign more just and enlarged sentiments with respect to constitutional liberty were diffused among the people, they came to understand their rights better, and to assert them with greater boldness; a distinction formerly little known, but now familiar in English policy, began to be established between the court and the country parties, and the leaders of each endeavoured to de-

^a Stith, p. 272. 276.

rive power and consequence from every quarter. Both exerted themselves with emulation, in order to obtain the direction of a body so numerous and respectable as the company of Virginian adventurers. In consequence of this, business had been conducted in every general court for some years, not with the temperate spirit of merchants deliberating concerning their mutual interest, but with the animosity and violence natural to numerous assemblies, by which rival factions contend for superiority ^b.

As the king did not often assemble the great council of the nation in parliament, the general courts of the company became a theatre, on which popular orators displayed their talents; the proclamations of the crown, and acts of the privy council, with respect to the commerce and police of the colony, were canvassed there with freedom, and censured with severity, ill-suited to the lofty ideas which James entertained of his own wisdom, and the extent of his prerogative. In order to check this growing spirit of discussion, the ministers employed all their address and influence to gain as many members of the company as might give them the direction of their deliberations. But so unsuccessful were they in this attempt, that every measure proposed by them was reprobated by a vast majority, and sometimes without any reason, but because they were the proposers of it. James, little favourable to the power of any popular assembly, and weary of contending with one over which he had laboured in vain to obtain an ascendant, began to entertain thoughts of dissolving the company,

^b Stith, p. 229, &c. Chalmers, p. 59.

and of new-modelling its constitution. Pretexts, neither unplaufible, nor destitute of some foundation, feemed to juftify this meafure. The flow progrefs of the colony, the large fums of money expended, and great number of men who had perished in attempting to plant it, the late maf-facre by the Indians, and every difaster that had befallen the Englifh from their firft migration to America, were imputed folely to the inability of a numerous company to conduct an enterprife fo complex and arduous. The nation felt fenfibly its difappointment in a fcheme in which it had engaged with fanguine expectations of advantage, and wifhed impatiently for fuch an impartial scrutiny into former proceedings as might fuggelt more falutary meafures in the future adminiftration of the colony. The prefent ftate of its affairs, as well as the wifhes of the people, feemed to call for the interpoftion of the crown; and James, eager to difplay the fuperiority of his royal wifdom, in correcting thofe errors into which the company had been betrayed by inexperience in the arts of government, boldly undertook the work of reformation [1623, May 9]. Without regarding the rights conveyed to the company by their charter, and without the formality of any judicial proceeding for annulling it, he, by virtue of his prerogative, iffued a commiffion, empowering fome of the judges, and other perfons of note, to examine into all the tranfactions of the company from its firft eftablifhment, and to lay the refult of their inquiries, together with their opinion concerning the moft effectual means of rendering the colony more profper-

prosperous^c, before the privy council. At the same time, by a strain of authority still higher, he ordered all the records and papers of the company to be seized, and two of its principal officers to be arrested. Violent and arbitrary as these acts of authority may now appear, the commissioners carried on their inquiry without any obstruction but what arose from some feeble and ineffectual remonstrances of the company. The commissioners, though they conducted their scrutiny with much activity and vigour^d, did not communicate any of their proceedings to the company; but their report, with respect to its operations, seems to have been very unfavourable, as the king, in consequence of it, signified to the company his intention of vesting the supreme government of the company in a governor and twelve assistants, to be resident in England, and the executive power in a council of twelve, which should reside in Virginia [Oct. 8]. The governor and assistants were to be originally appointed by the king. Future vacancies were to be supplied by the governor and his assistants, but their nomination was not to take effect until it should be ratified by the privy council. The twelve counsellors in Virginia were to be chosen by the governor and assistants; and this choice was likewise subjected to the review of the privy council. With an intention to quiet the minds of the colonists, it was declared, that private property should be deemed sacred; and for the more effectual security of it, all grants of lands from the former company were to be confirmed

^c Stith, p. 288.^d Smith's Travels, p. 165, &c.

by the new one. In order to facilitate the execution of this plan, the king required the company instantly to surrender its charter into his hands^e.

But here James and his ministers encountered a spirit, of which they seem not to have been aware. They found the members of the company unwilling tamely to relinquish rights of franchises conveyed to them with such legal formality, that upon faith in their validity they had expended considerable sums^f; and still more averse to the abolition of a popular form of government, in which every proprietor had a voice, in order to subject a colony, in which they were deeply interested, to the dominion of a small junto absolutely dependent on the crown. Neither promises nor threats could induce them to depart from these sentiments; and in a general court [Oct. 20] the king's proposal was almost unanimously rejected, and a resolution taken to defend to the utmost their chartered rights, if these should be called in question in any court of justice. James, highly offended at their presumption in daring to oppose his will, directed [Nov. 10] a writ of *quo warranto* to be issued against the company, that the validity of its charter might be tried in the Court of King's Bench; and in order to aggravate the charge by collecting additional proofs of mal-administration, he appointed some persons, in whom he could confide, to repair to Virginia to inspect the state of the colony, and inquire into the conduct of the company, and of its officers there.

The law-suit in the King's Bench did not hang long in suspense. It terminated, as was

^e Stith, p. 293, &c.

^f Chalmers, p. 61.

usual in that reign, in a decision perfectly consonant to the wishes of the monarch. The charter was forfeited, [June 1624], the company was dissolved, and all the rights and privileges conferred upon it returned to the king, from whom they flowed.

Some writers, particularly Stith, the most intelligent and best informed historian of Virginia, mention the dissolution of the company as a most disastrous event to the colony. Animated with liberal sentiments, imbibed in an age when the principles of liberty were more fully unfolded than under the reign of James, they viewed his violent and arbitrary proceedings on this occasion with such indignation, that their abhorrence of the means which he employed to accomplish his design seems to have rendered them incapable of contemplating its effects with discernment and candour. There is not perhaps any mode of governing an infant colony less friendly to its liberty, than the dominion of an exclusive corporation, possessed of all the powers which James had conferred upon the company of adventurers in Virginia. During several years the colonists can hardly be considered in any other light than as servants to the company, nourished out of its stores, bound implicitly to obey its orders, and subjected to the most rigorous of all forms of government, that of martial law. Even after the native spirit of Englishmen began to rouse under oppression, and had extorted from their superiors the right of enacting laws for the government of that community of which they were members, as no act, though approved of by all the branches of the provincial legislature, was held to be of

* Rymer, vol. xvii. p. 618, &c. Chalmers, p. 62.

legal force, until it was ratified by a general court in England, the company still retained the paramount authority in its own hands. Nor was the power of the company more favourable to the prosperity of the colony, than to its freedom. A numerous body of merchants, as long as its operations are purely commercial, may carry them on with discernment and success. But the mercantile spirit seems ill-adapted to conduct an enlarged and liberal plan of civil policy, and colonies have seldom grown up to maturity and vigour under its narrow and interested regulations. To the unavoidable defects in administration which this occasioned, were added errors arising from inexperience. The English merchants of that age had not those extensive views which a general commerce opens to such as have the direction of it. When they first began to venture out of the beaten track, they groped their way with timidity and hesitation. Unacquainted with the climate and soil of America, and ignorant of the productions best suited to them, they seem to have had no settled plan of improvement, and their schemes were continually varying. Their system of government was equally fluctuating. In the course of eighteen years ten different persons presided over the province as chief governors. No wonder that under such administration all the efforts to give vigour and stability to the colony should prove abortive, or produce only slender effects. These efforts, however, when estimated according to the ideas of that age, either with respect to commerce or to policy, were very considerable, and conducted with astonishing perseverance.

Above an hundred and fifty thousand pounds were expended in this first attempt to plant an English colony in America^h; and more than nine thousand persons were sent out from the mother country to people this new settlement. At the dissolution of the company, the nation, in return for this waste of treasure and of people, did not receive from Virginia an annual importation of commodities exceeding twenty thousand pounds in value; and the colony was so far from having added strength to the state by an increase of population, that, in the year one thousand six hundred and twenty four, scarcely two thousand persons survivedⁱ, a wretched remnant of the numerous emigrants who had flocked thither, with sanguine expectations of a very different fate.

The company, like all unprosperous societies, fell unpitied. The violent hand with which prerogative had invaded its rights was forgotten, and new prospects of success opened, under a form of government exempt from all the defects to which past disasters were imputed. The king and the nation concurred with equal ardour in resolving to encourage the colony. Soon after the final judgment in the Court of King's Bench against the company, James appointed a council of twelve persons to take the temporary direction of affairs in Virginia [Aug. 26], that he might have leisure to frame with deliberate consideration proper regulations for the permanent government of the colony^k. Pleased with such an opportunity of exercising his talents as a legislator, he began to turn his attention towards

^h Smith's Travels, p. 42. 67.
p. 69.

ⁱ Chalmers' Annals,

^k Rymer, xvii. 618, &c.

the subject; but death prevented him from completing his plan.

Charles I. on his accession to the throne [1625, Mar. 27], adopted all his father's maxims with respect to the colony in Virginia. He declared it to be a part of the empire annexed to the crown, and immediately subordinate to its jurisdiction: he conferred the title of Governor on Sir George Yardely, and appointed him, in conjunction with a council of twelve, and a secretary, to exercise supreme authority there, and enjoined them to conform in every point to such instructions as from time to time they might receive from him¹. From the tenor of the king's commission, as well as from the known spirit of his policy, it is apparent, that he intended to vest every power of government, both legislative and executive, in the governor and council, without recourse to the representatives of the people, as possessing a right to enact laws for the community, or to impose taxes upon it. Yardely and his council, who seem to have been fit instruments for carrying this system of arbitrary rule into execution, did not fail to put such a construction on the words of their commission as was most favourable to their own jurisdiction. During a great part of Charles's reign, Virginia knew no other law than the will of the sovereign. Statutes were published, and taxes imposed, without once calling the representatives of the people to authorize them by their sanction. At the same time that the colonists were bereaved of political rights, which they deemed essential to freemen and citizens, their private property was violently invaded. A proclama-

¹ Rymer, xviii. 72. 311.

tion was issued, by which, under pretexts equally absurd and frivolous, they were prohibited from selling tobacco to any person but certain commissioners appointed by the king to purchase it on his account^m; and they had the cruel mortification to behold the sovereign, who should have afforded them protection, engross all the profits of their industry, by seizing the only valuable commodity which they had to vend, and retaining the monopoly of it in his own hands. While the staple of the colony in Virginia sunk in value under the oppression and restraints of monopoly, property in land was rendered insecure by various grants of it, which Charles inconsiderately bestowed upon his favourites. These were not only of such exorbitant extent as to be unfavourable to the progress of cultivation; but from inattention, or imperfect acquaintance with the geography of the country, their boundaries were so inaccurately defined, that large tracts already occupied and planted were often included in them.

The murmurs and complaints which such a system of administration excited, were augmented by the rigour with which Sir John Harvey, who succeeded Yardely in the government of the colonyⁿ, enforced every act of power. [1627] Rapacious, unfeeling, and haughty, he added insolence to oppression, and neither regarded the sentiments, nor listened to the remonstrances of the people under his command. The colonists, far from the seat of government, and overawed by authority derived from a royal commission, submitted long to his tyranny and exactions. Their patience was at last exhausted, and in a transport of popular rage and indigna-

^m Rymer, xviii 19.

ⁿ Ibid. p 980.

tion, they seized their governor, and sent him a prisoner to England, accompanied by two of their number, whom they deputed to prefer their accusations against him to the king. But this attempt to redress their own wrongs, by a proceeding so summary and violent as is hardly consistent with any idea of regular government, and can be justified only in cases of such urgent necessity as rarely occur in civil society, was altogether repugnant to every notion which Charles entertained with respect to the obedience due by subjects to their sovereign. To him the conduct of the colonists appeared to be not only an usurpation of his right to judge and to punish one of his own officers, but an open and audacious act of rebellion against his authority. Without deigning to admit their deputies into his presence, or to hear one article of their charge against Harvey, the king instantly sent him back to his former station, with an ample renewal of all the powers belonging to it. But though Charles deemed this vigorous step necessary in order to assert his own authority, and to testify his displeasure with those who had presumed to offer such an insult to it, he seems to have been so sensible of the grievances under which the colonists groaned, and of the chief source from which they flowed, that soon after [1639] he not only removed a governor so justly odious to them, but named as a successor Sir William Berkeley, a person far superior to Harvey in rank and abilities, and still more distinguished by possessing all the popular virtues to which the other was a stranger^o.

^o Beverley's Hist. of Virg. p. 50. Chalmers' Annals, i. 118, &c.

Under his government the colony in Virginia remained, with some short intervals of interruption, almost forty years, and to his mild and prudent administration its increase and prosperity is in a great measure to be ascribed. It was indebted, however, to the king himself for such a reform of its constitution and policy, as gave a different aspect to the colony, and animated all its operations with new spirit. Though the tenor of Sir William Berkeley's commission was the same with that of his predecessor, he received instructions under the great seal, by which he was empowered to declare, that in all its concerns, civil as well as ecclesiastical, the colony was to be governed according to the laws of England: he was directed to issue writs for electing representatives of the people, who, in conjunction with the governor and council, were to form a general assembly, and to possess supreme legislative authority in the community; he was ordered to establish courts of justice, in which all questions, whether civil or criminal, were to be decided agreeably to the forms of judicial procedure in the mother country. It is not easy to discover what were the motives which induced a monarch tenacious in adhering to any opinion or system which he had once adopted, jealous to excess of his own rights, and adverse on every occasion to any extension of the privileges claimed by his people, to relinquish his original plan of administration in the colony, and to grant such immunities to his subjects settled there. From the historians of Virginia, no less superficial than ill-informed, no light can be derived with respect to this point. It is most probable, that dread of the spirit then rising in
Great

Great Britain extorted from Charles concessions so favourable to Virginia. After an intermission of almost twelve years, the state of his affairs compelled him to have recourse to the great council of the nation. There his subjects would find a jurisdiction independant of the crown, and able to control its authority. There they hoped for legal redress of all their grievances. As the colonists in Virginia had applied for relief to a former parliament, it might be expected with certainty, that they would lay their case before the first meeting of an assembly, in which they were secure of a favourable audience. Charles knew, that if the spirit of his administration in Virginia were to be tried by the maxims of the English constitution, it must be severely reprehended. He was aware that many measures of greater moment in his government would be brought under a strict review in parliament; and unwilling to give mal-contents the advantage of adding a charge of oppression in the remote parts of his dominions to a catalogue of domestic grievances, he artfully endeavoured to take the merit of having granted voluntarily to his people in Virginia such privileges as he foresaw would be extorted from him.

But though Charles established the internal government of Virginia on a model similar to that of the English constitution, and conferred on his subjects there all the rights of freemen and citizens, he was extremely solicitous to maintain its connection with the parent state. With this view he instructed Sir William Berkeley strictly to prohibit any commerce of the colony with foreign nations; and in order more certainly to secure exclusive possession of all the advantages

advantages arising from the sale of its productions, he was required to take a bond from the master of each vessel that sailed from Virginia, to land his cargo in some part of the king's dominions in Europe^p. Even under this restraint, such is the kindly influence of free government on society, the colony advanced so rapidly in industry and population, that at the beginning of the civil war, the English settled in it exceeded twenty thousand^q.

Gratitude towards a monarch, from whose hands they had received immunities which they had long wished, but hardly expected to enjoy, the influence and example of a popular governor, passionately devoted to the interests of his master, concurred in preserving inviolated loyalty among the colonists. Even after monarchy was abolished, after one king had been beheaded, and another driven into exile, the authority of the crown continued to be acknowledged and revered in Virginia. [1650] Irritated at this open defiance of its power, the parliament issued an ordinance, declaring, that as the settlement in Virginia had been made at the cost and by the people of England, it ought to be subordinate to and dependant upon the English commonwealth, and subject to such laws and regulations as are or shall be made in parliament: that, instead of this dutiful submission, the colonists had disclaimed the authority of the state, and audaciously rebelled against it; that on this account they were denounced notorious traitors, and not only all vessels belonging to natives of England, but those of foreign nations, were

^p Chalmers' Annals, p. 219. 232.

^q Ibid. p. 125.

prohibited to enter their ports, or to carry on any commerce with them.

It was not the mode of that age to wage a war of words alone. The efforts of an high-spirited government in asserting its own dignity were prompt and vigorous. A powerful squadron, with a considerable body of land forces, was dispatched to reduce the Virginians to obedience. After compelling the colonies in Barbadoes and the other islands to submit to the commonwealth, the squadron entered the Bay of Chesapeake [1651]. Berkeley, with more courage than prudence, took arms to oppose this formidable armament; but he could not long maintain such an unequal contest. His gallant resistance, however, procured favourable terms to the people under his government. A general indemnity for all past offences was granted; they acknowledged the authority of the commonwealth, and were admitted to a participation of all the rights enjoyed by citizens^r. Berkeley, firm to his principles of loyalty, disdained to make any stipulation for himself; and choosing to pass his days far removed from the seat of a government which he detested, continued to reside in Virginia as a private man, beloved and respected by all over whom he had formerly presided.

Not satisfied with taking measures to subject the colonies, the commonwealth turned its attention towards the most effectual mode of retaining them in dependance on the parent state, and of securing to it the benefit of their increasing commerce. With this view the parliament

^r Thurlow's State Papers, i. 197. Chalmers' Annals, p. 122. Beverley's Hist. p. 53.

framed two laws [1651], one of which expressly prohibited all mercantile intercourse between the colonies and foreign states, and the other ordained, that no production of Asia, Africa, or America, should be imported into the dominions of the commonwealth, but in vessels belonging to English owners, or to the people of the colonies settled there, and navigated by an English commander*, and by crews of which the greater part must be Englishmen. But while the wisdom of the commonwealth prescribed the channel in which the trade of the colonies was to be carried on, it was solicitous to encourage the cultivation of the staple commodity of Virginia by an act of parliament [1652], which gave legal force to all the injunctions of James and Charles against planting tobacco in England†.

Under governors appointed by the commonwealth, or by Cromwell, when he usurped the supreme power, Virginia remained almost nine years in perfect tranquillity. During that period, many adherents to the royal party, and among these some gentlemen of good families, in order to avoid danger and oppression, to which they were exposed in England, or in hopes of repairing their ruined fortunes, resorted thither. Warmly attached to the cause for which they had fought and suffered, and animated with all the passions natural to men recently engaged in a fierce and long protracted civil war, they, by their intercourse with the colonists, confirmed them in principles of loyalty, and added to their impatience and indignation under the restraints imposed on their commerce

* Scobel's Acts, p. 132. 176.

† Ibid, p. 187.

by their new masters. On the death of Mathews, the last governor named by Cromwell, the sentiments and inclination of the people, no longer under the control of authority, burst out with violence. They forced Sir William Berkeley to quit his retirement; they unanimously elected him governor of the colony: and as he refused to act under an usurped authority, they boldly erected the royal standard, and, acknowledging Charles II. to be their lawful sovereign, proclaimed him with all his titles; and the Virginians long boasted, that as they were the last of the king's subjects who renounced their allegiance, they were the first who returned to their duty^u.

Happily for the people of Virginia, a revolution in England, no less sudden and unexpected, seated Charles on the throne of his ancestors, and saved them from the severe chastisement, to which their premature declaration in his favour must have exposed them. On receiving the first account of this event, the joy and exultation of the colony were universal and unbounded. These, however, were not of long continuance. Gracious, but unproductive professions of esteem and good-will were the only return made by Charles to loyalty and services, which in their own estimation were so distinguished that no recompence was beyond what they might claim. If the king's neglect and ingratitude disappointed all the sanguine hopes which their vanity had founded on the merit of their past conduct, the spirit which influenced parliament in its commercial deliberations opened a prospect that alarmed them with respect to their future situa-

^u Beverley, p. 55. Chalmers, p. 124.

tion. In framing regulations for the encouragement of trade, which, during the convulsions of civil war, and amidst continual fluctuations in government, had met with such obstruction that it declined in every quarter; the House of Commons, instead of granting the colonies that relief which they expected from the restraints in their commerce imposed by the commonwealth and Cromwell, not only adopted all their ideas concerning this branch of legislation, but extended them farther. This produced the *act of navigation*, the most important and memorable of any in the statute book with respect to the history of English commerce. By it, besides several momentous articles foreign to the subject of this work, it was enacted, that no commodities should be imported into any settlement in Asia, Africa, or America, or exported from them, but in vessels of English or plantation built, whereof the master and three fourths of the mariners shall be English subjects, under pain of forfeiting ship and goods; that none but natural-born subjects, or such as have been naturalized, shall exercise the occupation of merchant or factor in any English settlement, under pain of forfeiting their goods and chattels; that no sugar, tobacco, cotton, wool, indigo, ginger, or woods used in dying, of the growth or manufacture of the colonies, shall be shipped from them to any other country but England; and in order to secure the performance of this, a sufficient bond, with one surety, shall be given, before sailing, by the owners, for a specific sum proportional to the rate of the vessel employed by them^x. The productions subjected to this re-

^x 12 Car. II. c. 18.

striction are distinguished, in the language of commerce and finance, by the name of *enumerated commodities*; and as industry in its progress furnished new articles of value, these have been successively added to the roll, and subjected to the same restraint. Soon after [1663], the act of navigation was extended, and additional restraints were imposed, by a new law, which prohibited the importation of any European commodity into the colonies, but what was laden in England in vessels navigated and manned as the act of navigation required. More effectual provision was made by this law for exacting the penalties to which the transgressors of the act of navigation were subjected; and the principles of policy, on which the various regulations contained in both statutes are founded, were openly avowed in a declaration, that as the plantations beyond seas are inhabited and peopled by subjects of England, they may be kept in a firmer dependance upon it, and rendered yet more beneficial and advantageous unto it, in the further employment and increase of English shipping and seamen, as well as in the vent of English woollen and other manufactures and commodities; and in making England a staple, not only of the commodities of those plantations, but also of the commodities of other countries and places, for the supplying of them; and it being the usage of other nations to keep the trade of their plantations to themselves. In prosecution of those favourite maxims, the English legislature proceeded a step farther. As the act of navigation had left the people of the colonies at liberty to export the enumerated commodities

from one plantation to another without paying any duty [1672], it subjected them to a tax equivalent to what was paid by the consumers of these commodities in England².

By these successive regulations, the plan of securing to England a monopoly of the commerce with its colonies, and of shutting up every other channel into which it might be diverted, was perfected and reduced into complete system. On one side of the Atlantic, these regulations have been extolled as an extraordinary effort of political sagacity, and have been considered as the great charter of national commerce, to which the present state is indebted for all its opulence and power. On the other, they have been execrated as a code of oppression, more suited to the illiberality of mercantile ideas, than to extensive views of legislative wisdom. Which of these opinions is best founded, I shall examine at large in another part of this work. But in writing the history of the English settlements in America, it was necessary to trace the progress of those restraining laws with accuracy, as in every subsequent transaction we may observe a perpetual exertion, on the part of the mother-country, to enforce and extend them; and on the part of the colonies, endeavours no less unremitting, to elude or to obstruct their operation.

Hardly was the act of navigation known in Virginia, and its effects begun to be felt, when the colony remonstrated against it as a grievance, and petitioned earnestly for relief. But the commercial ideas of Charles and his ministers coincided so perfectly with those of parliament,

² 25 Car. II. c. 7.

that, instead of listening with a favourable ear to their applications, they laboured assiduously to carry the act into strict execution. For this purpose, instructions were issued to the governor, forts were built on the banks of the principal rivers, and small vessels appointed to cruise on the coast. The Virginians, seeing no prospect of obtaining exemption from the act, set themselves to evade it, and found means, notwithstanding the vigilance with which they were watched, of carrying on a considerable clandestine trade with foreigners, particularly with the Dutch settled on Hudson's River. Emboldened by observing disaffection spread through the colony, some veteran soldiers who had served under Cromwell, and had been banished to Virginia, formed a design [1663] of rendering themselves masters of the country, and of asserting its independence on England. This rash project was discovered by one of their associates, and disconcerted by the vigorous exertions of Sir William Berkeley. But the spirit of discontent, though repressed, was not extinguished. Every day something occurred to revive and to nourish it. As it is with extreme difficulty that commerce can be turned into a new channel, tobacco, the staple of the colony, sunk prodigiously in value, when they were compelled to send it all to one market. It was some time before England could furnish them regularly full assortments of those necessary articles, without which the industry of the colony could not be carried on, or its prosperity secured. Encouraged by the symptoms of general languor and despondency, which this declining state of the colony occasioned, the Indians seated towards the heads of

the rivers ventured first to attack the remote settlements, and then to make incursions into the interior parts of the country. Unexpected as these hostilities were, from a people who during a long period had lived in friendship with the English, a measure taken by the king seems to have excited still greater terror among the most opulent people in the colony. Charles had imprudently imitated the example of his father, by granting such large tracts of land in Virginia to several of his courtiers, as tended to unsettle the distribution of property in the country, and to render the title of the most ancient planters to their estates precarious and questionable. [1676] From those various causes, which in a greater or lesser degree affected every individual in the colony, the indignation of the people became general, and was worked up to such a pitch, that nothing was wanting to precipitate them into the most desperate acts, but some leader, qualified to unite and to direct their operations^a.

Such a leader they found in Nathaniel Bacon, a colonel of militia, who, though he had been settled in Virginia only three years, had acquired, by popular manners, an insinuating address, and the consideration derived from having been regularly trained in England to the profession of law, such general esteem, that he had been admitted into the council, and was regarded as one of the most respectable persons in the colony. Bacon was ambitious, eloquent, daring, and prompted either by honest zeal to redress the public wrongs, or allured by hopes of

^a Chalmers' Annals, ch. x. 13, 14. *passim*. Beverley, p. 58, &c.

raising himself to distinction and power, he mingled with the malcontents, and by his bold harangues and confident promises of removing all their grievances, he inflamed them almost to madness. As the devastations committed by the Indians was the calamity most sensibly felt by the people, he accused the governor of having neglected the proper measures for repelling the invasions of the savages, and exhorted them to take arms in their own defence, and to exterminate that odious race. Great numbers assembled, and chose Bacon to be their general. He applied to the governor for a commission, confirming this election of the people, and offered to march instantly against the common enemy. Berkeley, accustomed by long possession of supreme command to high ideas of the respect due to his station, considered this tumultuary armament as an open insult to his authority, and suspected that, under specious appearances, Bacon concealed most dangerous designs. Unwilling, however, to give farther provocation to an incensed multitude, by a direct refusal of what they demanded, he thought it prudent to negotiate, in order to gain time; and it was not until he found all endeavours to sooth them ineffectual, that he issued a proclamation, requiring them, in the king's name, under the pain of being denounced rebels, to disperse.

But Bacon, sensible that he had now advanced so far as rendered it impossible to recede with honour or safety, instantly took the only resolution that remained in his situation. At the head of a chosen body of his followers he marched rapidly to James-Town, and surrounding the house where the governor and council were

were assembled, demanded the commission for which he had formerly applied. Berkeley, with the proud indignant spirit of a cavalier, disdain- ing the requisitions of a rebel, peremptorily re- fused to comply, and calmly presented his naked breast to the weapons which were pointed against it. The council, however, foreseeing the fatal consequences of driving an enraged multitude, in whose power they were, to the last extremi- ties of violence, prepared a commission, con- stituting Bacon general of all the forces in Vir- ginia, and by their entreaties prevailed on the governor to sign it. Bacon with his troops re- tired in triumph. Hardly was the council de- livered by his departure from the dread of pre- sent danger, when, by a transition not unusual in feeble minds, presumptuous boldness succeed- ed to excessive fear. The commission granted to Bacon was declared to be null, having been extorted by force; he was proclaimed a rebel, his followers were required to abandon his standard, and the militia ordered to arm, and to join the governor.

Enraged at conduct which he branded with the name of base and treacherous, Bacon, in- stead of continuing his march towards the In- dian country, instantly wheeled about, and ad- vanced with all his forces to James-Town. The governor, unable to resist such a numerous body, made his escape, and fled across the bay to Acomack on the Eastern shore. Some of the counsellors accompanied him thither, others re- tired to their own plantations. Upon the flight of Sir William Berkeley, and dispersion of the council, the frame of civil government in the colony seemed to be dissolved, and Bacon be-
came

came possessed of supreme and uncontrolled power. But as he was sensible that his countrymen would not long submit with patience to authority acquired and held merely by force of arms, he endeavoured to found it on a more constitutional basis, by obtaining the sanction of the people's approbation. With this view he called together the most considerable gentlemen in the colony, and having prevailed on them to bind themselves by oath to maintain his authority, and to resist every enemy that should oppose it, he from that time considered his jurisdiction as legally established.

Berkeley, meanwhile, having collected some forces, made inroads into different parts of the colony, where Bacon's authority was recognized. Several sharp conflicts happened with various success. James-Town was reduced to ashes, and the best cultivated districts in the province were laid waste, sometimes by one party, and sometimes by the other. But it was not by his own exertions that the governor hoped to terminate the contest. He had early transmitted an account of the transactions in Virginia to the king, and demanded such a body of soldiers as would enable him to quell the insurgents, whom he represented as so exasperated by the restraints imposed on their trade, that they were impatient to shake off all dependance on the parent state. Charles, alarmed at a commotion no less dangerous than unexpected, and solicitous to maintain his authority over a colony, the value of which was daily increasing, and more fully understood, speedily dispatched a small squadron, with such a number of regular troops as Berkeley had required. Bacon and his followers received information

formation of this armament, but were not intimidated at its approach. They boldly determined to oppose it with open force, and declared it to be consistent with their duty and allegiance, to treat all who should aid Sir William Berkeley as enemies, until they should have an opportunity of laying their grievances before their sovereign^b.

But while both parties prepared, with equal animosity, to involve their country in the horrors of civil war, an event happened [1677], which quieted the commotion almost as suddenly as it had been excited. Bacon, when ready to take the field, sickened and died. None of his followers possessed such talents, or were so much objects of the people's confidence, as entitled them to aspire to the supreme command. Destitute of a leader to conduct and animate them, their sanguine hopes of success subsided; mutual distrust accompanied this universal despondency: all began to wish for an accommodation; and after a short negotiation with Sir William Berkeley, they laid down their arms, and submitted to his government, on obtaining a promise of general pardon.

Thus terminated an insurrection, which, in the annals of Virginia, is distinguished by the name of *Bacon's rebellion*. During seven months this daring leader was master of the colony, while the royal governor was shut up in a remote and ill-peopled corner of it. What were the real motives that prompted him to take arms, and to what length he intended to carry his plans of reformation, either in commerce or government, it is not easy to discover, in the scanty

^b Beverley's Hist. p. 75, 76.

materials from which we derive our information with respect to this transaction. It is probable, that his conduct, like that of other adventurers in factio, would have been regulated chiefly by events; and accordingly as these proved favourable or adverse, his views and requisitions would have been extended or circumscribed.

Sir William Berkeley, as soon as he was re-instated in his office, called together the representatives of the people, that by their advice and authority public tranquillity and order might be perfectly established. Though this assembly met a few weeks after the death of Bacon, while the memory of reciprocal injuries was still recent, and when the passions excited by such a fierce contest had but little time to subside, its proceedings were conducted with a moderation seldom exercised by the successful party in a civil war. No man suffered capitally; a small number were subjected to fines; others were declared incapable of holding any office of trust; and with those exceptions, the promise of general indemnity was confirmed by law. Soon after, Berkeley was recalled, and Colonel Jefferys was appointed his successor.

From that period to the Revolution in 1688, there is scarcely any memorable occurrence in the history of Virginia. A peace was concluded with the Indians. Under several successive governors, administration was carried on in the colony with the same arbitrary spirit that distinguished the latter years of Charles II. and the precipitate counsels of James II. The Virginians, with a constitution which, in form, resembled that of England, enjoyed hardly any portion

tion of the liberty which that admirable system of policy is framed to secure. They were deprived even of the last consolation of the oppressed, the power of complaining, by a law which, under severe penalties, prohibited them from speaking disrespectfully of the governor, or defaming, either by words or writing, the administration of the colony^c. Still, however, the laws restraining their commerce were felt as an intolerable grievance, and nourished in secret a spirit of discontent, which from the necessity of concealing it, acquired a greater degree of acrimony. But notwithstanding those unfavourable circumstances, the colony continued to increase. The use of tobacco was now become general in Europe; and though it had fallen considerably in price, the extent of demand compensated that diminution, and by giving constant employment to the industry of the planters diffused wealth among them. At the Revolution the number of inhabitants in the colony exceeded sixty thousand^d, and in the course of twenty-eight years its population had been more than doubled^e.

BOOK X.

WHEN James I. in the year one thousand six hundred and six, made that magnificent partition, which has been mentioned, of a vast region in North America, extending from the

^c Beverley, p. 81. Chalmers, p. 341.
Annals, p. 355.

^e Ibid. p. 125.

^d Chalmers'

thirty-fourth to the forty-fifth degree of latitude, between two trading companies of his subjects, he established the residence of the one in London, and of the other in Plymouth. The former was authorized to settle in the southern, and the latter in the northern part of this territory, then distinguished by the general name of Virginia. This arrangement seems to have been formed upon the idea of some speculative refiner, who aimed at diffusing the spirit of industry, by fixing the seat of one branch of the trade that was now to be opened, on the east coast of the island, and the other on the west. But London possesses such advantages of situation, that the commercial wealth and activity of England have always centered in the capital. At the beginning of the last century, the superiority of the metropolis in both these respects was so great, that though the powers and privileges conferred by the king on the two trading companies were precisely the same, the adventurers settled in Plymouth fell far short of those in London, in the vigour and success of their efforts towards accomplishing the purpose of their institution. Though the operations of the Plymouth company were animated by the public-spirited zeal of Sir John Popham, chief justice of England, Sir Ferdinando Gorges, and some other gentlemen of the west, all its exertions were feeble and unfortunate.

The first vessel fitted out by the company was taken by the Spaniards [1606]. In the year one thousand six hundred and seven, a feeble settlement was made at Sagahadoc; but, on account of the rigour of the climate, was soon re-

linquished, and for some time nothing farther was attempted than a few fishing voyages to Cape Cod, or a pitiful traffic with the natives for skins and oil. One of the vessels equipped for this purpose was commanded by Captain Smith, whose name has been so often mentioned with distinction in the History of Virginia. [1614] The adventure was prosperous and lucrative. But his ardent enterprising mind could not confine its attention to objects so unequal to it as the petty details of a trading voyage. He employed a part of his time in exploring the coast, and in delineating its bays and harbours. On his return, he laid a map of it before Prince Charles, and, with the usual exaggeration of discoverers painted the beauty and excellence of the country in such glowing colours, that the young Prince, in the warmth of admiration, declared, that it should be called New England^f: a name which effaced that of Virginia, and by which it is still distinguished.

The favourable accounts of the country by Smith, as well as the success of his voyage, seem to have encouraged private adventurers to prosecute the trade on the coast of New England with greater briskness; but did not inspire the languishing company of Plymouth with such vigour as to make any new attempt towards establishing a permanent colony there. Something more than the prospect of distant gain to themselves, or of future advantages to their country, was requisite, in order to induce men to abandon the place of their nativity, to

^f Smith's Trav. Book vi. p. 203, &c. Purchas, iv. p. 1837.

migrate to another quarter of the globe, and endure innumerable hardships under an untried climate, and in an uncultivated land, covered with woods, or occupied by fierce and hostile tribes of savages. But what mere attention to private emolument or to national utility could not effect, was accomplished by the operation of an higher principle. Religion had gradually excited among a great body of the people, a spirit that fitted them remarkably for encountering the dangers, and surmounting the obstacles, which had hitherto rendered abortive the schemes of colonization in that part of America allotted to the company of Plymouth. As the various settlements in New England are indebted for their origin to this spirit, as in the course of our narrative we shall discern its influence mingling in all their transactions, and giving a peculiar tincture to the character of the people, as well as to their institutions, both civil and ecclesiastical, it becomes necessary to trace its rise and progress with attention and accuracy.

When the superstitions and corruptions of the Romish church prompted different nations of Europe to throw off its yoke, and to withdraw from its communion, the mode as well as degree of their separation was various. Wherever reformation was sudden, and carried on by the people without authority from their rulers, or in opposition to it, the rupture was violent and total. Every part of the ancient fabric was overturned, and a different system, not only with respect to doctrine, but to church government, and the external rites of worship, was established. Calvin, who, by his abilities, learn-

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ing, and austerity of manners, had acquired high reputation and authority in the Protestant churches, was a zealous advocate for this plan of thorough reformation. He exhibited a model of that pure form of ecclesiastical policy, which he approved in the constitution of the church of Geneva. The simplicity of its institutions, and still more their repugnancy to those of the Popish church, were so much admired by all the stricter reformers, that it was copied, with some small variations, in Scotland, in the Republic of the United Provinces, in the dominions of the House of Brandenburg, in those of the Elector Palatine, and in the churches of the Hugonots in France.

But in those countries where the steps of departure from the church of Rome were taken with greater deliberation, and regulated by the wisdom or policy of the supreme magistrate, the separation was not so wide. Of all the reformed churches, that of England has deviated least from the ancient institutions. The violent but capricious spirit of Henry VIII. who, though he disclaimed the supremacy, revered the tenets of the papal see, checked innovations in doctrine or worship during his reign. When his son ascended the throne, and the Protestant religion was established by law, the cautious prudence of Archbishop Cranmer moderated the zeal of those who had espoused the new opinions. Though the articles to be recognized as the system of national faith were framed conformably to the doctrines of Calvin, his notions with respect to church government and the mode of worship were not adopted. As the hierarchy

in England was incorporated with the civil policy of the kingdom, and constituted a member of the legislature, archbishops and bishops, with all the subordinate ranks of ecclesiastics subject to them, were continued according to ancient form, and with the same dignity and jurisdiction. The peculiar vestments in which the clergy performed their sacred functions, bowing at the name of Jesus, kneeling at receiving the Sacrament of the Lord's Supper, the sign of the Cross in baptism, the use of the Ring in marriage, with several other rites to which long usage had accustomed the people, and which time had rendered venerable, were still retained. But though Parliament enjoined the observance of these ceremonies under very severe penalties^s, several of the more zealous clergy entertained scruples with respect to the lawfulness of complying with this injunction; and the vigilance and authority of Cranmer and Ridley with difficulty saved their infant church from the disgrace of a schism on this account.

On the accession of Mary, the furious zeal with which she persecuted all who had adopted the tenets of the reformers forced many eminent Protestants, laymen as well as ecclesiastics, to seek an asylum on the continent. Francfort, Geneva, Basil, and Strasburgh, received them with affectionate hospitality as sufferers in the cause of truth, and the magistrates permitted them to assemble by themselves for religious worship. The exiles who took up their residence in the two former cities modelled their little congregations according to the ideas of

^s 2 & 3 Edw. VI. c. 1.

Calvin, and, with a spirit natural to men in their situation, eagerly adopted institutions which appeared to be farther removed from the superstitions of Popery than those of their own church. They returned to England as soon as Elizabeth re-established the Protestant religion, not only with more violent antipathy to the opinions and practices of that church by which they had been oppressed, but with a strong attachment to that mode of worship to which they had been for some years accustomed. As they were received by their countrymen with the veneration due to confessors, they exerted all the influence derived from that opinion, in order to obtain such a reformation in the English ritual as might bring it nearer to the standard of purity in foreign churches. Some of the queen's most confidential ministers were warmly disposed to co-operate with them in this measure. But Elizabeth paid little regard to the inclinations of the one, or the sentiments of the other. Fond of pomp and ceremony, accustomed, according to the mode of that age, to study religious controversy, and possessing, like her father, such confidence in her own understanding that she never doubted her capacity to judge and decide with respect to every point in dispute between contending sects^b, she chose to act according to her

^b Of the high idea which Elizabeth entertained with respect to her own superior skill in theology, as well as the haughty tone in which she dictated to her subjects what they ought to believe, we have a striking picture in her speech at the close of the parliament, A. D. 1585.—“One thing I may not overskip. Religion, the ground on which all other matters ought to take root, and being corrupted, may mar all

her own ideas, which led her rather to approach nearer to the church of Rome, in the parade of external worship, than to widen the breach by abolishing any rite already establishedⁱ. An act of parliament, in the first year of her reign, not only required an exact conformity to the mode of worship prescribed in the service book, under most rigorous penalties, but empowered the Queen to enjoin the observance of such additional ceremonies as might tend, in her opinion, to render the public exercises of devotion more decent and edifying^k.

The advocates for a farther reformation, notwithstanding this cruel disappointment of the sanguine hopes with which they returned to their native country, did not relinquish their de-

all the tree. And that there be some fault-finders with the order of the clergy, which so may make a slander to myself, and to the church, whose over-ruler God hath made me, whose negligence cannot be excused, if any schisms or errors heretical were suffered. Thus much, I must say, that some faults and negligences must grow and be, as in all other great charges it happeneth; and what vocation without? All which, if you my lords of the clergy do not amend, I mean to depose you. Look ye, therefore, well to your charges. This may be amended without needless or open exclamations. I am supposed to have many studies, but most philosophical. I must yield this to be true, that I suppose few (that be not professors) have read more. And I need not tell you, that I am not so simple that I understand not, nor so forgetful that I remember not; and yet, amidst my many volumes, I hope God's book hath not been my seldomest lectures, in which we find that which by reason all ought to believe. I see many over-bold with God Almighty, making too many subtle scannings of his blessed will. The presumption is so great that I may not suffer it," &c. D'Ewes's Journal, p. 228.

ⁱ Neal's Hist. of the Puritans, i. 138. 176. * 1 Eliz. c. 2. sign.

sign. They disseminated their opinions with great industry among the people. They extolled the purity of foreign churches, and inveighed against the superstitious practices with which religion was defiled in their own church. In vain did the defenders of the established system represent that these forms and ceremonies were, in themselves, things perfectly indifferent, which, from long usage, were viewed with reverence; and, by their impression upon the senses and imagination, tended not only to fix the attention, but to affect the heart, and to warm it with devout and worthy sentiments. The Puritans (for by that name such as scrupled to comply with what was enjoined by the act of uniformity were distinguished,) maintained, that the rites in question were inventions of men, superadded to the simple and reasonable service required in the word of God; that from the excessive solicitude with which conformity to them was exacted, the multitude must conceive such an high opinion of their value and importance, as might induce them to rest satisfied with the mere form and shadow of religion, and to imagine that external observances may compensate for the want of inward sanctity; that ceremonies which had been long employed by a society manifestly corrupt, to veil its own defects, and to seduce and fascinate mankind, ought now to be rejected as relics of superstition unworthy of a place in a church gloried in the name of *Reformed*.

The people, to whom in every religious controversy the final appeal is made, listened to the arguments of the contending parties; and it is obvious to which of them, men who had lately beheld

beheld the superstitious spirit of Popery, and felt its persecuting rage, would lend the most favourable ear. The desire of a farther separation from the church of Rome spread wide through the nation. The preachers who contended for this, and who refused to wear the surplice, and other vestments peculiar to their order, or to observe the ceremonies enjoined by law, were followed and admired, while the ministry of the zealous advocates for conformity was deserted, and their persons often exposed to insult. For some time the non-conformists were connived at; but as their number and boldness increased, the interposition both of spiritual and civil authority was deemed necessary in order to check their progress. To the disgrace of Christians, the sacred rights of conscience and private judgment, as well as the charity and mutual forbearance suitable to the mild spirit of the religion which they professed, were in that age little understood. Not only the idea of toleration, but even the word itself in the sense now affixed to it, was then unknown. Every church claimed a right to employ the hand of power for the protection of truth and the extirpation of error. The laws of her kingdom armed Elizabeth with ample authority for this purpose, and she was abundantly disposed to exercise it with full vigour. Many of the most eminent among the Puritan clergy were deprived of their benefices, others were imprisoned, several were fined, and some put to death. But persecution, as usually happens, instead of extinguishing, inflamed their zeal to such a height, that the jurisdiction of the ordinary courts of law was deemed

insufficient

insufficient to suppress it, and a new tribunal was established under the title of the *high commission for ecclesiastical affairs*, whose powers and mode of procedure were hardly less odious or less hostile to the principles of justice than those of the Spanish inquisition. Several attempts were made in the House of Commons to check these arbitrary proceedings, and to moderate the rage of persecution; but the Queen always imposed silence upon those who presumed to deliver any opinion with respect to a matter appertaining solely to her prerogative, in a tone as imperious and arrogant as was ever used by Henry VIII. in addressing his Parliaments; and so tamely obsequious were the guardians of the people's rights, that they not only obeyed those unconstitutional commands, but consented to an act, by which every person who should absent himself from church during a month was subjected to punishment by fine and imprisonment; and if after conviction he did not, within three months, renounce his erroneous opinions and conform to the laws, he was then obliged to abjure the realm; but if he either refused to comply with this condition, or returned from banishment, he should be put to death as a felon without benefit of clergy¹.

By this iniquitous statute, equally repugnant to ideas of civil and of religious liberty, the Puritans were cut off from any hope of obtaining either reformation in the church or indulgence to themselves. Exasperated by this rigorous treatment, their antipathy to the established religion increased, and, with the progress natural

¹ 35 Eliz. c. 1.

to violent passions, carried them far beyond what was their original aim. The first Puritans did not entertain any scruples with respect to the lawfulness of Episcopal government, and seem to have been very unwilling to withdraw from communion with the church of which they were members. But when they were thrown out of her bosom, and constrained to hold separate assemblies for the worship of God, their followers no longer viewed a society by which they were oppressed with reverence or affection. Her government, her discipline, her ritual, were examined with minute attention. Every error was pointed out, and every defect magnified. The more boldly any teacher inveighed against the corruptions of the church, he was listened to with greater approbation; and the farther he urged his disciples to depart from such an impure community, the more eagerly did they follow him. By degrees, ideas of ecclesiastical policy, altogether repugnant to those of the established church, gained footing in the nation. The more sober and learned Puritans inclined to that form which is known by the name of Presbyterian. Such as were more thoroughly possessed with the spirit of innovation, however much they might approve the equality of pastors which that system establishes, reprobated the authority which it vests in various judicatories, descending from one to another in regular subordination, as inconsistent with Christian liberty.

These wild notions floated for some time in the minds of the people, and amused them with many ideal schemes of ecclesiastical policy. At length

length Robert Brown [1580], a popular declaimer in high estimation, reduced them to a system, on which he modelled his own congregation. He taught, that the church of England was corrupt, and antichristians, its ministers not lawfully ordained, its ordinances and sacraments invalid; and therefore he prohibited his people to hold communion with it in any religious function. He maintained, that a society of Christians, uniting together to worship God, constituted a church, possessed of complete jurisdiction in the conduct of its own affairs, independent of any other society, and unaccountable to any superior; that the priesthood was neither a distinct order in church, nor conferred an indelible character; but that every man qualified to teach might be set apart for that office by the election of the brethren, and by imposition of their hands; in like manner, by their authority, he might be discharged from that function, and reduced to the rank of a private Christian; that every person when admitted a member of a church ought to make a public confession of his faith, and give evidence of his being in a state of favour with God; and that all the affairs of a church were to be regulated by the decision of the majority of its members.

This democratical form of government, which abolished all distinction of ranks in the church, and conferred an equal portion of power on every individual, accorded so perfectly with the levelling genius of fanaticism, that it was fondly adopted by many as a complete model of Christian policy. From their founder, they were denominated Brownists; and as their tenets were
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more hostile to the established religion than those of other separatists, the fiercest storm of persecution fell upon their heads. Many of them were fined or imprisoned, and some put to death; and though Brown, with a levity of which there are few examples among enthusiasts whose vanity has been soothed by being recognized as heads of a party, abandoned his disciples, conformed to the established religion, and accepted of a benefice in the church, the sect not only subsisted, but continued to spread, especially among persons in the middle and lower ranks of life. But as all their motions were carefully watched, both by the ecclesiastical and civil courts, which, as often as they were detected, punished them with the utmost rigour, a body of them, weary of living in a state of continual danger and alarm, fled to Holland, and settled in Leyden, under the care of Mr. John Robinson, their pastor. There they resided for several years unmolested and obscure. But many of their aged members dying, and some of the younger marrying into Dutch families, while their church received no increase, either by recruits from England, or by proselytes gained in the country, they began to be afraid, that all their high attainments in spiritual knowledge would be lost, and that perfect fabric of policy, which they had erected, would be dissolved and consigned to oblivion, if they remained longer in a strange land.

Deeply affected with the prospect of an event, which to them appeared fatal to the interests of truth, they thought themselves called, in order to prevent it, to remove to some other place, where they might profess and propagate their

opinions with greater success. America, in which their countrymen were at that time intent on planting colonies, presented itself to their thoughts. They flattered themselves with hopes of being permitted, in that remote region, to follow their own ideas in religion without disturbance. The dangers and hardships to which all former emigrants to America had been exposed, did not deter them. "They were well weaned (according to their own description) from the delicate milk of their mother country, and enured to the difficulties of a strange land. They were knit together in a strict and sacred band, by virtue of which they held themselves obliged to take care of the good of each other, and of the whole. It was not with them, as with other men, whom small things could discourage, or small discontents cause to wish themselves at home again^m." The first object of their solicitude was to secure the free exercise of their religion [1618]. For this purpose they applied to the king; and though James refused to give them any explicit assurance of toleration, they seemed to have obtained from him some promise of his connivance, as long as they continued to demean themselves quietly. So eager were they to accomplish their favourite scheme, that, relying on this precarious security, they began to negotiate with the Virginian company for a tract of land within the limits of their patent. This they easily procured from a society desirous of encouraging migration to a vast country, of which they had hitherto occupied only a few spots.

^m Hutchinson's Hist. of Massach. p. 4.

After the utmost efforts, their preparations fell far short of what was requisite for beginning the settlement of a new colony. A hundred and twenty persons sailed from England [1620, Sept. 6,] in a single ship on this arduous undertaking. The place of their destination was Hudson's River, where they intended to settle; but their captain having been bribed, as is said, by the Dutch, who had then formed a scheme which they afterwards accomplished of planting a colony there, carried them so far towards the north, that the first land in America which they made [Nov. 11] was Cape-Cod. They were now, not only beyond the precincts of the territory which had been granted to them, but beyond those of the company from which they derived their right. The season, however, was so far advanced, and sickness raged so violently among men unaccustomed to the hardships of a long voyage, that it became necessary to take up their abode there. After exploring the coast, they chose for their station, a place now belonging to the province of Massachusetts Bay, to which they gave the name of New Plymouth, probably out of respect to that company, within whose jurisdiction they now found themselves situatedⁿ.

No season could be more unfavourable to settlement than that in which the colony landed. The winter, which, from the predominance of cold in America, is rigorous to a degree unknown in parallel latitudes of our hemisphere, was already set in; and they were slenderly pro-

ⁿ Hubbard's Pref. State, p. 3. Cotton's Magnalia, p. 7. Hutchinson's Hist. p. 3, &c.

vided with what was requisite for comfortable subsistence, under a climate considerably more severe than that for which they had made preparation. Above one half of them was cut off before the return of spring, by diseases, or by famine: the survivors, instead of having leisure to attend to the supply of their own wants, were compelled to take arms against the savages in their neighbourhood. Happily for the English, a pestilence, which raged in America the year before they landed, had swept off so great a number of the natives, that they were quickly repulsed and humbled. The privilege of professing their own opinions, and of being governed by laws of their own framing, afforded consolation to the colonists amidst all their dangers and hardships. The constitution of their church was the same with that which they had established in Holland. Their system of civil government was founded on those ideas of the natural equality among men, to which their ecclesiastical policy had accustomed them. Every free man, who was a member of the church, was admitted into the supreme legislative body. The laws of England were adopted as the basis of their jurisprudence, though with some diversity in the punishments inflicted upon crimes, borrowed from the Mosaic institutions. The executive power was vested in a governor and some assistants, who were elected annually by the members of the legislative assembly°. So far their institutions appear to be founded on the ordinary maxims of human prudence. But it was a favourite opinion with all the enthusiasts

° Chalmers' Annals, p. 87.

of that age, that the scriptures contained a complete system, not only of spiritual instruction, but of civil wisdom and polity; and without attending to the peculiar circumstances or situation of the people whose history is there recorded, they often deduced general rules for their own conduct, from what happened among men in a very different state. Under the influence of this wild notion, the colonists of New Plymouth, in imitation of the primitive Christians, threw all their property into a common stock, and, like members of one family, carried on every work of industry by their joint labour for public behoof^p. But, however this resolution might evidence the sincerity of their faith, it retarded the progress of their colony. The same fatal effects flowed from this community of goods, and of labour, which had formerly been experienced in Virginia; and it soon became necessary to relinquish what was too refined to be capable of being accommodated to the affairs of men. But though they built a small town, and surrounded it with such a fence as afforded sufficient security against the assaults of Indians, the soil around it was so poor, their religious principles were so unsocial, and the supply sent them by their friends so scanty, that at the end of ten years, the number of people belonging to the settlement did not exceed three hundred^q. During some years they appear not to have acquired right by any legal conveyance to the territory which they had occupied. At length [1630] they obtained a grant of property

^p Chalmers' Annals, p. 89. Douglas's Summary, i. p. 370.

^q Chalmers' Annals, p. 97.

from the council of the New Plymouth company, but were never incorporated as a body politic by royal charter^r. Unlike all the other settlements in America, this colony must be considered merely as a voluntary association, held together by the tacit consent of its members to recognize the authority of laws, and submit to the jurisdiction of magistrates framed and chosen by themselves. In this state it remained an independent, but feeble community, until it was united to its more powerful neighbour, the colony of Massachusetts Bay, the origin and progress of which I now proceed to relate.

The original company of Plymouth having done nothing effectual towards establishing any permanent settlement in America, James I. in the year one thousand six hundred and twenty, issued a new charter to the Duke of Lenox, the Marquis of Buckingham, and several other persons of distinction in his court, by which he conveyed to them a right to a territory in America, still more extensive than what had been granted to the former patentees, incorporating them as a body politic, in order to plant colonies there, with powers and jurisdiction similar to those contained in his charters to the companies of South and North Virginia. This society was distinguished by the name of the Grand Council of Plymouth for planting and governing New England. What considerations of public utility could induce the king to commit such an undertaking to persons apparently so ill qualified for conducting it, or what prospect of private advantage prompted them to engage in it, the in-

^r Chalmers' Annals, p. 97. 107.

formation we receive from contemporary writers does not enable us to determine. Certain it is, that the expectations of both were disappointed, and after many schemes and arrangements, all the attempts of the new associates towards colonization proved unsuccessful.

New England must have remained unoccupied, if the same causes which occasioned the emigration of the Brownists had not continued to operate. Notwithstanding the violent persecution to which Puritans of every denomination were still exposed, their number and zeal daily increased. As they now despaired of obtaining in their own country any relaxation of the penal statutes enacted against their sect, many began to turn their eyes towards some other place of retreat, where they might profess their own opinions with impunity. From the tranquillity which their brethren had hitherto enjoyed in New Plymouth, they hoped to find this desired asylum in New England; and by the activity of Mr. White, a non-conformist minister at Dorchester, an association was formed by several gentlemen who had imbibed Puritanical notions, in order to conduct a colony thither. They purchased from the council of Plymouth [1627, Mar. 19] all the territory, extending in length from three miles north of the River Merrimack, to three miles south of Charles River, and in breadth, from the Atlantic to the Southern Ocean. Zealous as these proprietors were to accomplish their favourite purpose, they quickly perceived their own inability to attempt the population of such an immense region, and deemed
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it necessary to call in the aid of more opulent co-partners¹.

Of these they found, without difficulty, a sufficient number, chiefly in the capital, and among persons in the commercial and other industrious walks of life, who had openly joined the sect of the Puritans, or secretly favoured their opinions. These new adventurers, with the caution natural to men conversant in business, entertained doubts concerning the propriety of founding a colony on the basis of a grant from a private company of patentees, who might convey a right of property in the soil, but could not confer jurisdiction, or the privilege of governing that society which they had in contemplation to establish. As it was only from royal authority that such powers could be derived, they applied for these; and Charles granted their request, with a facility which appears astonishing, when we consider the principles and views of the men who were suitors for the favour.

Time has been considered as the parent of political wisdom, but its instructions are communicated slowly. Although the experience of above twenty years might have taught the English the impropriety of committing the government of settlements in America, to exclusive corporations resident in Europe, neither the king nor his subjects had profited so much by what passed before their eyes, as to have extended their ideas beyond those adopted by James, in his first attempts towards colonization. The charter of Charles I. to the adventurers associated for plant-

¹ Neal's Hist. of New Engl. i. p. 122.

ing the province of Massachusetts Bay, was perfectly similar to those granted by his father to the two Virginian companies and to the council of Plymouth. The new adventurers were incorporated as a body politic, and their right to the territory, which they had purchased from the council of Plymouth, being confirmed by the king, they were empowered to dispose of the lands, and to govern the people who should settle upon them. The first governor of the company, and his assistants, were named by the crown: the right of electing their successors was vested in the members of the corporation. The executive power was committed to the governor and assistants; that of legislation to the body of proprietors, who might make statutes and orders for the good of the community, not inconsistent with the laws of England, and enforce the observance of them, according to the course of other corporations within the realm. Their lands were to be held by the same liberal tenure with those granted to the Virginian company. They obtained the same temporary exemption from internal taxes, and from duties on goods exported or imported; and notwithstanding their migration to America, they and their descendants were declared to be entitled to all the rights of natural-born subjects[†].

The manifest object of this charter was to confer on the adventurers who undertook to people the territory on Massachusetts Bay, all the corporate rights possessed by the council of Plymouth, from which they had purchased it, and to form them into a public body, resembling

[†] Hutchinson's Collect. of Orig. Papers, p. 1, &c.

other great trading companies, which the spirit of monarchy had at that time multiplied in the kingdom. The king seems not to have foreseen, or to have suspected, the secret intentions of those who projected the measure; for so far was he from alluring emigrants, by any hopes of indulgence with respect to their religious scruples, or from promising any relaxation from the rigour of the penal statutes against non-conformists, that he expressly provides for having the oath of supremacy administered to every person who shall pass to the colony, or inhabit there*.

But whatever were the intentions of the king, the adventurers kept their own object steadily in view. Soon after their powers to establish a colony were rendered complete by the royal charter [1629], they fitted out five ships for New England; on board of which embarked upwards of three hundred passengers, with a view of settling there. These were mostly zealous Puritans, whose chief inducement to relinquish their

* Hutchinson's Collect. of Orig. Papers, p. 18.—It is surprising, that Mr. Neal, an industrious, and generally a well-informed writer, should affirm, that "free liberty of conscience was granted by this charter to all who should settle in those parts, to worship God in their own way." Hist. of N. Engl. i. 124. This he repeats in his History of the Puritans, ii. 210; and subsequent historians have copied him implicitly. No permission of that kind, however, is contained in the charter; and such an indulgence would have been inconsistent with all the maxims of Charles and his ministers during the course of his reign. At the time when Charles issued the charter, the influence of Laud over his councils was at its height, the Puritans were prosecuted with the greatest severity, and the kingdom was ruled entirely by prerogative. This is not an era in which one can expect to meet with concessions in favour of non-conformists, from a prince of Charles's character and principles.

native land was the hope of enjoying religious liberty, in a country far removed from the seat of government and the oppression of ecclesiastical courts. Some eminent non-conformist ministers accompanied them as their spiritual instructors. On their arrival in New England, they found the wretched remainder of a small body of emigrants, who had left England [June 29] the preceding year, under the conduct of Endicott, a deep enthusiast, whom, prior to their incorporation by the royal charter, the associates had appointed deputy governor. They were settled at a place called by the Indians Naunekeag, and to which Endicott, with the fond affectation of fanatics of that age to employ the language and appellations of scripture in the affairs of common life, had given the name of Salem.

The emigrants under Endicott, and such as now joined them, coincided perfectly in religious principles. They were Puritans of the strictest form; and to men of this character the institution of a church was naturally of such interesting concern as to take place of every other object. In this first transaction, they displayed, at once, the extent of the reformation at which they aimed. Without regard to the sentiments of that monarch under the sanction of whose authority they settled in America, and from whom they derived right to act as a body politic, and in contempt of the laws of England, with which the charter required that none of their acts or ordinances should be inconsistent, they adopted in their infant church that form of policy which has since been distinguished by the name of Independent. They united together in religious so-

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ciety [Aug. 6], by a solemn covenant with God, and with one another, and in strict conformity, as they imagined, to the rules of scripture. They elected a pastor, a teacher, and an elder, whom they set apart for their respective offices, by imposition of the hands of the brethren. All who were that day admitted members of the church, signified their assent to a confession of faith drawn up by their teacher, and gave an account of the foundation of their own hopes as Christians; and it was declared, that no person should hereafter be received into communion until he gave satisfaction to the church with respect to his faith and sanctity. The form of public worship which they instituted was without a liturgy, disincumbered of every superfluous ceremony, and reduced to the lowest standard of Calvinistic simplicity *.

It was with the utmost complacence that men, passionately attached to their own notions, and who had long been restrained from avowing them, employed themselves in framing this model of a pure church. But, in the first moment that they began to taste of Christian liberty themselves, they forgot that other men had an equal title to enjoy it. Some of their number, retaining an high veneration for the ritual of the English church, were so much offended at the total abolition of it, that they withdrew from communion with the newly-instituted church, and assembled separately for the worship of God. With an inconsistency, of which there are such flagrant instances among Christians of every de-

* Math. Magnal. p. 18. Neal's Hist. of N. Engl. i. 126. Chalmers, p. 143.

nomination that it cannot be imputed as a reproach peculiar to any sect, the very men who had themselves fled from persecution became persecutors; and had recourse, in order to enforce their own opinions, to the same unhallowed weapons, against the employment of which they had lately remonstrated with so much violence. Endicott called the two chief malcontents before him; and though they were men of note, and among the number of original patentees, he expelled them from the society, and sent them home in the ships which were returning to England. The colonists were now united in sentiments; but, on the approach of winter, they suffered so much from diseases, which carried off almost one half of their number, that they made little progress in occupying the country.

Meanwhile the directors of the company in England exerted their utmost endeavours in order to reinforce the colony with a numerous body of new settlers; and as the intolerant spirit of Laud exacted conformity to all the injunctions of the church with greater rigour than ever, the condition of such as had any scruples with respect to this became so intolerable, that many accepted of their invitation to a secure retreat in New England. Several of these were persons of greater opulence and of better condition than any who had hitherto migrated to that country. But as they intended to employ their fortunes, as well as to hazard their persons, in establishing a permanent colony there, and foresaw many inconveniences from their subjection to laws made without their own consent,

Mather, p. 19. Neal, p. 129.

and framed by a society which must always be imperfectly acquainted with their situation, they insisted that the corporate powers of the company should be transferred from England to America, and the government of the colony be veiled entirely in those who, by settling in the latter country, became members of it^a. The company had already expended considerable sums in prosecuting the design of their institution, without having received almost any return, and had no prospect of gain, or even of reimbursement, but what was too remote and uncertain to be suitable to the ideas of merchants, the most numerous class of its members. They hesitated, however, with respect to the legality of granting the demand of the intended emigrants. But such was their eagerness to be disengaged from an unpromising adventure, that, "by general consent, it was determined, that the charter should be transferred, and the government be settled in New England^b." To the members of the corporation who chose to remain at home, was reserved a share in the trading stock and profits of the company during seven years.

In this singular transaction, to which there is nothing similar in the history of English colonization, two circumstances merit particular attention: one is the power of the company to make this transference; the other is the silent acquiescence with which the king permitted it to take place. If the validity of this determination of the company be tried by the charter

^a Hutchinson's Coll. of Papers, p. 25.

^b Mather, p. 20. Hutchinson's Hist. p. 12. Chalmers, p. 150.

which

which constituted it a body politic, and conveyed to it all the corporate powers with which it was invested, it is evident that it could neither exercise those powers in any mode different from what the charter prescribed, nor alienate them in such a manner as to convert the jurisdiction of a trading corporation in England into a provincial government in America. But from the first institution of the company of Massachusetts Bay, its members seem to have been animated with a spirit of innovation in civil policy, as well as in religion; and by the habit of rejecting established usages in the one, they were prepared for deviating from them in the other. They had applied for a royal charter, in order to give legal effect to their operations in England, as acts of a body politic; but the persons whom they sent out to America, as soon as they landed there, considered themselves as individuals, united together by voluntary association, possessing the natural right of men who form a society, to adopt what mode of government, and to exact what laws they deemed most conducive to general felicity. Upon this principle of being entitled to judge and to decide for themselves, they established their church in Salem, without regard to the institutions of the church of England, of which the charter supposed them to be members, and bound of consequence to conformity with its ritual. Suitably to the same ideas, we shall observe them framing all their future plans of civil and ecclesiastical policy. The king, though abundantly vigilant in observing and checking slighter encroachments on his prerogative, was either so much occupied at

that time with other cares occasioned by his fatal breach with his parliament, that he could not attend to the proceedings of the company; or he was so much pleased with the prospect of removing a body of turbulent subjects to a distant country, where they might be useful, and could not prove dangerous, that he was disposed to connive at the irregularity of a measure which facilitated their departure.

Without interruption from the crown, the adventurers proceeded to carry their scheme into execution. In a general court, John Winthrop was appointed governor, and Thomas Dudley deputy-governor, and eighteen assistants were chosen; in whom, together with the body of freemen who should settle in New England [1630], were vested all the corporate rights of the company. With such zeal and activity did they prepare for emigration, that in the course of the ensuing year seventeen ships sailed for New England, and aboard these above fifteen hundred persons, among whom were several of respectable families, and in easy circumstances. On their arrival in New England, many were so dissatisfied with the situation of Salem, that they explored the country in quest of some better station; and settling in different places around the Bay, according to their various fancies, laid the foundations of Boston, Charlestown, Dorchester, Roxborough, and other towns, which have since become considerable in the province. In each of these a church was established on the same model with that of Salem. This, together with the care of making provision for their subsistence during winter, occupied them entirely during

during some months. But in the first general court [Oct. 19], their disposition to consider themselves as members of an independent society, unconfined by the regulations in their charter, began to appear. The election of the governor and deputy-governor, the appointment of all other officers, and even the power of making laws, all which were granted by the charter to the freemen, were taken from them, and vested in the council of assistants. But the aristocratical spirit of this resolution did not accord with the ideas of equality prevalent among the people, who had been surprised into an approbation of it. Next year [1631] the freemen, whose numbers had been greatly augmented by the admission of new members, resumed their former rights.

But, at the same time, they ventured to deviate from the charter in a matter of great moment, which deeply affected all the future operations of the colony, and contributed greatly to form that peculiar character by which the people of New England have been distinguished. A law was passed, declaring that none shall hereafter be admitted freemen, or be entitled to any share in the government, or be capable of being chosen magistrates, or even of serving as jurymen, but such as have been received into the church as members^b. By this resolution, every person who did not hold the favourite opinions concerning the doctrines of religion, the discipline of the church, or the rites of worship, was at once cast out of the society, and stripped of all the privileges of a citizen. An

^b Hutchinson, p. 26. Chalmers, p. 153.

uncontrolled power of approving or rejecting the claims of those who applied for admission into communion with the church being vested in the ministers and leading men of each congregation, the most valuable of all civil rights was made to depend on their decision with respect to qualifications purely ecclesiastical. As in examining into these, they proceeded not by any known or established rules, but exercised a discretionary judgment, the clergy rose gradually to a degree of influence and authority, from which the levelling spirit of the independent church policy was calculated to exclude them. As by their determination the political condition of every citizen was fixed, all paid court to men possessed of such an important power, by assuming those austere and sanctimonious manners which were known to be the most certain recommendation to their favour. In consequence of this ascendant, which was acquired chiefly by the wildest enthusiasts among the clergy, their notions became a standard to which all studied to conform, and the singularities characteristic of the Puritans in that age increased, of which many remarkable instances will occur in the course of our narrative.

Though a considerable number of planters was cut off by the diseases prevalent in a country so imperfectly cultivated by its original inhabitants as to be still almost one continued forest, and, several, discouraged by the hardships to which they were exposed, returned to England, recruits sufficient to replace them arrived [1632]. At the same time the small-pox, a distemper fatal to the people of the New World, swept away

away such multitudes of the natives that some whole tribes disappeared ; and Heaven, by thus evacuating a country in which the English might settle without molestation, was supposed to declare its intention that they should occupy it.

As several of the vacant Indian stations were well chosen, such was the eagerness of the English to take possession of them, that their settlements became more numerous and more widely dispersed than suited the condition of an infant colony. This led to an innovation which totally altered the nature and constitution of the government. When a general court was to be held in the year one thousand six hundred and thirty-four, the freemen, instead of attending it in person as the charter prescribed, elected representatives in their different districts, authorizing them to appear in their name, with full power to deliberate and decide concerning every point that fell under the cognizance of the general court. Whether this measure was suggested by some designing leaders, or whether they found it prudent to soothe the people by complying with their inclination, is uncertain. The representatives were admitted ; and considered themselves, in conjunction with the governor and assistants, as the supreme legislative assembly of the colony. In assertion of their own rights they enacted, that no law should be passed, no tax should be imposed, and no public officer should be appointed, but in the general assembly. The pretexts for making this new arrangement were plausible. The number of freemen was greatly increased ; many resided at a distance from the places where the supreme courts were held ; personal attendance

ance became inconvenient ; the form of government in their own country had rendered familiar the idea of delegating their rights, and committing the guardianship of their liberties, to representatives of their own choice, and the experience of ages had taught them that this important trust might with safety be lodged in their hands. Thus did the company of Massachusetts Bay, in less than six years from its incorporation by the king, mature and perfect a scheme which, I have already observed, some of its more artful and aspiring leaders seem to have had in view when the association for peopling New England was first formed. The colony must henceforward be considered, not as a corporation whose powers were defined, and its mode of procedure regulated by its charter, but as a society, which, having acquired or assumed political liberty, had, by its own voluntary deed, adopted a constitution or government framed on the model of that in England.

But however liberal their system of civil policy might be, as their religious opinions were no longer under any restraint of authority, the spirit of fanaticism continued to spread, and became every day wilder and more extravagant. Williams, a minister of Salem, in high estimation, having conceived an antipathy to the cross of St. George in the standard of England, declaimed against it with so much vehemence as a relic of superstition and idolatry which ought not to be retained among a people so pure and sanctified, that Endicott, one of the members of the court of assistants, in a transport of zeal, publicly cut out the cross from the ensign displayed

played before the governor's gate. This frivolous matter interested and divided the colony. Some of the militia scrupled to follow colours in which there was a cross, lest they should do honour to an idol: others refused to serve under a mutilated banner, lest they should be suspected of having renounced their allegiance to the crown of England. After a long controversy, carried on by both parties with that heat and zeal which in trivial disputes supply the want of argument, the contest was terminated by a compromise. The cross was retained in the ensigns of forts and ships, but erased from the colours of the militia. Williams, on account of this, as well as of some other doctrines deemed unsound, was banished out of the colony^c.

The prosperous state of New England was now so highly extolled, and the simple frame of its ecclesiastic policy was so much admired by all whose affections were estranged from the church of England, that crowds of new settlers flocked thither [1635]. Among these were two persons, whose names have been rendered memorable by the appearance which they afterwards made on a more conspicuous theatre: one was Hugh Peters, the enthusiastic and intriguing chaplain of Oliver Cromwell; the other Mr. Henry Vane, son of Sir Henry Vane, a privy counsellor, high in office, and of great credit with the king; a young man of a noble family, animated with such zeal for pure religion and such love of liberty as induced him to relinquish all his hopes in England, and to settle in a co-

^c Neal's Hist. of N. Eng. p. 140, &c. Hutchinson, p. 37. Chalmers, p. 156.

lony hitherto no farther advanced in improvement than barely to afford subsistence to its members, was received with the fondest admiration. His mortified appearance, his demure look, and rigid manners, carried even beyond the standard of preciseness in that society which he joined, seemed to indicate a man of high spiritual attainments, while his abilities and address in business pointed him out as worthy of the highest station in the community. With universal consent, and high expectations of advantage from his administration, he was elected governor in the year subsequent to his arrival [1636]. But as the affairs of an infant colony afforded not objects adequate to the talents of Vane, his busy pragmatical spirit occupied itself with theological subtleties and speculations unworthy of his attention. These were excited by a woman, whose reveries produced such effects both within the colony and beyond its precincts, that, frivolous as they may now appear, they must be mentioned as an occurrence of importance in its history.

It was the custom at that time in New England, among the chief men in every congregation, to meet once a week, in order to repeat the sermons which they had heard, and to hold religious conference with respect to the doctrine contained in them. Mrs. Hutchinson, whose husband was among the most respectable members of the colony, regretting that persons of her sex were excluded from the benefit of those meetings, assembled statedly in her house a number of women, who employed themselves in pious exercises similar to those of the men. At first she satisfied herself with repeating what she could recollect

recollect of the discourses delivered by their teachers. She began afterwards to add illustrations, and at length proceeded to censure some of the clergy as unsound, and to vent opinions and fancies of her own. These were all founded on the system which is denominated Antinomian by divines, and tinged with the deepest enthusiasm. She taught, that sanctity of life is no evidence of justification, or of a state of favour with God; and that such as inculcated the necessity of manifesting the reality of our faith by obedience, preached only a covenant of works: she contended that the spirit of God dwelt personally in good men, and by inward revelations and impressions they received the fullest discoveries of the divine will. The fluency and confidence with which she delivered these notions gained her many admirers and profelytes, not only among the vulgar, but among the principal inhabitants. The whole colony was interested and agitated. Vane, whose sagacity and acuteness seemed to forsake him whenever they were turned towards religion, espoused and defended her wildest tenets. Many conferences were held, days of fasting and humiliation were appointed, a general synod was called, and, after dissensions so violent as threatened the dissolution of the colony, Mrs. Hutchinson's opinions were condemned as erroneous, and she herself banished [1637]. Several of her disciples withdrew from the province of their own accord. Vane quitted America in disgust, unlamented even by those who had lately admired him; some of whom now regarded him as a mere visionary, and others

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as one of those dark turbulent spirits doomed to embroil every society into which they enter^d.

However much these theological contests might disquiet the colony of Massachusetts Bay, they contributed to the more speedy population of America. When Williams was banished from Salem in the year one thousand six hundred and thirty-four, such was the attachment of his hearers to a pastor whose piety they revered, that a good number of them voluntarily accompanied him in his exile. They directed their march towards the south; and having purchased from the natives a considerable tract of land, to which Williams gave the name of Providence, they settled there. They were joined soon after by some of those to whom the proceedings against Mrs. Hutchinson gave disgust; and by a transaction with the Indians they obtained a right to a fertile island in Naraganset Bay, which acquired the name of Rhode Island. Williams remained among them upwards of forty years, respected as the father and the guide of the colony which he had planted. His spirit differed from that of the Puritans in Massachusetts; it was mild and tolerating; and having ventured himself to reject established opinions, he endeavoured to secure the same liberty to other men, by maintaining, that the exercise of private judgment was a natural and sacred right; that the civil magistrate has no compulsive jurisdiction in the concerns of religion; that the punishment of any person on account of his opinions, was an en-

^d Mather, book vii. c. 3. Hutchinson, p. 53. 74. Neal, p. 1. 144. 165, &c. Chalmers, p. 163.

croachment on conscience, and an act of persecution^e. These humane principles he instilled into his followers; and all who felt or dreaded oppression in other settlements, resorted to a community in which universal toleration was known to be a fundamental maxim. In the plantations of Providence and Rhode Island, political union was established by voluntary association, and the equality of condition among the members, as well as their religious opinions; their form of government was purely democratical, the supreme power being lodged in the freemen personally assembled. In this state they remained until they were incorporated by charter^f.

To similar causes the colony of Connecticut is indebted for its origin. The rivalry between Mr. Cotton and Mr. Hooker, two favourite ministers in the settlement of Massachusetts Bay, disposed the latter, who was least successful in this contest for fame and power, to wish for some settlement at a distance from a competitor by whom his reputation was eclipsed. A good number of those who had imbibed Mrs. Hutchinson's notions, and were offended at such as combated them, offered to accompany him. Having employed proper persons to explore the country, they pitched upon the west side of the great river Connecticut as the most inviting station; and in the year one thousand six hundred and thirty-six, about an hundred persons, with their wives and families, after a fatiguing march

^e Neal's Hist. of N. Eng. p. 141. ^f Hutchinson, p. 38. Neal, ii. 142. Dougl. Sum. ii. p. 76, &c. Chalmers, ch. ii.

of many days through woods and swamps, arrived there, and laid the foundation of the towns of Hartford, Springfield, and Weatherfield. This settlement was attended with peculiar irregularities. Part of the district now occupied lay beyond the limits of the territory granted to the colony of Massachusetts Bay, and yet the emigrants took a commission from the governor and court of assistants, empowering them to exercise jurisdiction in that country. The Dutch from Manhados or New York, having discovered the river Connecticut, and established some trading houses upon it, had acquired all the right that prior possession confers. Lord Say and Sele and Lord Brook, the heads of two illustrious families, were so much alarmed at the arbitrary measures of Charles I. both in his civil and ecclesiastical administration, that they took a resolution, not unbecoming young men of noble birth and liberal sentiments, of retiring to the New World, in order to enjoy such a form of religion as they approved of, and those liberties which they deemed essential to the well-being of society. They, too, fixed on the banks of the Connecticut as their place of settlement, and had taken possession, by building a fort at the mouth of the river, which, from their united names, was called Say Brook. The emigrants from Massachusetts, without regarding either the defects in their own right or the pretensions of other claimants, kept possession, and proceeded with vigour to clear and cultivate the country. By degrees they got rid of every competitor. The Dutch, recently settled in America, and too feeble to engage in a war, peaceably withdrew

drew from Connecticut. Lord Say and Sele and Lord Brook made over to the colony whatever title they might have to any lands in that region. Society was established by a voluntary compact of the freemen; and though they soon disclaimed all dependence on the colony of Massachusetts Bay, they retained such veneration for its legislative wisdom, as to adopt a form of government nearly resembling its institutions, with respect both to civil and ecclesiastical policy. At a subsequent period, the colony of Connecticut was likewise incorporated by royal charter⁸.

The history of the first attempts to people the provinces of New Hampshire and Main, which from the fourth and most extensive division in New England, is obscure and perplexed, by the interfering claims of various proprietors. The company of Plymouth had inconsiderately parcelled out the northern part of the territory contained in its grant among different persons: of these only Sir Ferdinando Gorges and Captain Mason seem to have had any serious intention to occupy the lands allotted to them. Their efforts to accomplish this were meritorious and persevering, but unsuccessful. The expence of settling colonies in an uncultivated country must necessarily be great and immediate; the prospect of a return is often uncertain and always remote. The funds of two private adventurers were not adequate to such an undertaking. Nor did the planters whom they sent out possess that principle of enthusiasm, which animated their neigh-

⁸ Hutchinson, p. 44, &c. Neal, i. 147. Douglas, ii. 158, &c. Chalmers' Annals, ch. 12.

bours of Massachusetts with vigour, to struggle through all the hardships and dangers to which society, in its infancy, is exposed in a savage land. Gorges and Mason, it is probable, must have abandoned their design, if, from the same motives that settlements had been made in Rhode Island and Connecticut, colonists had not unexpectedly migrated into New Hampshire and Main. Mr. Wheelwright, a minister of some note, nearly related to Mrs. Hutchinson, and one of her most fervent admirers and partisans, had, on this account, been banished from the province of Massachusetts Bay^a. In quest of a new station, he took a course opposite to the other exiles; and advancing towards the north, founded the town of Exeter, on a small river flowing into Piskataqua Bay. His followers, few in number, but firmly united, were of such rigid principles, that even the churches of Massachusetts did not appear to them sufficiently pure. From time to time they received some recruits, whom love of novelty, or dissatisfaction with the ecclesiastical institutions of the other colonies, prompted to join them. Their plantations were widely dispersed, but the country was thinly peopled, and its political state extremely unsettled. The colony of Massachusetts Bay claimed jurisdiction over them, as occupying lands situated within the limits of their grant. Gorges and Mason asserted the rights conveyed to them as proprietors by their charter. In several districts, the planters, without regarding the pretensions of either party, governed themselves by maxims and laws copied from those of

^a Hutchinson, p. 70.

their brethren in the adjacent colonies¹. The first reduction of the political constitution in the provinces of New Hampshire and Main into a regular and permanent form, was subsequent to the revolution.

By extending their settlements, the English became exposed to new danger. The tribes of Indians around Massachusetts Bay were feeble and unwarlike; yet from regard to justice, as well as motives of prudence, the first colonists were studious to obtain the consent of the natives before they ventured to occupy any of their lands; and though in such transactions the consideration given was often very inadequate to the value of the territory acquired, it was sufficient to satisfy the demands of the proprietors. The English took quiet possession of the lands thus conveyed to them, and no open hostility broke out between them and the ancient possessors. But the colonies of Providence and Connecticut soon found that they were surrounded by more powerful and martial nations. Among these the most considerable were the Naragansets and Pequods; the former seated on the Bay which bears their name, and the latter occupying the territory which stretches from the river Pequod along the banks of the Connecticut. The Pequods were a formidable people, who could bring into the field a thousand warriors, not inferior in courage to any in the New World. They foresaw, not only that the extermination of the Indian race must be the consequence of permitting the English to spread over the con-

¹ Hutchinson, p. 103, &c. 176. Douglas's Sum. ii. 22, &c. Chalmers' Annals, ch. 17.

continent of America, but that if measures were not speedily concerted to prevent it, the calamity would be unavoidable. With this view they applied to the Naragansets, requesting them to forget ancient animosities for a moment, and to co-operate with them in expelling a common enemy who threatened both with destruction. They represented that, when those strangers first landed, the object of their visit was not suspected, and no proper precautions were taken to check their progress; that now, by sending out colonies in one year towards three different quarters, their intentions were manifest, and the people of America must abandon their native seats to make way for unjust intruders.

But the Naragansets and Pequods, like most of the contiguous tribes in America, were rivals, and there subsisted between them an hereditary and implacable enmity. Revenge is the darling passion of savages; in order to secure the indulgence of which there is no present advantage that they will not sacrifice, and no future consequence which they do not totally disregard. The Naragansets, instead of closing with the prudent proposal of their neighbours, discovered their hostile intentions to the governor of Massachusetts Bay; and, eager to lay hold on such a favourable opportunity of wreaking their vengeance on their ancient foes, entered into an alliance with the English against them. The Pequods, more exasperated than discouraged by the imprudence and treachery of their countrymen, took the field, and carried on the war in the usual mode of Americans. They surprised stragglers,

stragglers, and scalped them ; they plundered and burnt remote settlements ; they attacked Fort Say Brook without success, though garrisoned only by twenty men ; and when the English began to act offensively, they retired to fastnesses which they deemed inaccessible. The different colonies had agreed to unite against the common enemy, each furnishing a quota of men in proportion to its numbers. The troops of Connecticut which lay most exposed to danger were soon assembled. The march of those from Massachusetts, which formed the most considerable body, was retarded by the most singular cause that ever influenced the operations of a military force. When they were mustered previous to their departure, it was found that some of the officers, as well as of the private soldiers, were still under a covenant of works ; and that the blessing of God could not be implored or expected to crown the arms of such unhallowed men with success. The alarm was general, and many arrangements necessary in order to cast out the unclean, and to render this little band sufficiently pure to fight the battles of a people who entertained high ideas of their own sanctity ^k.

Meanwhile the Connecticut troops, reinforced by a small detachment from Say Brook, found it necessary to advance towards the enemy. They were posted on a rising ground, in the middle of a swamp towards the head of the river Mistick, which they had surrounded with palisades, the best defence that their slender skill in the art of fortification had discovered. Though they knew that the English were in

^k Neal, i. 168.

motion, yet, with the usual improvidence and security of savages, they took no measures either to observe their progress, or to guard against being surprised themselves. The enemy [May 20], unperceived, reached the palisadoes, and if a dog had not given the alarm by barking, the Indians must have been massacred without resistance. In a moment, however, they started to arms, and raising the war-cry, prepared to repel the assailants. But at that early period of their intercourse with the Europeans, the Americans were little acquainted with the use of gunpowder, and dreaded its effects extremely. While some of the English galled them with an incessant fire through the intervals between the palisadoes, others forced their way by the entries into the fort, filled only with branches of trees; and setting fire to the huts which were covered with reeds, the confusion and terror quickly became general. Many of the women and children perished in the flames; and the warriors, in endeavouring to escape, were either slain by the English, or falling into the hands of their Indian allies, who surrounded the fort at a distance, were reserved for a more cruel fate. After the junction of the troops from Massachusetts, the English resolved to pursue their victory; and hunting the Indians from one place of retreat to another, some subsequent encounters were hardly less fatal to them than the action on the Millick. In less than three months the tribe of Pequods was extirpated: a few miserable fugitives who took refuge among the neighbouring Indians, being incorporated by them, lost their name as a distinct

tinct people. In this first essay of their arms, the colonists of New England seem to have been conducted by skilful and enterprising officers, and displayed both courage and perseverance as soldiers. But they stained their laurels by the use which they made of victory. Instead of treating the Pequods as an independent people, who made a gallant effort to defend the property, the rights, and the freedom of their nation, they retaliated upon them all the barbarities of American war. Some they massacred in cold blood, others they gave up to be tortured by their Indian allies, a considerable number they sold as slaves in Bermudas, the rest were reduced to servitude among themselves¹.

But reprehensible as this conduct of the English must be deemed, their vigorous efforts in this decisive campaign filled all the surrounding tribes of Indians with such an high opinion of their valour as secured a long tranquillity to all their settlements. At the same time the violence of administration in England continued to increase their population and strength, by forcing many respectable subjects to tear themselves from all the tender connections that bind men to their native country, and to fly for refuge to a region of the New World, which hitherto presented to them nothing that could allure them thither but exemption from oppression. The number of those emigrants drew the attention of government, and appeared so formidable, that a proclamation was issued, prohibiting masters of ships from carrying passengers to New England

¹ Hutchinson, p. 58. 76, &c. Mather, *Magnalia*, b. vii. ch. 6. Hubbard's *State of N. Eng.* p. 5. 116, &c.

without special permission. On many occasions this injunction was eluded or disregarded. Fatally for the king, it operated with full effect in one instance. Sir Arthur Haslerig, John Hampden, Oliver Cromwell, and some other persons whose principles and views coincided with theirs, impatient to enjoy those civil and religious liberties which they struggled in vain to obtain in Great Britain, hired some ships to carry them and their attendants to New England. By order of council, an embargo was laid on these when on the point of sailing; and Charles, far from suspecting that the future revolutions in his kingdoms were to be excited and directed by persons in such an humble sphere of life, forcibly detained the men destined to overturn his throne, and to terminate his days by a violent death^m.

But, in spite of all the efforts of government to check this spirit of migration, the measures of the king and his ministers were considered by a great body of the people as so hostile to those rights which they deemed most valuable, that in the course of the year one thousand six hundred and thirty-eight, above three thousand persons embarked for New England, choosing rather to expose themselves to all the consequences of disregarding the royal proclamation, than to remain longer under oppression. Exasperated at this contempt of his authority, Charles had recourse to a violent but effectual mode of accomplishing what he had in view. A writ of *quo warranto* was issued against the cor-

^m Maiber, *Mangalia*, b. i. ch. 5. p. 23. Neal's Hist. of N. Eng. i. 151. Chalmers' Annals, i. 155. 160, &c.

poration of Massachusetts Bay. The colonists had conformed so little to the terms of their charter, that judgment was given against them without difficulty. They were found to have forfeited all their rights as a corporation, which of course returned to the crown, and Charles began to take measures for new modelling the political frame of the colony, and vesting the administration of its affairs in other hands. But his plans were never carried into execution. In every corner of his dominions, the storm now began to gather, which soon burst out with such fatal violence, that Charles, during the remainder of his unfortunate reign, occupied with domestic and more interesting cares, had not leisure to bestow any attention upon a remote and inconsiderable provinceⁿ.

On the meeting of the Long Parliament, such a Revolution took place in England, that all the motives for migrating to the New World ceased. The maxims of the Puritans with respect to the government both of church and state, became predominant in the nation, and were enforced by the hand of power. Their oppressors were humbled; that perfect system of reformed polity, which had long been the object of their admiration and desire, was established by law; and amidst the intrigues and conflicts of an obstinate civil war, turbulent and aspiring spirits found such full occupation, that they had no inducement to quit a busy theatre, on which they had risen to act a most conspicuous part. From the

ⁿ Hutchinson, p. 86. 502, &c. Chalmers' Annals, i. 161.

year one thousand ~~six~~ hundred and twenty, when the first feeble colony was conducted to New England by the Brownills, to the year one thousand six hundred and forty, it has been computed, that twenty-one thousand two hundred British subjects had settled there. The money expended by various adventurers during that period in fitting out ships, in purchasing stock, and transporting settlers, amounted, on a moderate calculation, nearly to two hundred thousand pounds*: a vast sum in that age, and which no principles, inferior in force to those wherewith the Puritans were animated, could have persuaded men to lay out, on the uncertain prospect of obtaining an establishment in a remote uncultivated region, which, from its situation and climate, could allure them with no hope but that of finding subsistence and enjoying freedom. For some years, even subsistence was procured with difficulty; and it was towards the close of the period to which our narrative is arrived, before the product of the settlement yielded the planters any return for their stock. About that time they began to export corn in small quantities to the West Indies, and made some feeble attempts to extend the fishery, and to open the trade in lumber, which have since proved the staple articles of commerce in the colony^p. Since the year one thousand six hundred and forty, the number of people with which New England has recruited the population of the

* Mather, b. i. ch. 4. p. 17. ch. 5. p. 23. Hutchinson, p. 193. Chalmers' Annals, p. 165. ^p Hutchinson, p. 91, 92.

parent state, is supposed at least to equal what may have been drained from it by occasional migrations thither.

But though the sudden change of system in Great Britain stopt entirely the influx of settlers into New England, the principles of the colonists coincided so perfectly with those of the popular leaders in parliament, that they were soon distinguished by peculiar marks of their brotherly affection. By a vote of the House of Commons in the year one thousand six hundred and forty-two, the people in all the different plantations of New England were exempted from payment of any duties, either upon goods exported thither, or upon those which they imported into the mother country, until the House shall take farther order to the contrary. This was afterwards confirmed [1646] by the authority of both Houses. Encouraged by such an extraordinary privilege, industry made rapid progress in all the districts of New England, and population increased along with it. In return for those favours, the colonists applauded the measures of parliament, celebrated its generous efforts to vindicate the rights and liberties of the nation, prayed for the success of its arms, and framed regulations in order to prevent any exertion in favour of the king on the other side of the Atlantic⁹.

Relying on the indulgent partiality with which all their proceedings were viewed by men thus closely united with them in sentiments and wishes, the people of New England ventured on a measure, which not only increased their secu-

⁹ Hutchinson, p. 114. App. 517. Chalmers' Annals, i. 174. 176.

rity and power, but may be regarded as a considerable step towards independence. Under the impression or pretext of the danger to which they were exposed from the surrounding tribes of Indians, the four colonies of Massachusetts, Plymouth, Connecticut, and Newhaven, entered into a league of perpetual confederacy, offensive and defensive [1643, May 19]; an idea familiar to several leading men in the colonies, as it was framed in imitation of the famous bond of union among the Dutch provinces, in whose dominions the Brownists had long resided. It was stipulated, that the confederates should henceforth be distinguished by the name of the United Colonies of New England; that each colony shall remain separate and distinct, and have exclusive jurisdiction within its own territory; that in every war offensive or defensive, each of the confederates shall furnish its quota of men, provisions, and money, at a rate to be fixed from time to time, in proportion to the number of people in each settlement; that an assembly composed of two commissioners from each colony shall be held annually, with power to deliberate and decide in all points of common concern to the confederacy; and every determination, in which six of their number concur, shall be binding on the whole^r. In this transaction the colonies of New England seem to have considered themselves as independent societies, possessing all the rights of sovereignty, and free from the controul of any superior power. The governing party in England, occupied with

^r Neal's Hist. of N. Eng. i. 202, &c. Hutchinson, p. 124. Chalmers' Ann. p. 177.

affairs of more urgent concern, and no wise disposed to observe the conduct of their brethren in America with any jealous attention, suffered the measure to pass without animadversion.

Emboldened by this connivance, the spirit of independence gathered strength, and soon displayed itself more openly: some persons of note in the colony of Massachusetts, averse to the system of ecclesiastical polity established there, and preferring to it the government and discipline of the churches of England or Scotland, having remonstrated to the general court against the injustice of depriving them of their rights as freemen, and of their privileges as Christians [1646], because they could not join as members with any of the congregational churches, petitioned that they might no longer be bound to obey laws to which they had not assented, nor be subject to taxes imposed by an assembly in which they were not represented. Their demands were not only rejected, but they were imprisoned and fined as disturbers of the public peace; and when they appointed some of their number to lay their grievances before parliament, the annual court, in order to prevent this appeal to the supreme power, attempted first to seize their papers, and then to obstruct their embarkation for England. But though neither of these could be accomplished, such was the address and influence of the colonies' agents in England, that no inquiry seems to have been made into this transaction^s. This was followed by an indication, still less

^s Neal's Hist. N. Eng. i. 213. Hutchinson's Hist. 145, &c. Collect. 188, &c. Chalm. Ann. 179. Mather, Magnal. b. iii. ch. i. p. 30.

ambiguous, of the aspiring spirit prevalent among the people of Massachusetts. Under every form of government the right of coining money has been considered as a prerogative peculiar to sovereignty, and which no subordinate member in any state is entitled to claim. Regardless of this established maxim, the general court ordered a coinage of silver money at Boston [1652], stamped with the name of the colony, and a tree as an apt symbol of its progressive vigour^t. Even this usurpation escaped without notice. The Independents, having now humbled all rival sects, engrossed the whole direction of affairs in Great Britain; and long accustomed to admire the government of New England, framed agreeably to those principles which they had adopted as the most perfect model of civil and ecclesiastical polity, they were unwilling to stain its reputation, by censuring any part of its conduct.

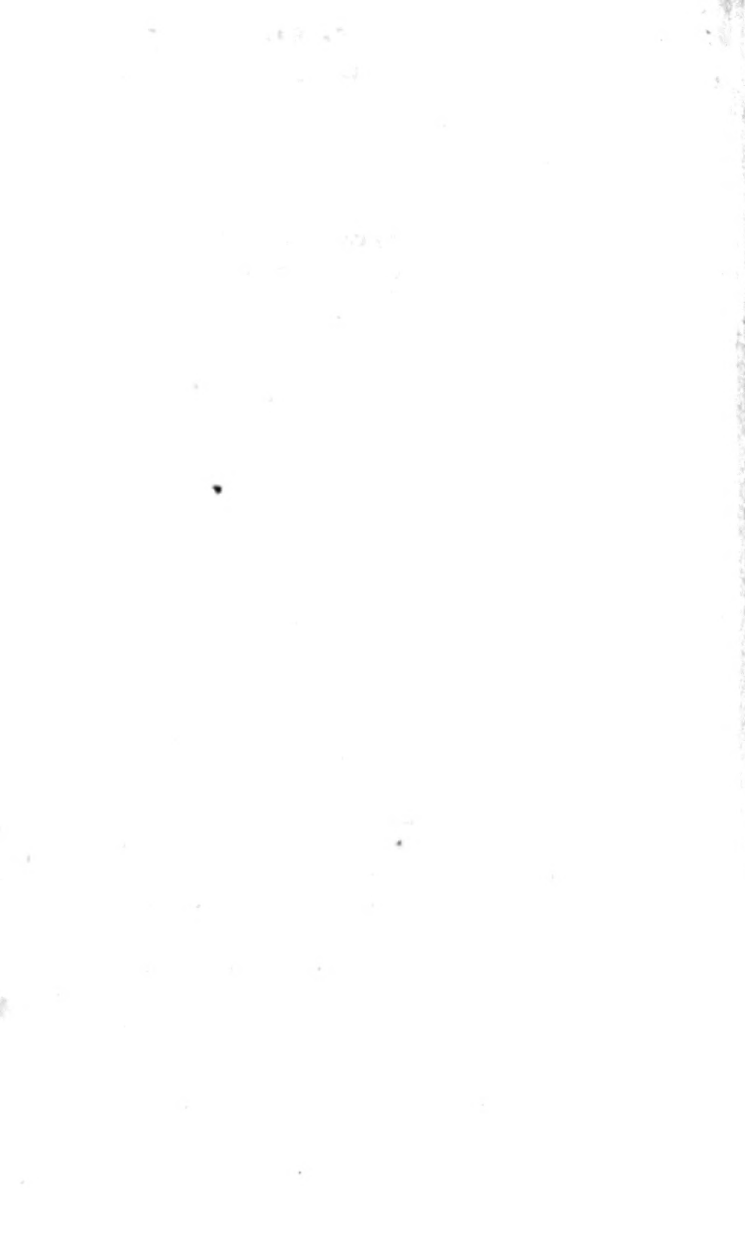
When Cromwell usurped the supreme power, the colonies of New England continued to stand as high in his estimation. As he had deeply imbibed all the fanatical notions of the Independents, and was perpetually surrounded by the most eminent and artful teachers of that sect, he kept a constant correspondence with the leading men in the American settlements, who seem to have looked up to him as a zealous patron^u. He in return considered them as his most devoted adherents, attached to him no less by affection than by principle. He soon gave a striking proof of this. On the conquest of Jamaica, he formed a scheme for the security and improve-

^t Hutchinson, 177, 178. Chalmers' Annals, p. 181.

^u Hutchinson, App. 520, &c. Collect. p. 233.

ment of the acquisition made by his victorious arms, suited to the ardour of an impetuous spirit that delighted in accomplishing its ends by extraordinary means. He proposed to transport the people of New England to that island, and employed every argument calculated to make impression upon them, in order to obtain their consent. He endeavoured to rouse their religious zeal by representing what a fatal blow it would be to the man of sin, if a colony of the faithful were settled in the midst of his territories in the New World. He allured them with prospects of immense wealth in a fertile region, which would reward the industry of those who cultivated it, with all the precious productions of the torrid zone, and expressed his fervent wish that they might take possession of it, in order to fulfil God's promise of making his people the head and not the tail. He assured them of being supported by the whole force of his authority, and of vesting all the powers of government entirely in their hands. But by this time the colonists were attached to a country in which they had resided for many years, and where, though they did not attain opulence, they enjoyed the comforts of life in great abundance; and they dreaded so much the noxious climate of the West Indies, which had proved fatal to a great number of the English who first settled in Jamaica, that they declined, though in the most respectful terms, closing with the Protector's proposition *.

* Hutchinson, p. 190, &c. Chalmers, p. 188.



NOTES

AND

ILLUSTRATIONS.

NOTE CXLIV. p. i.

IN my inquiries concerning the manners and policy of the Mexicans, I have received much information from a large manuscript of Don Alonso de Corita, one of the judges in the Court of Audience of Mexico. In the year 1553, Philip II. in order to discover the mode of levying tribute from his Indian subjects, that would be most beneficial to the crown, and least oppressive to them, addressed a mandate to all the Courts of Audience in America, enjoining them to answer certain queries which he proposed to them, concerning the ancient form of government established among the various nations of Indians, and the mode in which they had been accustomed to pay taxes to their kings or chiefs. In obedience to this mandate, Corita, who had resided nineteen years in America, fourteen of which he passed in New Spain, composed the work of which I have a copy. He acquaints his sovereign, that he had made it an object during his residence in America, and in all its provinces which he had visited, to inquire diligently into the manners and customs of the natives; that he had conversed for this purpose with many aged and intelligent Indians, and consulted several of the Spanish ecclesiastics, who understood the Indian languages most perfectly, particularly some of those who landed in New Spain soon after the conquest. Corita appears to be a
man

man of some learning, and to have carried on his inquiries with the diligence and accuracy to which he pretends. Greater credit is due to his testimony from one circumstance. His work was not composed with a view to publication, or in support of any particular theory, but contains simple, though full answers to queries proposed to him officially. Though Herrera does not mention him among the authors whom he had followed as guides in his history, I should suppose, from several facts of which he takes notice, as well as from several expressions which he uses, that this memorial of Corita was not unknown to him.

NOTE CXLV. p. 12.

THE early Spanish writers were so hasty and inaccurate in estimating the numbers of people in the provinces and towns of America, that it is impossible to ascertain that of Mexico itself with any degree of precision. Cortes describes the extent and populousness of Mexico in general terms, which imply that it was not inferior to the greatest cities in Europe. Gomara is more explicit, and affirms, that there were 60,000 houses or families in Mexico. Cron. c. 78. Herrera adopts his opinion, Dec. 2. lib. vii. c. 13. ; and the generality of writers follow them implicitly without inquiry or scruple. According to this account, the inhabitants of Mexico must have been about 300,000. Torquemada, with his usual propensity to the marvellous, asserts, that there were a hundred and twenty thousand houses or families in Mexico, and consequently about six hundred thousand inhabitants. Lib. iii. c. 23. But in a very judicious account of the Mexican empire, by one of Cortes's officers, the population is fixed at 60,000 people. Ramusio, iii. 309, A. Even by this account, which probably is much nearer the truth than any of the foregoing, Mexico was a great city.

NOTE CXLVI. p. 16.

IT is to P. Torribio de Benavente, that I am indebted for this curious observation. Palafox, bishop of Ciudad de la Puebla Los Angeles, confirms and illustrates it more fully. The Mexican (says he) is the only language in which a termination indicating respect, *filawas reverenciales y de cortesia*, may be affixed to every word. By adding the final syllable *zin* or *azin* to any word, it becomes a proper expression of veneration in the mouth of an inferior. If, in speaking to an equal, the word Father is to be used, it is *Tatl*, but an inferior says *Tatzin*. One priest speaking to another, calls him *Teopixque*; a person of inferior rank calls him *Teopixcatzin*. The name of the emperor who reigned when Cortes invaded Mexico, was *Montezuma*, but his vassals, from reverence, pronounced it *Montezumazin*. Torribio, MS. Palaf. Virtudes del Indio, p. 65. The Mexicans had not only reverential nouns, but reverential verbs. The manner in which these are formed from the verbs in common use, is explained by D. Jos. Aug. Aldama y Guevara in his Mexican Grammar, N^o 188.

NOTE CXLVII. p. 21.

FROM comparing several passages in Corita and Herrera, we may collect, with some degree of accuracy, the various modes in which the Mexicans contributed towards the support of government. Some persons of the first order seem to have been exempted from the payment of any tribute, and, as their only duty to the public, were bound to personal service in war, and to follow the banner of their sovereign with their vassals. 2. The immediate vassals of the crown were bound not only to personal military service, but paid a certain proportion of the produce of their lands in kind. 3. Those who held offices of honour or trust, paid a certain share of what they received in consequence of holding these. 4. Each *Capullæ*, or association, cultivated some

some part of the common field allotted to it, for the behoof of the crown, and deposited the produce in the royal granaries. 5. Some part of whatever was brought to the public markets, whether fruits of the earth, or the various productions of their artists and manufacturers, was demanded for the public use, and the merchants who paid this were exempted from every other tax. 6. The *Mayeques*, or *adscripti glabæ*, were bound to cultivate certain districts in every province, which may be considered as *crown lands*, and brought the increase into public storehouses. Thus the sovereign received some part of whatever was useful or valuable in the country, whether it was the natural production of the soil, or acquired by the industry of the people. What each contributed towards the support of government, seems to have been inconsiderable. Corita, in answer to one of the queries put to the Audience of Mexico by Philip II. endeavours to estimate in money the value of what each citizen might be supposed to pay, and does not reckon it at more than three or four *reals*, about eighteen pence or two shillings a head.

NOTE CXLVIII. p. 21.

CORTES, who seems to have been as much astonished with this, as with any instance of Mexican ingenuity, gives a particular description of it. Along one of the causeways, says he, by which they enter the city, are conducted two conduits, composed of clay tempered with mortar, about two paces in breadth, and raised about six feet. In one of them is conveyed a stream of excellent water, as large as the body of a man, into the centre of the city, and it supplies all the inhabitants plentifully. The other is empty, that when it is necessary to clean, or repair the former, the stream of water may be turned into it. As this conduit passes along two of the bridges, where there are breaches in the causeway, through which the salt-water of the lake flows, it is conveyed over them in pipes as large as the body of an ox, then carried from the conduit to the remote quarters

quarters of the city in canoes, and sold to the inhabitants. Relat. ap. Ramus. 241, A.

NOTE CXLIX. p. 23.

IN the armoury of the royal palace of Madrid, are shewn suits of armour, which are called Montezuma's. They are composed of thin lacquered copper plates. In the opinion of very intelligent judges they are evidently eastern. The forms of the silver ornaments upon them, representing dragons, &c. may be considered as a confirmation of this. They are infinitely superior in point of workmanship to any effort of American art. The Spaniards probably received them from the Philippine islands. The only unquestionable specimen of Mexican art that I know of in Great Britain, is a cup of very fine gold, which is said to have belonged to Montezuma. It weighs 5 oz. 12 dwt. Three drawings of it were exhibited to the Society of Antiquaries, June 10, 1765. A man's head is represented on this cup. On one side the full face, on the other the profile, on the third the back parts of the head. The relievo is said to have been produced by punching the inside of the cup, so as to make the representation of a face on the outside. The features are gross, but represented with some degree of art, and certainly too rude for Spanish workmanship. This cup was purchased by Edward earl of Orford, while he lay in the harbour of Cadiz with the fleet under his command, and is now in the possession of his grandson, Lord Archer. I am indebted for this information to my respectable and ingenious friend Mr. Barington.—In the sixth volume of the *Archæologia*, p. 107, is published an account of some masks of Terra Cotta, brought from a burying ground on the American continent, about seventy miles from the British settlement on the Mosquito shore. They are said to be likenesses of chiefs, or other eminent persons. From the description and engravings of them, we have additional proof of the imperfect state of arts among the Americans.

NOTE CL. p. 29.

THE learned reader will perceive how much I have been indebted, in this part of my work, to the guidance of the Bishop of Gloucester, who has traced the successive steps, by which the human mind advanced in this line of its progress, with much erudition, and greater ingenuity. He is the first, as far as I know, who formed a rational and consistent theory concerning the various modes of writing practised by nations, according to the various degrees of their improvement. Div. Legation of Moses, iii. 69, &c. Some important observations have been added by M. le President de Brosses, the learned and intelligent author of the *Traité de la Formation Mécanique des Langues*, tom. i. 295, &c.

As the Mexican paintings are the most curious monuments extant of the earliest mode of writing, it will not be improper to give some account of the means by which they were preserved from the general wreck of every work of art in America, and communicated to the Public. For the most early and complete collection of these published by Purchas, we are indebted to the attention of that curious inquirer, Hakluyt. Don Antonio Mendoza, viceroy of New Spain, having deemed those paintings a proper present for Charles V. the ship in which they were sent to Spain was taken by a French cruizer, and they came into the possession of Thevet, the king's geographer, who having travelled himself into the New World, and described one of its provinces, was a curious observer of whatever tended to illustrate the manners of the Americans. On his death they were purchased by Hakluyt, at that time chaplain of the English ambassador to the French court; and, being left by him to Purchas, were published at the desire of the learned antiquary Sir Henry Spelman. Purchas, iii. 1065. They were translated from English into French by Melchizedeck Thevenot, and published in his collection of voyages, A. D. 1683.

The second specimen of Mexican picture-writing, was published by Dr. Francis Gemelli Carreri, in two copper-plates. The first is a map, or representation of the progress of the ancient Mexicans on their first arrival in the country, and of the various stations in which they settled, before they founded the capital of their empire in the lake of Mexico. The second is a Chronological Wheel, or Circle, representing the manner in which they computed and marked their cycle of fifty-two years. He received both from Don Carlos de Sigüenza y Congorra, a diligent collector of ancient Mexican documents. But as it seems now to be a received opinion (founded, as far as I know, on no good evidence) that Carreri was never out of Italy, and that his famous *Giro del Mundo* is an account of a fictitious voyage, I have not mentioned these paintings in the text. They have, however, manifestly the appearance of being Mexican productions, and are allowed to be so by Boturini, who was well qualified to determine whether they were genuine or supposititious. M. Clavigero, likewise, admits them to be genuine paintings of the ancient Mexicans. To me they always appeared to be so, though, from my desire to rest no part of my narrative upon questionable authority, I did not refer to them. The style of painting in the former is considerably more perfect than any other specimen of Mexican design; but as the original is said to have been much defaced by time, I suspect that it has been improved by some touches from the hand of an European artist. Carreri, Churchill, iv. p. 487. The chronological wheel is a just delineation of the Mexican mode of computing time, as described by Acoſta, lib. vi. c. 2. It seems to resemble one which that learned Jesuit had seen; and if it be admitted as a genuine monument, it proves that the Mexicans had artificial or arbitrary characters, which represented several things besides numbers. Each month is there represented by a symbol expressive of some work or rite peculiar to it.

The third specimen of Mexican painting was discovered by another Italian. In 1736, Lorenzo Boturini

Benaduci set out for New Spain, and was led by several incidents to study the language of the Mexicans, and to collect the remains of their historical monuments. He persisted nine years in his researches, with the enthusiasm of a projector, and the patience of an antiquary. In 1746, he published at Madrid, *Idea de una Nueva Historia General de la America Septentrional*, containing an account of the result of his inquiries; and he added to it a catalogue of his American Historical Museum, arranged under thirty six different heads. His idea of a New History appears to me the work of a whimsical credulous man. But his catalogue of Mexican maps, paintings, tribute rolls, calendars, &c. is much larger than one could have expected. Unfortunately a ship, in which he had sent a considerable part of them to Europe, was taken by an English privateer during the war between Great Britain and Spain which commenced in the year 1739; and it is probable that they perished by falling into the hands of ignorant captors. Boturini himself incurred the displeasure of the Spanish court, and died in an hospital at Madrid. The history, of which the *Idea*, &c. was only a *prospectus*, was never published. The remainder of his Museum seems to have been dispersed. Some part of it came into the possession of the present archbishop of Toledo, when he was primate of New Spain, and he published from it that curious tribute-roll which I have mentioned.

The only other collection of Mexican paintings, as far as I can learn, is in the Imperial Library at Vienna. By order of their Imperial Majesties, I have obtained such a specimen of these as I desired, in eight paintings, made with so much fidelity, that I am informed the copies could hardly be distinguished from the originals. According to a note in this *Codex Mexicanus*, it appears to have been a present from Emmanuel King of Portugal to Pope Clement VII. who died A. D. 1533. After passing through the hands of several illustrious proprietors, it fell into those of the cardinal of Saxe-Eisenach, who presented it to the emperor Leopold.

These

These paintings are manifestly Mexican, but they are in a style very different from any of the former. An engraving has been made of one of them, in order to gratify such of my readers, as may deem this an object worthy of their attention. Were it an object of sufficient importance, it might, perhaps, be possible, by recourse to the plates of Purchas, and the archbishop of Toledo, as a key, to form plausible conjectures concerning the meaning of this picture. Many of the figures are evidently similar. A. A. are targets and darts, almost in the same form with those published by Purchas, p. 1070, 1071, &c. B. B. are figures of temples, nearly resembling those in Purchas, p. 1109 and 1113, and in Lorenzana, Plate II. C. is a bale of mantles, or cotton cloths, the figure of which occurs in almost every plate of Purchas and Lorenzana. E. E. E. seems to be Mexican captains in their war dress, the fantastic ornaments of which resemble the figures in Purchas, p. 1110, 1111, 2113. I should suppose this picture to be a tribute-roll, as their mode of noting numbers occurs frequently. D. D. D. &c. According to Boturini, the mode of computation by the number of knots, was known to the Mexicans as well as to the Peruvians, p. 85. and the manner in which the number of units is represented in the Mexican paintings in my possession, seems to confirm this opinion. They plainly resemble a string of knots on a cord or slender rope.

Since I published the former Edition, Mr. Waddilove, who is still pleased to continue his friendly attention to procure me information, has discovered, in the Library of the Escorial, a volume in folio, consisting of forty sheets of a kind of pasteboard, each the size of a common sheet of writing paper, with great variety of uncouth and whimsical figures of Mexican painting, in very fresh colours, and with an explanation in Spanish to most of them. The first twenty-two sheets are the signs of the months, days, &c. About the middle of each sheet are two or more large figures for

the month, surrounded by the signs of the days. The last eighteen sheets are not so filled with figures. They seem to be the signs of Deities, and images of various objects. According to this Calendar in the Escorial, the Mexican year contained 186 days, divided into 12 months of 13 days. Each day is represented by a different sign, taken from some natural object, a serpent, a dog, a lizard, a reed, a house, &c. The signs of days in the Calendar of the Escorial are precisely the same with those mentioned by Boturini. *Idea*, &c. p. 45. But, if we may give credit to that Author, the Mexican year contained 360 days, divided into 18 months of 20 days. The order of days in every month was computed, according to him, first by what he calls a *tridecenary* progression of days from one to thirteen, in the same manner as in the Calendar of the Escorial, and then by a *septenary* progression of days from one to seven, making in all twenty. In this Calendar, not only the signs which distinguish each day, but the qualities supposed to be peculiar to each month, are marked. There are certain weaknesses which seem to accompany the human mind through every stage of its progress in observation and science. Slender as was the knowledge of the Mexicans in Astronomy, it appears to have been already connected with judicial Astrology. The fortune and character of persons born in each month are supposed to be decided by some superior influence predominant at the time of nativity. Hence it is foretold in the Calendar, that all who are born in one month will be rich, in another warlike, in a third luxurious, &c. The pasteboard, or whatever substance it may be on which the Calendar in the Escorial is painted, seems, by Mr. Waddilove's description of it, to resemble nearly that in the Imperial Library at Vienna. In several particulars, the figures bear some likeness to those in the plate which I have published. The figures marked D. which induce me to conjecture, that this painting might be a tribute roll similar to these published by Purchas and the Archbishop

bishop of Toledo, Mr. Waddilove supposes to be signs of days ; and I have such confidence in the accuracy of his observations, as to conclude his opinion to be well founded. It appears, from the characters in which the explanations of the figures are written, that this curious monument of Mexican art has been obtained, soon after the conquest of the empire. It is singular that it should never have been mentioned by any Spanish Author.

NOTE CLI. p. 31.

THE first was called, the Prince of the deathful Lance ; the second, the Divider of Men ; the third, the Shedder of Blood ; the fourth, the Lord of the Darkhouse. Acofta, Lib vi. c. 25.

NOTE CLII. p. 37.

THE Temple of Cholula, which was deemed more holy than any in New Spain, was likewise the most considerable. But it was nothing more than a mount of solid earth. According to Torquemada, it was above a quarter of a league in circuit at the base, and rose to the height of forty fathom. Mon. Ind. Lib. iii. c. 19. Even M. Clavigero acknowledges that all the Mexican temples were solid structures, or earthen mounts, and of consequence cannot be considered as any evidence of their having made any considerable progress in the art of building. Clavig. II. 207.

From inspecting various figures of temples in the paintings engraved by Purchas, there seems to be some reason for suspecting that all their temples were constructed in the same manner. See Vol. iii. p. 1109, 1110. III3.

NOTE CLIII. p. 39.

NOT only in Tlascala, and Tepeaca, but even in Mexico itself, the houses of the people were mere huts built with turf, or mud, or the branches of trees.

They were extremely low, and slight, and without any furniture but a few earthen vessels. Like the rudest Indians, several families resided under the same roof, without having any separate apartments. Herrera, Dec. 2. lib. vii. c. 13. lib. x. c. 22. Dec. 3. lib. iv. c. 17. Torquem. lib. iii. c. 13.

NOTE CLIV. p. 39.

I AM informed by a person who resided long in New Spain, and visited almost every province of it, that there is not, in all the extent of that vast empire, any monument, or vestige of any building more ancient than the conquest, nor of any bridge or highway, except some remains of the causeway from Guadaloupe to that gate of Mexico by which Cortes entered the city. MS. *penes me*. The author of another account in manuscript observes, "That at this day there does not remain even the smallest vestige of the existence of any ancient Indian building public or private, either in Mexico or in any province of New Spain. I have travelled, says he, through all the countries adjacent to them, viz. New Galicia, New Biscay, New Mexico, Sonora, Cinaloa, the New Kingdom of Leon, and New Santandero, without having observed any monument worth notice, except some ruins near an ancient village in the valley *de Casas Grandes*, in lat. N. 30°. 46'. longit. 105°. 24'. from the island of Teneriffe. or 460 leagues N. N. W. from Mexico." He describes these ruins minutely, and they appear to be the remains of a paltry building in turf and stone, plastered over with white earth or lime. A missionary informed that gentleman, that he had discovered the ruins of another edifice similar to the former, about an hundred leagues towards N. W. on the banks of the River St. Pedro. MS. *penes me*.

These testimonies derive great credit from one circumstance, that they were not given in support of any particular system or theory, but as simple answers to queries which I had proposed. It is probable, however, that

that when these gentlemen assert, that no ruins or monuments of any ancient work whatever are now to be discovered in the Mexican Empire, they meant that there were no such ruins or monuments as conveyed any idea of grandeur or magnificence, in the works of its ancient inhabitants. For it appears from the testimony of several Spanish authors, that in Otumba, Tlascala, Cholula, &c. some vestiges of ancient buildings are still visible. Villa Segnor Teatro Amer. p. 143. 308. 353. D. Fran. Ant. Lorenzana, formerly archbishop of Mexico, and now of Toledo, in his introduction to that edition of the *Cartas de Relacion* of Cortes, which he published at Mexico, mentions some ruins which are still visible in several of the towns through which Cortes passed in his way to the capital, p. 4, &c. But neither of these authors give any description of them; and they seem to be so very inconsiderable, as to shew only that some buildings had once been there. The large mount of earth at Cholula, which the Spaniards dignified with the name of temple, still remains, but without any steps by which to ascend, or any facing of stone. It appears now like a natural mount, covered with grass and shrubs, and possibly it was never any thing more. Torquem. lib. iii. c. 19. I have received a minute description of the remains of a temple near Cuernavaca, on the road from Mexico to Acapulco. It is composed of large stones, fitted to each other as nicely as those in the buildings of the Peruvians, which are hereafter mentioned. At the foundation it forms a square of 25 yards; but as it rises in height, it diminishes in extent, not gradually, but by being contracted suddenly at regular distances, so that it must have resembled the figure B in the plate. It terminated, it is said, in a spire.

NOTE CLV. p. 44.

THE exaggeration of the Spanish historians, with respect to the number of human victims sacrificed in Mexico,

Mexico, appears to be very great. According to Gomara, there was no year in which twenty thousand human victims were not offered to the Mexican Divinities, and in some years they amounted to fifty thousand. *Cron. c. 229.* The skulls of those unhappy persons were ranged in order in a building erected for that purpose, and two of Cortes's officers who had counted them, informed Gomara that their number was an hundred and thirty six thousand. *Ibid. c. 82.* Herrera's account is still more incredible, that the number of victims was so great, that five thousand have been sacrificed in one day, nay, on some occasions, no less than twenty thousand. *Dec. iii lib. ii. c. 16.* Torquemada goes beyond both in extravagance, for he asserts, that twenty thousand children, exclusive of other victims, were slaughtered annually. *Mon. Ind. lib. vii. c. 21.* The most respectable authority in favour of such high numbers is that of Zumurruga, the first bishop of Mexico, who, in a letter to the chapter general of his order, A. D. 1631, asserts that the Mexicans sacrificed annually twenty thousand victims. *Davila. Teatro Eccles. 126.* In opposition to all these accounts, B. de las Casas observes, that if there had been such an annual waste of the human species, the country could never have arrived at that degree of populousness, for which it was remarkable when the Spaniards first landed there. This reasoning is just. If the number of victims in all the provinces of New Spain had been so great, not only must population have been prevented from increasing, but the human race must have been exterminated in a short time. For besides the waste of the species by such numerous sacrifices, it is observable that wherever the fate of captives taken in war is either certain death or perpetual slavery, as men can gain nothing by submitting speedily to an enemy, they always resist to the uttermost, and war becomes bloody and destructive to the last degree. Las Casas positively asserts, that the Mexicans never sacrificed

sacrificed more than fifty or a hundred persons in a year. See his dispute with Sepulveda, subjoined to his *Brevissima Relacion*, p. 105. Cortes does not specify what number of victims was sacrificed annually, but B. Diaz del Castillo relates, that an inquiry having been made, with respect to this, by the Franciscan Monks, who were sent into New Spain immediately after the conquest, it was found that about two thousand five hundred were sacrificed every year in Mexico. C. 207.

NOTE CLVI. p. 45.

IT is hardly necessary to observe, that the Peruvian Chronology is not only obscure, but repugnant to conclusions deduced from the most accurate and extensive observations, concerning the time that elapses during each reign, in any given succession of princes. The medium has been found not to exceed twenty years. According to Acofta and Garcilasso de la Vega, Huana Capac, who died about the year 1527, was the twelfth Inca. According to this rule of computing, the duration of the Peruvian monarchy ought not to have been reckoned above two hundred and forty years; but they affirm that it had subsisted four hundred years. Acofta, lib. vi. c. 19. Vega, lib. i. c. 9. By this account each reign is extended at a medium to thirty-three years, instead of twenty, the number ascertained by Sir Isaac Newton's observations; but so imperfect were the Peruvian traditions, that though the total is boldly marked, the number of years in each reign is unknown.

NOTE CLVII. p. 52.

MANY of the early Spanish writers assert, that the Peruvians offered human sacrifices. Xeres, p. 190. Zarate, lib. i. c. 11. Acofta, lib. v. c. 19. But Garcilasso de la Vega contends, that though this barbarous practice prevailed among their uncivilized ancestors, it
was

was totally abolished by the Incas, and that no human victim was ever offered in any temple of the Sun. This assertion, and the plausible reasons with which he confirms it, are sufficient to refute the Spanish writers, whose accounts seem to be founded entirely upon report, not upon what they themselves had observed. Vega, lib. ii. c. 4. In one of their festivals, the Peruvians offered cakes of bread moistened with blood drawn from the arms, the eye-brows, and noses of their children. Id. lib. vii. c. 6. This rite may have been derived from their ancient practice, in their uncivilized state, of sacrificing human victims.

NOTE CLVIII. p. 57.

THE Spaniards have adopted both those customs of the ancient Peruvians. They have preserved some of the aqueducts or canals, made in the days of the Incas, and have made new ones, by which they water every field that they cultivate. Ulloa Voyage, tom. i. 412. 477. They likewise continue to use *guano*, or the dung of sea-fowls, as manure. Ulloa gives a description of the almost incredible quantity of it in the small islands near the coast. Ibid. 481.

NOTE CLIX. p. 59.

THE temple of Cayambo, the palace of the Inca at Callo in the plain of Lacatunga, and that of Atun-Cannar, are described by Ulloa, tom. i. 286, &c. who inspected them with great care. M. de Condamine published a curious memoir concerning the ruins of Atun-Cannar. Mem. de l'Academie de Berlin, A. D. 1746, p. 415. Acosta describes the ruins of Cuzco, which he had examined. Lib. vi. c. 14. Garcilasso, in his usual style, gives pompous and confused descriptions of several temples, and other public edifices. Lib. iii. c. 1. c. 21. lib. vi. c. 4. Don ——— Zapata, in a large treatise concerning Peru, which has not hitherto been published, communicates some information

tion with respect to several monuments of the ancient Peruvians, which have not been mentioned by other authors. MS. *penes me*, Artículo xx. Ulloa describes some of the ancient Peruvian fortifications, which were likewise works of great extent and solidity. Tom. i. 391. Three circumstances struck all those observers: the vast size of the stones which the Peruvians employed in some of their buildings. Acosta measured one, which was thirty feet long, eighteen broad, and six in thickness; and yet, he adds, that in the fortrefs at Cuzco, there were stones considerably larger. It is difficult to conceive how the Peruvians could move these, and raise them to the height even of twelve feet. The second circumstance is, the imperfection of the Peruvian art, when applied to working in timber. By the patience and perseverance natural to Americans, stones may be formed into any shape, merely by rubbing one against another, or by the use of hatchets or other instruments made of stone; but with such rude tools, little progress can be made in carpentry. The Peruvians could not mortize two beams together, or give any degree of union or stability to any work composed of timber. As they could not form a centre, they were totally unacquainted with the use of arches in building, nor can Spanish authors conceive how they were able to frame a roof for those ample structures which they raised.

The third circumstance is a striking proof, which all the monuments of the Peruvians furnish, of their want of ingenuity and invention, accompanied with patience no less astonishing. None of the stones employed in those works were formed into any particular or uniform shape, which could render them fit for being compacted together in building. The Indians took them as they fell from the mountains, or were raised out of the quarries. Some were square, some triangular, some convex, some concave. Their art and industry were employed in joining them together, by forming such hollows in the one, as perfectly corresponded to the projections or risings in the other. This tedious

tedious operation, which might have been so easily abridged, by adapting the surface of the stones to each other, either by rubbing, or by their hatchets of copper, would be deemed incredible, if it were not put beyond doubt by inspecting the remains of those buildings. It gives them a very singular appearance to an European eye. There is no regular layer or stratum of building, and no one stone resembles another in dimensions or form. At the same time, by the persevering, but ill-directed industry of the Indians, they are all joined with that minute nicety which I have mentioned. Ulloa made this observation concerning the form of the stones in the fortrefs of Atun. Cannar. Voy. i. p. 387. Pineto gives a similar description of the fortrefs of Cuzco, the most perfect of all the Peruvian works. Zapata MS. *præter me*. According to M. de Condamine, there were regular strata of building in some parts of Atun-Cannar, which he remarks as singular, and as a proof of some progress in improvement.

NOTE CLX. p. 62.

THE appearance of those bridges, which bend with their own weight, wave with the wind, and are considerably agitated by the motion of every person who passes along them, is very frightful at first. But the Spaniards have found them to be the easiest mode of passing the torrents in Peru, over which it would be difficult to throw more solid structures either of stone or timber. They form those hanging bridges so strong and broad, that loaded mules pass along them. All the trade of Cuzco is carried on by means of such a bridge over the river Apurimac. Ulloa, tom. i. 358. A more simple contrivance was employed in passing smaller streams: A basket, in which the traveller was placed, being suspended from a strong rope stretched across the stream, it was pushed or drawn from one side to the other. *Ibid.*

NOTE CLXI. p. 73.

My information with respect to those events is taken from *Noticia breve de la expedicion militar de Sonora y Cinaloa, su exito feliz, y vantojoso estado, en que por consecuentia de ello, se han puesto ambas provincias*, published at Mexico, June 17th, 1771, in order to satisfy the curiosity of the merchants, who had furnished the viceroy with money for defraying the expence of the armament. The copies of this *Noticia* are very rare in Madrid; but I have obtained one, which has enabled me to communicate these curious facts to the public. According to this account, there was found in the mine Yecorato in Cinaloa, a grain of gold of twenty-two carats, which weighed sixteen marks four ounces four ochavas; this was sent to Spain as a present fit for the king, and is now deposited in the royal cabinet at Madrid.

NOTE CLXII. p. 73.

THE uncertainty of geographers with respect to this point is remarkable, for Cortes seems to have surveyed its coasts with great accuracy. The archbishop of Toledo has published, from the original, in the possession of the Marquis del Valle, the descendant of Cortes, a map drawn in 1541, by the pilot Domingo Castillo, in which California is laid down as a peninsula, stretching out nearly in the same direction which is now given to it in the best maps, and the point where Rio Colorado enters the gulf is marked with precision. *Hist. de Nueva Espagna*, 327.

NOTE CLXIII. p. 76.

I AM indebted for this fact to M. L'Abbé Raynal, tom. iii. 103. and upon consulting an intelligent person, long settled on the Mosquito shore, and who has been engaged in the logwood trade, I find that ingenious

author has been well informed. The logwood, cut near the town of St. Francis of Campeachy, is of much better quality than that on the other side of Yucatan, and the English trade in the Bay of Honduras is almost at an end.

NOTE CLXIV. p. 92.

P. TORRIBIO de Benevente, or Motolina, has enumerated ten causes of the rapid depopulation of Mexico, to which he gives the name of the Ten Plagues. Many of these are not peculiar to that province. 1. The introduction of the small-pox. This disease was first brought into New Spain in the year 1520, by a negroe slave who attended Narvaez in his expedition against Cortes. Torribio affirms, that one half of the people in the provinces, visited with this distemper, died. To this mortality occasioned by the small-pox. Torquemada adds the destructive effects of two contagious distempers which raged in the years 1545 and 1576. In the former 800,000; in the latter, above two millions perished, according to an exact account taken by order of the viceroys. Mon. Ind. i. 642. The small-pox was not introduced into Peru for several years after the invasion of the Spaniards, but there too that distemper proved very fatal to the natives. Garcia Origen, p. 88. 2. The numbers who were killed or died of famine in their war with the Spaniards, particularly during the siege of Mexico. 3. The great famine that followed after the reduction of Mexico, as all the people engaged, either on one side or the other, had neglected the cultivation of their lands. Something similar to this happened in all the other countries conquered by the Spaniards. 4. The grievous tasks imposed by the Spaniards upon the people belonging to their Repartimientos. 5. The oppressive burden of taxes which they were unable to pay, and from which they could hope for no exemption. 6. The numbers employed in collecting the gold, carried down by the torrents from the mountains, who were forced from their

their own habitations, without any provision made for their subsistence, and subjected to all the rigour of cold in those elevated regions. 7. The immense labour of rebuilding Mexico, which Cortes urged on with such precipitate ardour, as destroyed an incredible number of people. 8. The number of people condemned to servitude, under various pretexts, and employed in working the silver mines. These, marked by each proprietor with a hot iron, like his cattle, were driven in herds to the mountains. The nature of the labour to which they were subjected there, the noxious vapours of the mines, the coldness of the climate, and scarcity of food, were so fatal, that Torribio affirms, the country round several of those mines, particularly near Guaxago, was covered with dead bodies, the air corrupted with their stench, and so many vultures, and other voracious birds, hovered about for their prey, that the sun was darkened with their flight. 10. The Spaniards, in the different expeditions which they undertook, and by the civil wars which they carried on, destroyed many of the natives whom they compelled to serve them as *Tamemes*, or carriers of burdens. This last mode of oppression was particularly ruinous to the Peruvians. From the number of Indians who perished in Gonzalo Pizarro's expedition into the countries to the east of the Andes, one may form some idea of what they suffered in similar services, and how fast they were wasted by them. Torribio, MS. Corita in his *Breve y Summaria Relacion*, illustrates and confirms several of Torribio's observations, to which he refers. MS. *penes me*.

NOTE CLXV. p. 93.

EVEN Montesquieu has adopted this idea, lib. viii. c. 18. But the passion of that great man for system, sometimes rendered him inattentive to research; and from his capacity to refine, he was apt, in some instances, to overlook obvious and just causes.

NOTE CLXVI. p. 93.

A STRONG proof of this occurs in the testament of Isabella, where she discovers the most tender concern for the humane and mild usage of the Indians. Those laudable sentiments of the queen have been adopted into the public law of Spain, and serve as the introduction to the regulations contained under the title of *the good treatment of the Indians*. Recopil. lib. vi. tit. x.

NOTE CLXVII. p. 95.

IN the seventh *Title* of the first book of the *Recopilacion*, which contains the laws concerning the powers and functions of archbishops and bishops, almost a third part of them relates to what is incumbent upon them, as guardians of the Indians, and points out the various methods in which it is their duty to interpose, in order to defend them from oppression, either with respect to their persons or property. Not only do the laws commit to them this honourable and humane office, but the ecclesiastics of America actually exercise it.

Innumerable proofs of this might be produced from Spanish authors. But I rather refer to Gage, as he was not disposed to ascribe any merit to the popish clergy, to which they were not fully entitled. Survey, p. 142. 192, &c. Henry Hawks, an English merchant who resided five years in New Spain previous to the year 1572, gives the same favourable account of the popish clergy. Hakluyt, iii. 466. By a law of Charles V. not only bishops, but other ecclesiastics are empowered to inform and admonish the civil magistrates, if any Indian is deprived of his just liberty and rights: Recopilac. lib. vi. tit. vi. ley 14.; and thus were constituted legal protectors of the Indians. Some of the Spanish ecclesiastics refused to grant absolution to such of their countrymen as possessed *Encomiendas*, and considered the Indians as slaves, or employed them in working their mines. Gonz. Davil. Teatro. Eccles. i. 157.

NOTE CLXVIII. p. 96.

ACCORDING to Gage, Chiapa dos Indos contains 4000 families, and he mentions it only as one of the largest Indian towns in America, p. 104.

NOTE CLXIX. p. 96.

IT is very difficult to obtain an accurate account of the state of population in those kingdoms of Europe where the police is most perfect, and where science has made the greatest progress. In Spanish America, where knowledge is still in its infancy, and few men have leisure to engage in researches merely speculative, little attention has been paid to this curious inquiry. But in the year 1741, Philip V. enjoined the viceroys and governors of the several provinces in America, to make an actual survey of the people under their jurisdiction, and to transmit a report concerning their number and occupations. In consequence of this order, the Conde de Fuen-Clara, viceroy of New Spain, appointed D. Jos. Antonio de Villa Segnor y Sanchez, to execute that commission in New Spain. From the reports of the magistrates in the several districts, as well as from his own observations, and long acquaintance with most of the provinces, Villa Segnor published the result of his inquiries in his *Teatro Americano*. His report, however, is imperfect. Of the nine dioceses, into which the Mexican empire has been divided, he has published an account of five only, viz. the archbishopric of Mexico, the bishoprics of Puebla de los Angeles, Mechoacan, Oaxaca, and Nova Galicia. The bishoprics of Yucatan, Verapaz, Chiapa, and Guatemala, are entirely omitted, though the two latter comprehend countries in which the Indian race is more numerous than in any part of New Spain. In his survey of the extensive diocese of Nova Galicia, the situation of the different Indian villages is described, but he specifies the number of people only in a small part of

it. The Indians of that extensive province, in which the Spanish dominion is imperfectly established, are not registered with the same accuracy as in other parts of New Spain. According to Villa Segnor, the actual state of population in the five dioceses above mentioned is of Spaniards, negroes, mulattoes, and mestizos, in the dioceses of

				Families.
Mexico	—	—	—	105,202
Los Angeles	—	—	—	30,600
Mechoacan	—	—	—	30,840
Oaxaca	—	—	—	7,296
Nova Galicia	—	—	—	16,770

190,708

At the rate of five to a family, the total }
number is } 953,540

Indian families in the diocese of Mexico				119,511
Los Angeles	—	—	—	88,240
Mechoacan	—	—	—	36,196
Oaxaca	—	—	—	44,222
Nova Galicia	—	—	—	6,222

294,191

At the rate of five to a family, the total number is 1,471,955. We may rely with greater certainty on this computation of the number of Indians, as it is taken from the *Matricula*, or register, according to which the tribute paid by them is collected. As four dioceses of nine are totally omitted, and in that of Nova Galicia the numbers are imperfectly recorded, we may conclude, that the number of Indians in the Mexican empire exceeds two millions.

The account of the number of Spaniards, &c. seems not to be equally complete. Of many places, Villa Segnor observes in general terms, that several Spaniards, negroes, and people of mixed race, reside there, without specifying their number. If, therefore, we make allowance for these, and for all who reside in the four dioceses

diocesef omitted, the number of Spaniards, and of those of a mixed race, may probably amount to a million and a half. In some places, Villa Segnor distinguishes between Spaniards and the three inferior races of negroes, mulattoes, and mestizos, and marks their number separately. But he generally blends them together. But from the proportion observable in those places, where the number of each is marked, as well as from the account of the state of population in New Spain by other authors, it is manifest that the number of negroes and persons of a mixed race far exceeds that of Spaniards. Perhaps the latter ought not to be reckoned above 500,000 to a million of the former.

Defective as this account may be, I have not been able to procure such intelligence concerning the number of people in Peru, as might enable me to form any conjecture equally satisfying with respect to the degree of its population. I have been informed, that in the year 1761, the protector of the Indians in the viceroyalty of Peru computed that 612,780 paid tribute to the king. As all females, and persons under age, are exempted from this tax in Peru, the total number of Indians ought by that account, to be 2,449,120. MS. *penes me.*

I shall mention another mode, by which one may compute, or at least form a guess, concerning the state of population in New Spain and Peru. According to an account which I have reason to consider as accurate, the number of copies of the bull of Cruzada, exported to Peru on each new publication, is 1,171,953; to New Spain 2,649,326. I am informed, that but few Indians purchase bulls, and that they are sold chiefly to the Spanish inhabitants, and those of mixed race, so that the number of Spaniards, and people of a mixed race, will amount by this mode of computation to at least three millions.

The number of inhabitants in many of the towns in Spanish America, may give us some idea of the extent of population, and correct the inaccurate, but popular
notion

notion entertained in Great Britain, concerning the weak and desolate state of their colonies. The city of Mexico contains at least 150,000 people. It is remarkable that Torquemada, who wrote his *Monarquia Indiana* about the year 1611, reckons the inhabitants of Mexico at that time to be only 7000 Spaniards and 8000 Indians. Lib. iii. c. 26. Puebla de los Angeles contains above 60,000 Spaniards, and people of a mixed race. Villa Segnor, p. 147. Guadalajara contains above 30,000, exclusive of Indians. Id. ii. 206. Lima contains 54,000. D. Cosme Bueno Descr. de Peru, 1764. Carthagena contains 25,000. Potosi contains 25,000. Bueno, 1767. Popayan contains above 20,000. Ulloa, i. 287. Towns of a second class are still more numerous. The cities in the most thriving settlements of other European nations in America cannot be compared with these.

Such are the detached accounts of the number of people in several towns, which I found scattered in authors whom I thought worthy of credit. But I have obtained an enumeration of the inhabitants of the towns in the province of Quito on the accuracy of which I can rely; and I communicate it to the Public, both to gratify curiosity, and to rectify the mistaken notion which I have mentioned. St. Francisco de Quito contains between 50 and 60,000 people of all the different races. Besides the city, there are in the *Corregimiento* 29 *curas* or parishes established in the principal villages, each of which has smaller hamlets depending upon it. The inhabitants of these are mostly Indians and Mestizos. St. Juan de Pasto has between 6 and 8000 inhabitants, besides 27 dependent villages. St. Miguel de Ibarra 7000 citizens, and ten villages. The district of Havala between 18 and 20,000 people. The district of Tacunna between 10 and 12,000. The district of Ambato between 8 and 10,000, besides 16 depending villages. The city of Riobamba between 16 and 20,000 inhabitants, and 9 depending villages. The district of Chimbo between 6 and 8000. The city

of Guyaquil from 16 to 20,000 inhabitants, and 14 depending villages. The district of Atuañi between 5 and 6000, and 4 depending villages. The city of Cuenza between 25 and 30,000 inhabitants, and 9 populous depending villages. The town of Laxa from 8 to 10,000 inhabitants, and 14 depending villages. This degree of population, though slender, if we consider the vast extent of the country, is far beyond what is commonly supposed. I have omitted to mention, in its proper place, that Quito is the only province in Spanish America that can be denominated a manufacturing country; hats, cotton stuffs, and coarse woollen cloths, are made there in such quantities, as to be sufficient not only for the consumption of the province, but to furnish a considerable article for exportation into other parts of Spanish America. I know not whether the uncommon industry of this province should be considered as the cause or the effect of its populousness. [But among the ostentatious inhabitants of the New World, the passion for every thing that comes from Europe is so violent, that I am informed the manufactures of Quito are so much undervalued, as to be on the decline.

NOTE CLXX. p. 101.

THESE are established at the following places. St. Domingo in the island of Hispaniola, Mexico in New Spain, Lima in Peru, Panama in Tierra Firmé, Santiago in Guatimala, Guadalaxara in New Galicia, Santa Fé in the New Kingdom of Granada, La Plata in the country of Los Charcas, St. Francisco de Quito, St. Jago de Chili, Buenos Ayres. To each of these are subjected several large provinces, and some so far removed from the cities where the courts are fixed, that they can derive little benefit from their jurisdiction. The Spanish writers commonly reckon up twelve courts of Audience, but they include that of Manila in the Philippine Islands.

NOTE CLXXI. p. 107.

ON account of the distance of Peru and Chili from Spain, and the difficulty of carrying commodities of such bulk as wine and oil across the isthmus of Panama, the Spaniards in those provinces have been permitted to plant vines and olives. But they are strictly prohibited from exporting wine or oil to any of the provinces on the Pacific Ocean, which are in such a situation as to receive them from Spain. Recop. lib. i. tit. xvii. l. 15—18.

NOTE CLXXII. p. 109.

THIS computation was made by Benzoni, A. D. 1550. fifty-eight years after the discovery of America. Hist. Novi Orbis, lib. iii. c. 21. But as Benzoni wrote with the spirit of a malcontent, disposed to detract from the Spaniards in every particular, it is probable that his calculation is considerably too low.

NOTE CLXXIII. p. 111.

MY information with respect to the division and transmission of property in the Spanish colonies, is imperfect. The Spanish authors do not explain this fully, and have not perhaps attended sufficiently to the effects of their own institutions and laws. Solorzano de Jure Ind. vol. ii. lib. ii. l. 16. explains in some measure the introduction of the tenure of *Mayorazgo*, and mentions some of its effects. Villa Segnor takes notice of a singular consequence of it. He observes, that in some of the best situations in the city of Mexico, a good deal of ground is unoccupied, or covered only with the ruins of the houses once erected upon it; and adds, that as this ground is held by right of *Mayorazgo*, and cannot be alienated, that desolation and those ruins become perpetual. Theatr. Amer. vol. i. p. 34.

NOTE CLXXIV. p. 112.

THERE is no law that excludes Creoles from offices either civil or ecclesiastic. On the contrary, there are many *Cedulas* which recommend the conferring places of trust indiscriminately on the natives of Spain and America. Betancurt y Figueroa Derecho, &c. p. 5, 6. But notwithstanding such repeated recommendations, preferment in almost every line is conferred on native Spaniards. A remarkable proof of this is produced by the author last quoted. From the discovery of America to the year 1637, three hundred and sixty-nine bishops, or archbishops, have been appointed to the different dioceses in that country, and of all that number only twelve were Creoles, p. 40. This predilection for Europeans seems still to continue. By a royal mandate, issued in 1776, the chapter of the cathedral of Mexico is directed to nominate European ecclesiastics of known merit and abilities, that the king may appoint them to supply vacant benefices. MS. *penes me*.

NOTE CLXXV. p. 117.

MODERATE as this tribute may appear, such is the extreme poverty of the Indians in many provinces of America, that the exacting of it is intolerably oppressive. Pegna Itiner. par Parochos de Indios, p. 192.

NOTE CLXXVI. p. 118.

IN New Spain, on account of the extraordinary merit and services of the first conquerors, as well as the small revenue arising from the country previous to the discovery of the mines of Sacatecas, the *encomiendas* were granted for three, and sometimes for four lives. Recopil. lib. vi. tit. ii. c. 14, &c.

NOTE CLXXVII. p. 119.

D. ANT. ULLOA contends, that working in mines is not noxious, and as a proof of this informs us, that many Mestizos and Indians, who do not belong to any Repartimiento, voluntarily hire themselves as miners; and several of the Indians, when the legal term of their service expires, continue to work in the mines of choice. *Extract.* p. 265. But his opinion concerning the wholesomeness of this occupation is contrary to the experience of all ages; and wherever men are allured by high wages, they will engage in any species of labour, however fatiguing or pernicious it may be. D. Hern. Carillo Altemirano relates a curious fact incompatible with this opinion. Wherever mines are wrought, says he, the number of Indians decreases; but in the province of Campeachy, where there are no mines, the number of Indians has increased more than a third since the conquest of America, though neither the soil nor climate be so favourable as in Peru or Mexico. Colbert Collect. In another memorial presented to Philip III. in the year 1609, Captain Juan Gonzalez de Azevedo asserts, that in every district of Peru, where the Indians are compelled to labour in the mines, their numbers were reduced to the half, and in some places to the third, of what it was under the viceroyalty of Don Fran. Toledo in 1581. Colb. Collect.

NOTE CLXXVIII. p. 120.

As labour of this kind cannot be prescribed with legal accuracy, the tasks seem to be in a great measure arbitrary, and like the services exacted by feudal superiors, *in vinca prout aut messe*, from their vassals, are extremely burdensome, and often wantonly oppressive. Pegna Itiner. par Parochos de Indios.

NOTE CLXXIX. p. 120.

THE turn of service known in Peru by the name of *Mita*, is called *Tanda* in New Spain. There it continues no longer than a week at a time. No person is called to serve at a greater distance from his habitation than 24 miles. This arrangement is less oppressive to the Indians than that established in Peru. Memorial of Hern. Carillo Altamirano. Colbert Collect.

NOTE CLXXX. p. 122.

THE strongest proof of this may be deduced from the laws themselves. By the multitude and variety of regulations to prevent abuses, we may form an idea of the number of abuses that prevail. Though the laws have, wisely, provided that no Indian shall be obliged to serve in any mine at a greater distance from his place of residence than thirty miles; we are informed in a memorial of D. Hernan Carillo Altamirano presented to the king, that the Indians of Peru are often compelled to serve in mines at the distance of a hundred, a hundred and fifty, and even two hundred leagues from their habitation. Colbert Collect. Many mines are situated in parts of the country, so barren, and so distant from the ordinary habitations of the Indians, that the necessity of procuring labourers to work there, has obliged the Spanish monarchs to dispense with their own regulations in several instances, and to permit the viceroys to compel the people of more remote provinces to resort to those mines. Escalona Gazophyl. Perub. lib. i. c. 16. But in justice to them it should be observed, that they have been studious to alleviate this oppression as much as possible, by enjoining the viceroys to employ every method, in order to induce the Indians to settle in some part of the country adjacent to the mines. Id. *ibid*.

NOTE CLXXXI. p. 127.

TORQUEMADA, after a long enumeration, which has the appearance of accuracy, concludes the number of monasteries in New Spain to be four hundred. Mon. Ind. lib. xix. c. 32. The number of monasteries in the city of Mexico alone was, in the year 1745, fifty-five. Villa Segnor. Theat. Amer. i. 34. Ulloa reckons up forty convents in Lima; and mentioning those for nuns, he says, that a small town might be peopled out of them, the number of persons shut up there is so great. Voy. i. 439. Philip III. in a letter to the viceroy of Peru, A. D. 1620, observes, that the number of convents in Lima was so great, that they covered more ground than all the rest of the city. Solorz. lib. iii. c. 23. n. 57. Lib. iii. c. 16. Torquem. lib. xv. c. 3. The first monastery in New Spain was founded A. D. 1525, four years only after the conquest. Torq. lib. xv. c. 16.

According to Gil Gonzalez Davila, the complete establishment of the American church in all the Spanish settlements was, in the year 1649, 1 patriarch, 6 archbishops, 32 bishops, 346 prebends, 2 abbots, 5 royal chaplains, 840 convents. Teatro Ecclesiastico de las Ind. Occident. vol. i. Pref. When the order of Jesuits was expelled from all the Spanish dominions, the colleges, *professed* houses, and residences, which it possessed in the province of New Spain, were thirty, in Quito sixteen, in the New Kingdom of Granada thirteen, in Peru seventeen, in Chili eighteen, in Paraguay eighteen; in all a hundred and twelve. Coleccion General de Providencias hasta aqui tomadas sobre estranamento, &c. de la Compagnia, part i. p. 19. The number of Jesuits, priests, and novices in all these, amounted to 2245. MS. *penes me.*

In the year 1644, the city of Mexico presented a petition to the king, praying that no new monastery might be founded, and that the revenues of those already established might be circumscribed, otherwise the religi-

ous houses would soon acquire the property of the whole country. The petitioners request likewise, that the bishops might be laid under restrictions in conferring holy orders, as there were at that time in New Spain above six thousand clergymen without any living. Id. p. 16. These abuses must have been enormous indeed, when the superstition of American Spaniards was shocked, and induced to remonstrate against them.

NOTE CLXXXII. p. 129.

THIS description of the manners of the Spanish clergy, I should not have ventured to give upon the testimony of protestant authors alone, as they may be suspected of prejudice or exaggeration. Gage, in particular, who had a better opportunity than any protestant, to view the interior state of Spanish America, describes the corruption of the church which he had forsaken, with so much of the acrimony of a new convert, that I should have distrusted his evidence, though it communicates some very curious and striking facts. But Benzoni mentions the profligacy of ecclesiastics in America at a very early period after their settlement there. Hist. lib. ii. c. 19, 20. M. Frezier, an intelligent observer, and zealous for his own religion, paints the dissolute manners of the Spanish ecclesiastics in Peru, particularly the regulars, in stronger colours than I have employed. Voy. p. 51. 215, &c. M. Gentil confirms this account, Voy. i. 34. Correal concurs with both, and adds many remarkable circumstances. Voy. i. 61. 155. 161. I have good reason to believe, that the manners of the regular clergy, particularly in Peru, are still extremely indecent. Acosta himself acknowledges that great corruption of manners had been the consequence of permitting monks to forsake the retirement and discipline of the cloister, and to mingle again with the world, by undertaking the charge of the Indian parishes. De procur. Ind. Salute, lib. iv. c. 13, &c. He mentions particularly those vices, of which I have taken notice, and considers the temptations to them as so formidable,

that he leans to the opinion of those who hold that the regular clergy should not be employed as parish priests. Lib. v. c. 20. Even the advocates for the regulars admit, that many and great enormities abounded among the monks of different orders, when set free from the restraint of monastic discipline; and from the tone of their defence, one may conclude that the charge brought against them was not destitute of truth. In the French colonies, the state of the regular clergy is nearly the same as in the Spanish settlements, and the same consequences have followed. M. Biet, superior of the secular priests in Cayenne, inquires, with no less appearance of piety than of candour, into the causes of this corruption, and imputes it chiefly to the exemption of regulars from the jurisdiction and censures of their dioceses; to the temptations to which they are exposed; and to their engaging in commerce. Voy. p. 320. It is remarkable that all the authors, who censure the licentiousness of the Spanish regulars with the greatest severity, concur in vindicating the conduct of the Jesuits. Formed under a discipline more perfect than that of the other monastic orders, or animated by that concern for the honour of the society, which takes such full possession of every member of the order, the Jesuits, both in Mexico and Peru, it is allowed, maintained a most irreproachable decency of manners. Frezier, 223. Gentil, l. 34. The same praise is likewise due to the bishops and most of the dignified clergy. Frez. *ibid.*

A volume of the Gazette de Mexico for the years 1728, 1729, 1730, having been communicated to me, I find there a striking confirmation of what I have advanced concerning the spirit of low illiberal superstition prevalent in Spanish America. From the newspapers of any nation, one may learn what are the objects which chiefly engross its attention, and which appear to it most interesting. The Gazette of Mexico is filled almost entirely with accounts of religious functions, with descriptions of processions, consecrations of churches, beatifications of saints, festivals, autos de
 fe,

fè, &c. Civil or commercial affairs, and even the transactions of Europe, occupy but a small corner in this magazine of monthly intelligence. From the titles of new books, which are regularly inserted in this Gazette, it appears that two-thirds of them are treatises of scholastic theology, or of monkish devotion.

NOTE CLXXXIII. p. 130.

SOLORZANO, after mentioning the corrupt morals of some of the regular clergy, with that cautious reserve which became a Spanish layman in touching on a subject so delicate, gives his opinion very explicitly, and with much firmness, against committing parochial charges to monks.—He produces the testimony of several respectable authors of his country, both divines and lawyers, in confirmation of his opinion. *De Jure Ind.* ii. lib. iii. c. 16. A striking proof of the alarm excited by the attempt of the Prince d'Esquilachè to exclude the regulars from parochial cures, is contained in the Colbert collection of papers. Several memorials were presented to the king by the procurators for the monastic orders, and replies were made to these in name of the secular clergy. An eager, and even rancorous, spirit is manifest on both sides, in the conduct of this dispute.

NOTE CLXXXIV. p. 135.

NOT only the native Indians, but the *Mestizos*, or children of a Spaniard and Indian, were originally excluded from the priesthood, and refused admission into any religious order. But by a law issued Sept. 28th, 1588, Philip II. required the prelates of America to ordain such mestizos born in lawful wedlock, as they should find to be properly qualified, and to permit them to take the vows in any monastery where they had gone through a regular noviciate. *Recopil.* lib. i. tit. vii. l. 7. Some regard seems to have been paid to this law in New Spain; but none in Peru. Upon a representation of this to Charles II. in the year 1697, he

issued a new edict enforcing the observation of it, and professing his desire to have all his subjects, Indians and mestizos as well as Spaniards, admitted to the enjoyment of the same privileges. Such, however, was the aversion of the Spaniards in America to the Indians, and their race, that this seems to have produced little effect; for, in the year 1725, Philip V. was obliged to renew the injunction in a more peremptory tone. But so unfurmountable are the hatred and contempt of the Indians among the Peruvian Spaniards, that the present king has been constrained to enforce the former edicts anew by a law, published September 11, 1774. Real Cedula, MS. *penes me*.

M. Clavigero has contradicted what I have related concerning the ecclesiastical state of the Indians, particularly their exclusion from the sacrament of the Eucharist, and from holy orders, either as Seculars or Regulars, in such a manner as cannot fail to make a deep impression. He, from his own knowledge, asserts, "that in New Spain not only are Indians permitted to partake of the sacrament of the altar, but that Indian priests are so numerous that they may be counted by hundreds; and among these have been many hundreds of rectors, canons, and doctors, and, as report goes, even a very learned bishop. At present, there are many priests, and not a few rectors, among whom there have been three or four our own pupils." Vol. II. 348, &c. I owe it therefore as a duty to the public, as well as to myself, to consider each of these points with care, and to explain the reasons which induced me to adopt the opinion which I have published.

I knew that in the Christian church there is no distinction of persons, but that men of every nation who embrace the religion of Jesus, are equally entitled to every Christian privilege which they are qualified to receive. I knew, likewise, that an opinion prevailed, not only among most of the Spanish laity settled in America, but among "many ecclesiastics, (I use the words of Herrera, Dec. ii. lib. ii. c. 15.) that the Indians were

were not perfect or rational men, and were not possessed of such capacity as qualified them to partake of the sacrament of the altar, or of any other benefit of our religion." It was against this opinion that Las Casas contended with the laudable zeal which I have described in Books III. and VI. But as the Bishop of Darien, Doctor Sepulveda, and other respectable ecclesiastics, vigorously supported the common opinion concerning the incapacity of the Indians, it became necessary, in order to determine the point, that the authority of the Holy See should be interposed; and accordingly Paul III. issued a bull A. D. 1537, in which, after condemning the opinion of those who held that the Indians, as being on a level with brute beasts, should be reduced to servitude, he declares, that they were really men, and as such were capable of embracing the Christian religion, and participating of all its blessings. My account of this bull, notwithstanding the cavils of M. Clavigero, must appear just to every person who takes the trouble of perusing it; and my account is the same with that adopted by Torquemada, lib. xvi. c. 25. and by Garcia, Orig. p. 311. But even after this decision, so low did the Spaniards residing in America rate the capacity of the natives, that the first council of Lima (I call it by that name on the authority of the best Spanish authors) discountenanced the admission of Indians to the holy communion. Torquem. lib. xvi. c. 20. In New Spain, the exclusion of Indians from the sacrament was still more explicit. Ibid. After two centuries have elapsed, and notwithstanding all the improvement that the Indians may be supposed to have derived from their intercourse with the Spaniards during that period, we are informed by D. Ant. Ulloa, that in Peru, where, as will appear in the sequel of this note, they are supposed to be better instructed than in New Spain, their ignorance is so prodigious that very few are permitted to communicate, as being altogether destitute of the requisite capacity. Voy. I. 341, &c. Solorz. Polit. Ind. I. 203.

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With respect to the exclusion of Indians from the priesthood, either as Seculars or Regulars, we may observe, that while it continued to be the common opinion that the natives of America, on account of their incapacity, should not be permitted to partake of the holy sacrament, we cannot suppose that they would be clothed with that sacred character which entitled them to consecrate and to dispense it. When Torquemada composed his *Monarquia Indiana*, it was almost a century after the conquest of New Spain; and yet in his time, it was still the general practice to exclude Indians from holy orders. Of this we have the most satisfying evidence. Torquemada having celebrated the virtues and graces of the Indians at great length, and with all the complacency of a missionary, he starts as an objection to what he had asserted, "If the Indians really possess all the excellent qualities which you have described, why are they not permitted to assume the religious habit? Why are they not ordained priests and bishops, as the Jewish and Gentile converts were in the primitive church, especially as they might be employed with such superior advantage to other persons in the instruction of their countrymen?" Lib. xvii. c. 13.

In answer to this objection, which establishes, in the most unequivocal manner, what was the general practice at that period, Torquemada observes, that although by their natural dispositions the Indians are well fitted for a subordinate situation, they are destitute of all the qualities requisite in any station of dignity and authority; and that they are in general so addicted to drunkenness, that, upon the slightest temptation, one cannot promise on their behaving with the decency suitable to the clerical character. The propriety of excluding them from it, on these accounts, was, he observed, so well justified by experience, that when a foreigner of great erudition, who came from Spain, condemned the practice of the Mexican church, he was convinced of his mistake in a public disputation with

with the learned and most religious Father D. Juan de Gaona, and his retractation is stillextant. Torquemada, indeed, acknowledges, as M. Clavigero observes, with a degree of exultation, that, in his time, some Indians had been admitted into monasteries; but, with the art of a disputant, he forgets to mention that Torquemada specifies only two examples of this, and takes notice that in both instances those Indians had been admitted by mistake. Relying upon the authority of Torquemada with regard to New Spain, and of Ulloa with regard to Peru, and considering the humiliating depression of the Indians in all the Spanish settlements, I concluded that they were not admitted into the ecclesiastical order, which is held in the highest veneration all over the New World.

But when M. Clavigero, upon his own knowledge, asserted facts so repugnant to the conclusion I had formed, I began to distrust it, and to wish for further information. In order to obtain this, I applied to a Spanish nobleman, high in office, and eminent for his abilities, who, on different occasions, has permitted me to have the honour and benefit of corresponding with him. I have been favoured with the following answer: "What you have written concerning the admission of Indians into holy orders, or into monasteries, in Book VIII. especially as it is explained and limited in Note LXXXVIII. of the quarto edition, is in general accurate, and conformable to the authorities which you quote. And although the congregation of the council resolved and declared, Feb. 13, A. D. 1682, that the circumstance of being an Indian, a mulatto, or mestizo, did not disqualify any person from being admitted into holy orders, if he was possessed of what is required by the canons to entitle him to that privilege; this only proves such ordinations to be legal and valid (of which Solorzano, and the Spanish lawyers and historians quoted by him, Pol. Ind. lib. ii. c. 29. were persuaded), but it neither proves the propriety of admitting Indians into holy orders, nor what was then
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the common practice, with respect to this; but, on the contrary, it shews that there was some doubt concerning the ordaining of Indians, and some repugnance to it.

“ Since that time, there have been some examples of admitting Indians into holy orders. We have now at Madrid an aged priest, a native of Tlascala. His name is D. Juan Cerilo de Castilla Aquihual catchutle, descended of a Cacique converted to Christianity soon after the conquest. He studied the ecclesiastical sciences in a seminary of Puebla de los Angeles. He was a candidate, nevertheless, for ten years, and it required much interest before Bishop Abren would consent to ordain him. This ecclesiastic is a man of unexceptionable character, modest, self-denied, and with a competent knowledge of what relates to his clerical functions. He came to Madrid above thirty four years ago, with the sole view of soliciting admission for the Indians into the colleges and seminaries in New Spain, that if, after being well instructed and tried, they should find an inclination to enter into the ecclesiastical state, they might embrace it, and perform its functions with the greatest benefit to their countrymen, whom they could address in their native tongue. He has obtained various regulations favourable to his scheme, particularly that the first college which became vacant in consequence of the exclusion of the Jesuits, should be set apart for this purpose. But neither these regulations, nor any similar ones inserted in the laws of the Indies, has produced any effect, on account of objections and representations from the greater part of persons of chief consideration employed in New Spain. Whether their opposition be well founded or not, is a problem difficult to resolve, and towards the solution of which, several distinctions and modifications are requisite.

“ According to the accounts of this ecclesiastic, and the information of other persons who have resided in the Spanish dominions in America, you may rest assured that in the kingdom of Tierra Firmé no such thing

thing is known as either an Indian secular priest or monk; and that in New Spain there are very few ecclesiastics of Indian race. In Peru, perhaps, the number may be greater, as in that country there are more Indians who possess the means of acquiring such a learned education as is necessary for persons who aspire to the clerical character."

NOTE CLXXXV. p. 138.

Uztariz, an accurate and cautious calculator, seems to admit, that the quantity of silver which does not pay duty may be stated thus high. According to Herrera, there was not above a third of what was extracted from Potosi that paid the king's fifth. Dec. viii. lib. ii. c. 15. Solorzano asserts likewise, that the quantity of silver which is fraudulently circulated, is far greater than that which is regularly stamped, after paying the fifth. De Ind. Jure, vol. ii. lib. v. p. 846.

NOTE CLXXXVI. p. 141.

WHEN the mines of Potosi were discovered in the year 1545, the veins were so near the surface, that the ore was easily extracted, and so rich that it was refined with little trouble and at a small expence, merely by the action of fire. The simple mode of refining by fusion alone continued until the year 1574, when the use of mercury in refining silver, as well as gold, was discovered. Those mines having been wrought without interruption for two centuries, the veins are now sunk so deep, that the expence of extracting the ore is greatly increased. Besides this, the richness of the ore, contrary to what happens in most other mines, has become less, as the vein continued to dip. The vein has likewise diminished to such a degree, that one is amazed that the Spaniards should persist in working it. Other rich mines have been successively discovered, but in general the value of the ores has decreased so much, while the expence of extracting them has augmented,
that

that the court of Spain, in the year 1736, reduced the duty payable to the king from a *ffib* to a *centb*. All the quicksilver used in Peru, is extracted from the famous mine of Guancabelica, discovered in the year 1563. The crown has reserved the property of this mine to itself; and the persons who purchase the quicksilver, pay not only the price of it, but likewise a *ffib*, as a duty to the king. But, in the year 1761, this duty on quicksilver was abolished, on account of the increase of expence in working mines. Ulloa, *Entretenimientos*, xii.—xv. *Voyage*, i. p. 505, 523. In consequence of this abolition of the *ffib*, and some subsequent abatements of price, which became necessary on account of the increasing expence of working mines, quicksilver, which was formerly sold at eighty pesos the quintal, is now delivered by the king at the rate of sixty pesos. Campomanes *Educ. Popul.* ii. 132, Note. The duty on gold is reduced to a *reventib*, or five per cent. Any of my readers, who are desirous of being acquainted with the mode in which the Spaniards conduct the working of their mines, and the refinement of the ore, will find an accurate description of the ancient method by Acoſta, *Lib.* iv. c. 1—13. And of their more recent improvements in the metallurgic art, by Gamboa *Comment. a las ordenanz. de minas*, c. 22.

NOTE CLXXXVII. p. 144.

MANY remarkable proofs occur of the advanced state of industry in Spain, at the beginning of the sixteenth century. The number of cities in Spain was considerable, and they were peopled far beyond the proportion that was common in other parts of Europe. The causes of this I have explained, *Hist. of Cha.* V. i. 158. Wherever cities are populous, that species of industry which is peculiar to them increases, artificers and manufacturers abound. The effect of the American trade in giving activity to these is manifest, from a singular fact. In the year 1545, while Spain continued

to depend on its own industry, for the supply of its colonies, so much work was bespoke from the manufacturers, that it was supposed they could hardly finish it in less than six years. Campom. i. 406. Such a demand must have put much industry in motion, and have excited extraordinary efforts. Accordingly, we are informed, that in the beginning of Philip II.'s reign, the city of Seville alone, where the trade with America centered, gave employment to no fewer than 16,000 looms in silk or woollen work, and that above 130,000 persons had occupation in carrying on these manufactures. Campom. ii. 472. But so rapid and pernicious was the operation of the causes which I shall enumerate, that before Philip III. ended his reign, the looms in Seville were reduced to 400. Uztariz, c. 7.

Since the publication of the first edition, I have the satisfaction to find my ideas concerning the early commercial intercourse between Spain and her colonies confirmed and illustrated by D. Bernardo Ward, of the Junta de Comercio at Madrid, in his *Proyecto Económico*, Part ii. c. i. "Under the reigns of Charles V. and Philip II." says he, "the manufactures of Spain and of the Low Countries subject to her dominion were in a most flourishing state. Those of France and England were in their infancy. The republic of the United Provinces did not then exist. No European power but Spain had colonies of any value in the New World. Spain could supply her settlements there with the productions of her own soil, the fabrics wrought by the hands of her own artizans, and all she received in return for these belonged to herself alone. Then the exclusion of foreign manufactures was proper, because it might be rendered effectual. Then Spain might lay heavy duties upon goods exported to America, or imported from it, and might impose what restraints she deemed proper upon a commerce entirely in her own hands. But when time and successive revolutions had occasioned an alteration in all those circumstances; when the manufactures of Spain began to decline, and the demands

demands of America were supplied by foreign fabrics, the original maxims and regulations of Spain should have been accommodated to the change in her situation. The policy that was wise at one period, became absurd in the other."

NOTE CLXXXVIII. p. 153.

No bale of goods is ever opened, no chest of treasure is examined. Both are received on the credit of the persons to whom they belong; and only one instance of fraud is recorded, during the long period in which trade was carried on with this liberal confidence. All the coined silver which was brought from Peru to Portobello in the year 1654, was found to be adulterated, and to be mingled with a fifth part of base metal. The Spanish merchants, with sentiments suitable to their usual integrity, sustained the whole loss, and indemnified the foreigners by whom they were employed. The fraud was detected, and the treasurer of the revenue in Peru, the author of it, was publicly burnt. B. Ulloa *Retablif. de Manuf. &c.* liv. ii. p. 102.

NOTE CLXXXIX. p. 156.

MANY striking proofs occur of the scarcity of money in Spain. Of all the immense sums which have been imported from America, the amount of which I shall afterwards have occasion to mention, Moncada asserts, that there did not remain in Spain, in 1619, above two hundred millions of *pesa*, one half in coined money, the other in plate and jewels. *Restaur. de Espagna*, Disc. iii. c. 1. Uztariz, who published his valuable work in 1724, contends, that in money, plate, and jewels, there did not remain an hundred million. *Theor. &c.* c. 3. Campomanes, on the authority of a remonstrance from the community of merchants in Toledo to Philip III. relates as a certain proof how scarce

scarce cash had become, that persons who lent money, received a third part of the sum which they advanced as interest and premium. Educ. Popul. i. 417.

NOTE CXC. p. 160.

THE account of the mode in which the factors of the South Sea company conducted the trade in the fair of Porto-bello, which was opened to them by the *Affiento*, I have taken from Don Dion. Alcedo y Herrera, president of the court of Audience in Quito, and governor of that province. Don Dionysio was a person of such respectable character for probity and discernment, that his testimony, in any point, would be of much weight; but greater credit is due to it in this case, as he was an eye-witness of the transactions which he relates, and was often employed in detecting and authenticating the frauds which he describes. It is probable, however, that his representation, being composed at the commencement of the war which broke out between Great Britain and Spain, in the year 1739, may, in some instances, discover a portion of the acrimonious spirit, natural at that juncture. His detail of facts is curious; and even English authors confirm it in some degree, by admitting both that various frauds were practised in the transactions of the annual ship, and that the contraband trade from Jamaica, and other British colonies, was become enormously great. But for the credit of the English nation it may be observed, that those fraudulent operations are not to be considered as deeds of the company, but as the dishonourable arts of their factors and agents. The company itself sustained a considerable loss by the *Affiento* trade. Many of its servants acquired immense fortunes. Anderson Chronol. deduct. ii. 388.

NOTE CXCI. p. 166.

SEVERAL facts with respect to the institution, the progress, and the effects, of this company, are curious,

and but little known to English readers. Though the province of Venezuela, or Caraccas, extends four hundred miles along the coast, and is one of the most fertile in America; it was so much neglected by the Spaniards, that during the twenty years prior to the establishment of the company, only five ships sailed from Spain to that province; and during 16 years, from 1706 to 1721, not a single ship arrived from the Caraccas in Spain. *Noticias de Real Compania de Caraccas*, p. 28. During this period, Spain must have been supplied almost entirely with the large quantity of cacao, which it consumes, by foreigners. Before the erection of the company, neither tobacco nor hides were imported from Caraccas into Spain. *Id.* p. 117. Since the commercial operations of the company began in the year 1731, the importation of cacao into Spain has increased amazingly. During thirty years subsequent to 1701, the number of *Fanegas* of cacao (each a hundred and ten pounds) imported from Caraccas, was 643,215. During eighteen years subsequent to 1731, the number of *Fanegas* imported was 869,247; and if we suppose the importation to be continued in the same proportion during the remainder of thirty-years, it will amount to 1,448,746 *Fanegas*, which is an increase of 806,531 *Fanegas*. *Id.* p. 143. During eight years subsequent to 1756, there has been imported into Spain by the company, 88,482 *arrobas* (each twenty-five pounds) of tobacco: and hides to the number of 177,354. *Id.* 161. Since the publication of the *Noticias de Compania*, in 1765, its trade seems to be on the increase. During five years subsequent to 1769, it has imported 179,156 *Fanegas* of cacao into Spain, 36,208 *arrobas* of tobacco, 75,496 hides, and 221,432 pesos in specie. *Campomanes*, li. 162. The last article is a proof of the growing wealth of the colony. It receives cash from Mexico in return for the cacao, with which it supplies that province, and this it remits to Spain, or lays out in purchasing European goods. But, besides this, the most explicit evidence is produced, that the quantity

quantity of cacao raised in the province is double to what it yielded in 1731; the number of its live stock is more than treble, and its inhabitants much augmented. The revenue of the bishop, which arises wholly from tithes, has increased from eight to twenty thousand pesos. *Notic. p. 69.* In consequence of the augmentation of the quantity of cacao imported into Spain, its price has decreased from eighty pesos for the *Fanega* to forty. *Id. 61.* Since the publication of the first edition, I have learned that Guyana, including all the extensive provinces situated on the banks of the Orinoco, the islands of Trinidad and Margarita are added to the countries with which the company of Caraccas had liberty of trade by their former charters. *Real Cedula, Nov. 19, 1776.* But I have likewise been informed, that the institution of this company has not been attended with all the beneficial effects which I have ascribed to it. In many of its operations the illiberal and oppressive spirit of monopoly is still conspicuous. But in order to explain this, it would be necessary to enter into minute details, which are not suited to the nature of this work.

NOTE CXCI. p. 172.

THIS first experiment made by Spain of opening a free trade with any of her colonies, has produced effects so remarkable, as to merit some farther illustration. The towns to which this liberty has been granted, are Cadiz and Seville, for the province of Andalusia; Alicante and Carthagena, for Valencia and Murcia; Barcelona, for Catalonia and Arragon; Santander, for Castile; Corugna, for Galicia; and Gijon, for Asturias. *Append. ii. à la Educ. Popul. p. 41.* These are either the ports of chief trade in their respective districts, or those most conveniently situated for the exportation of their respective productions. The following facts give a view of the increase of trade in the settlements to which the new regulations extend. Prior to the allowance of free trade, the duties collected in the custom-

house at the Havannah were computed to be 104,108 pesos annually. During the five years preceding 1771, they rose at a medium to 308,000 pesos a year. In Yucatan, the duties have arisen from 8,000 to 15,000. In Hispaniola, from 1,500 to 5,600. In Porto-Rico, from 1,100 to 7,000. The total value of goods imported from Cuba into Spain, was reckoned, in 1774, to be 1,500,000 pesos. Educ. Popul. i. 450, &c.

NOTE CXCI. p. 178.

THE two Treatises of Don Pedro Rodriguez Campomanes, *Fiscal del real consejo y Supremo* (an office in rank and power nearly similar to that of Attorney General in England), and Director of the Royal Academy of History. the one intitled *Discurso sobre el Fomento de la Industria Popular*; the other, *Discurso sobre la Educacion Popular de los Artesanos y su Fomento*; the former published in 1774, and the latter in 1775, afford a striking proof of this. Almost every point of importance with respect to interior police, taxation, agriculture, manufactures, and trade, domestic as well as foreign, is examined in the course of these works; and there are not many authors, even in the nations most eminent for commercial knowledge, who have carried on their inquiries with a more thorough knowledge of those various subjects, and a more perfect freedom from vulgar and national prejudices, or who have united more happily the calm researches of philosophy, with the ardent zeal of a public-spirited citizen. These books are in high estimation among the Spaniards, and it is a decisive evidence of the progress of their own ideas, that they are capable of relishing an author whose sentiments are so liberal.

NOTE CXCV. p. 182.

THE galeon employed in that trade, instead of the six hundred tons, to which it is limited by law, Recop. lib.

lib. xlv. l. 15. is commonly from twelve hundred to two thousand tons burden. The ship from Acapulco, taken by Lord Anson, instead of the 500,000 pesos permitted by law, had on board 1,313,843 pesos, besides uncoined silver equal in value to 43,611 pesos more. Anson's Voyage, 384.

NOTE CXCV. p. 184.

THE price paid for the bull varies according to the rank of different persons. Those in the lowest order, who are servants or slaves, pay two reals of plate, or one shilling; other Spaniards pay eight reals, and those in public office, or who hold encomiendas, sixteen reals. Solorz. de Jure Ind. vol. ii. lib. iii. c. 25. According to Chilton, an English merchant who resided long in the Spanish settlements, the bull of Cruzado bore an higher price in the year 1570, being then sold for four reals at the lowest. Hakluyt, iii. 461. The price seems to have varied at different periods. That exacted for the bulls issued in the last *Predicacion*, will appear from the ensuing table, which will give some idea of the proportional numbers of the different classes of citizens in New Spain and Peru.

There were issued for New Spain,

Bulls at 10 pesos each	-	-	-	4
at 2 pesos each	-	-	-	22,601
at 1 peso each	-	-	-	164,220
at 2 reals each	-	-	-	2,462,500
				<hr/>
				2,649,325

For Peru,

at 16 pesos $4\frac{1}{2}$ reals each	-	-	3
at 3 pesos 3 reals each	-	-	14,202
at 1 peso $5\frac{1}{2}$ reals	-	-	78,822
at 4 reals	-	-	410,325
at 3 reals	-	-	668,601
			<hr/>
			1,171,953

NOTE CXCVI. p. 185.

As Villa Segnor, to whom we are indebted for this information contained in his *Theatro Americano*, published in Mexico, A. D. 1746, was accomptant-general in one of the most considerable departments of the royal revenue, and by that means had access to proper information, his testimony with respect to this point merits great credit. No such accurate detail of the Spanish revenues in any part of America has hitherto been published in the English language, and the particulars of it may appear curious and interesting to some of my readers.

From the bull of Cruzado, published every two years, there arises an annual revenue in pesos	150,000
From the duty on silver - -	700,000
From the duty on gold - -	60,000
From tax on cards - - -	70,000
From tax on Pulque, a drink used by the Indians - - -	161,000
From tax on stamped paper -	41,000
From ditto on ice -	15,512
From ditto on leather - -	2,500
From ditto on gunpowder -	71,550
From ditto on salt - - -	32,000
From ditto on copper of Mechochan -	1,000
From ditto on alum - - -	6,500
From ditto on Juego de los gallos -	21,100
From the half of ecclesiastical annats -	49,000
From royal ninths of bishopricks, &c. -	68,800
From the tribute of Indians -	650,000
From Alcavala, or duty on sale of goods -	721,875
From the Almajorisafgo, custom-house -	373,333
From the mint - - -	357,500
	<hr/>
	3,552,680

This sum amounts to 819,161 l. sterling; and if we add to it the profit accruing from the sale of 5000 quintals of quicksilver, imported from the mines of Almaden, in Spain, on the king's account, and what accrues from the *Averia*, and some other taxes which Villa Segnor does not estimate, the public revenue in New Spain may well be reckoned above a million pounds sterling money. Theat. Mex. vol. i. p. 38, &c. According to Villa Segnor, the total produce of the Mexican mines amounts at a medium to eight millions of pesos in silver annually, and to 5912 marks of gold. Ib. p. 44. Several branches of the revenue have been explained in the course of the history; some, which there was no occasion of mentioning, require a particular illustration. The right to the *titbes* in the New World, is vested in the crown of Spain, by a bull of Alexander VI. Charles V. appointed them to be applied in the following manner: One fourth is allotted to the bishop of the diocese, another fourth to the dean and chapter, and other officers of the cathedral. The remaining half is divided into nine equal parts. Two of these, under the denomination of *los dos Novenos reales*, are paid to the crown, and constitute a branch of the royal revenue. The other seven parts are applied to the maintenance of the parochial clergy, the building and support of churches, and other pious uses. Recopil. lib. i. tit. xvi. Ley. 23, &c. Avendano The-saur. Indic. vol. i. p. 184.

The *Alcavala* is a duty levied by an excise on the sale of goods. In Spain it amounts to ten per cent. In America, to four per cent. Solorzano Polit. Indiana, lib. vi. c. 8. Avendano, vol. i. 186.

The *Almajorifazgo*, or custom paid in America on goods imported and exported, may amount on an average to fifteen per cent. Recopil. lib. viii. tit. xiv. Ley. 1. Avendano, vol. i. 188.

The *Averia*, or tax paid on account of convoys to guard the ships sailing to and from America, was first imposed when Sir Francis Drake filled the New World with

with terror by his expedition to the South Sea. It amounts to two per cent. on the value of goods. Avendano, vol. i. p. 189. Recopil. lib. ix. tit. ix. Ley. 43. 44.

I have not been able to procure any accurate detail of the several branches of revenue in Peru, later than the year 1614. From a curious manuscript, containing a state of that viceroyalty in all its departments, presented to the Marquis of Montes Claros by Fran. Lopez Caravantes, accomptant general in the tribunal of Lima, it appears that the public revenue, as nearly as I can compute the value of the money in which Caravantes states his accounts, amounted in ducats at 48. 11d.,

to	-	-	-	2,372,768
Expences of government	-	-	-	8,242,992
				<hr/>
			Net free revenue	1,129,776
				<hr/>
The total in sterling money	-	-	-	£. 583,303
Expences of government	-	-	-	305,568
				<hr/>
			Net free revenue	277,735
				<hr/>

But several articles appear to be omitted in this computation, such as the duty on stamped paper, leather, ecclesiastical annats, &c. so that the revenue of Peru may be well supposed equal to that of Mexico.

In computing the expence of government in New Spain, I may take that of Peru as a standard. There the annual establishment for defraying the charge of administration, exceeds one half of the revenue collected, and there is no reason for supposing it to be less in New Spain.

I have obtained a calculation of the total amount of the public revenue of Spain from America and the Philippines, which, as the reader will perceive from the two last articles, is more recent than any of the former.

Alcavalas (Excise) and Aduanas (Customs), &c. in pesos fuertes	2,500,000
Duties on gold and silver	3,000,000
Bull of Cruzado	1,000,000
Tribute of the Indians	2,000,000
By sale of quicksilver	300,000
Paper exported on the king's ac- count, and sold in the royal warehouses	300,000
Stamped paper, tobacco, and other small duties	1,000,000
Duty on coinage of, at the rate of one real de la Plata for each mark	300,000
From the trade of Acapulco, and the coasting trade from province to province	500,000
Affiento of negroes	200,000
From the trade of <i>Matbé</i> , or herb of Paraguay, formerly monopo- lized by the Jesuits	500,000
From other revenues formerly be- longing to that order	400,000
Total	12,000,000

Total in sterling money £. 2,700,000

Deduct half, as the expence of ad-
ministration, and there remains
net free revenue £. 1,350,000

NOTE CXCVII. p. 185.

AN author, long conversant in commercial specula-
tion, has computed, that from the mines of New Spain
alone, the king receives annually, as his fifth, the sum
of two millions of our money. Harris, Collect. of Voy. ii.

p. 164. According to this calculation, the total produce of the mines must be ten millions sterling; a sum so exorbitant, and so little corresponding with all accounts of the annual importation from America, that the information on which it is founded must evidently be erroneous. According to Campomanes, the total product of the American mines may be computed at thirty millions of pesos, which, at four shillings and sixpence a peso, amounts to 7,425,000*l.* sterling, the king's fifth of which (if that were regularly paid) would be 1,485,000*l.* But from this sum must be deducted what is lost by a fraudulent withholding of the fifth due to the crown, as well as the sum necessary for defraying the expence of administration. *Educ. Popular.* vol. ii. p. 131. note. Both these sums are considerable.

NOTE CXCVIII. p. 185.

According to Bern. de Ulloa, all foreign goods exported from Spain to America pay duties of various kinds, amounting in all to more than 25 per cent. As most of the goods with which Spain supplies her colonies are foreign; such a tax upon a trade so extensive must yield a considerable revenue. *Retablif. de Manuf. & du Commerce d'Esp.* p. 150. He computes the value of goods exported annually from Spain to America, to be about two millions and a half sterling, p. 97.

NOTE CXCVIX. p. 187.

THE Marquis de Serralvo, according to Gage, by a monopoly of salt, and by embarking deeply in the Manila trade as well as in that to Spain, gained annually a million of ducats. In one year he remitted a million of ducats to Spain, in order to purchase from the Conde Olivares, and his creatures, a prolongation of his government, p. 61. He was successful in his suit, and continued in office from 1624 to 1635, double the usual time.

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